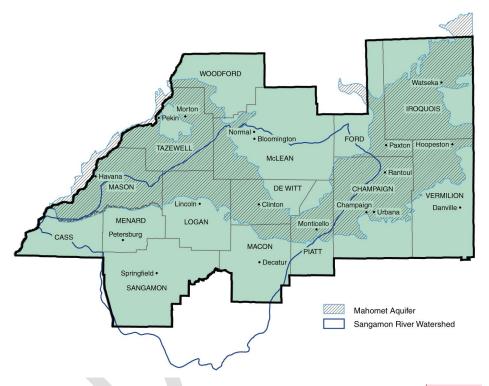
# MAHOMET AQUIFER PROTECTION TASK

- FORCE REPORT: FINDINGS AND
- RECOMMENDATIONS DRAFT



Source: Mahomet Aquifer Consortium website at <a href="http://www.mahometaquiferconsortium.org/info-maps.html">http://www.mahometaquiferconsortium.org/info-maps.html</a>

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### **Executive Summary**

[Once a full draft is developed, then make an Executive Summary that can stand apart from the full report. No need to create yet until this report is final or it may not be consistent.]

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### I. INTRODUCTION

The Illinois Groundwater Protection Act (IGPA) defines "aquifer" as "saturated (with groundwater) soils and geologic materials which are sufficiently permeable to readily yield economically useful quantities of water to wells, springs, or streams under ordinary hydraulic gradients."

For more than 70 years, the Mahomet Aquifer has been defined and described repeatedly in the contexts of scientific research, land-use planning, and public policy. -The vertical and horizontal extents of the aquifer generally follow the historic Mahomet Bedrock Valley. -Understanding of the specific characteristics of the aquifer continue to evolve as the science progresses.

The Mahomet Aquifer is the primary source of drinking water for more than 500,000 people in 15 Illinois counties. The Mahomet Aquifer provides an estimated 220 million gallons of water per day to communities, industry,

The Mahomet Aquifer provides an estimated 220 million gallons of water per day to communities, industry,
 agriculture, and rural wells in Illinois. The western side of the aquifer is one of the most geologically susceptible

areas in the State for potential groundwater contamination. -Pursuant Section 17.2 of the Illinois Environmental

123 Protection Act (Act) the Central Priority Groundwater Protection Planning Region (Peoria, Mason, Tazewell and

124 Woodford Counties) was established on the western end of the Mahomet Aquifer in 1991 and has been working to

protect the groundwater quality over the past 27 years. -This committee and local stakeholders have developed

many of the nationally recognized groundwater protection tools that can be used by local governments to protect

groundwater (i.e. Tazewell County Groundwater Protection Ordinance, City of Pekin Overlay Wellhead Protection

groundwater (i.e. razeweir County Groundwater Protection Ordinance, City of Penin Overlay Weilinead Protection

Ordinance, Pleasant Valley Public Water District Regulated Recharge Area). See Illinois EPA Groundwater Protection

129 web-page: <a href="https://www2.illinois.gov/epa/topics/water-quality/groundwater/Pages/default.aspx">https://www2.illinois.gov/epa/topics/water-quality/groundwater/Pages/default.aspx</a>.

130 On March 11, 2015, USEPA designated a portion of the Mahomet Aquifer as a sole source aquifer. -Such a

designation enables USEPA to review proposed projects that will: 1) be located within the review area; and 2)

132 receive federal funding. -USEPA's Sole Source Aquifer program is authorized by Section 1424(e) of the Safe Drinking

133 Water Act of 1974. -Additionally, Illinois regulations impose additional requirements on siting a new landfill within

134 1,200 feet of a sole source aquifer.

135 The Mahomet Aquifer Protection Task Force (Task Force) was created by Public Act 100-0403 and took effect on

136 August 25, 2017. –The Task Force was created to address the issue of maintaining the clean drinking water of the

137 Mahomet Aquifer, the principle aquifer in east-central Illinois.

Public Act 100-0403 built upon several decades of work by various organizations and scientific researchers, including

139 the following:

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• Strategy for the Protection of Underground Water in Illinois, Special Report No. 8 of the Illinois State Water Plan
Task Force, October 1984;

• A Plan for Protecting Illinois Groundwater, January 1985;

• Illinois Groundwater Protection Act (IGPA)\_(Public Act 85-0863), June 1987;

Plan to Improve the Planning and Management of Water Supplies in East-Central Illinois, October 2009,
Mahomet Aquifer Consortium (a not-for-profit corporation that was formed in 1998 by stakeholders concerned
about the sustainability of the Mahomet Aquifer. In 2010, the consortium expanded their mission to include all
water resources in the 15-county area. It is a wide array of members from individuals in local, state and federal
government, water authority members, water company members, professional groups and the general public;
and

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- Action Plan for A Statewide Water Supply Planning and Management Program, January 5, 2015, Illinois Department of Natural Resources, Office of Water Resources.
- As set forth in Public Act 100-0403, the Task Force consists of the following persons:

| 1  | One member of the Senate, appointed by the<br>President of the Senate  | Senator Scott Bennett                                | 52 <sup>nd</sup> District                                    |
|----|--|--|--|
| 2  | One member of House of Representatives, appointed by the Speaker of the House of Representatives   | Representative Carol<br>Ammons                       | 103 <sup>rd</sup> District                                   |
| 3  | One member of the Senate, appointed by the Minority Leader of the Senate   | Senator Chapin Rose                                  | 51 <sup>st</sup> District                                    |
| 4  | One member of the House of Representatives, appointed by the Minority Leader of the House of Representatives   | Representative Bill<br>Mitchell                      | 101 <sup>st</sup> District                                   |
| 5  | One member representing the Illinois<br>Environmental Protection Agency (Illinois EPA),<br>appointed by the Director of the Illinois EPA   | Director Alec Messina                                | Illinois Environmental<br>Protection Agency                  |
| 6  | Two members representing a national waste and recycling organization, appointed by the Governor  | Charles Hostetler<br>(Chairman of<br>Subcommittee A) | PDC Technical Service  |
|    |  | Eric Ballenger                                       | Republic Services  |
| 7  | One member representing a statewide environmental organization, appointed by the Governor  | Andrew Rehn  | Prairie Rivers Network                                       |
| 8  | Three members representing a non-profit consortium dedicated to the sustainability of the Mahomet Aquifer, appointed by the Governor   | Deborah Frank-Feinen<br>(Task Force Chair)           | Mayor of Champaign   |
|    |  | Diane Marlin   | Mayor of Urbana  |
|    |  | Julie Moore-Wolfe                                    | Mayor of Decatur   |
| 9  | One member representing the Illinois State<br>Water Survey of the Prairie Research Institute of<br>the University of Illinois at Urbana- Champaign,<br>appointed by the Governor | George Roadcap                                       | Illinois State Water<br>Survey/Prairie Research<br>Institute |
| 10 | One member representing a statewide association representing the pipe trades, appointed by the Governor  | Lynn Karner  | Illinois Pipe Trades<br>Association                          |
| 11 | One member representing the State's largest general farm organization, appointed by the Governor   | Steve Turner   | Illinois Farm Bureau   |
| 12 | One member representing a statewide trade association presenting manufactures, appointed by the Governor   | Donovan Griffith                                     | Illinois Manufacturers<br>Association                        |
| 13 | One member representing a community health organization located over the Mahomet Aquifer, appointed by the Governor  | Claudia Lenhoff                                      | Champaign County<br>Healthcare Consumers                     |
| 14 | Seven members representing local government bodies located over the Mahomet Aquifer, appointed by the Governor   | David Zimmerman                                      | Tazewell County  |
|    |  | Larry Stoner (Chairman of Subcommittee B)            | Mayor of Monticello  |
|    |  | Jim Risley   | Mahomet-Seymour<br>School District                           |

|    |   | Teresa Barnett | DeWitt County Emergency Management Agency  |
|----|---|----------------|--|
|    |   | Chris Koos     | Mayor of Normal                            |
|    |   | Todd Zalucha   | Mayor of Heyworth                          |
|    |   | Charles Smith  | Mayor of Rantoul                           |
| 15 | One member representing a State labor organization that represents employees in the solid waste, recycling, and related industries, appointed by the Governor | Keith Gleason  | Teamsters Local 627                        |
| 16 | One member representing a statewide business association with a focus on environmental issues, appointed by the Governor                                      | Alec Davis     | Illinois Environmental<br>Regulatory Group |

