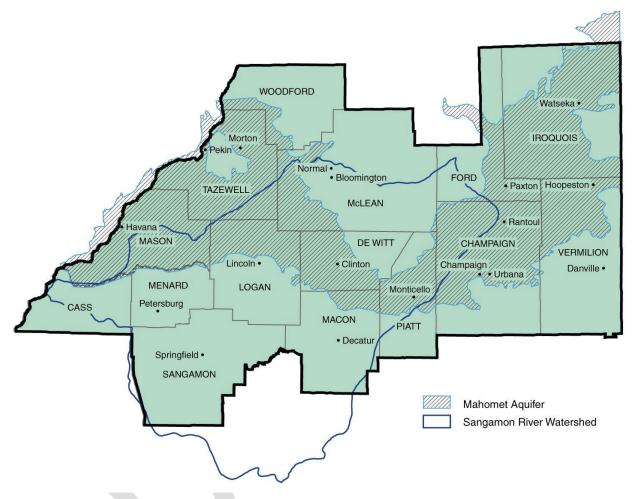
# MAHOMET AQUIFER PROTECTION TASK

# FORCE REPORT: FINDINGS AND

# RECOMMENDATIONS

4



5 Source: Mahomet Aquifer Consortium website at <a href="http://www.mahometaquiferconsortium.org/info-maps.html">http://www.mahometaquiferconsortium.org/info-maps.html</a>

# 6 Executive Summary

- 7 [Once a full draft is developed, then make an Executive Summary that can stand apart from the full report. No need
- 8 to create yet until this report is final or it may not be consistent.]

### I. INTRODUCTION

9

- 10 The Illinois Groundwater Protection Act (IGPA) defines "aquifer" as "saturated (with groundwater) soils and geologic
- materials which are sufficiently permeable to readily yield economically useful quantities of water to wells, springs,
- 12 or streams under ordinary hydraulic gradients."
- 13 For more than 70 years, the Mahomet Aquifer has been defined and described repeatedly in the contexts of
- scientific research, land-use planning, and public policy. The vertical and horizontal extents of the aquifer generally
- 15 follow the historic Mahomet Bedrock Valley. Understanding of the specific characteristics of the aquifer continue to
- 16 evolve as the science progresses.
- 17 The Mahomet Aguifer is the primary source of drinking water for more than 500,000 people in 15 Illinois counties.
- 18 The Mahomet Aquifer provides an estimated 220 million gallons of water per day to communities, industry,
- 19 agriculture, and rural wells in Illinois. The western side of the aquifer is one of the most geologically susceptible
- 20 areas in the State for potential groundwater contamination. Pursuant Section 17.2 of the Illinois Environmental
- 21 Protection Act (Act) the Central Priority Groundwater Protection Planning Region (Peoria, Mason, Tazewell and
- 22 Woodford Counties) was established on the western end of the Mahomet Aquifer in 1991 and has been working to
- 23 protect the groundwater quality over 27 years. This committee and local stakeholders have developed many of the
- 24 nationally recognized groundwater protection tools that can be used by local governments to protect groundwater
- 25 (i.e. Tazewell County Groundwater Protection Ordinance, City of Pekin Overlay Wellhead Protection Ordinance,
- 26 Pleasant Valley Public Water District Regulated Recharge Area). See Illinois EPA Groundwater Protection webpage:
- 27 https://www2.illinois.gov/epa/topics/water-quality/groundwater/Pages/default.aspx.
- 28 On March 11, 2015, USEPA designated a portion of the Mahomet Aquifer as a sole source aquifer. Such a
- 29 designation enables USEPA to review proposed projects that will: 1) be located within the review area; and 2)
- 30 receive federal funding. USEPA's Sole Source Aquifer program is authorized by Section 1424(e) of the Safe Drinking
- 31 Water Act of 1974. Additionally, Illinois regulations impose additional requirements on siting a new landfill within
- 32 1,200 feet of a sole source aquifer.
- 33 The Mahomet Aquifer Protection Task Force (Task Force) was created by Public Act 100-0403 and took effect on
- 34 August 25, 2017. The Task Force was created to address the issue of maintaining the clean drinking water of the
- 35 Mahomet Aquifer, the principle aquifer in east-central Illinois.
- Public Act 100-0403 built upon several decades of work by various organizations and scientific researchers,
- 37 including:
- Strategy for the Protection of Underground Water in Illinois, Special Report No. 8 of the Illinois State Water Plan
   Task Force, October 1984;
- A Plan for Protecting Illinois Groundwater, January 1985;
- Illinois Groundwater Protection Act (IGPA) (Public Act 85-0863), June 1987;
- 42 Plan to Improve the Planning and Management of Water Supplies in East-Central Illinois, October 2009,
- Mahomet Aquifer Consortium (a not-for-profit corporation that was formed in 1998 by stakeholders concerned about the sustainability of the Mahomet Aquifer. In 2010, the consortium expanded their mission to include all
- 45 water resources in the 15-county area. It is a wide array of members from individuals in local, state and federal
- 46 government, water authority members, water company members, professional groups and the general public;
- 47 and

48 49

- Action Plan for A Statewide Water Supply Planning and Management Program, January 5, 2015, Illinois Department of Natural Resources, Office of Water Resources.
- As set forth in Public Act 100-0403, the Task Force consists of the following persons:

1	One member of the Senate, appointed by the	Senator Scott Bennett	52 <sup>nd</sup> District
	President of the Senate		
2	One member of House of Representatives,	Representative Carol	103 <sup>rd</sup> District
	appointed by the Speaker of the House of	Ammons	
_	Representatives		- 4 St - 4 4 4 4
3	One member of the Senate, appointed by the	Senator Chapin Rose	51 <sup>st</sup> District
_	Minority Leader of the Senate	5 5:11	404st D:
4	One member of the House of Representatives,	Representative Bill	101 <sup>st</sup> District
	appointed by the Minority Leader of the House	Mitchell	
_	of Representatives	Dinasta y Alaa Maasiya	Illiania Euroina australi
5	One member representing the Illinois	Director Alec Messina	Illinois Environmental
	Environmental Protection Agency (Illinois EPA),		Protection Agency
6	appointed by the Director of the Illinois EPA	Charles Hostetler	PDC Technical Service
О	Two members representing a national waste and	(Chairman of	PDC Technical Service
	recycling organization, appointed by the Governor	Subcommittee A)	
	Governor	Eric Ballenger	Donublic Comicos
7	One member representing a statewide	Andrew Rehn	Republic Services Prairie Rivers Network
,	One member representing a statewide environmental organization, appointed by the	Allulew Rellii	Prairie Rivers Network
	Governor		
8	Three members representing a non-profit	Deborah Frank-Feinen	Mayor of Champaign
J	consortium dedicated to the sustainability of the	(Task Force Chair)	iviayor or champaign
	Mahomet Aquifer, appointed by the Governor	(Task Force chair)	
	Manomet Adulter, appointed by the dovernor	Diane Marlin	Mayor of Urbana
		Julie Moore-Wolfe	Mayor of Decatur
9	One member representing the Illinois State	George Roadcap	Illinois State Water
	Water Survey of the Prairie Research Institute of	oco. go moudoup	Survey/Prairie Research
	the University of Illinois at Urbana- Champaign,		Institute
	appointed by the Governor		
10	One member representing a statewide	Lynn Karner	Illinois Pipe Trades
	association representing the pipe trades,		Association
	appointed by the Governor		
11	One member representing the State's largest	Steve Turner	Illinois Farm Bureau
	general farm organization, appointed by the		
	Governor		
12	One member representing a statewide trade	Donovan Griffith	Illinois Manufacturers
	association presenting manufactures, appointed		Association
	by the Governor		
13	One member representing a community health	Claudia Lenhoff	Champaign County
	organization located over the Mahomet Aquifer,		Healthcare Consumers
	appointed by the Governor		
14	Seven members representing local government	David Zimmerman	Tazewell County
	bodies located over the Mahomet Aquifer,		
	appointed by the Governor		6.6
		Larry Stoner (Chairman of	Mayor of Monticello
		Subcommittee B)	A4 1
		Jim Risley	Mahomet-Seymour
		Toroco Dornett	School District
		Teresa Barnett	DeWitt County
			Emergency Management
		Chris Koos	Agency Mayor of Normal
		Chris Koos	Mayor of Howworth
		Todd Zalucha	Mayor of Heyworth
		Charles Smith	Mayor of Rantoul

15	One member representing a State labor	Keith Gleason	Teamsters Local 627
	organization that represents employees in the		
	solid waste, recycling, and related industries,		
	appointed by the Governor		
16	One member representing a statewide business	Alec Davis	Illinois Environmental
	association with a focus on environmental issues,		Regulatory Group
	appointed by the Governor		

- 51 The Task Force shall conduct a study of the Mahomet Aquifer in furtherance of:
  - (1) Developing a State plan to maintain the groundwater qualify of the Mahomet Aquifer
    - (2) Identifying potential and current contamination threats to the water qualify of the Mahomet Aquifer
    - (3) Identifying actions that might be taken to ensure the long-term protection of the Mahomet Aquifer
    - (4) Making legislative recommendations for future protection of the Mahomet Aquifer
- 56 The Task Force established two subcommittees:

- (1) Subcommittee A Identifying potential and current contamination threats to the water quality of the Mahomet Aquifer
- (2) Subcommittee B Identifying actions that might be taken to ensure the long-term protection of the Mahomet Aquifer

The Task Force and its subcommittees met [23 times] between February and December 2018. All meetings were subject to the Open Meetings Act, and open to the public. For agendas, public notices, draft minutes and presentations, public comments and other materials, refer to the Illinois Environmental Protection Agency's (Illinois EPA) website at: <a href="http://epa.illinois.gov/topics/community-relations/sites/mahomet-aquifer-task-force/index.">http://epa.illinois.gov/topics/community-relations/sites/mahomet-aquifer-task-force/index.</a>

Appendix A lists the presentations and reference materials that were provided and made available to the Task Force and the public to assist in developing short-term and long-term measures to protect the quality and quantity of the Mahomet Aquifer System.

# II. POTENTIAL AND CURRENT CONTAMINATION THREATS TO THE WATER QUALITY OF THE MAHOMET AQUIFER

Subcommittee A was tasked with "identifying potential and current contamination threats to the water quality of the Mahomet Aquifer." In pursuing this exercise, Subcommittee A focused on:

- (1) Instances where contaminants are or have recently been in the aquifer that appear to require treatment, have degraded the natural water quality, and/or are present in concentrates that exceed Class I: Potable Resource Groundwater Standards promulgated in 35 IAC 620.410; and
- (2) Instances where source materials have been impounded without source controls, without regulatory requirements, and with no groundwater monitoring programs, that are located over the Mahomet Aquifer in areas relatively susceptible to infiltration.

Subcommittee A used the process above to build on identifying potential sources of groundwater contamination pursuant to IGPA. Appendices B and C detail the process. Subcommittee A identified the following potential routes, potential threats, and threats to the Mahomet Aquifer System:

- Potential route
  - Abandoned wells
- Potential threat
  - Legacy landfills
- Threat (i.e. known groundwater contamination)
  - Arsenic (naturally occurring)
  - Road Salt

Subcommittee A then developed worksheets for each of the threats that were identified. These worksheets are detailed for each threat in the preceding list.



## Aquifer Protection Worksheet: Abandoned Wells

### Subcommittee A Classification: Potential Route

Issue: Abandoned and poorly sealed wells can become a potential route for contaminants at the surface to reach the Mahomet Aquifer by bypassing the naturally occurring clay layers that overlie and protect it. In rural areas, abandoned water wells can be found on old home sites or existing homes where a new well was drilled with a higher capacity or better water quality. In urban areas, water wells can often be found at abandoned industrial facilities or at inactive self-supplied users, such as an old movie theater that used groundwater for air conditioning prior to the advent of modern systems. The locations of many of the old abandoned wells are unknown. Reporting of new wells to public health departments was not required until 1967 and reporting of well sealings did not occur until the 1990s. The Illinois State Water Survey (ISWS) and Illinois State Geologic Survey (ISGS) well records database (Figure 1A) has information on roughly 50 to 60% of the existing wells based on some field surveys. The Illinois Water Well Construction Code requires the owner of a water well, boring or monitoring well to properly seal the well within 30 days of abandonment or when it is no longer used.

Prospecting for oil and gas with deep wells has occurred across the Mahomet Aquifer region, although the only economically significant pools of oil occur just off the aquifer in Piatt, Macon, and DeWitt Counties. Figure 1B shows the locations of the well records of the ILOIL database maintained by the ISGS. Illinois has had oil and gas well regulations since 1939 that include proper cementing and abandonment procedures which should prevent upward contamination of the Mahomet Aquifer with saline water from deeper formations. Unfortunately, the abandonment status is unknown for many of the deep wells drilled prior to 1939 and for many additional wells drilled afterward that have incomplete records in the ISGS files.