The Task Force shall conduct a study of the Mahomet Aquifer in furtherance of:

- (1) Developing a State plan to maintain the groundwater qualify of the Mahomet Aquifer
- (2) Identifying potential and current contamination threats to the water qualify of the Mahomet Aquifer
- (3) Identifying actions that might be taken to ensure the long-term protection of the Mahomet Aquifer
- (4) Making legislative recommendations for future protection of the Mahomet Aquifer

The Task Force established two subcommittees:

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- (1) Subcommittee A Identifying potential and current contamination threats to the water quality of the Mahomet Aquifer
- (2) Subcommittee B Identifying actions that might be taken to ensure the long-term protection of the Mahomet Aguifer

The Task Force and its subcommittees met a total of [23 times] between February and December 2018. -All meetings were subject to the Open Meetings Act, and open to the public. -For agendas, public notices, draft minutes and presentations, public comments and other materials, please-refer to the Illinois Environmental Protection Agency's (Illinois EPA) website at: http://epa.illinois.gov/topics/community-relations/sites/mahomet-aquifer-task-force/index.

Appendix A lists the presentations and reference materials that were provided and made available to the Task Force and the public to assist in developing short-term and long-term measures to protect the quality and quantity of the Mahomet Aquifer System.

# II. POTENTIAL AND CURRENT CONTAMINATION THREATS TO THE WATER QUALITY OF THE MAHOMET AQUIFER

Subcommittee A was tasked with "identifying potential and current contamination threats to the water quality of the Mahomet Aquifer." - In pursuing this exercise, Subcommittee A focused on:

- (1) Instances where contaminants are or have recently been in the aquifer that appear to require treatment, have degraded the natural water quality, and/or are present in concentrates that exceed Class I: Potable Resource Groundwater Standards promulgated in 35 IAC 620.410; and
- (2) Instances where source materials have been impounded without source controls, without regulatory requirements, and with no groundwater monitoring programs, that are located over the Mahomet Aquifer in areas relatively susceptible to infiltration.

Subcommittee A used the process above to build on identifying potential sources of groundwater contamination pursuant to IGPA. Appendices B and C detail the process. Subcommittee A identified the following potential routes, potential threats, and threats to the Mahomet Aquifer System:

Potential route

Abandoned wells

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| 185 | •    | Potentia | al threat   |
|-----|------|----------|---|
| 186 |      | 0        | Legacy landfills  |
| 187 | •    | Threat ( | i.e. <u>k</u> known groundwater contamination)  |
| 188 |      | 0        | Arsenic (naturally occurring)   |
| 189 |      | 0        | Road Salt   |
| 190 |      | 0        | Source Water Susceptible to Contamination   |
| 191 |      | 0        | Household Hazardous Waste (HHW) and Pharmaceuticals and Personal Care Products (PCPP)             |
| 192 |      | 0        | Nitrate   |
| 193 |      | 0        | Peoples Gas Manlove Field   |
| 194 | Subc | ommitt   | ee A then developed worksheets for each of the threats that were identified. These worksheets are |

detailed for each threat in the preoceeding list.

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### Aquifer Protection Worksheet: Abandoned Wells

Subcommittee A Classification: Potential Route

the Mahomet Aquifer by bypassing the naturally occurring clay layers that overlie and protect it. In rural areas, abandoned water wells can be found on old home sites or existing homes where a new well was drilled with a higher capacity or better water quality. In urban areas, water wells can often be found at abandoned industrial facilities or at inactive self-supplied users, such as an old movie theater that used groundwater for air conditioning prior to the advent of modern systems. The locations of many of the old abandoned wells are unknown. Reporting of new wells to public health departments was not required until 1967 and reporting of well sealings did not occur until the 1990s. The Illinois State Water Survey (ISWS) and Illinois State Geologic Survey (ISGS) well records database (Figure 1A) has information on roughly 50 to 60% of the existing wells based on some field surveys. The Illinois Water Well Construction Code requires the owner of a water well, boring or monitoring well to properly seal the well within 30 days of abandonment or when it is no longer used.

Prospecting for oil and gas with deep wells has occurred across the Mahomet Aquifer region, although the only economically significant pools of oil occur just off the aquifer in Piatt, Macon, and DeWitt Counties. Figure 1B shows the locations of the well records of the ILOIL database maintained by the ISGS. Illinois has had oil and gas well regulations since 1939 that include proper cementing and abandonment procedures which should prevent upward contamination of the Mahomet Aquifer with saline water from deeper formations. Unfortunately, the abandonment status is unknown for many of the deep wells drilled prior to 1939 and for many additional wells drilled afterward that have incomplete records in the ISGS files.

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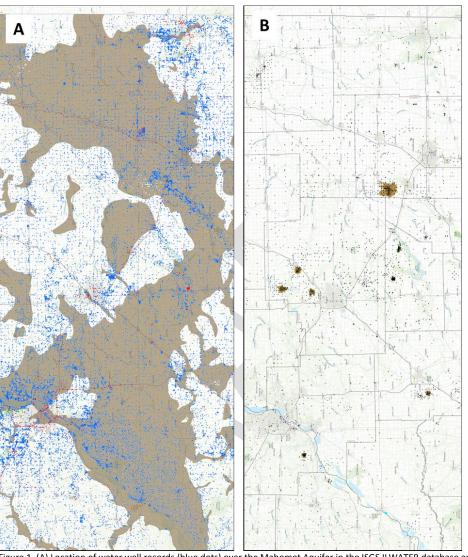


Figure 1. (A) Location of water well records (blue dots) over the Mahomet Aquifer in the ISGS ILWATER database and (B) location of oil and gas well records (black dots) from the ISGS ILOIL database.

Aquifer Protection Worksheet: Legacy Landfills Formatted: Heading 2, No bullets or numbering 220 221 Subcommittee A Classification: Potential Threat Formatted: Font: Bold 222 Issue: In 1970, the Illinois General Assembly passed the Illinois Environmental Protection Act which created the Formatted: Font: Bold Illinois EPA and the Illinois Pollution Control Board (Board). Illinois EPA was the first such agency in the United States 223 and was created prior to the United States Environmental Protection Agency (USEPA). In turn, the Board created 224 225 solid waste landfill regulations in the Illinois Administrative Code (known as the 35 Ill. Adm. Code 807 regulations). 226 Prior to this time, landfills were either not regulated, or regulated by local or State Public Health Departments. 227 Some of these pre-807 sites, and a limited number of 807 solid-waste landfills, did not have source controls (i.e., 228 may have disposed of what is now hazardous waste before the promulgation of Resource Conservation and 229 Recovery Act (RCRA) in 1976), did not have groundwater monitoring programs, and did not have effective 230 engineering controls (e.g., liners, leachate removal systems, and landfill gas collection and control systems). To assist the Task Force due to their concern with legacy landfills, Illinois EPA staff prepared a list of 807 solid-waste 231 232 landfills that overlie the Mahomet Aquifer from their Solid-Waste Database of 25 Part 807 Landfills (5 Part 811 233 Landfills), as shown in Figure 2. These sites were overlain, using Illinois EPA's Geographic Information System (GIS), 234 on Illinois Potential for Aquifer Recharge Map. This map was developed by the ISGS pursuant to Section 17.2 of the 235 Act to specifically assist in regional groundwater protection planning. Then the following, Part 807 landfills were identified in areas with a high to moderately high potential for aquifer 236 237 recharge (See Figure 2) by Illinois EPA: 238 Map ID 5 - Paxton #2 (Ford County); Formatted: Font: 10 pt 239 Map ID 14 - Tazewell RDF (Tazewell County); 240 Map ID 13 - Illinois Technical Systems (Tazewell County); 241 Map ID 10 - Rowe Construction Company (Mc€Llean County); and 242 Map ID 15 - Pekin Metro Landfill (Tazewell County). The next step of this assessment, conducted by Illinois EPA, involved input from each of the inspectors in our 243 regional field offices to further research these sites. All these landfills have covers and groundwater monitoring 244 245 systems. -Additionally, a detailed review of all the files for these sites including, inspection reports, groundwater 246 monitoring, corrective action, permit closure certification status, and enforcement actions were reviewed.