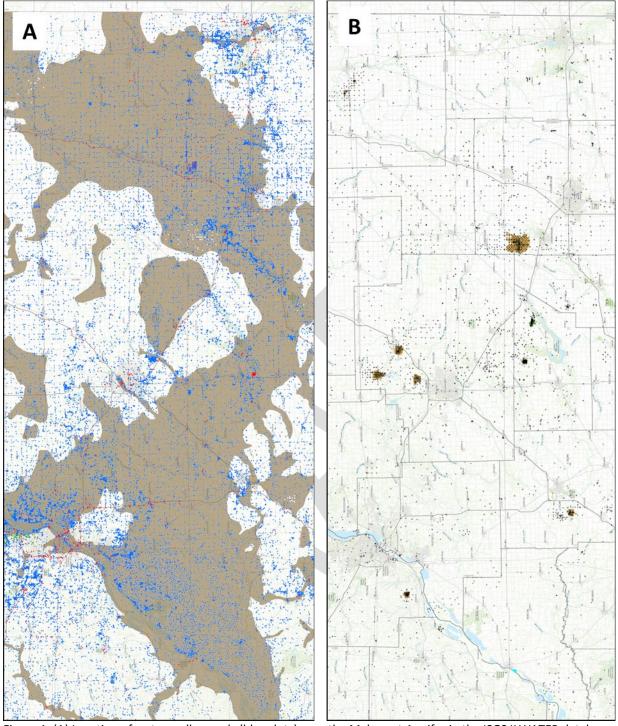


Figure 1. (A) Location of water well records (blue dots) over the Mahomet Aquifer in the ISGS ILWATER database and (B) location of oil and gas well records (black dots) from the ISGS ILOIL database.

### 117 Aquifer Protection Worksheet: Legacy Landfills

- 118 Subcommittee A Classification: Potential Threat
- 119 Issue: In 1970, the Illinois General Assembly passed the Illinois Environmental Protection Act which created the
- 120 Illinois EPA and the Illinois Pollution Control Board (Board). Illinois EPA was the first such agency in the United States
- and was created prior to the United States Environmental Protection Agency (USEPA). In turn, the Board created
- solid waste landfill regulations in the Illinois Administrative Code (known as the 35 Ill. Adm. Code 807 regulations).
- Prior to this time, landfills were either not regulated, or regulated by local or State Public Health Departments.
- Some of these pre-807 sites, and a limited number of 807 solid-waste landfills, did not have source controls (i.e.,
- 125 may have disposed of what is now hazardous waste before the promulgation of Resource Conservation and
- 126 Recovery Act (RCRA) in 1976), did not have groundwater monitoring programs, and did not have effective
- 127 engineering controls (e.g., liners, leachate removal systems, and landfill gas collection and control systems).
- To assist the Task Force due to their concern with legacy landfills, Illinois EPA staff prepared a list of 807 solid-waste
- 129 landfills that overlie the Mahomet Aquifer from their Solid-Waste Database of 25 Part 807 Landfills (5 Part 811
- 130 Landfills), as shown in Figure 2. These sites were overlain, using Illinois EPA's Geographic Information System (GIS),
- on Illinois Potential for Aquifer Recharge Map. This map was developed by the ISGS pursuant to Section 17.2 of the
- 132 Act to specifically assist in regional groundwater protection planning.
- 133 Then the following, Part 807 landfills were identified in areas with a high to moderately high potential for aquifer
- recharge (See Figure 2) by Illinois EPA:
- Map ID 5 Paxton #2 (Ford County);
- Map ID 14 Tazewell RDF (Tazewell County);
- Map ID 13 Illinois Technical Systems (Tazewell County);
- Map ID 10 Rowe Construction Company (McLean County); and
- Map ID 15 Pekin Metro Landfill (Tazewell County).
- 140 The next step of this assessment, conducted by Illinois EPA, involved input from each of the inspectors in our
- regional field offices to further research these sites. All these landfills have covers and groundwater monitoring
- systems. Additionally, a detailed review of all the files for these sites including, inspection reports, groundwater
- monitoring, corrective action, permit closure certification status, and enforcement actions were reviewed.

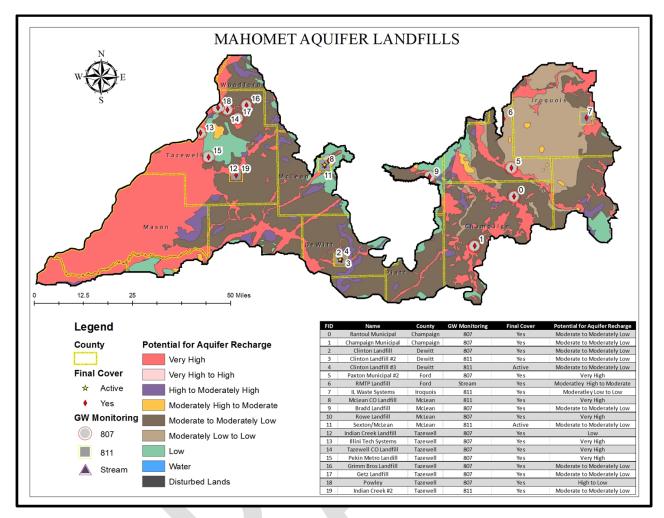


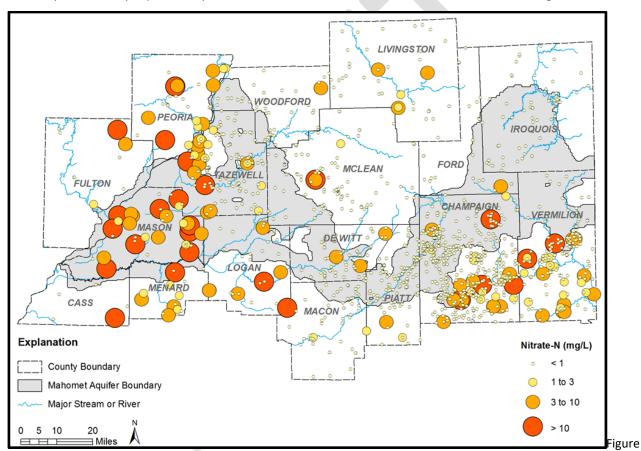
Figure 2. Part 807 and 811 Landfills Located Above the Mahomet Aquifer System Relative to *Illinois Potential for Aquifer Recharge Map* (Illinois EPA, 2018).

Further, summaries of each of these detailed reviews; maps of the landfills proximate to potable water supply wells (i.e. private, semi-private, non-community and community water supply wells) and a Light Detection and Ranging (LiDAR) terrain model was developed for each landfill by Illinois EPA. This information is included in Appendix D. High-resolution versions of LiDAR terrain model maps have been created in the Illinois EPA GIS. In addition, templates for these LiDAR terrain model maps have been developed for field staff for use during their inspections. The last step of this process is to develop a training module for instruction on using the LiDAR Terrain Model Template and on how to further annotate these images with defects such as: depressions, erosion, landslides, barren areas, leachate seeps, trees, and vegetation anomalies using the ArcGIS hydrology program.

### Aguifer Protection Worksheet: Nitrate

### Subcommittee A Classification: Potential threat

Issue: Nitrate-nitrogen (NO3-N, nitrate) is the most common human contaminant in groundwater in the world. There is drinking water standard of 10 mg/L. There are many sources, including agricultural activities (fertilizers, soil tilling, livestock manure) and human waste (sewage and septic discharge). Studies in Illinois aquifers suggest that concentrations of nitrate greater than 2 or 3 mg/L are indicative of human contamination. Elevated nitrate concentrations are not a concern in most of the Mahomet Aquifer system, particularly where the aquifer is confined. In the confined region, the age of the groundwater is typically hundreds to thousands of years old. Elevated nitrate is common in the unconfined region of the Mahomet Aquifer system, in Mason and Tazewell Counties. In this region, aquifer sands are near the surface and not protected by thick glacial tills, thus the aquifer is vulnerable to contamination from a variety of land use activities. It should be noted that nitrate is often removed in aquifers by a bacterially mediated reaction known as denitrification. As oxygen becomes depleted in groundwater, denitrifying bacteria can become active and convert nitrate to nitrogen gas in the presence of organic material. Thus, nitrate is often depleted in deeper parts of aquifers, even when it is found to be elevated in shallower recharge zones.



3. Nitrate-N concentrations in the Mahomet and shallower aquifers.

Figure 3 shows the distribution of nitrate concentrations in the Mahomet Aquifer region. The map includes 1,589 samples collected since 2000 from both the Mahomet and shallower sand and gravel aquifers found in the ISWS's groundwater quality database. More than 90% of the samples have very low concentrations, less than 1 mg/L. Less than 2% are above the drinking water standard, with a third of those from Mason County where the aquifer is unconfined.

The Illinois Nutrient Loss Reduction Strategy (NLRS) was developed by Illinois EPA, the Illinois Department of Agriculture (IDOA), and a multi-stakeholder Policy Working Group (PWG) that included federal and state agencies, industry, agriculture, wastewater treatment agencies, and non-governmental organizations. The initial NLRS was

released in July 2015 and is a framework for leveraging existing programs to optimize nutrient loss reduction while promoting collaboration, research, and innovation among the private sector, academia, non-profits, wastewater treatment agencies, the agricultural sector, and state and local government. The primary strategy goals are to reduce annual loading of nitrate and total phosphorus to the Mississippi River and address the impacts on local water quality. The ultimate goal is to achieve 45 percent loss reductions in both nitrate and total phosphorus with the interim loss reduction goals of 15 percent nitrate-nitrogen and 25 percent total phosphorus by 2025.

For more information on the NLRS, see <a href="http://www.epa.illinois.gov/topics/water-quality/watershed-management/excess-nutrients/nutrient-loss-reduction-strategy/index">http://www.epa.illinois.gov/topics/water-quality/watershed-management/excess-nutrients/nutrient-loss-reduction-strategy/index</a>.



### Aguifer Protection Worksheet: Arsenic

Subcommittee A Classification: Threat (Naturally Occurring)

Issue: Arsenic

Arsenic is the most widespread natural contaminant of groundwater worldwide. Small amounts of arsenic are common in many unconsolidated aquifer materials (sands and gravels) deposited by glaciers or rivers. Under certain geochemical conditions, arsenic is released from the solid materials into the groundwater. There are several areas in the Mahomet Aquifer system where arsenic is found above its drinking water standard (10  $\mu$ g/L). The western confined region is where elevated arsenic in the Mahomet Aquifer of the most concern, primarily in Tazewell County. Central parts of the aquifer can also have elevated levels, especially along the aquifer valley walls. The discontinuous overlying aquifers (Glasford, Pearl) can also have elevated concentrations of arsenic. In fact, the highest concentrations in Illinois have been found in these shallower aquifers. There is a great deal of variability in arsenic concentrations in the Mahomet Aquifer system, making it difficult to accurately predict where elevated levels might be found. Domestic well owners with elevated arsenic levels commonly use reverse osmosis or other point-of-use treatment systems to lower arsenic concentrations below the drinking water standard.

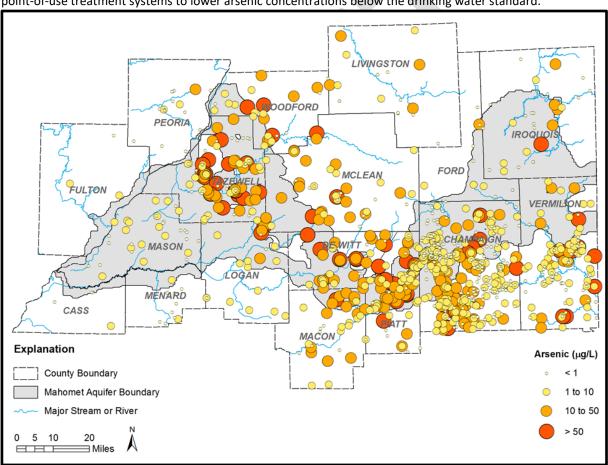


Figure 4. Arsenic concentrations in the Mahomet and shallower aquifers.

Figure 4 shows the distribution of arsenic concentrations in the Mahomet Aquifer region. The map includes 1,069 samples collected since 2000 from both the Mahomet Aquifer and shallower sand and gravel aquifers found in the ISWS's groundwater quality database. About 30% of the samples have concentrations greater than the drinking water standard, while about 8% have concentrations greater than the old drinking water standard (50  $\mu$ g/L), which was superseded in 2006.

### Aguifer Protection Worksheet: Road Salt

### Subcommittee A Classification: Threat

 Issue: Salt (sodium chloride) applied to roads as a deicing agent can runoff and infiltrate through the soil into the groundwater. Chloride is largely non-reactive in the subsurface and will accumulate in an aquifer over time. In northeastern Illinois, over 55% of public water supply wells have an increasing trend in chloride. Communities and private well-owners that use salt-softening to control the hardness of their groundwater further increase the sodium and chloride levels in their drinking water. Neither chloride nor sodium are toxic to humans and chloride has a secondary standard of 250 milligrams per liter (mg/L). A sodium concentration of less than 20 mg/L is recommended for people with hypertension.

Some of the highest chloride concentrations in the Mahomet Aquifer (Figure 5) occur in western Tazewell County where there is higher density of roadways and the aquifer is unconfined. The high chloride values in Piatt and DeWitt Counties are likely due to the influx of brine from the underlying bedrock.

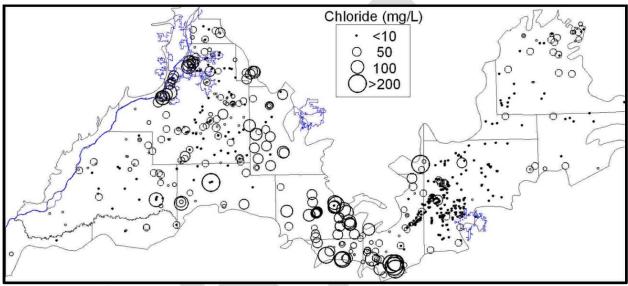


Figure 5. Chloride concentrations in the Mahomet Aquifer from the ISWS database

## Aquifer Protection Worksheet: Source Water Susceptible to Contamination

### Subcommittee A Classification: Threat

222

223224

225226

227

228

**Issue**: Susceptibility should continue to be used as a guide for development of appropriate wellhead protection programs. Figures 6 and 7 illustrate diagrammatic flow charts of Illinois' source water susceptibility and protection program processes.

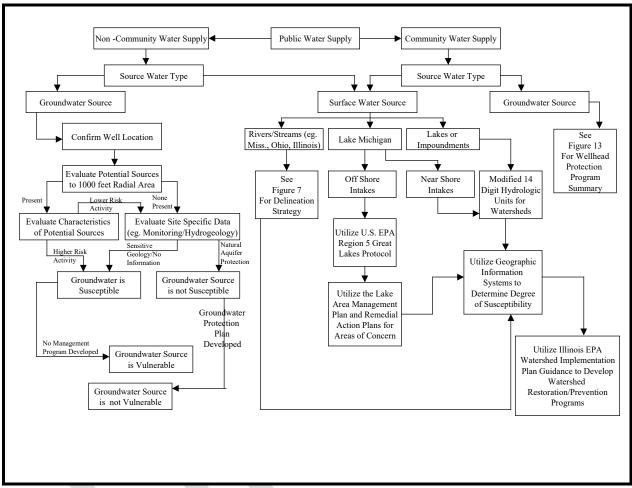


Figure 6. Illinois Source Water Susceptibility and Protection Program Process

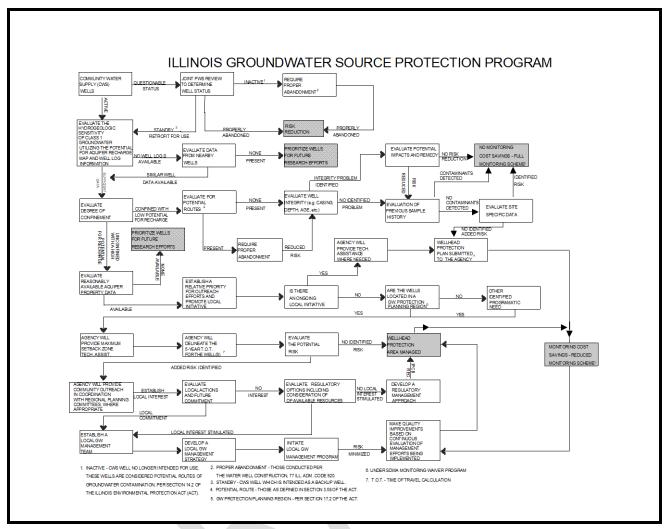


Figure 7. Illinois Groundwater Susceptibility and Protection Program Process

Source water assessments were conducted by the Illinois EPA using the process detailed in Figure 7 to determine the susceptibility of the wellhead protection area to contamination. These susceptibility determinations were published in source water assessment fact sheets that are available to the public at: <a href="http://www.epa.illinois.gov/topics/water-quality/swap/index">http://www.epa.illinois.gov/topics/water-quality/swap/index</a>. In addition, Illinois EPA went through each of the 121 fact sheets for community water supplies (CWS) located within the boundary of the Mahomet Aquifer and summarized the susceptibility determination and protection efforts status. This spreadsheet is posted on the Task Force website as a resource.

- 237 Aguifer Protection Worksheet: Household Hazardous Waste (HHW) and
- 238 Pharmaceuticals and Personal Care Products (PCPP)
- 239 **Subcommittee A Classification**: Threat
- 240 **Issue**: Common household products can be highly toxic, flammable, explosive, or corrosive, the same as hazardous
- waste that is highly regulated from commercial and industrial processes. PPCPs can easily enter the water system,
- both before and after passing through a human system. Both HHWs and PPCPs can have adverse environmental
- impacts, depending on their use and disposal method.
- 244 Common household products that are hazardous to the environment are just that: common. And while one resident
- dumping the unused portions of lawn chemicals, herbicides, pesticides, oil-based paint, or old gasoline down a sink,
- storm drain, or on the ground may seem like a small-scale problem, it becomes a much larger issue when one
- considers that many residents have the same types of unused HHW that they need to dispose of, and that they
- 248 typically do not have the opportunity to do so safely throughout most of Illinois, including residents located over the
- 249 Mahomet Aquifer.
- 250 The problem of PPCPs is similarly one of scale. The amount of PPCP contamination generated by one person or a
- small group is minimal, but the amount of PPCP contamination generated by many people in a relatively small area
- 252 can have considerable environmental impacts.<sup>1</sup>
- 253 Based on USEPA data, Champaign County alone has the potential to generate 1.6 million pounds of HHW per year.
- 254 Improper disposal of HHW can affect air, land, and water quality. Improper disposal of unwanted pharmaceuticals
- and personal care products, often considered a subset of HHW, can pose health and environmental risks.
- 256 Regarding HHW, options available to Central Illinois residents who live over the Mahomet Aquifer to safely dispose
- of HHW are limited. Since 1989, the Illinois EPA has provided one-day HHW collection program across the state, but
- 258 financial resources for the program are not dependable. One-day HHW collections held without the support of
- 259 Illinois EPA covering the collection and processing costs of HHW range in cost from \$100,000 to \$120,000 each, with
- 260 most of the expense associated with the contractor's transport and processing of HHW collected. Most of costs for a
- county or municipal joint action agency to establish a permanent HHW collection facility include initial capital costs,
- 262 operational costs, and transport and processing costs, with transport and processing costs alone estimated at
- approximately \$200,000 per year. At present, in Illinois, the Illinois EPA serves as generator and pays for HHW
- transport and processing costs at the few permanent HHW collection facilities established in Illinois, each in the
- 265 northern tier of the state (Rockford, Gurnee, Chicago, and Naperville).

### Aquifer Protection Worksheet: Underground Natural Gas Storage

### Subcommittee A Classification: Threat

Problem: Illinois has no significant sources of natural gas and must rely on other states to supply this fuel via pipelines. To meet the volume and timing of the demand, Illinois has the largest amount of natural gas storage in saline (i.e., deep geologic) formations in the nation, totaling 780 billion cubic feet. In Illinois, utilities have been effectively storing natural gas in the subsurface for over 50 years, however, over the past several years, natural gas leakage has occurred at multiple sites in Illinois likely as a result of aging infrastructure. In December 2016, a natural gas leak was identified at the surface near a storage well in the Manlove Natural Gas Storage Field in northern Champaign County and within the designated sole source aquifer boundary for the Mahomet aquifer (See Figure 8). Well integrity of one natural gas storage well was identified as a cause. Natural gas is predominantly composed of methane, CH4. Groundwater sampling subsequently identified a specific type of methane, called thermogenic methane, associated with stored natural gas in multiple adjacent private water wells. Mitigation activities occurred in response to the leakage.

There is currently not a water quality standard in Illinois for methane, nor is it known to be a health hazard when ingested. However, methane can be flammable and explosive when mixed with air, it can be an asphyxiant, and can also cause problems with the operation of public and private water systems.

Although there is no numerical groundwater standard for thermogenic methane, Part 620 does include a narrative nondegradation standard:

Section 620.301 General Prohibition Against Use Impairment of Resource Groundwater

- a) No person shall cause, threaten or allow the release of any contaminant to a resource groundwater such that:
  - 1) Treatment or additional treatment is necessary to continue an existing use or to assure a potential use of such groundwater; or
  - 2) An existing or potential use of such groundwater is precluded.

Illinois EPA has referred Peoples Gas Light and Coke Company (PGL) to the Illinois Attorney General's Office (AGO) pursuant to a violation of Section 12(a) of the Act and part 6201.301. The Illinois Department of Natural Resources has primary jurisdiction over the natural gas leak as the permitting Agency of the Manlove Field Facility. While Illinois EPA does not regulate private wells that were found to be contaminated by the leak, the Agency opted to conduct independent sampling to provide information on the extent of groundwater contamination resulting from the natural gas leak, as the Agency does have legal authority over potential groundwater contamination. Following the sampling, which began in October 2017, Illinois EPA issued a Violation Notice (VN) to PGL in December 2017. The case was subsequently referred to the AGO on January 5, 2018. Appendix E contains a detailed timeline of actions involving the Illinois EPA to develop a Groundwater Management Zone (GMZ) under a consent or court order. The AGO leads the negotiations with PGL.

In 2018, HB4746 was signed into law and requires prompt notification of any future leaks for storage sites within sole source aquifer boundaries (e.g., the Mahomet aquifer boundary) and annual inspections of gas storage wells by the Illinois Department of Natural Resources.

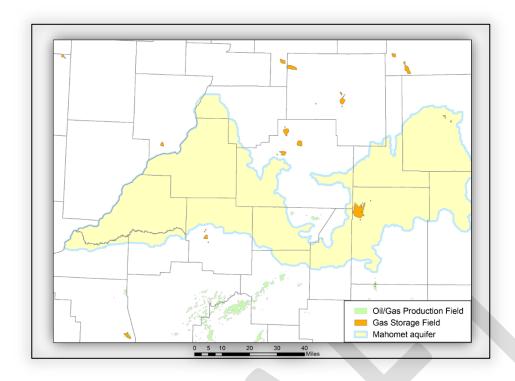


Figure 8. Natural gas storage fields and oil/gas production fields in relation to the Mahomet aquifer sole source aquifer boundary. (Image Source: Prairie Research Institute, 2018)

# III. ACTIONS THAT MIGHT BE TAKEN TO ENSURE THE LONG-TERM PROTECTION OF THE MAHOMET AQUIFER

### A. Actions Targeted at Identified Threats

As discussed in the previous section, Subcommittee A worked to define the various threats to water quality of the Mahomet Aquifer. From that list of threats, Subcommittee B identified the actions that might be taken to ensure the long-term protection of the Mahomet Aquifer. The following are the non-legislative recommendations generated by Subcommittee B for each of the threats identified.

### 1. Abandoned wells

- **a.** Promote well sealing demonstrations and communicate importance to homeowners.
- **b.** Provide resources to better track and keep records of well sealings.
- **c.** Develop online reporting tools for well permitting, drilling and sealing.

### 2. Legacy Landfills

- a. Conduct a pilot at the Pekin landfill to establish a trust fund for obtaining certified closure.

  Use the techniques recommended to evaluate pre-Part 807 landfills in areas with a high potential for aquifer recharge.
- b. Use the detailed terrain model templates to conduct an inspector training module for utilizing the detailed terrain model templates and to instruct staff on how to annotate these images with defects such as depressions, erosion, landslides, barren areas, leachate seeps, trees, and vegetation anomalies.

### 3. Nitrate

**a.** Continue to raise awareness of the NLRS and implementation efforts in existence to improve water quality and reduce nutrient loss into Illinois waterways.

329 b. Continue to fund scientific research of agricultural BMPs and wastewater treatment plant 330 technology that can continue to reduce nutrient loss into Illinois waterways and 331 groundwater. Expand cost share opportunities to farmers to encourage adoption of BMPs that add 332 c. 333 expense and risk to farming operations. 334 d. Centralize the nitrate concentration data collected by the county public health 335 departments. 336 Review nitrate data to determine the location, depth, and construction of wells e. 337 vulnerable to nitrate contamination. 338 f. Develop recommendations to avoid high-nitrate zones when constructing new wells. 339 g. Discourage the use of shallow sand points. Promote the public health guidelines to private well owners concerning setbacks for 340 h. 341 septic systems, feedlots, and other sources of nitrate. 342 4. Arsenic 343 a. Encourage private well owners to test their water for arsenic. 344 b. Conduct scientific studies to better understand the distribution of arsenic in the aquifer. 345 c. Promote low-cost water treatment technology. 346 5. **Road Salt** 347 Expand road salt education and training programs, like those organized by the Tazewell a. 348 County Health Department, to all the counties over the aquifer. 349 b. Encourage municipalities and counties to calibrate their road salt spreaders. Monitor chloride trends in public water supply wells 350 c. 351 **Source Water Susceptible to Contamination** 6. 352 Develop source water protection plans pursuant to 35 Ill. Adm. Code 604 Subpart C, after 353 the effective date of adoption, for the CWS determined to be susceptible to groundwater 354 contamination. 355 Implement measures identified in the source water protection plans to protect b. 356 groundwater using existing authorities (e.g., maximum setback zones, overlay zoning 357 ordinances, pollution prevention, best management practices, regulated recharge areas, 358 local government ordinances, etc.). More information on these authorities is available on 359 the Task Force website. 360 c. Closely monitor well drilling and well abandonment (potential routes of groundwater contamination) in areas with adopted ordinances or environmental land use covenants 361 that prohibit new potable well drilling in areas were risk-based remediation has occurred. 362 7. 363 **HHW and PCPP** 364 Consider implementing some of the measures included in the final report from the Illinois 365 Task Force on the Advancement of Materials Recycling. 366 8. **Underground Natural Gas Storage** 367 a. The General Assembly incorporate federal law and regulation for underground natural gas storage into state law and empower DNR to implement that law. 368 B. Generally Applicable Recommendations 369 The Task Force will need to vote and confirm this list in the November meeting 370 371 The Task Force Developed recommendations based on input from Subcommittee A, and used the process detailed in 372 Section II and Appendices A and B. In addition, the Task Force used published stakeholder recommendations on 373 delineating and assessing the Mahomet Aquifer system to support its protection and restoration in certain instances 374 that were compiled by the Prairie Research Institute (PRI) (See Appendix E). Then Subcommittee B developed a 375 spreadsheet using the compiled stakeholder recommendations and the worksheets to facilitate a straw poll among 376 the full Task Force members. This instrument was then used to pick the top 10 recommendations. The final tally and

377

rankings are detailed in Appendix F.