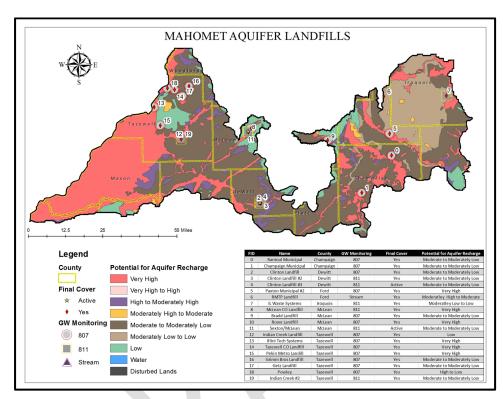


Figure 2. Part 807 and 811 Landfills Located Above the Mahomet Aquifer System Relative to *Illinois Potential for Aquifer Recharge Map* (Illinois EPA, 2018).

Further, summaries of each of these detailed reviews; maps of the landfills proximate to potable water supply wells (i.e. private, semi-private, non-community and community water supply wells) and a Light Detection and Ranging (LiDAR) terrain model was developed for each landfill by Illinois EPA. This information is included in Appendix D. High\_resolution versions of LiDAR terrain model maps have been created in the Illinois EPA GIS. In addition, templates for these LiDAR terrain model maps have been developed for field staff for use during their inspections. The last step of this process is to develop a training module for instruction on using the LiDAR Terrain Model Template and on how to further annotate these images with defects such as: depressions, erosion, landslides, barren areas, leachate seeps, trees, and vegetation anomalies using the ArcGIS hydrology program.

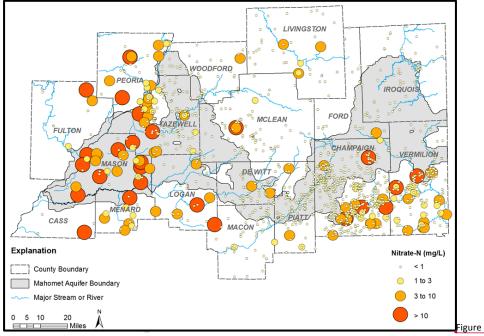
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Issue: Nitrate-nitrogen (NO3-N, nitrate) is the most common human contaminant in groundwater in the world. There is drinking water standard of 10 mg/L. There are many sources, including agricultural activities (fertilizers, soil tilling, livestock manure) and human waste (sewage and septic discharge). Studies in Illinois aquifers suggest that concentrations of nitrate greater than 2 or 3 mg/L are indicative of human contamination. Elevated nitrate concentrations are not a concern in most of the Mahomet Aquifer system, particularly where the aquifer is confined. In the confined region, the age of the groundwater is typically hundreds to thousands of years old. Elevated nitrate is common in the unconfined region of the Mahomet Aquifer system, in Mason and Tazewell Counties. In this region, aquifer sands are near the surface and not protected by thick glacial tills, thus the aquifer is vulnerable to contamination from a variety of land use activities. It should be noted that nitrate is often removed in aquifers by a bacterially mediated reaction known as denitrification. As oxygen becomes depleted in groundwater, denitrifying bacteria can become active and convert nitrate to nitrogen gas in the presence of organic material. Thus, nitrate is often depleted in deeper parts of aquifers, even when it is found to be elevated in shallower recharge zones.



3. Nitrate-N concentrations in the Mahomet and shallower aquifers.

Figure 3 shows the distribution of nitrate concentrations in the Mahomet Aquifer region. The map includes 1,589 samples collected since 2000 from both the Mahomet and shallower sand and gravel aquifers found in the ISWS's groundwater quality database. More than 90% of the samples have very low concentrations, less than 1 mg/L. Less than 2% are above the drinking water standard, with a third of those from Mason County where the aquifer is unconfined.

The Illinois Nutrient Loss Reduction Strategy (NLRS) was developed by Illinois EPA, the Illinois Department of Agriculture (IDOA), and a multi-stakeholder Policy Working Group (PWG) that included federal and state agencies, industry, agriculture, wastewater treatment agencies, and non-governmental organizations. The initial NLRS was

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released in July 2015 and is a framework for leveraging existing programs to optimize nutrient loss reduction while promoting collaboration, research, and innovation among the private sector, academia, non-profits, wastewater treatment agencies, the agricultural sector, and state and local government. The primary strategy goals are to reduce annual loading of nitrate and total phosphorus to the Mississippi River and address the impacts on local water quality. The ultimate goal is to achieve 45 percent loss reductions in both nitrate and total phosphorus with the interim loss reduction goals of 15 percent nitrate-nitrogen and 25 percent total phosphorus by 2025.

For more information on the NLRS, see <a href="http://www.epa.illinois.gov/topics/water-quality/watershed-management/excess-nutrients/nutrient-loss-reduction-strategy/index.">http://www.epa.illinois.gov/topics/water-quality/watershed-management/excess-nutrients/nutrient-loss-reduction-strategy/index.</a>



## **e.** Aquifer Protection Worksheet: Arsenic

Subcommittee A Classification: Threat (Naturally Occurring)

Issue: Arsenic

Arsenic is the most widespread natural contaminant of groundwater worldwide. Small amounts of arsenic are common in many unconsolidated aquifer materials (sands and gravels) deposited by glaciers or rivers. Under certain geochemical conditions, arsenic is released from the solid materials into the groundwater. There are several areas in the Mahomet Aquifer system where arsenic is found above its drinking water standard (10  $\mu$ g/L). The western confined region is where elevated arsenic in the Mahomet Aquifer of the most concern, primarily in Tazewell County. Central parts of the aquifer can also have elevated levels, especially along the aquifer valley walls. The discontinuous overlying aquifers (Glasford, Pearl) can also have elevated concentrations of arsenic. In fact, the highest concentrations in Illinois have been found in these shallower aquifers. There is a great deal of variability in arsenic concentrations in the Mahomet Aquifer system, making it difficult to accurately predict where elevated levels might be found. Domestic well owners with elevated arsenic levels commonly use reverse osmosis or other point-of-use treatment systems to lower arsenic concentrations below the drinking water standard.

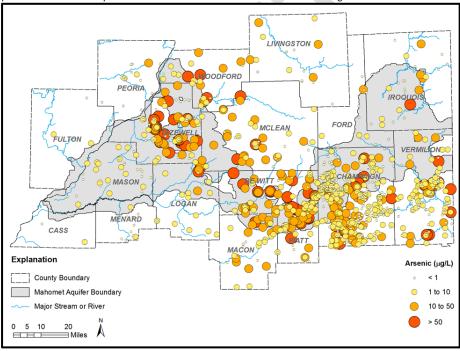


Figure 4. Arsenic concentrations in the Mahomet and shallower aquifers.

Figure 4 shows the distribution of arsenic concentrations in the Mahomet Aquifer region. The map includes 1,069 samples collected since 2000 from both the Mahomet Aquifer and shallower sand and gravel aquifers found in the ISWS's groundwater quality database. About 30% of the samples have concentrations greater than the drinking water standard, while about 8% have concentrations greater than the old drinking water standard (50  $\mu$ g/L), which was superseded in 2006.

## **D.** Aquifer Protection Worksheet: Road Salt

Subcommittee A Classification: -Threat

Assue: -Salt (sodium chloride) applied to roads as a deicing agent can runoff and infiltrate through the soil into the groundwater. -Chloride is largely non-reactive in the subsurface and will accumulate in an aquifer over time. In northeastern Illinois, over 55% of public water supply wells have an increasing trend in chloride. Communities and private well-owners that use salt-softening to control the hardness of their groundwater further increase the sodium and chloride levels in their drinking water. Neither chloride nor sodium are toxic to humans and chloride has a secondary standard of 250 milligrams per liter (mg/L). -A sodium concentration of less than 20 mg/L is recommended for people with hypertension.

Some of the highest chloride concentrations in the Mahomet Aquifer (Figure 5) occur in western Tazewell County where there is higher density of roadways and the aquifer is unconfined. -The high chloride values in Piatt and DeWitt Counties are likely due to the influx of brine from the underlying bedrock.