- 378 The Task Force also recommends the General Assembly consider the following generally applicable action for the
- 379 future protection of the Mahomet Aquifer.
- 380 Aguifer Characterization
- 381 A wide range of new technological methods are available that enable scientists to identify and map the details of
- 382 aquifers, and consequently, to determine and describe the availability of groundwater supplies. One such technology
- is helicopter-based time-domain electromagnetics (HTEM), which has been described as a "game changer for
- 384 hydrogeology." HTEM methods are used to measure the electrical properties of the subsurface geological materials,
- 385 which can be interpreted to map and characterize aquifer systems to depths of more than 1,500 feet. HTEM
- technology gathers a much higher density of data than ground-based geophysics or invasive research methods such
- as drilling, and the airborne method allows for rapid, continuous collection of data. The HTEM stem consists of a
- 388 transmitter and a receiver suspended from a helicopter and flown over a mapping area. HTEM data can be
- 389 processed into a 3-D format to generate 3-D images and depth slices of the subsurface electrical conductivity. HTEM
- technology is crucial for geologic mapping because it fills in data gaps that are not observed by typical land-based
- 391 technologies such as geologic test hole drilling.
- The Task Force recommends the General Assembly provide \$19.8 million to the Prairie Research Institute (PRI) to
- use HTEM technology to characterize the aquifer to aid in identifying the connections with other aquifers and
- 394 surface waters. Work can be done in phases to focus on the highest need areas first.
- 395 The State's investment in HTEM technology will better define surface and groundwater conditions. The Task Force
- recommends that results be integrated into next-generation groundwater flow models.
- [Insert most up to date cost estimates and map]
- 398 Communication
- 399 The Task Force recommends the General Assembly improve education and outreach regarding the Mahomet Aquifer
- 400 such that all stakeholders are better informed about water resources, water demand, and water supply planning and
- 401 management, particularly when plans are made, reviewed, and updated.
- 402 The Task Force recommends the General Assembly plan cooperative research and data collection, analysis,
- 403 management, and exchange by academic institutions, units of government, the private sector, and other
- 404 stakeholders.
- 405 Water Quality and Protection
- 406 The Task Force recommends the General Assembly provide PRI adequate resources to improve the understanding of
- 407 ambient water quality to ultimately protect water quality. See Appendix G for budget information.
- 408 The Task Force recommends that water quality be improved by implementing the recommendations in Section III.A.
- 409 above.
- 410 Water Quantity and Sustainability
- 411 The Task Force recommends the General Assembly inventory the existing groups handling the process for regional
- 412 water supply planning and management of the Mahomet Aquifer, and consider empowering a group to provide
- leadership, administrative structure, and processes for that work.
- The Task Force recommends the General Assembly use the established water supply planning process to review and
- 415 update regional and local water supply plans at least every five years. The Department of Natural Resources (DNR)
- 416 Office of Water Resources (OW) is the lead Agency with respect to water supply planning. DNR's authority, role, and
- 417 State Water Supply Action Plan are detailed at in Appendix B. [The Task Force should discuss DNR's role here and
- 418 whether more is needed.
- 419 The Task Force recommends the General Assembly consistently and fully fund the Illinois Water Inventory Program.

- 420 Underground Natural Gas Storage
- 421 The Task Force recommends the General Assembly incorporate federal law and regulation for underground natural
- gas storage into state law and empower DNR to implement that law.
- 423 Legacy Landfills
- 424 The Task Force recommends the General Assembly consider methods for obtaining certified closure of legacy
- landfills. The Task Force suggests that a pilot be conducted at the Pekin landfill to establish a trust fund for obtaining
- 426 the certified closure.

# 1V. LEGISLATIVE RECOMMENDATIONS FOR THE FUTURE PROTECTION OF THE MAHOMET AQUIFER

- 429 Given the above described findings and recommendations, the Task Force recommends the following legislative
- 430 recommendations for the future protection of the Mahomet Aquifer:
- First, the Task Force recommends the General Assembly provide \$19.8 million to the Prairie Research Institute (PRI)
- 432 to use HTEM technology to characterize the aquifer to aid in identifying the connections with other aquifers and
- 433 surface waters.
- 434 Second, the Task Force recommends the General Assembly incorporate federal law and regulation for underground
- atural gas storage into state law and empower DNR to implement that law.

## 436 V. CONCLUSION

- The protection of the quality and quantity of the Mahomet Aquifer is the responsibility of everyone, from citizens to
- cities to counties to state agencies. (See Appendix B).

## 439 Appendix A: Resources on the Mahomet Aquifer Protection Task Force

### 440 Website

444

445

446

447

448

449

450

451

452

453

454

455

456

457

458

459

460

461 462

463

464

465

466

467

468

469

470

471 472

475

476

477

480

481

482

- To help support the Task Force in its effort to protect the Mahomet Aguifer System the Illinois EPA developed a Task
- 442 Force webpage: <a href="https://www2.illinois.gov/epa/topics/community-relations/sites/mahomet-aquifer-task-">https://www2.illinois.gov/epa/topics/community-relations/sites/mahomet-aquifer-task-</a>
- 443 <u>force/Pages/default.aspx</u>. This webpage contains all the meeting agendas, minutes, and presentations.

#### Presentations

- Mahomet Aquifer Groundwater Protection Task Force Groundwater Assessment and Protection Tools,
   Rick Cobb, Illinois EPA;
  - Protection of the Mahomet Aquifer, George Roadcap, PRI;
  - An Introduction to Natural Gas Storage in Illinois, Randy Locke, PRI;
  - The Future of Science of the Mahomet Aguifer, Jason Thomason, PRI;
  - Illinois EPA Investigation of the Thermogenic Natural Gas Release into the Mahomet Aquifer from the Manlove Natural Gas Storage Field, Rick Cobb, Illinois EPA
    - Underground Natural Gas Storage Regulation in Illinois, Mike Mankowski, DNR
    - Illinois Legacy Landfills, and Implications for Mahomet Aquifer Groundwater Resources, Chris Stohr, Applied Geo-Imaging Solutions
    - Mahomet Aquifer Task Force, Bill Compton, Chair Groundwater Advisory Council
    - Subcommittee B's Working List of Recommendations by Category and Priority, Jim Risley
- What is Considered a Threat to Groundwater, Rick Cobb, Illinois EPA
  - Threat Assessment of Select Mahomet Aquifer Landfills in Areas with a High Potential for Aquifer Recharge, Hayden King, Rick Cobb, Joe Konczyk, Jeff Turner, Jason Thorpe, Paul Eisenbrandt, and Ken Smith, Illinois EPA
- In addition, there are several references listed on the website for the Task Force for development of this report and recommendations, but also to provide available tools for implementing these recommendations.

### References

- Mahomet Groundwater Systems
- Illinois EPA 2012 Integrated Water Quality Report: Illinois EPA has done a focused evaluation the CWS probabilistic network wells screened in the Mahomet Aquifer. Information related to this evaluation is found in our 2012 Integrated Water Quality Report Volume II, specifically pages 39 49 and Figures C-8 and C-9 on pages 22 and 24, respectively.
- Illinois EPA's <u>Groundwater Quality Protection Program</u> webpage has links to program details and resources including the documents <u>Groundwater Protection by Local Governments</u> and <u>Guidance Document for Groundwater Protection Needs Assessment</u>
- Illinois EPA Source Water Assessment Protection Program GIS Tool
- "Meeting East-Central Illinois Water Needs to 2050: Potential Impacts on the Mahomet Aquifer and Surface
  Reservoirs"
  - <u>The Mahomet Aquifer Consortium</u>: "<u>A Plan to Improve the Planning and Management of Water Supplies in East-Central Illinois</u>"
  - Natural Gas Working group
- "Anomalous Groundwater Pressure Responses in the Mahomet Aquifer Near the Manlove Gas Storage Field"
   George Roadcap, PhD, Illinois State Water Survey
  - Geologic Cross Sections of Quaternary Deposits Across the Manlove Gas Storage Field Area, Champaign County, Illinois Andrew J. Stumpf, Illinois State Geological Survey, Prairie Research Institute

### **Example Groundwater Protection Ordinances**

- The Central Region Groundwater Protection Committee's web page includes links to the Tazewell County 483 Groundwater Protection Ordinance and the City of Pekin's Overlay Wellhead Ordinance 484
- 485 **Videos**
- Video on 3-D mapping that includes 3D rendering of the Mahomet Aquifer: Barb Stiff ISGS 486
- 487 Video on Recharge Rates of the Mahomet Aquifer: George Roadcap - ISWS

#### Appendix B: Process and Responsibility for Protection of the Mahomet 488

- Aquifer 489
- 490 DNR water supply planning authority should be added, as should the local siting process in 39.2 of the Act and the
- definition of pollution control facility, as well as existing programs for disaster/spill responses.] 491
- 492 The protection of the quality of the Mahomet Aquifer is the responsibility of everyone, from citizens to cities to
- 493 counties to state agencies. Illinois EPA, Board, and the AGO have broad powers to protect groundwater under the
- 494 Illinois Groundwater Protection Act (IGPA) adopted in 1987 and the Illinois Environmental Protection Act (Act).
- 495 Section 12(a) and (d) of the Act adopted in 1970 and Part 620 (Groundwater Quality Standards Regulation) adopted
- 496 in 1991.

#### Illinois Environmental Protection Act 497

498 Sections 12(a) and (d) of the Act are 499

extremely broad in scope. Section 12(a)

500 prohibits any person from causing,

501 threatening or allowing the "discharge of 502

any contaminants . . . so as to cause or tend

503 to cause water pollution in Illinois, either

504 alone or in combination with matter from

505 other sources, or so as to violate

506 regulations or standards" adopted by the

507 IPCB. The provision contains prospective

language (e.g., "threaten," "tend to cause") 508

509 such that a violation may occur. Sec. 12. Actions prohibited. No person shall:

(a) Cause or threaten or allow the discharge of any contaminants into the environment in any State so as to cause or tend to cause water pollution in Illinois, either alone or in combination with matter from other sources, or so as to violate regulations or standards adopted by the Pollution Control Board under this Act.

(d) Deposit any contaminants upon the land in such place and manner so as to create a water pollution hazard.

**Sec. 3.165. Contaminant.** "Contaminant" is any solid, liquid, or gaseous matter, any odor, or any form of energy, from whatever source.

Sec. 3.545. Water pollution. "Water pollution" is such alteration of the physical, thermal, chemical, biological or radioactive properties of any waters of the State, or such discharge of any contaminant into any waters of the State, as will or is likely to create a nuisance or render such waters harmful or detrimental or injurious to public health, safety or welfare, or to domestic, commercial, industrial, agricultural, recreational, or other legitimate uses, or to livestock, wild animals, birds, fish, or other aquatic life.

**Sec. 3.550. Waters.** "Waters" means all accumulations of water, surface and underground, natural, and artificial, public and private, or parts thereof, which are wholly or partially within, flow through, or border upon this State.

Section 12(d) similarly incorporates the breadth of the definition of "water pollution" and has a prospective element. A "hazard" is a risk or peril; a possible source of danger. Based on the plain language, water pollution does not actually have to occur before the provision is violated.

Conducting activities that cause, threaten or allow the migration of contaminants in concentrations greater than naturally occurring concentrations brings the related activities within the purview of Section 12(a) depending on site-specific

circumstances. Bringing soil with the potential to pollute groundwater in concentrations greater than naturally occurring concentrations to locations for deposit upon the land brings the related activities within the purview of Section 12(d) depending on site-specific circumstances.

### Illinois Groundwater Protection Act

In addition to the protections afforded by Section 12 (a) and (d) of the Act, the Mahomet Aquifer and all groundwater in Illinois is protected by the Illinois Groundwater Protection Act (415 ILC 55/ et. seq.). Among its provisions establishing various mechanisms for ensuring the protection of groundwater, section 8 of the Groundwater Protection Act mandates that he Agency "propose regulations establishing comprehensive water quality standards which are specifically for the protection of groundwater" and that the Illinois Board promulgate those standards into Illinois' environmental regulations.

### **Board Regulations**

Section 620.301 of the Board's groundwater quality standards prohibits causing, threatening or allowing the release of any contaminant to a resource groundwater that would require treatment or additional treatment to continue an existing use or to assure a potential use or that would preclude an existing or potential use. The plain language is clear that the non-degradation provision can be violated before contamination reaches the numeric standard because: (1) The use threatened or precluded does not have to be a current use; it also may be a potential use even if it may take decades to materialize; and (2) diminishments of the resource affecting, among other factors, taste, odor, turbidity and phytotoxicity do not necessarily depend on violation of a numeric standard.

550 The effectiveness of Illinois 551 EPA to carry out its 552 responsibility depends on the 553 level of planning and 554 coordination with all the other 555 groups and on how those 556 other groups execute their 557 responsibilities. In addition to 558 the requirement described 559 previously to adopt water 560 quality standards, Section 4 of 561 the IGPA established the 562 **Interagency Coordinating** 563 Committee on Groundwater 564 (ICCG) and Section 5 of the 565 IGPA established the 566 **Groundwater Advisory Council** 567 (GAC) in 1987. Further, Section 568 17.2 of the Act establishes 569 regional groundwater 570 protection planning programs, 571 starting in 1991, in areas of the State with the highest 572 573 potential for groundwater 574 contamination. The job of all 575 these different groups 576 depends on where they fall in 577 the six-stage process of aquifer 578 protection and restoration,

from planning to response, as

579

580

581

### Illinois Groundwater Protection Act (415 ILCS 55/2) (from Ch. 111 1/2, par. 7452)

Sec. 2. (a) The General Assembly finds that:

- (i) a large portion of Illinois' citizens rely on groundwater for personal consumption, and industries use a significant amount of groundwater;
- (ii) contamination of Illinois groundwater will adversely impact the health and welfare of its citizens and adversely impact the economic viability of the State;
- (iii) contamination of Illinois' groundwater is occurring;
- (iv) protection of groundwater is a necessity for future economic development in this State.
- (b) Therefore, it is the policy of the State of Illinois to restore, protect, and enhance the groundwaters of the State, as a natural and public resource. The State recognizes the essential and pervasive role of groundwater in the social and economic well-being of the people of Illinois, and its vital importance to the general health, safety, and welfare. It is further recognized as consistent with this policy that the groundwater resources of the State be utilized for beneficial and legitimate purposes; that waste and degradation of the resources be prevented; and that the underground water resource be managed to allow for maximum benefit of the people of the State of Illinois.

outlined in the flow chart below. Two common themes throughout the process include the performance of data collection and scientific studies and the implementation of effective regulatory tools.