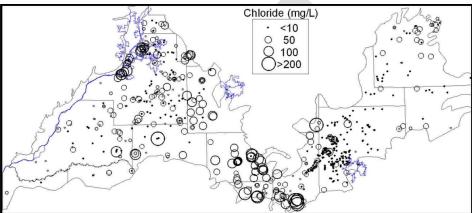


Figure 5. Chloride concentrations in the Mahomet Aquifer from the ISWS database

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Subcommittee A Classification: -Threat

Groundwater Source

Confirm Well Location

Evaluate Potential Sources to 1000 feet Radial Area

Lower Risk

Activity

Groundwater is Susceptible

Evaluate Characteristics

of Potential Sources

Higher Risk Activity

Non -Community Water Supply

Source Water Type

Evaluate Site Specific Data (eg. Monitoring/Hydrogeology)

Groundwater Source

is Vulnerable

Groundwater Source is not Vulnerable

Groundwater Source is not Susceptible

Groundwater Protection Plan

Developed

Figure 6. Illinois Source Water Susceptibility and Protection Program Process

Aquifer Protection Worksheet: Source Water Susceptible to Contamination

Public Water Supply

Rivers/Streams (eg.

Miss., Ohio, Illinois)

See Figure 7

Strategy

For Delineation

Surface Water Source

Lake Michigan

Off Shore Intakes

Utilize U.S. EPA

Region 5 Great Lakes Protocol

Utilize the Lake

Action Plans for Areas of Concern

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Community Water Supply

Source Water Type

Impoundments

Near Shore Intakes

Groundwater Source

Modified 14 Digit Hydrologi

Units for

Watersheds

Utilize Geographic Information

Systems to

Determine Degree of Susceptibility

Figure 13 For Wellhead

Program

Summary

Utilize Illinois EPA

Watershed Implementation Plan Guidance to Develop

Watershed

Restoration/Prevention Programs

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Jssue: -Susceptibility should continue to be used as a guide for development of appropriate wellhead protection programs. -Figures 6 and 7 illustrate diagrammatic flow charts of Illinois' source water susceptibility and protection 332 program processes.









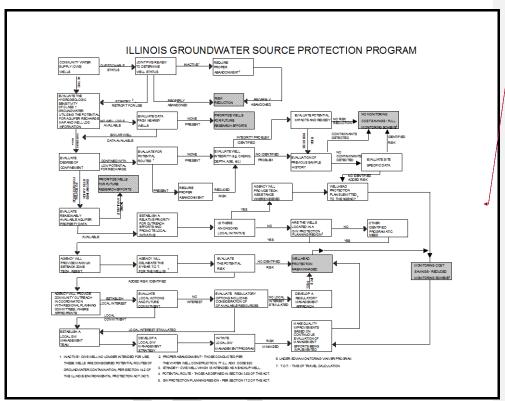


Figure 7. Illinois Groundwater Susceptibility and Protection Program Process

Source water assessments were conducted by the Illinois EPA using the process detailed in Figure 7 to determine the susceptibility of the wellhead protection area to contamination. These susceptibility determinations were published in source water assessment fact sheets that are available to the public at: <a href="http://www.epa.illinois.gov/topics/water-quality/swap/index">http://www.epa.illinois.gov/topics/water-quality/swap/index</a>. In addition, Illinois EPA went through each of the 121 fact sheets for community water supplies (CWS) located within the boundary of the Mahomet Aquifer and summarized the susceptibility determination and protection efforts status. This spreadsheet is posted on the Task Force web-site as a resource.

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Aquifer Protection Worksheet: Household Hazardous Waste (HHW) and Pharmaceuticals and Personal Care Products (PCPP)

Subcommittee A Classification: Threat

**Issue:** Common household products can be highly toxic, flammable, explosive, or corrosive, the same as hazardous waste that is highly regulated from commercial and industrial processes. PPCPs can easily enter the water system, both before and after passing through a human system. Both HHWs and PPCPs can have adverse environmental impacts, depending on their use and disposal method.

Common household products that are hazardous to the environment are just that: common. And while one resident dumping the unused portions of lawn chemicals, herbicides, pesticides, oil-based paint, or old gasoline down a sink, storm drain, or on the ground may seem like a small-scale problem, it becomes a much larger issue when one considers that many residents have the same types of unused HHW that they need to dispose of, and that they typically do not have the opportunity to do so safely throughout most of Illinois, including residents located over the Mahomet Aquifer.

The problem of PPCPs is similarly one of scale. The amount of PPCP contamination generated by one person or a small group is minimal, but the amount of PPCP contamination generated by many people in a relatively small area can have considerable environmental impacts.<sup>1</sup>

Based on USEPA data, Champaign County alone has the potential to generate 1.6 million pounds of HHW per year.

Improper disposal of HHW can affect air, land, and water quality. Improper disposal of unwanted pharmaceuticals
and personal care products, often considered a subset of HHW, can pose health and environmental risks.

Regarding HHW, options available to Central Illinois residents who live over the Mahomet Aquifer to safely dispose of HHW are limited. Since 1989, the Illinois EPA has provided one-day HHW collection program across the state, but financial resources for the program are not dependable. One-day HHW collections held without the support of Illinois EPA covering the collection and processing costs of HHW range in cost from \$100,000 to \$120,000 each, with most of the expense associated with the contractor's transport and processing of HHW collected. Most of costs for a county or municipal joint action agency to establish a permanent HHW collection facility include initial capital costs, operational costs, and transport and processing costs, with transport and processing costs alone estimated at approximately \$200,000 per year. At present, in Illinois, the Illinois EPA serves as generator and pays for HHW transport and processing costs at the few permanent HHW collection facilities established in Illinois, each in the northern tier of the state (Rockford, Gurnee, Chicago, and Naperville).

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# G- Aquifer Protection Worksheet: Underground Natural Gas Storage

Subcommittee A Classification: -Threat

Problem: -Illinois has no significant sources of natural gas and must rely on other states to supply this fuel via pipelines. To meet the volume and timing of the demand, Illinois has the largest amount of natural gas storage in saline (i.e., deep geologic) formations in the nation, totaling 780 billion cubic feet. In Illinois, utilities have been effectively storing natural gas in the subsurface for over 50 years, however, over the past several years, natural gas leakage has occurred at multiple sites in Illinois likely as a result of aging infrastructure. In December 2016, a natural gas leak was identified at the surface near a storage well in the Manlove Natural Gas Storage Field in northern Champaign County and within the designated sole source aquifer boundary for the Mahomet aquifer (See Figure 8). Well integrity of one natural gas storage well was identified as a cause. Natural gas is predominantly composed of methane, CH<sub>4</sub>. Groundwater sampling subsequently identified a specific type of methane, called thermogenic methane, associated with stored natural gas in multiple adjacent private water wells. Mitigation activities occurred in response to the leakage.

There is currently not a water quality standard in Illinois for methane, nor is it known to be a health hazard when ingested. -However, methane can be flammable and explosive when mixed with air, it can be an asphyxiant, and can also cause problems with the operation of public and private water systems.

Although there is no numerical groundwater standard for thermogenic methane, Part 620 does include a narrative nondegradation standard:

Section 620.301 General Prohibition Against Use Impairment of Resource Groundwater

- No person shall cause, threaten or allow the release of any contaminant to a resource groundwater such that:
  - 1) Treatment or additional treatment is necessary to continue an existing use or to assure a potential use of such groundwater; or
  - 2) An existing or potential use of such groundwater is precluded.

Illinois EPA has referred Peoples Gas Light and Coke Company (PGL) to the Illinois Attorney General's Office (AGO) pursuant to a violation of Section 12(a) of the Act and part 6201.301. -The Illinois Department of Natural Resources has primary jurisdiction over the natural gas leak as the permitting Agency of the Manlove Field Facility. While Illinois EPA does not regulate private wells that were found to be contaminated by the leak, the Agency opted to conduct independent sampling to provide information on the extent of groundwater contamination resulting from the natural gas leak, as the Agency does have legal authority over potential groundwater contamination. Following the sampling, which began in October 2017, Illinois EPA issued a Violation Notice (VN) to PGL in December 2017. The case was subsequently referred to the AGO on January 5, 2018. Appendix E contains a detailed timeline of actions involving the Illinois EPA to develop a Groundwater Management Zone (GMZ) under a consent or court order. The AGO leads the negotiations with PGL.

In 2018, HB4746 was signed into law and requires prompt notification of any future leaks for storage sites within sole source aquifer boundaries (e.g., the Mahomet aquifer boundary) and annual inspections of gas storage wells by the Illinois Department of Natural Resources.

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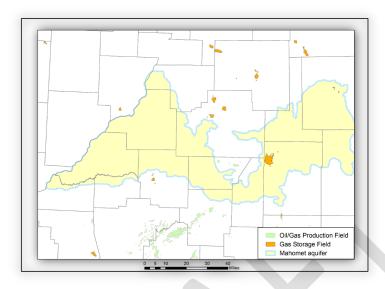


Figure 8. Natural gas storage fields and oil/gas production fields in relation to the Mahomet aquifer sole source aquifer boundary. (Image Source: Prairie Research Institute, 2018)

# III. ACTIONS THAT MIGHT BE TAKEN TO ENSURE THE LONG-TERM PROTECTION OF THE MAHOMET AQUIFER

### A. Actions Targeted at Identified Threats

As discussed in the previous section, Subcommittee A worked to define the various threats to water quality of the Mahomet Aquifer. From that list of threats, Subcommittee B identified the actions that might be taken to ensure the long-term protection of the Mahomet Aquifer. The following are the non-legislative recommendations generated by Subcommittee B for each of the threats identified.

#### 1. Abandoned wells

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- Promote well sealing demonstrations and communicate importance to homeowners.
- **b.** Provide resources to better track and keep records of well sealings.
- c. Develop on-line reporting tools for well permitting, drilling and sealing.

#### 2. Legacy Landfills

- a. Conduct a pilot at the Pekin landfill to establish a trust fund for obtaining certified closure. Use the techniques recommended to evaluate pre-Part 807 landfills in areas with a high potential for aquifer recharge.
- b. Ustilize the detailed terrain model templates to conduct an inspector training module for utilizing the detailed terrain model templates and to instruct staff on how to annotate these images with defects such as depressions, erosion, landslides, barren areas, leachate seeps, trees, and vegetation anomalies.

### 3. Nitrate

Continue to raise awareness of the NLRS and implementation efforts in existence to improve water quality and reduce nutrient loss into Illinois waterways.

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| 438        |                  | b.                  | $\label{thm:continue} \textbf{Continue to fund scientific research of agricultural BMPs and was tewater treatment plant}$ |
|------------|------------------|---------------------|---|
| 439        |                  |                     | technology that can continue to reduce nutrient loss into Illinois waterways and  |
| 440        |                  |                     | groundwater.  |
| 441        |                  | c.                  | Expand cost share opportunities to farmers to encourage adoption of BMPs that add   |
| 442        |                  |                     | expense and risk to farming operations.   |
| 443        |                  | d.                  | Centralize the nitrate concentration data collected by the county public health   |
| 444        |                  |                     | departments.  |
| 445        |                  | e.                  | Review nitrate data to determine the location, depth, and construction of wells   |
| 446        |                  |                     | vulnerable to nitrate contamination.  |
| 447        |                  | f.                  | Develop recommendations to avoid high-nitrate zones when constructing new wells.  |
| 448        |                  | g.                  | Discourage the use of shallow sand points.  |
| 449        |                  | h.                  | Promote the public health guidelines to private well owners concerning setbacks for                                       |
| 450        |                  |                     | septic systems, feedlots, and other sources of nitrate.   |
| 451        | 4.               | Arsenic             |   |
| 452        |                  |                     | age private well owners to test their water for arsenic.  |
| 453        |                  | b.                  | Conduct scientific studies to better understand the distribution of arsenic in the aquifer.                               |
| 454        | _                | С.                  | Promote low-cost water treatment technology.  |
| 455        | 5.               | Road Salt           |   |
| 456        |                  | a.                  | Expand road salt education and training programs, like those organized by the Tazewell                                    |
| 457        |                  |                     | County Health Department, to all the counties over the aquifer.   |
| 458        |                  | b.                  | Encourage municipalities and counties to calibrate their road salt spreaders.   |
| 459        | _                | С.                  | Monitor chloride trends in public water supply wells  |
| 460        | 6.               |                     | sceptible to Contamination  |
| 461        |                  | a.                  | Develop source water protection plans pursuant to 35 Ill. Adm. Code 604 Subpart C, after                                  |
| 462        |                  |                     | the effective date of adoption, for the CWS determined to be susceptible to groundwater                                   |
| 463        |                  |                     | contamination.  |
| 464        |                  | b.                  | Implement measures identified in the source water protection plans to protect   |
| 465        |                  |                     | groundwater using existing authorities (e.g., maximum setback zones, overlay zoning                                       |
| 466        |                  |                     | ordinances, pollution prevention, best management practices, regulated recharge areas,                                    |
| 467        |                  |                     | local government ordinances, etc.)More information on these authorities is available on                                   |
| 468        |                  |                     | the Task Force website.   |
| 469        |                  | c.                  | Closely monitor well drilling and well abandonment (potential routes of groundwater                                       |
| 470<br>471 |                  |                     | contamination) in areas with adopted ordinances or environmental land use covenants                                       |
| 471        | 7.               | HHW and PCPP        | that prohibit new potable well drilling in areas were risk-based remediation has occurred.                                |
| 473        | 7.               | a.                  | Consider implementing some of the measures included in the final report from the Illinois                                 |
| 474        |                  | a.                  | Task Force on the Advancement of Materials Recycling.   |
| 475        | 8.               | Underground Na      | atural Gas Storage  |
| 476        | 0.               | a.                  | The General Assembly incorporate federal law and regulation for underground natural gas                                   |
| 477        |                  | a.                  | storage into state law and empower DNR to implement that law.   |
| 478        | <del>A.</del> B. | Generally A         | pplicable Recommendations   |
| 479        | The T            | ask Force will need | to vote and confirm this list in the November meeting   |
| 480        | The T            | ask Force Developer | d recommendations based on input from Subcommittee A, and used the process detailed in                                    |
| 481        |                  |                     | s A and B. In addition, the Task Force ustilized published stakeholder recommendations on                                 |
| 482        |                  |                     | the Mahomet Aquifer system to support its protection and restoration in certain instances                                 |

that were compiled by <u>the</u> Prairie Research Institute (PRI) (See Appendix E). -Then Subcommittee B developed a

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the full Task Force members. This instrument was then used to pick the top 10 recommendations. The final tally and

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rankings are detailed in Appendix F.