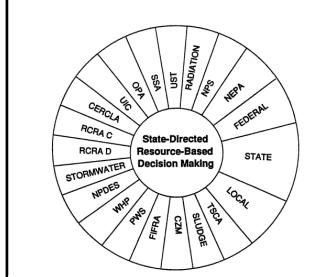


Figure 1. Myriad federal regulations that also protect groundwater

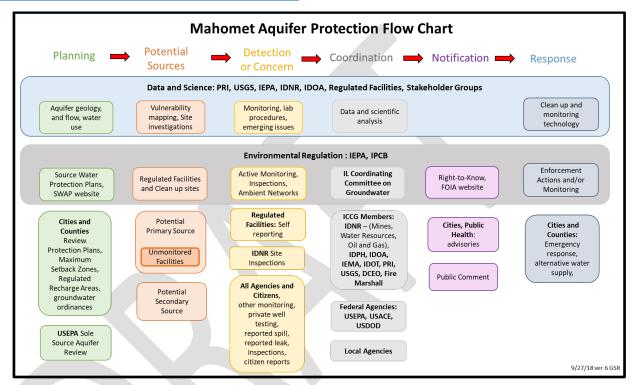
Myriad additional federal and state regulations also help to protect and restore groundwater and surface water, as follows:

- Resource Conservation and Recovery Act (RCRA);
- Underground Storage Tanks (UST);
- Comprehensive Environmental Response,
   Compensation and Liability Act (CERCLA or Superfund);
- Federal Insecticide Fungicide and Rodenticide
   Act (FIFRA);
- Toxic Release Inventory; Underground
   Injection Control (UIC);

Safe Drinking Water Act (SDWA);

602

- National Pollution Discharge Elimination System (NPDES);
- Wellhead Protection Program (WHPP);
- Section 319 Nonpoint Source Grants; and
- Emergency Planning and Community Right-to-Know Act (EPCRA).
- 600 For further information on these regulations and how they are designed to protect or restore groundwater see:
- 601 <a href="https://www.epa.gov/regulatory-information-topic">https://www.epa.gov/regulatory-information-topic</a>.



Step #1 - Planning: Pursuant to Section 17.2 of the Act Illinois' Potential for Aquifer Recharge Map was developed

605 by the ISWS and ISGS to 606 establish the priority 607 groundwater protection 608 planning regions. The Central Groundwater 609 610 Protection Planning Region 611 was established on the 612 western end of the 613 Mahomet Aquifer. As 614 illustrated in the flow chart 615 above, well site survey 616 reports were developed for 617 every community water 618 supply (CWS) and 619 concurrently these systems 620 were being sampled

starting in 1984 for volatile

pesticides, and inorganic

organic compounds,

603

604

621

622

623

624

625

626

627

628

629 630

631

632 633

634

635

636

637

638 639

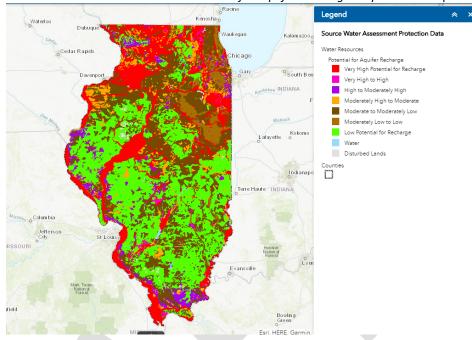
640

641 642

643

644

645



compounds. Groundwater contamination hazards were assessed for the potential contamination sources identified in the well site survey reports prepared by Illinois EPA. Groundwater contamination advisories were issue where potential contamination sources represented a significant threat to public health or the environment.

In addition, Sec. 17.1. (a) Every county or municipality which is served by a community water supply well may prepare a groundwater protection needs assessment. The county or municipality shall provide notice to the Agency regarding the commencement of an assessment. Such assessment shall consist of the following at a minimum:

- (1) Evaluation of the adequacy of protection afforded to resource groundwater by the minimum setback zone and, if applicable, the maximum setback zone;
- (2) Delineation, to the extent practicable, of the recharge area outside of any applicable setback zones but contained within any area over which the county or municipality has jurisdiction or control;
- (3) Identification and location of potential primary and potential secondary sources and potential routes within, and if appropriate, in proximity to the delineated recharge area for each such well;
- (4) Evaluation of the hazard associated with identified potential primary and potential secondary sources and potential routes contained within the recharge area specified according to subparagraph (a)(2) of this Section, considering the:
  - characteristics of such potential sources and potential routes,
  - the nature and efficacy of containment measures and devices in use,
  - the attenuative qualities of site soils in relation to the substances involved,
  - the proximity of potential sources and potential routes and the nature, rate of flow, direction of flow and proximity of the uppermost geologic formation containing groundwater utilized by the well;
- (5) Evaluation of the extent to which existing local controls provide, either directly or indirectly, some measure of groundwater protection; and

646 (6) Identification of practicable 647 contingency measures, including 648 provision of alternative drinking water supplies, which could be 649 650 implemented in the event of

651 contamination of the water supply.

652 Illinois EPA conducted a pilot 653 groundwater protection needs

assessment for the City of Pekin

655 located in the Central

654

678

683

656 **Groundwater Protection Planning** 

657 Region in the Mahomet Aquifer.

658 The Central Regional Committee

659 worked with local stakeholders to

660 develop a local groundwater

661 protection team. This team

developed the Pekin Wellhead 662

663 Protection Overlay Zoning

664 Ordinance.

665 Illinois EPA, ISWS, and ISGS

666 developed a *Guidance Document* 

667 for Groundwater Protection Needs

668 Assessments in 1995 to help

669 provide technical assistance to

670 counties and municipalities in the

671 implementation of Section 17.1 of

672 the Act. Further, the Education

673 Subcommittee of the ICCG worked

674 Department of Urban and Regional

675 Planning at the University of Illinois at Urbana-Champaign to develop

676 Groundwater Protection by Local Government in 1993, which is

677 available on the Task Force website.

Step #2 - Identifying Potential Contamination Sources: Identifying

679 potential sources has been done in various phases. Starting in 1984,

the first state wide survey VOCs and pesticides in CWS lead to the Plan 680

681 for Protecting Illinois Groundwater in 1985 adoption of the IGPA in

682 1987 which formally codified statutory definitions for potential

### **Regional Planning**

The Illinois EPA was required to establish a regional groundwater protection planning program pursuant to Section 17.3 of the Act. Since 1991 the Illinois EPA, in cooperation with the Department of Natural Resources (DNR), has designated four priority groundwater protection planning regions. These regional designations took into account the location of recharge areas that were identified and mapped by DNR. Further, the Director of Illinois EPA establishes a regional planning committee for each priority groundwater protection planning region. Each regional planning committee is responsible for the following:

- Identification of and advocacy for region-specific groundwater protection matters;
- Monitoring and reporting the progress made within the region regarding implementation of protection for groundwaters;
- Maintaining a registry of instances where the Agency has issued an advisory of groundwater contamination hazard within the region;
- Facilitating informational and educational activities relating to groundwater protection within the region; and
- Recommending to the Agency whether there is a need for regional protection pursuant to regulated recharge area.

Sec. 3.390. Regulated recharge area.

"Regulated recharge area" means a compact geographic area, as determined by the Board, the geology of which renders a potable resource groundwater particularly susceptible to contamination.

primary and secondary source of groundwater contamination, and potential routes of groundwater contamination,

684 and led to the adoption of new technology controls (1991) for certain existing and new activities in setback zones

685 and regulated recharge areas.

686 Well site surveys, hazard reviews, groundwater protection needs assessments, and source water assessments have 687

all inventoried potential groundwater contamination sources and threats to contamination of groundwater.

<u>Step #3 – Responding to New Threats and Concerns:</u> Many of these potential sources of contamination inventoried 688

689 have led to expanded setback zones around CWS wells using Part 671. For example, the Pilot Groundwater

690 Protection Needs Assessment conducted for the Pleasant Valley Public Water District identified potential threats

691 that did not have preventive programs. This led to the development of the Pleasant Valley regulated recharge area

692 (Part 617) pursuant to Section 17.3 and 17.4 of the Act. Part 617 codified new potential source definitions based on

- smaller thresholds of hazardous substances (i.e. potential tertiary source) and developed new prevention-based requirements for the storage and handling of such substances within the delineated recharge area.
- In addition, the ambient groundwater monitoring network designed to represent the population of CWS wells is
- 696 used for the outcome metric to measure of groundwater quality on an annual basis. Over the years this led to efforts
- 697 of evaluating groundwater for new and emerging contaminants, such as: Radon, Herbicide Transformation Products,
- 698 Chromium 6, and now Per- and Polyfluoroalkyl Substances (PFAS).
- 599 <u>Step #4 Coordination:</u> The ICCG (chaired by Illinois EPA) comprises all the state agencies or departments that have some authority to regulate groundwater:
  - Illinois Department of Public Health (IDPH);
  - Illinois State Fire Marshall;

702

703

704

705

707

708

709

710

711

712

713

714

715

716 717

718

719

720

721

722

723

724

725 726

727

- Office of Mines and Minerals;
- Office of Water Resources;
- Illinois Emergency Management Agency (Division of Nuclear Safety);
- Illinois Department of Transportation;
  - Illinois Department of Agriculture;
    - Illinois Department of Natural Resources (ISWS, ISGS); and
  - Department of Commerce and Economic Opportunity.
  - The ICCG has generally met quarterly since 1988 to:
    - (1) Review and coordinate the State's policy on groundwater protection.
    - (2) Review and evaluate State laws, regulations and procedures that relate to groundwater protection.
    - (3) Review and evaluate the status of the State's efforts to improve the quality of the groundwater and of the State enforcement efforts for protection of the groundwater and make recommendations on improving the State efforts to protect the groundwater.
    - (4) Recommend procedures for better coordination among State groundwater programs and with local programs related to groundwater protection.
    - (5) Review and recommend procedures to coordinate the State's response to specific incidents of groundwater pollution and coordinate dissemination of information between agencies responsible for the State's response.
    - (6) Make recommendations for and prioritize the State's groundwater research needs.
    - (7) Review, coordinate and evaluate groundwater data collection and analysis.
    - (8) Report biennially to the Governor and the General Assembly on groundwater quality, quantity, and the State's enforcement efforts.

Illinois EPA proposes a groundwater protection regulatory agenda (e.g., Part 611 Subpart C, Part 671, Part 670, Part 620 and subsequent amendments, Part 615/616, Part 617, Part 618, proposed Part 841, Part 1010, and proposed Part 620 and new part 408) for consideration by the ICCG and the GAC. The principal purpose of the agenda is to

systematically consider the groundwater protection aspects of relevant federal and State regulatory programs and to identify any areas where improvements may be warranted. To the extent feasible, the agenda also serves to

facilitate a more uniform and coordinated approach toward protection of groundwaters in Illinois. Upon adoption of

the final agenda by the ICCG, the Chairman of the ICCG assigns a lead agency (e.g., IDPH and the Illinois water Well

Construction Code, abandonment requirements, monitoring well design, etc.,) and any support agencies to prepare

a regulatory assessment report for each item on the agenda. Each regulatory assessment report shall specify the

nature of the groundwater protection provisions being implemented and shall evaluate the results achieved

therefrom. Special attention shall be given to any preventive measures being utilized for protection of

groundwaters. After review and consideration by the Committee, the reports shall become the basis for

737 recommending further legislative or regulatory action.