- The Task Force also recommends the General Assembly consider the following generally applicable action for the
- 488 future protection of the Mahomet Aquifer.
- 489 Aquifer Characterization
- 490 A wide range of new technological methods are available that enable scientists to identify and map the details of
- 491 aquifers, and consequently, to determine and describe the availability of groundwater supplies. -One such
- 492 technology is helicopter-based time-domain electromagnetics (HTEM), which has been described as a "game
- changer for hydrogeology." -HTEM methods are used to measure the electrical properties of the subsurface
- 494 geological materials, which can be interpreted to map and characterize aquifer systems to depths of more than
- 495 1,500 feet. -HTEM technology gathers a much higher density of data than ground-based geophysics or invasive
- 496 research methods such as drilling, and the airborne method allows for rapid, continuous collection of data. -The
- 497 HTEM stem consists of a transmitter and a receiver suspended from a helicopter and flown over a mapping area.
- 498 HTEM data can be processed into a 3-D format to generate 3-D images and depth slices of the subsurface electrical
- 499 conductivity. -HTEM technology is crucial for geologic mapping because it fills in data gaps that are not observed by
- 500 typical land-based technologies such as geologic test hole drilling.
- 501 The Task Force recommends the General Assembly provide \$19.8 million 44 to the Prairie Research Institute (PRI) to
- 502 ustilize HTEM technology to characterize the aquifer to aid in identifying the connections with other aquifers and
- surface waters. -Work can be done in phases to focus on the highest need areas first.
- 504 The State's investment in HTEM technology will better define surface and groundwater conditions. -The Task Force
- recommends that results be integrated into next-generation groundwater flow models.
- [Insert most up to date cost estimates and map]
- 507 Communication
- 508 The Task Force recommends the General Assembly improve education and outreach regarding the Mahomet Aquifer
- 509 such that all stakeholders are better informed about water resources, water demand, and water supply planning and
- 510 management, particularly when plans are made, reviewed, and updated.
- 511 The Task Force recommends the General Assembly plan cooperative research and data collection, analysis,
- 512 management, and exchange by academic institutions, units of government, the private sector, and other
- 513 stakeholders.
- 514 Water Quality and Protection
- 515 The Task Force recommends the General Assembly provide PRI adequate resources to improve the understanding of
- ambient water quality to ultimately protect water quality. See Appendix G for budget information.
- 517 The Task Force recommends that water quality be improved by implementing the recommendations in Section III.A.
- 518 above
- 519 Water Quantity and Sustainability
- 520 The Task Force recommends the General Assembly inventory the existing groups handling the process for regional
- 521 water supply planning and management of the Mahomet Aquifer, and consider empowering a group to provide
- 522 leadership, administrative structure, and processes for that work.
- 523 The Task Force recommends the General Assembly use the established water supply planning process to review and
- 524 update regional and local water supply plans at least every five years. The Department of Natural Resources (DNR)
- 525 Office of Water Resources (OW) is the lead Agency with respect to water supply planning. DNR's authority, role, and
- 526 State Water Supply Action Plan are detailed at in Appendix B. [The Task Force should discuss DNR's role here and
- 527 whether more is needed.
- 528 The Task Force recommends the General Assembly consistently and fully fund the Illinois Water Inventory Program.

| 29 Underground | d Natural | Gas Storage |
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The Task Force recommends the General Assembly incorporate federal law and regulation for underground natural

gas storage into state law and empower DNR to implement that law.

#### Legacy Landfills

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533 The Task Force recommends the General Assembly consider methods for obtaining certified closure of legacy

534 landfills. The Task Force suggests that a pilot be conducted at the Pekin landfill to establish a trust fund for obtaining

535 the certified closure.

# LEGISLATIVE RECOMMENDATIONS FOR THE FUTURE PROTECTION OF THE MAHOMET AQUIFER

Given the above described findings and recommendations, the Task Force recommends the following legislative recommendations for the future protection of the Mahomet Aquifer:

First, the Task Force recommends the General Assembly provide \$19.8 million 44 to the Prairie Research Institute (PRI) to use HTEM technology to characterize the aquifer to aid in identifying the connections with other aquifers and surface waters.

Second, the Task Force recommends the General Assembly incorporate federal law and regulation for underground natural gas storage into state law and empower DNR to implement that law.

## +.V.\_\_CONCLUSION

The protection of the quality and quantity of the Mahomet Aquifer is the responsibility of everyone, from citizens to cities to counties to state agencies. (See Appendix B).

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# Appendix A: Resources on the Mahomet Aquifer Protection Task Force

### 549 Website

- 550 To help support the Task Force in its effort to protect the Mahomet Aquifer System the Illinois EPA developed a Task
- 551 Force web-page: -https://www2.illinois.gov/epa/topics/community-relations/sites/mahomet-aquifer-task-
- force/Pages/default.aspx. -This web-page contains all the meeting agendas, minutes, and presentations.

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#### Presentations

- Mahomet Aquifer Groundwater Protection Task Force Groundwater Assessment and Protection Tools, Rick Cobb, Illinois EPA;
- Protection of the Mahomet Aquifer, George Roadcap, PRI;
- An Introduction to Natural Gas Storage in Illinois, Randy Locke, PRI;
- The Future of Science of the Mahomet Aquifer, Jason Thomason, PRI;
- Illinois EPA Investigation of the Thermogenic Natural Gas Release into the Mahomet Aquifer from the Manlove Natural Gas Storage Field, Rick Cobb, Illinois EPA
- Underground Natural Gas Storage Regulation in Illinois, Mike Mankowski, DNR
- Illinois Legacy Landfills, and Implications for Mahomet Aquifer Groundwater Resources, Chris Stohr, Applied Geo-Imaging Solutions
- Mahomet Aquifer Task Force, Bill Compton, Chair Groundwater Advisory Council
- Subcommittee B's Working List of Recommendations by Category and Priority, Jim Risley
- What is Considered a Threat to Groundwater, Rick Cobb, Illinois EPA
- Threat Assessment of Select Mahomet Aquifer Landfills in Areas with a High Potential for Aquifer Recharge, Hayden King, Rick Cobb, Joe Konczyk, Jeff Turner, Jason Thorpe, Paul Eisenbrandt, and Ken Smith, Illinois

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In addition, there are several references listed on the web-site for the Task Force for development of this report and recommendations, but also to provide available tools for implementing these recommendations.

#### 574 575 **References**

- Mahomet Groundwater Systems
- Illinois EPA 2012 Integrated Water Quality Report: Illinois EPA has done a focused evaluation the CWS
  probabilistic network wells screened in the Mahomet Aquifer. Information related to this evaluation is
  found in our 2012 Integrated Water Quality Report Volume II, specifically pages 39 49 and Figures C-8
  and C-9 on pages 22 and 24, respectively.
- Illinois EPA's <u>Groundwater Quality Protection Program</u> webpage has links to program details and resources
  including the documents <u>Groundwater Protection by Local Governments</u> and <u>Guidance Document for</u>
  <u>Groundwater Protection Needs Assessment</u>
- <u>Illinois EPA Source Water Assessment Protection Program GIS Tool</u>
- "Meeting East-Central Illinois Water Needs to 2050: Potential Impacts on the Mahomet Aquifer and Surface Reservoirs"
- <u>The Mahomet Aquifer Consortium: "A Plan to Improve the Planning and Management of Water Supplies in East-Central Illinois"</u>
- Natural Gas Working group.
- "Anomalous Groundwater Pressure Responses in the Mahomet Aquifer Near the Manlove Gas Storage Field,"
   George Roadcap, PhD, Illinois State Water Survey
- Geologic Cross Sections of Quaternary Deposits Across the Manlove Gas Storage Field Area, Champaign County, Illinois, - Andrew J. Stumpf, Illinois State Geological Survey, Prairie Research Institute

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#### **Example Groundwater Protection Ordinances**

 The <u>Central Region Groundwater Protection Committee's</u> web page includes links to the <u>Tazewell County</u> <u>Groundwater Protection Ordinance</u> and the <u>City of Pekin's Overlay Wellhead Ordinance</u>

### Videos

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Video on 3-D mapping that includes 3D rendering of the Mahomet Aquifer; Barb Stiff - ISGS

Video on Recharge Rates of the Mahomet Aquifer: George Roadcap - ISWS



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# Appendix B: Process and Responsibility for Protection of the Mahomet Aquifer

DNR water supply planning authority should be added, as should the local siting process in 39.2 of the Act and the definition of pollution control facility, as well as existing programs for disaster/spill responses.]

The protection of the quality of the Mahomet Aquifer is the responsibility of everyone, from citizens to cities to counties to state agencies. Illinois EPA, Board, and the AGO have broad powers to protect groundwater under the Illinois Groundwater Protection Act (IGPA) adopted in 1987 and the Illinois Environmental Protection Act (Act). Section 12(a) and (d) of the Act adopted in 1970 and Part 620 (Groundwater Quality Standards Regulation) adopted in 1991.

Illinois Environmental Protection Act

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Sections 12(a) and (d) of the Act are extremely broad in scope. Section 12(a) prohibits any person from causing, threatening or allowing the "discharge of any contaminants...so as to cause or tend to cause water pollution in Illinois, either alone or in combination with matter from other sources, or so as to violate regulations or standards" adopted by the IPCB. The provision contains prospective language (e.g., "threaten," "tend to cause") such that a violation may occur.

Sec. 12. Actions prohibited. No person shall:

(a) Cause or threaten or allow the discharge of any contaminants into the environment in any State so as to cause or tend to cause water pollution in Illinois, either alone or in combination with matter from other sources, or so as to violate regulations or standards adopted by the Pollution Control Board under this Act.