738 Starting in January 1, 1992, the ICCG has provided a comprehensive status report to the Governor and the General

739 Assembly concerning implementation of the IGPA. The groundwater quality outcome metric is used to evaluate

- program performance at protecting groundwater (output metric) to make recommendations to address issues. The ICCG also considers findings and recommendations that are provided by the GAC.
- The GAC is composed of nine public members appointed by the Governor, including two persons representing
- environmental interests, two persons representing industrial and commercial interests, one person representing
- 744 agricultural interests, one person representing local government interests, one person representing a regional
- planning agency, one person representing public water supplies, and one person representing the water well driller industry.
  - The GAC is tasked with the following:

748

749

750

751

752

753

754

756

757

758

759

760

761

762

763

764 765

766 767

768

769

770

771772

773

774

775

776

777

778

779

- (1) review, evaluate and make recommendations regarding State laws, regulations and procedures that relate to groundwater protection;
- (2) review, evaluate and make recommendations regarding the State's efforts to implement the IGPA and to generally protect the groundwater of the State;
- (3) make recommendations relating to the State's needs for groundwater research; and
- (4) review, evaluate and make recommendations regarding groundwater data collection and analyses.
- 755 Generally, the GAC has been meeting quarterly with the ICCG since 1988.
  - <u>Step #5 Notification:</u> Public notification concerning threats of groundwater contamination has evolved over the years like other environmental regulations.
    - Advisory of Groundwater Contamination Hazard A groundwater contamination hazard can be issued by Illinois EPA to a county or municipality which has not prepared a groundwater protection needs assessment where Illinois EPA has conducted a well site survey under Section 17.1(g) of the Act. Such advisories are issued where the Illinois EPA determines that existing potential primary sources, potential secondary sources or potential routes identified in the survey represent a significant hazard to the public health or the environment. The Agency publishes a notice of such advisory in a newspaper of general circulation within the county or municipality and shall furnish a copy of such advisory to any applicable regional planning committee.
    - Well Centric Right-to-Know Notification (RTK) Notification is triggered by detection of volatile organic compounds (VOCs) in a CWS well. An evaluation of the threat to potential nearby potable water supply wells (i.e. private, semi-private wells) ins conducted, and a press release is drafted with IDPH encouraging well owners to sample their wells for VOCs;
    - **Site Centric RTK Notification** An Illinois EPA Contaminant Evaluation Group (CEG) is convened by the Illinois EPA RTK Coordinator to discuss sites that represent threat to off-site soil and groundwater. Notification of off-site well users and community relations plans are implemented.
    - Community Water Supply Consumers RTK Notification If there is a detection of a contaminant with a Class I groundwater quality standard. Every consumer is notified within 5 business days.
  - <u>Step #6 Response:</u> Reponses to violations of the Act and Part 620 can be addressed via the voluntary cleanup program under Part 740. Alternatively, if Illinois EPA issues a violation notice (VN) for exceedance of a groundwater quality standard either we already have a hydrogeologic analysis that would assess causing, threatening, or allowing off-site contamination or we would require such an assessment as part of a groundwater management zone (GMZ) approval under Part 620.
- Groundwater restoration under a GMZ is either approved voluntarily or as part of a consent, Board or Court order.
- 781 The GMZ must be approved by the Illinois EPA. The Illinois Attorney General's Office represents Illinois EPA in
- 782 enforcement matters referred to them.
- 783 Groundwater restoration and cleanup is also conducted via RCRA corrective action requirements, under the
- voluntary site remediation program, Leaking Underground Storage Tank program, or under the federal Superfund
- 785 program. For further detail, see the Illinois EPA Bureau of Land's website:
- 786 https://www2.illinois.gov/epa/topics/waste-management/Pages/default.aspx.

#### **Emergency Response** 787 The Emergency Operations Unit (EOU), within Office of Emergency 788 In case of an emergency call: response, coordinates Illinois EPA's response to environmental 789 790 emergencies involving oil or hazardous materials and ensures that 791 any environmental contamination is cleaned up. EOU works with **Illinois Emergency** 792 other response agencies including the Illinois Emergency Management 793 Management Agency (IEMA), which is the initial contact for responses **Agency** — (217) 782-794 to an emergency or disaster in Illinois. 7860 or (800) 782-7860 (in 795 OER responsibilities include: Illinois) **Emergency Release** 796 Oil and hazardous material spills in water or on land **Notification Fact Sheet** 797 Releases of harmful quantities of toxic substances into the **National Response** 798 **Center** — (800) 424-8802 Emergencies involving wastewater treatment systems and 799 Illinois Environmental 800 public water supplies Emergencies involving solid waste disposal sites **Protection Agency** (if the 801 802 Fish kills caused by pollutants emergency involves the Abandoned hazardous waste incidents posing immediate 803 release of potentially 804 hazards hazardous materials to the 805 Illegal burning of waste environment) - (217) 782-3637 806 Where are EOU personnel? Most of the Emergency Operations Unit personnel are located in the 807 808 Springfield ILLINOIS EPA Headquarters, but there are additional staff in the Collinsville and DesPlaines Regional Offices. 809 810 Most EOU staff can be reached at the Agency headquarters in Springfield (217-782-3637). There are also full-time response staff in the Des Plaines (800-759-7626) and Collinsville (618-346-5120) regional offices. During evenings, 811 weekends and holidays, a 24-hour Duty Officer may be reached at 217-782-7860. 812 What assistance is available? 813 814 The Emergency Operations Unit provides many services to other Agencies and the public. The Emergency Operation Unit may provide assistance in the form of: 815 816 Technical information about identification, chemical properties, toxicity and potential dangers of a given 817 hazardous material 818 Monitoring or testing of air, water, soil or containers 819 Advice about: 820 Containment of hazardous materials Restoration of the environment, including cleanup objectives 821 822 **Evacuation recommendations** 823 Disposal or treatment of hazardous materials Oversight to assure completeness of cleanup actions taken by responsible parties 824 825 Documenting violations of the Illinois Environmental Protection Act for possible legal action Professional personnel, technical assistance and equipment to assist public safety officials 826

### What assistance is not provided?

- The Emergency Operations Unit generally does not lend assistance or assume a backup role in the following
- 829 situations:

830

• Emergencies involving radioactive materials are handled by the Illinois Emergency Management Agency

- Emergencies involving disease-contaminated materials are handled by the Illinois Department of Public Health
  - Spills at crude oil storage sites are handled by the Division of Mines and Minerals (part of the Illinois Dept. of Natural Resources), unless spills enter surface waters
  - Citizens pollution complaints are typically handled by the Illinois EPA Regional Offices and may be placed on-line.
  - Workplace chemical exposure is handled by the Illinois Dept. of Labor or the Occupational Safety and Health Agency

## Regional Water Supply Planning DNR OWR

The Illinois General Assembly has authorized DNR (20 ILCS 801/5-10) to:

- 1. Study and investigate ways and means by which the various water uses may be coordinated to the end that the water resources of the State be put to their maximum beneficial use and, in connection therewith, to request any department or agency of the State to make surveys, studies, investigations, prepare plans, reports, and furnish such data and information as may be necessary.
- 2. Coordinate, determine and provide ways and means for the equitable reconciliation and adjustment of the various conflicting claims and rights to water by users or uses.
- 3. Recommend legislation for the most feasible method or methods of conserving water resources and putting them to the maximum possible use, taking into account the problems of navigation, flood control, river flow control and stabilization, reclamation, drainage and recapture, and further their utilization of water after use for any purpose, domestic and industrial use, irrigation of land, municipal use, development of electric energy, public health, recreation, fish and game life, and other beneficial use.

Droughts and reoccurring concerns caused by growing water supply demand and conflicts across the state led to the Illinois Governor's Office issuance of Executive Order 2006-01 which required that the following actions to be executed: Consistent with the authority granted to the Department of Natural Resources under the Rivers, Lakes, and Streams Act, 615 ILCS 5/5 et seq. and the Level of Lake Michigan Act, 615 ILCS 50/1 et seq., the authority of the Department of Natural Resources' Office of Water Resources under 20 ILCS 801/5-5, the Office of Water Resources, in coordination with the State Water Survey, shall:

- 1. Define a comprehensive program for state and regional water supply planning and management and develop a strategic plan for its implementation consistent with existing laws, regulations and property rights:
- 2. Provide for public review of the draft strategic plan for a water supply planning and management program;
- 3. Establish a scientific basis and an administrative framework for implementing state and regional water supply planning and management;
- 4. Develop a package of financial and technical support for, and encouragement of, locally based regional water supply planning committees. These committees, whether existing or new entities, shall be organized for participation in the development and approval of regional plans in the Priority Water Quantity Planning Areas;
- 5. By December 31, 2006, ensure that Regional Water Quantity Plans are in process for at least two Priority Water Quantity Planning Areas. Governor's Executive Order 2006-01: Executive Order for the Development of State and Regional Water-Supply Plans. Issued by Governor's Office on January 9, 2006.

A Strategic Plan for Implementation of Statewide Water Supply Planning was developed in 2008 in response to Illinois Executive Order 2006-01. The plan which followed Executive Order 2006-01 has been used to facilitate the development of three regional water supply plans to-date. This document revises that Strategic Plan to create an Action Plan for Statewide Water Supply Planning and was developed by the Department of Natural Resources in consultation with the State Water Survey and affected water supply planners to further define the process for creating a State of Illinois Water Supply Plan with all of the necessary components of regional and state-wide plans. The following recommendations are a result of a review of the State's ongoing long-term program for water supply

https://www.isws.illinois.edu/illinois-water-supply-planning

880

881

882

883

884

885

886

887 888

889

890

891 892

893

894

895

896

897

# Appendix C: Process of Identifying Potential Sources of Groundwater Contamination and Developing a Regulatory Agenda for Protection with the Interagency Coordination Committee on Groundwater and the Groundwater Advisory Council

The identification of contamination sources to any aquifer has been a developing scientific and regulatory process that is commonly believed to have started in 1854 with the discovery of a cholera outbreak directly tied to a contaminated public well in London.

For Illinois, the Illinois EPA has developed a list of potential sources (Table 2) based on experiences of the staff involved in cleaning up contamination sites and in the mapping and evaluation of protection zones around public water supply wells and intakes and ambient monitoring. New threats are constantly being evaluated and existing potential sources are being reevaluated as technology improves. The term "threat" is often used in Illinois law and regulations when a potential source is an actual source of contamination that is threatening public health or the environment.

Table 2. Most Prevalent Potential Sources of Ground Water Contamination<sup>1</sup> listed in the Illinois Integrated Water Quality Report (Illinois EPA 2016).

Contaminant Sources	Occurrence of Potential <sup>2</sup>	Contaminants <sup>3</sup>
Agricultural chemical facilities	587	A, B, E
Animal feedlots	66	E, J, K, L
Drainage wells	3	A, B, C, D
Fertilizer applications	323	A, B, E
Irrigation practices	63	A, B, E
Pesticide applications	174	A, B, E
Land application	14	A, B, D, E, G, H, J
Material stockpiles	683	G, H
Storage tanks (above ground)	2,249	C, D
Storage tanks (underground)	2,878	C, D
Surface impoundments	236	E, G, H, J, K, L
Waste piles	231	E, G, H
Waste tailings	9	G, H, I, J
Deep injection wells	9	A, B, C, D, E, F, G,
Landfills	40	C, D, G, H, J
Septic systems	6,290	E, G, H, J, K, L
Shallow injection wells	9	A, B, C, D, E, F, G, H, J, K, L
Hazardous waste generators	-	A, B, C, D, G, H
Hazardous waste sites	97	A, B, C, D, G, H

<sup>&</sup>lt;sup>1</sup> The basis for the analysis provided in Table A1 is a combination of existing monitoring data and potential source of groundwater contamination data from the completed CWS well site survey reports which Illinois EPA has conducted over the past 25 years.

<sup>&</sup>lt;sup>2</sup> Occurrences are based solely on the Illinois EPA Groundwater Section's existing databases. This is only an estimate and should not be used as anything more than an approximation of potential sources of contamination to CWS wells in Illinois.

<sup>&</sup>lt;sup>3</sup> Contaminants: A. Inorganic pesticides; B. Organic pesticides; C. Halogenated solvents; D. Petroleum compounds; E. Nitrate; F. Fluoride; G. Salinity/brine; H. Metals; I. Radio-nuclides; J. Bacteria; K. Protozoa; L. Viruses; and M. Other.

Industrial facilities	1,565	A, B, C, D, G, H
Material transfer operations	232	A, B, C, D, E, F, G, H
Mining and mine drainage	19	G, H, M
Pipelines and sewer lines	111	C, D, E, G, H, J, K, L
Salt storage and road salting	76	G
Salt water intrusion	-	G
Spills	9	A, B, C, D, E, G, J
Transportation of materials	164	A, B, C, D, E
Manufacturing/repair shops	1,554	C, D, G, H
Urban runoff	1,184	A, B, D, E, G, H, J, K. L
Potential routes of contamination such as drainage wells, improperly abandoned potable water wells, or sand & gravel quarries.	249	A, B, D, E, J, K, L
Former storage facility	113	A, B, C, D, E, G, H
Commercial waste or chemical handling facility	1,078	C, D, E, G, J
Public utilities facility	203	E, F, G, H, J, K, L
Waste treatment facility	202	E, G, H, J, K, L
Recreational facility	581	J, L
Agriculture materials storage and sales	-	A, B, E, G, M

The Illinois EPA divides the potential sources into five broad categories (Table A1) and has mapped them around community water supply (CWS) wells in Illinois. The most frequently occurring potential sources include storage tanks, septic systems, industrial facilities, repair facilities, chemical handling facilities, and urban runoff sites. This list includes specific sites that are considered "point" potential sources, such as landfills, more wide-spread activities that are considered to be "non-point", such as road salt or fertilizer application, and sources that may be one-time events, such as a highway spill or a pipeline break. The type of contaminants associated with each potential source can vary from materials that are considered to be carcinogenic at very low, parts-per-billion concentrations to naturally-occurring compounds that are harmful in higher, parts-per-million concentrations. Potential routes of aquifer contamination which can bypass any naturally-occurring protective layers are also listed in Table A1, such as drainage wells, abandoned wells, or quarries.

The Act prioritizes potential sources of groundwater contamination as either primary or secondary and generally apply to facilities that landfill, store, or accumulate wastes or hazardous materials.

**Sec. 3.345. Potential primary source.** "Potential primary source" means any unit at a facility or site not currently subject to a removal or remedial action which:

- (1) is utilized for the treatment, storage, or disposal of any hazardous or special waste not generated at the site; or
- (2) is utilized for the disposal of municipal waste not generated at the site, other than landscape waste and construction and demolition debris; or
- (3) is utilized for the landfilling, land treating, surface impounding or piling of any hazardous or special waste that is generated on the site or at other sites owned, controlled or operated by the same person; or
- (4) stores or accumulates at any time more than 75,000 pounds above ground, or more than 7,500 pounds below ground, of any hazardous substances.

**Sec. 3.355. Potential secondary source.** "Potential secondary source" means any unit at a facility or a site not currently subject to a removal or remedial action, other than a potential primary source, which:

- (1) is utilized for the landfilling, land treating, or surface impounding of waste that is generated on the site or at other sites owned, controlled or operated by the same person, other than livestock and landscape waste, and construction and demolition debris; or
- (2) stores or accumulates at any time more than 25,000 but not more than 75,000 pounds above ground, or more than 2,500 but not more than 7,500 pounds below ground, of any hazardous substances; or
- (3) stores or accumulates at any time more than 25,000 gallons above ground, or more than 500 gallons below ground, of petroleum, including crude oil or any fraction thereof which is not otherwise specifically listed or designated as a hazardous substance; or
- (4) stores or accumulates pesticides, fertilizers, or road oils for purposes of commercial application or for distribution to retail sales outlets; or
- (5) stores or accumulates at any time more than 50,000 pounds of any de-icing agent; or (6) is utilized for handling livestock waste or for treating domestic wastewaters other than private sewage disposal systems as defined in the "Private Sewage Disposal Licensing Act."

912 913

914

915

916

917

918

919

920

921

922

923

926

927

928

929

930

931

932

933

Information on most, if not all, of these facilities can be found on Illinois EPA's website within the Source Water Protection page or the Freedom of Information Act page. Additional on-line information can also be found in the quarterly reports of the Illinois Pollution Control Board (IPCB).

The regulations that apply to many of the facilities considered to be primary and secondary potential sources are well developed and allow for inspections and modifications. See also Appendix B, which describes existing laws, rules and regulations already in place that

protect the Mahomet Aquifer and all groundwater in
 Illinois. Thus, the Task Force did not focus on these

Sec. 3.350. Potential route. "Potential route" means abandoned and improperly plugged wells of all kinds, drainage wells, all injection wells, including closed loop heat pump wells, and any excavation for the discovery, development or production of stone, sand or gravel. This term does not include closed loop heat pump wells using USP food grade propylene glycol.

sources. Instead, the Task Force focused on those potential sources that are less-tangible or more difficult to address, such as non-point sources, natural contaminants, or uninvestigated legacy facilities.

# Appendix D: Summary of 5 Part 807 Landfill Illinois EPA Reviews in Areas with Moderate to High Potential for Aquifer Recharge

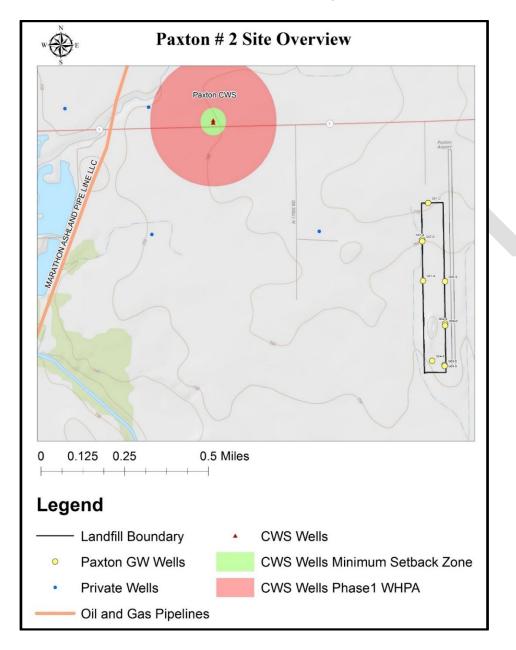
### Paxton #2 (Ford County)

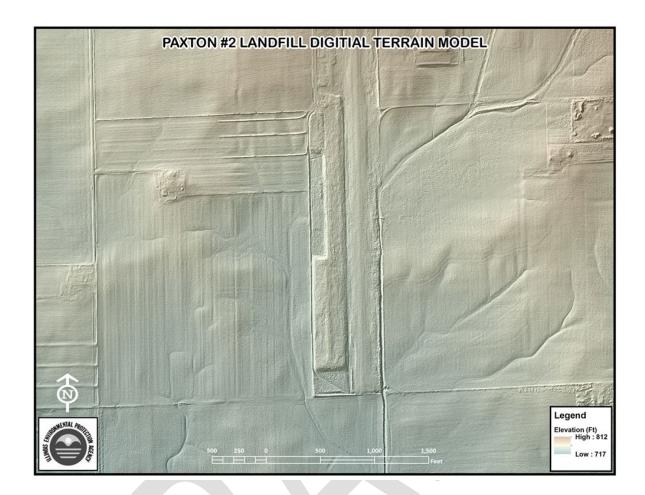
- Active period: 1974-1992
- Last Inspection 12/20/2016
- Completion of post-closure care requirements pending:

939 940

941942943944

- Application for a supplemental permit describing how intrawell background GW quality values are established.
  - 1. Replacement of G05-S, which has been dry since 2006.
  - 2. GW data from samples collected during 4 consecutive quarters needed to show the landfill is not causing GW contamination.
  - 3. Submission of new completion certification affidavit.





947

948

949

950

951

952

953

954

955

956

957

958

959

960

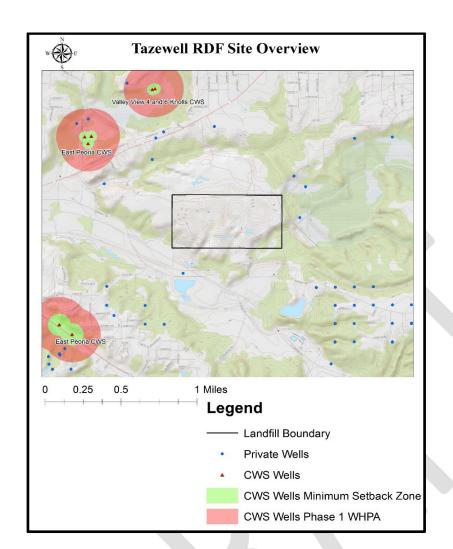
961

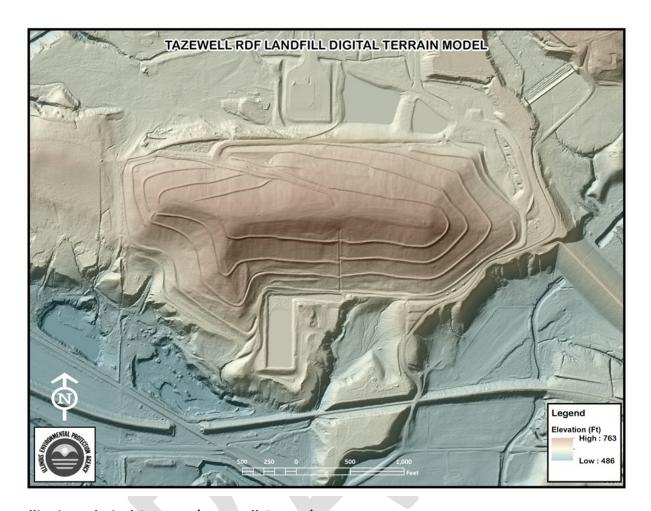
962

#### **Tazewell RDF (Tazewell County)**

- Last Inspection: 04/18/2018.
- 30-Year post-closure care period began 09/28/2007.
- 2017 Annual Report shows high levels of acetone and tetrachloroethene.
- Acetone levels were the result of laboratory contamination by a third party.
- Potential Threats from Tetrachloroethene (C Cl )

- Colorless liquid, commonly used for dry cleaning and metal degreasing.
- Qualifies as a Volatile Organic Compound, can become vinyl chloride when broken down.
- Likely carcinogenic to humans.
- o Hazardous waste, should not be at this landfill.
- Tazewell RDF GW monitoring well R62S is in corrective action for C<sub>2</sub>Cl<sub>4</sub>.
  - 1. Quarter of 2017 sample shows an observed increase of 3.8 μg/L
  - 2. Class 1 GW standard: 5 μg/L
  - 3. No drinking water Maximum Contaminant Level violations in Community Water Systems to report.





# Illinois Technical Systems (Tazewell County)

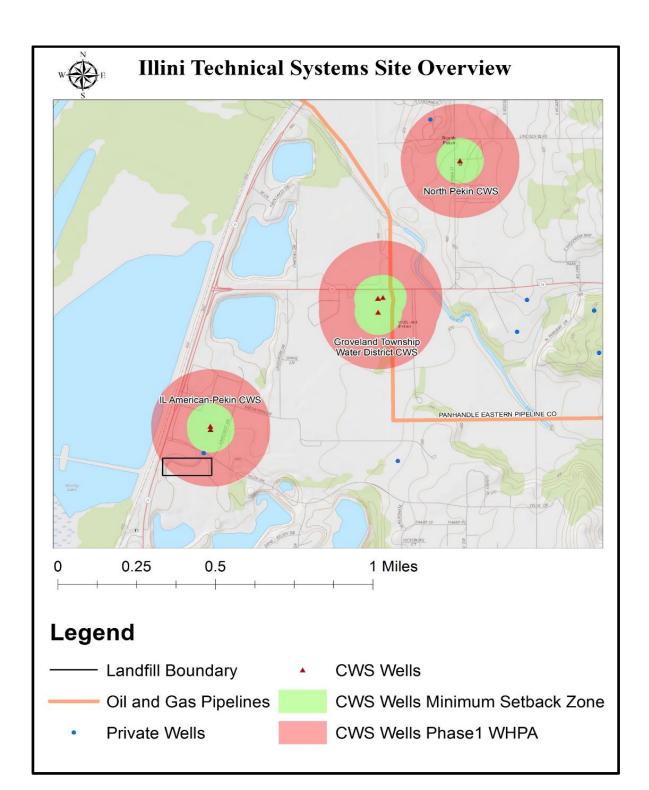
967 •

Completion of post-closure care requirements: 06/30/2004
Last inspection: 08/10/2004

969 970

• No potential threats to GW quality are apparent.

Primary waste was construction materials/debris.



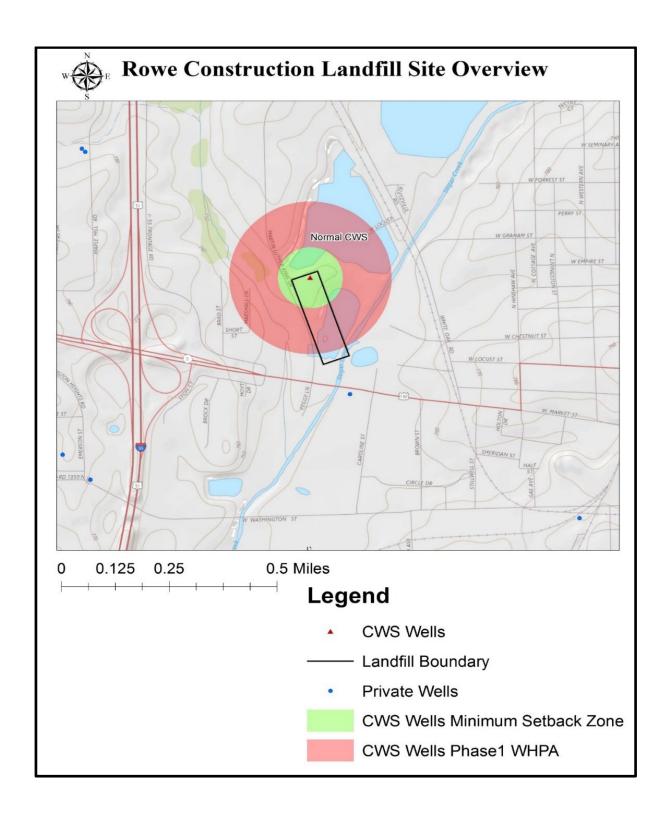


## **Rowe Construction Company Landfill (McClean County)**

• 5-Year post-closure care period began 05/04/1989.

• Completion of post-closure care requirements: 05/04/1994.

• No potential threats to GW quality are apparent.





982

983

984

985

986

987

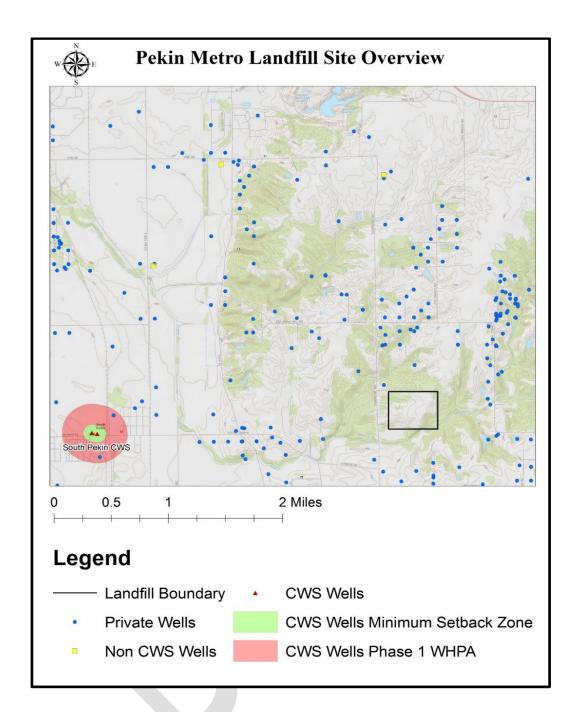
988

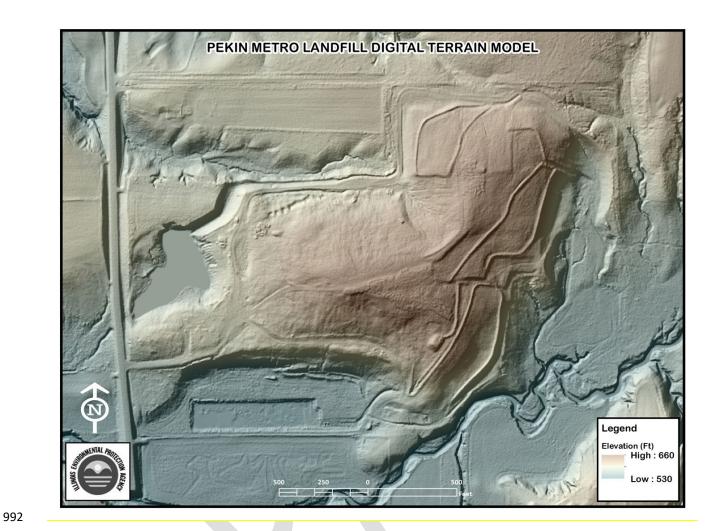
989

#### **Pekin Metro Landfill (Tazewell County)**

Last Inspection: 07/19/2017.