(d) Deposit any contaminants upon the land in such place and manner so as to

hazard.

**Sec. 3.165. Contaminant.** "Contaminant" is any solid, liquid, or gaseous matter, any odor, or any form of energy, from whatever source.

Sec. 3.545. Water pollution. "Water pollution" is such alteration of the physical, thermal, chemical, biological or radioactive properties of any waters of the State, or such discharge of any contaminant into any waters of the State, as will or is likely to create a nuisance or render such waters harmful or detrimental or injurious to public health, safety or welfare, or to domestic, commercial, industrial, agricultural, recreational, or other legitimate uses, or to livestock, wild animals, birds, fish, or other aquatic life.

**Sec. 3.550. Waters.** "Waters" means all accumulations of water, surface and underground, natural, and artificial, public and private, or parts thereof, which are wholly or partially within, flow through, or border upon this State.

Section 12(d) similarly incorporates the breadth of the definition of "water pollution" and has a prospective element. A "hazard" is a risk or peril; a possible source of danger. Based on the plain language, water pollution does not actually have to occur before the provision is violated.

Conducting activities that cause, threaten or allow the migration of contaminants in concentrations greater than naturally occurring

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concentrations brings the related activities within the purview of Section 12(a) depending on site-specific circumstances. Bringing soil with the potential to pollute groundwater in concentrations greater than naturally occurring concentrations to locations for deposit upon the land brings the related activities within the purview of Section 12(d) depending on site-specific circumstances.

#### 648 Illinois Groundwater Protection Act

In addition to the protections afforded by Section 12 (a) and (d) of the Act, the Mahomet Aquifer and all groundwater in Illinois is protected by the Illinois Groundwater Protection Act (415 ILC 55/ et. seq.). Among its provisions establishing various mechanisms for ensuring the protection of groundwater, section 8 of the Groundwater Protection Act mandates that he Agency "propose regulations establishing comprehensive water quality standards which are specifically for the protection of groundwater" and that the Illinois Board promulgate those standards into Illinois' environmental regulations.

#### 655 Board Regulations

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Section 620.301 of the Board's groundwater quality standards prohibits causing, threatening or allowing the release of any contaminant to a resource groundwater that would require treatment or additional treatment to continue an existing use or to assure a potential use or that would preclude an existing or potential use. The plain language is clear that the non-degradation provision can be violated before contamination reaches the numeric standard because: (1) The use threatened or precluded does not have to be a current use; it also may be a potential use even if it may take decades to materialize; and (2) diminishments of the resource affecting, among other factors, taste, odor, turbidity and phytotoxicity do not necessarily depend on violation of a numeric standard.

The effectiveness of Illinois EPA to carry out its responsibility depends on the level of planning and coordination with all the other groups and on how those other groups execute their responsibilities. In addition to the requirement described previously to adopt water quality standards, Section 4 of the IGPA established the Interagency Coordinating Committee on Groundwater (ICCG) and Section 5 of the IGPA established the **Groundwater Advisory Council** (GAC) in 1987. Further, Section 17.2 of the Act establishes regional groundwater

protection planning programs,

starting in 1991, in areas of the

State with the highest

these different groups

potential for groundwater

contamination. The job of all

depends on where they fall in

the six-stage process of aquifer

protection and restoration.

#### Illinois Groundwater Protection Act (415 ILCS 55/2) (from Ch. 111 1/2, par. 7452)

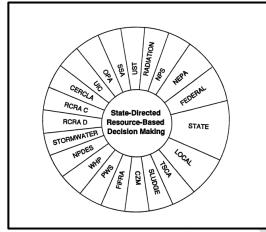
Sec. 2. (a) The General Assembly finds that:

- (i) a large portion of Illinois' citizens rely on groundwater for personal consumption, and industries use a significant amount of groundwater;
- (ii) contamination of Illinois groundwater will adversely impact the health and welfare of its citizens and adversely impact the economic viability of the State;
- (iii) contamination of Illinois' groundwater is occurring;
- (iv) protection of groundwater is a necessity for future economic development in this State.
- (b) Therefore, it is the policy of the State of Illinois to restore, protect, and enhance the groundwaters of the State, as a natural and public resource. The State recognizes the essential and pervasive role of groundwater in the social and economic well-being of the people of Illinois, and its vital importance to the general health, safety, and welfare. It is further recognized as consistent with this policy that the groundwater resources of the State be utilized for beneficial and legitimate purposes; that waste and degradation of the resources be prevented; and that the underground water resource be managed to allow for maximum benefit of the people of the State of Illinois.

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from planning to response, as outlined in the flow chart below. Two common themes throughout the process include the performance of data collection and scientific studies and the implementation of effective regulatory tools.



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Figure 1. Myriad federal regulations that also protect groundwater

There is also a mMyriad of additional federal and state regulations also that help to protect and restore groundwater and surface water, as follows:

- Resource Conservation and Recovery Act
  (RCRA):
- Underground Storage Tanks (UST);
- Comprehensive Environmental Response,

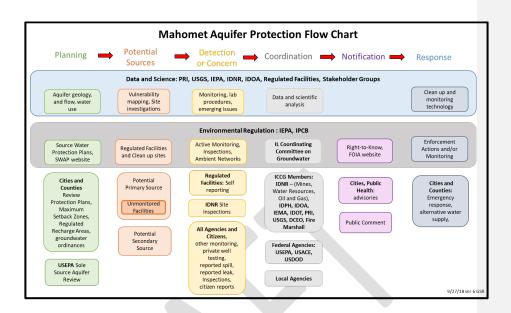
Compensation and Liability Act (CERCLA or Superfund);

- Federal Insecticide Fungicide and Rodenticide
   Act (FIFRA);
- Toxic Release Inventory; Underground Injection Control (UIC);
- Safe Drinking Water Act (SDWA);
- National Pollution Discharge Elimination System (NPDES);
- Wellhead Protection Program (WHPP);
- Section 319 Nonpoint Source Grants; and
- Emergency Planning and Community Right-to-Know Act (EPCRA).

For further information on these regulations and how they are designed to protect or restore groundwater see: <a href="https://www.epa.gov/regulatory-information-topic">https://www.epa.gov/regulatory-information-topic</a>.

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740 741 Protection of Ppublic Water Supplies

Step #1 - Planning: Pursuant to Section 17.2 of the Act Illinois' Potential for Aquifer Recharge Map was developed

Potential for Aquifer Recharge

Very High Potential for Recharge

Very High to High

High to Moderately High

Moderately Low to Low
Low Potential for Recharge

Disturbed Lands

Moderately High to Moderate

Moderate to Moderately Low

by the ISWS and ISGS to establish the priority groundwater protection planning regions. The Central Groundwater **Protection Planning Region** was established on the western end of the Mahomet Aquifer. As illustrated in the flow chart above, well site survey reports were developed for every community water supply (CWS) and concurrently these systems were being sampled starting in 1984 for volatile organic compounds,

pesticides, and inorganic compounds. Groundwater contamination hazards were assessed for the potential contamination sources identified in the well site survey reports prepared by Illinois EPA. Groundwater contamination advisories were issue where potential contamination sources represented a significant threat to public health or the environment.

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In addition, Sec. 17.1. -(a) Every county or municipality which is served by a community water supply well may prepare a groundwater protection needs assessment. The county or municipality shall provide notice to the Agency regarding the commencement of an assessment. Such assessment shall consist of the following at a minimum:

- (1) Evaluation of the adequacy of protection afforded to resource groundwater by the minimum setback zone and, if applicable, the maximum setback zone;
- (2) Delineation, to the extent practicable, of the recharge area outside of any applicable setback zones but contained within any area over which the county or municipality has jurisdiction or control;
- (3) Identification and location of potential primary and potential secondary sources and potential routes within, and if appropriate, in proximity to the delineated recharge area for each such well;
- (4) Evaluation of the hazard associated with identified potential primary and potential secondary sources and potential routes contained within the recharge area specified according to subparagraph (a)(2) of this Section, considering the:
  - · characteristics of such potential sources and potential routes,
  - · the nature and efficacy of containment measures and devices in use,
  - the attenuative qualities of site soils in relation to the substances involved.
  - the proximity of potential sources and potential routes and the nature, rate of flow, direction of flow and proximity of the uppermost geologic formation containing groundwater utilized by the well;
- (5) Evaluation of the extent to which existing local controls provide, either directly or indirectly, some measure of groundwater protection; and

(6) Identification of practicable

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contingency measures, including provision of alternative drinking water supplies, which could be implemented in the event of contamination of the water supply.