- Improved passive gas ventilation systems were installed in conjunction with cap expansion in Fall 2014.
- Has yet to achieve certified closed status.
  - Last 5-year permit expired in 2001, since then there has been no operation or GW monitoring.
  - o GW monitoring wells likely buried during 2014 cap expansion.
  - o This will need to be remedied to initiate a post-closure care period.





# 994 Appendix E: Timeline of Illinois EPA's Involvement in the Peoples Gas

### 995 Light and Coke Company Case

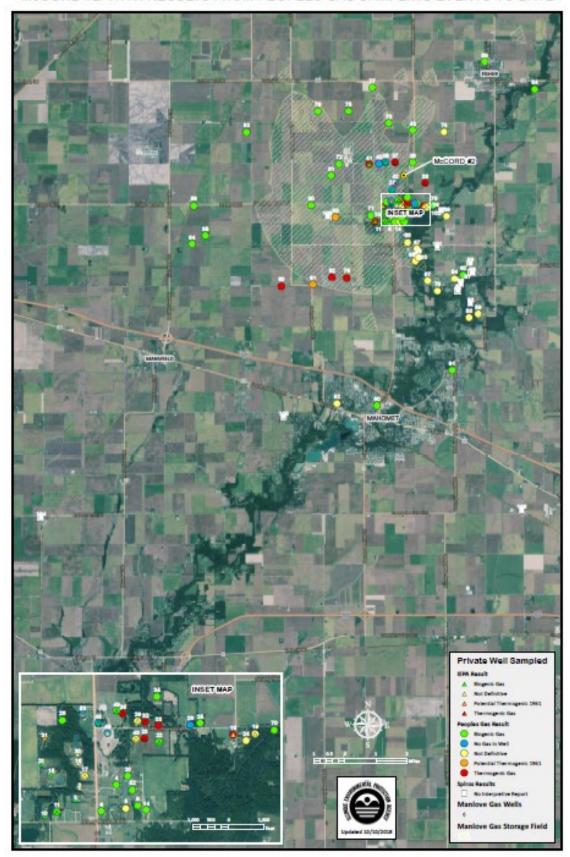
996 Illinois EPA has referred PGL to the AGO. The AGO leads negotiations with defendants (PGL) on behalf of the State.

- 997 The DNR has primary jurisdiction over the natural gas leak as the permitting Agency of the Manlove Field Facility.
- 998 While Illinois EPA does not regulate private wells that were found to be contaminated by the leak, the Agency opted
- 999 to conduct independent sampling to provide information on the extent of groundwater contamination resulting
- 1000 from the natural gas leak, as the Agency does have legal authority over potential groundwater contamination. The
- 1001 Illinois EPA also conducted indoor air sampling at each home that was sampled. Following the sampling, which
- 1002 began in October 2017, Illinois EPA issued a VN to PGL in December 2017. The case was subsequently referred to the
- 1003 AGO on January 5, 2018.
- Note: The purpose of detailed hydrogeologic investigation at this point, is to find the remaining free phase gas. The
- intent is to install relief wells in these areas to remove it from the aguifer. There has been extensive work to
- delineate the extent of the dissolved phase gas in existing potable water supply wells by Peoples Gas (i.e. 70 wells
- 1007 sampled) and Illinois EPA (29 wells sampled). It is the Agency's belief that the extent of contaminated private wells
- 1008 has been determined.
- December 19, 2016 Illinois Emergency Management Agency (IEMA) contacted Illinois EPA with National
   Response Center (NRC) Report. Illinois EPA contacted DNR to ensure they were involved. The event appeared to
   be under DNR Jurisdiction and they were following up. DNR had an inspector on site.
- 1012 June 5, 2017 – Illinois EPA Water Pollution Control (WPC) Permits contacted (via phone) by PGL and Champaign 1013 regional Office, indicating the facility operates an underground natural gas storage station and a resident has 1014 issued a complaint regarding gas entering their drinking water well. Champaign regional staff indicated that DNR 1015 Office of Oil and Gas informed the facility that they would need to bring in a treatment system to separate the 1016 gas from the drinking water and burn the gas with a flare and discharge the wastewater to a nearby waterway. 1017 Illinois EPA WPC Permits informed PGL that the discharge would require an NPDES permit modification, 1018 potentially including an antidegradation assessment for the increased loading. Illinois EPA WPC Permits 1019 recommended they haul the pretreated wastewater to a Public Owned Treatment Works (POTW) so a permit 1020 could be issued quickly and a response action is not delayed. PGL did not know if the actions were being 1021 conducted under CERCLA or if the Illinois EPA Hydrogeology Unit or Bureau of Land had been contacted as the 1022 representative was not involved in meetings to determine a plan of action. Illinois EPA WPC Permits indicated 1023 they would contact Hydrogeology Unit to see what actions were recommended. Illinois EPA also asked if Illinois 1024 EPA should follow-up with another facility representative that was involved in the meetings to determine a plan 1025 of action. Contact information for the Plant Manager, John Horde, was provided to Illinois EPA.
- June 5, 2017 WPC Permits staff emailed Groundwater (Hydrogeology Unit) staff discussing the need for a
   permit to discharge waste water to a nearby water way. (To permit an industrialized size water separator for
   potential natural gas relief wells).
- June 7, 2017 Email from Illinois EPA Headquarters to Champaign regional staff requesting well location
   information.
- June 7, 2017 PM Email from Champaign regional staff to Groundwater staff indicating she will contact PGL to
   get additional location information.
- 1033 June 8, 2017 Email from IDPH FYI To Groundwater staff per Illinois EPA request.
- June 8, 2017 Illinois EPA management had staff contact DNR. DNR was working with PGL. Sampling, well
   separators, discussion of relief wells to go along with Agency permit. Appears to be handled by DNR.
- September 08, 2017 Email from Peoples Gas to Illinois EPA Permits Re: Peoples Gas & Light Manlove Water
   Separator Tanks Construction and Operation Permit Application
- September 14, 2017 Peoples Gas submitted Application for Construction & Operation Permit for Water
   Separator Well Tanks.
- October 10, 2017 Illinois EPA WPC Permits issued permit for Construction & Operation of Water Separator Well Tanks.

- October 11, 2017 Illinois EPA Groundwater management asked to research the site for a call back to Senator Rose by end of the day.
- October 12, 2017 Illinois EPA spoke with DNR on the morning of the 12<sup>th</sup>. Then we had a conference call with Senator Rose at 3 PM that same day.
- October 16, 2017 Illinois EPA Conference call with the AGO.
- October 16, 2017 Started research on a lab that could do the dissolved gas analysis.
- October 19, 2017 Identified labs that could do the dissolved gas work.
- October 20, 2017 Developed a draft plan to independently sample the contaminated private wells with a budget.
- October 20, 2017 A conference call was held with the Director to discuss the preliminary plan and the budget.
   The plan and budget was approved by the Director.
- October 23 26, 2017 Working to get contact information from IDPH, Champaign IDPH, and Champaign
   County Health Departments for private well owners.
- October 23, 2017 Prepared a contract request form (CRF) for fiscal to justify the sampling and procurement.
- October 24, 2017 Fiscal started working with the lab on establishing a contract.
- October 24, 2017 Worked with Champaign County to obtain their GIS coverage for the County with digital tax parcels.
- October 24 November 2, 2017 Worked on compiling geologic records, well depth, contact info, GIS maps.
- October 26, 2017 Press release issued on announcing canvassing and well sampling.
- October 26, 2017 Logistics of a Groundwater Section, Community Relations, Public Health and BOL FOS field effort.
- October 26, 2017 Developed door hangers and access agreements for well sampling.
- October 30, 2017 Started sampling.
- 1065 November 1, 2017 -Continued sampling.
- November 1, 2017 Lab contract finalized.
- November 2, 2017 Continued sampling.
- November 8, 2017 Initial Awareness date for 5 contaminated wells.
- November 17, 2017 Final lab results received from Illinois EPA and Isotech labs.
- November 17, 2017 to present Working on 3-D Geologic Visualization Model.
- November 21, 2017 Checked on the status of Interpretive Results with Isotech (3<sup>rd</sup> week December).
- November 21, 2017 Memo basis for recommending VN.
- November 21, 2017 Reviewed Draft VN.
- November 21, 2017 Coordinated with IDPH and draft letters for the 5 contaminated wells had been developed and were being reviewed by IDPH.
- November 23 and 24, 2017 State office closed for Thanksgiving Holiday.
- November 29, 2017 Coordination with IDPH on sending out letters to 5 homes with confirmed thermogenic gas on an expedited basis.
- December 1, 2017 Illinois EPA issued a Corrected Permit to correct a Special Condition for the Construction &
   Operation of Water Separator Well Tanks.
- December 1, 2017 Received copies of the Letters IDPH sent out to the 5 impacted private wells.
- December 1, 2017 Planned to send Peoples gas the VN on Tuesday, December 5.
- December 4, 2017 5 interpretive reports for samples (Site-3, Site-10, Site-11, Site-15, and Site-45) associated with Jobs 36513, and 36514 = All microbial gas. Sent the data to IDPH.
- December 5, 2017 Signed VN for 5 wells impacted by thermogenic gas.
- December 12, 2017 Revised VN sent to correct one address.

- December 13, 2017 Conference call with PGL to discuss waiving the Section 31 process.
- January 2, 2017 Peoples Gas Waiver of Section 31.
- January 5, 2018 Illinois EPA Referred the case to the Illinois AGO.
- January 13, 2018 Conference call with PGLs.
- February 14, 2018 Received PGL Well Sampling data.
- March 2, 2018 Reviewed Peoples Gas private well sampling data, classification of results, maps created, and sent to AGO.
- 1094 March 14, 2018 Met with AGO.
- April 1, 2018 Provided reviewed PGL well sampling data to PRI.
- April 4, 2018 Provided AGO with groundwater remedy draft.
- April 27, 2018 Reviewed draft Groundwater Management Zone (GMZ) requirements and provided to the AGO.
- May 1, 2018 Received geologic interpretation from PRI for the McCord #2 Well for 3-D Model.
- May 3, 2018 Review of Spiro's Law Firm well samples to AGO.
- May 7, 2018 Revising 3-D geologic model using new PRI data for the McCord #2 Well.
- June 6, 2018 Discussion about McCord well perforation with DNR and AGO
- June 18, 2018 Presentation of our investigation and the 3-D Model and Illinois EPA Investigation to the
   Mahomet Aquifer Task Force
- June 28, 2018 Conference Call with AGO to discuss the interpretation of the Barrowman results and the Spiro's interpretation.
- July 9 Meeting with AGO and PGL to discuss the GMZ
- August 16, 2018 Conference call with AGO and PGL
- 1108 August 17, 2018 Provided Comments on draft GMZ and Interim Agreed to Order to AGO
- August 29, 2018 Provided comments on 1<sup>st</sup> Draft Amended Compliant to AGO
- October 1, 2018 Completed review of Spiro's Results
- October 11, 2018 Completed a map per request of the AGO to include Illinois EPA, Peoples Gas and Spiro's
   Results
- October 31, 2018 AGO, Illinois EPA, IDPH, Conference call with Senator Rose to discuss the Spiro's results and
   Sangamon County Water Proposal

McCORD #2 WITH RESULTS FROM PEOPLES GAS SAMPLING EVENTS TO DATE







# Appendix G: MAPTF Recommendation and Ranking

Table 1. Ranking by Subcommittee B of the existing recommendations compiled by the Prairie Research Institute.

Rank	Recommendation	ID in Table 2	Total Points
1	UNDERSTANDING THE RESOURCE 1: Geophysical (HTEM) studies	Α	160
2	UNDERSTANDING THE RESOURCE 2: Recharge area identification	В	128
3	UNDERSTANDING THE RESOURCE 3: Groundwater flow modelling	С	93
4	WATER QUALITY AND PROTECTION 3: Implement source water protection plans	F	82
5	WATER QUALITY AND PROTECTION 1: Ambient water quality assessment	D	58
6	COMMUNICATION 1: Improve education and outreach about water resources	Р	54
7	WATER QUANTITY AND SUSTAINABILITY 1: Empower a group to provide leadership	G	45
8	COMMUNICATION 2: Plan cooperative research and data collection	Q	38
9	WATER QUANTITY AND SUSTAINABILITY 5: Update regional water supply plans	К	36
10	WATER QUANTITY AND SUSTAINABILITY 2: Ensure comprehensive use reporting	Н	33
11	WATER QUANTITY AND SUSTAINABILITY 9: Assess the impact of high-capacity wells	0	25
12	COMMUNICATION 3: Provide education to private water and gas well owners	R	25
13	WATER QUALITY AND PROTECTION 2: Improve identification of contamination	Е	22
14	WATER QUANTITY AND SUSTAINABILITY 3: Identify keys for water planning	1	18
15	WATER QUANTITY AND SUSTAINABILITY 7: Eco-friendly water infrastructure	М	11
16	WATER QUANTITY AND SUSTAINABILITY 8: Promote water conservation measures	N	7
17	WATER QUANTITY AND SUSTAINABILITY 4: Develop local water supply plans	J	4
18	WATER QUANTITY AND SUSTAINABILITY 6: Encourage drought preparedness.	L	3