Illinois EPA conducted a pilot groundwater protection needs assessment for the City of Pekin located in the Central Groundwater Protection Planning Region in the Mahomet Aquifer. The Central Regional Committee worked with local stakeholders to develop a local groundwater protection team. This team developed the Pekin Wellhead Protection Overlay Zoning Ordinance.

Illinois EPA, ISWS, and ISGS developed a *Guidance Document for Groundwater Protection Needs Assessments* in 1995 to help provide technical assistance to counties and municipalities in the implementation of Section 17.1 of the Act. Further, the Education Subcommittee of the ICCG worked Department of Urban and Regional

#### **Regional Planning**

The Illinois EPA was required to establish a regional groundwater protection planning program pursuant to Section 17.3 of the Act. Since 1991 the Illinois EPA, in cooperation with the Department of Natural Resources (DNR), has designated four priority groundwater protection planning regions. These regional designations took into account the location of recharge areas that were identified and mapped by DNR. Further, the Director of Illinois EPA establishes a regional planning committee for each priority groundwater protection planning region. Each regional planning committee is responsible for the following:

- Identification of and advocacy for region-specific groundwater protection matters;
- Monitoring and reporting the progress made within the region regarding implementation of protection for groundwaters;
- Maintaining a registry of instances where the Agency has issued an advisory of groundwater contamination hazard within the region;
- Facilitating information
   relating to groundwa
- Recommending to th regional protection p

Sec. 3.390. Regulated recharge area.

"Regulated recharge area" means a compact geographic area, as determined by the Board, the geology of which renders a potable resource groundwater particularly susceptible to contamination.

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790 Planning at the University of Illinois at Urbana-Champaign to develop **Groundwater Protection by Local Government** 791 in 1993, which is available on the Task Force website. 792 Step #2 - Identifying Potential Contamination Sources: -Identifying potential sources has been done in various 793 phases. Starting in 1984, the first state wide survey VOCs and pesticides in CWS lead to the Plan for Protecting Illinois Groundwater in 1985 adoption of the IGPA in 1987 which formally codified statutory definitions for potential 794 795 primary and secondary source of groundwater contamination, and potential routes of groundwater contamination, 796 and led to the adoption of new technology controls (1991) for certain existing and new activities in setback zones 797 and regulated recharge areas. 798 Well site surveys, hazard reviews, groundwater protection needs assessments, and source water assessments have 799 all inventoried potential groundwater contamination sources and threats to contamination of groundwater. 800 Step #3 - Responding to New Threats and Concerns: Many of these potential sources of contamination inventoried 801 have led to expanded setback zones around CWS wells using Part 671. For example, the Pilot Groundwater Protection Needs Assessment conducted for the Pleasant Valley Public Water District identified potential threats 802 that did not have preventive programs. This led to the development of the Pleasant Valley regulated recharge area 803 (Part 617) pursuant to Section 17.3 and 17.4 of the Act. Part 617 codified new potential source definitions based on 804 805 smaller thresholds of hazardous substances (i.e. potential tertiary source) and developed new prevention-based 806 requirements for the storage and handling of such substances within the delineated recharge area. 807 In addition, the ambient groundwater monitoring network designed to represent the population of CWS wells is 808 used for the outcome metric to measure of groundwater quality on an annual basis. Over the years this led to efforts 809 of evaluating groundwater for new and emerging contaminants, such as: Radon, Herbicide Transformation Products, 810 Chromium 6, and now Per- and Polyfluoroalkyl Substances (PFAS). Step #4 - Coordination: The ICCG (chaired by Illinois EPA) is-comprisesed of all the state agencies or departments that 811 812 have some authority to regulate groundwater: Illinois Department of Public Health (IDPH); 813 Formatted: Font: 10 pt 814 Illinois State Fire Marshall; 815 Office of Mines and Minerals: 816 Office of Water Resources; 817 Illinois Emergency Management Agency (Division of Nuclear Safety); 818 Illinois Department of Transportation; 819 Illinois Department of Agriculture; 820 Illinois Department of Natural Resources (ISWS, ISGS); and 821 Department of Commerce and Economic Opportunity. 822 The ICCG has generally met quarterly since 1988 to: Formatted: Line spacing: Multiple 1.1 li 823 (1) Review and coordinate the State's policy on groundwater protection. Formatted: Font: 10 pt 824 (2) Review and evaluate State laws, regulations and procedures that relate to groundwater protection. 825 (3) Review and evaluate the status of the State's efforts to improve the quality of the groundwater and of the 826 State enforcement efforts for protection of the groundwater and make recommendations on improving 827 the State efforts to protect the groundwater. 828 (4) Recommend procedures for better coordination among State groundwater programs and with local 829 programs related to groundwater protection. 830 (5) Review and recommend procedures to coordinate the State's response to specific incidents of groundwater 831 pollution and coordinate dissemination of information between agencies responsible for the State's 832 833 (6) Make recommendations for and prioritize the State's groundwater research needs.

(8) Report biennially to the Governor and the General Assembly on groundwater quality, quantity, and the

(7) Review, coordinate and evaluate groundwater data collection and analysis.

State's enforcement efforts.

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Illinois EPA proposes a groundwater protection regulatory agenda (e.g., Part 611 Subpart C, Part 671, Part 670, Part 620 and subsequent amendments, Part 615/616, Part 617, Part 618, proposed Part 841, Part 1010, and proposed Part 620 and new part 408) for consideration by the ICCG and the GAC. The principal purpose of the agenda is to systematically consider the groundwater protection aspects of relevant federal and State regulatory programs and to identify any areas where improvements may be warranted. To the extent feasible, the agenda also serves to facilitate a more uniform and coordinated approach toward protection of groundwaters in Illinois. Upon adoption of the final agenda by the ICCG, the Chairman of the ICCG assigns a lead agency (e.g., IDPH and the Illinois water Well Construction Code, abandonment requirements, monitoring well design, etc.,) and any support agencies to prepare a regulatory assessment report for each item on the agenda. Each regulatory assessment report shall specify the nature of the groundwater protection provisions being implemented and shall evaluate the results achieved therefrom. Special attention shall be given to any preventive measures being utilized for protection of groundwaters. After review and consideration by the Committee, the reports shall become the basis for recommending further legislative or regulatory action.

Starting in January 1, 1992, the ICCG has provided a comprehensive status report to the Governor and the General Assembly concerning implementation of the IGPA. The groundwater quality outcome metric is used to evaluate program performance at protecting groundwater (output metric) to make recommendations to address issues. The ICCG also considers findings and recommendations that are provided by the GAC.

The GAC is composed of <a href="mailto:nine-2">nine-2</a> public members appointed by the Governor, including <a href="mailto:two-2">two-2</a> persons representing environmental interests, <a href="mailto:two-2">two-2</a> persons representing industrial and commercial interests, one person representing agricultural interests, one person representing local government interests, one person representing a regional planning agency, one person representing public water supplies, and one person representing the water well driller industry.

The GAC is tasked with the following:

- (1) review, evaluate and make recommendations regarding State laws, regulations and procedures that relate to groundwater protection;
- (2) review, evaluate and make recommendations regarding the State's efforts to implement the IGPA and to generally protect the groundwater of the State;
- (3) make recommendations relating to the State's needs for groundwater research; and
- (4) review, evaluate and make recommendations regarding groundwater data collection and analyses.

Generally, the GAC has been meeting quarterly with the ICCG since 1988.

<u>Step #5 - Notification:</u> Public notification concerning threats of groundwater contamination has evolved over the years like other environmental regulations.

- Advisory of Groundwater Contamination Hazard A groundwater contamination hazard can be issued by Illinois EPA to a county or municipality which has not prepared a groundwater protection needs assessment where Illinois EPA has conducted a well site survey under Section 17.1(g) of the Act. Such advisories are issued where the Illinois EPA determines that existing potential primary sources, potential secondary sources or potential routes identified in the survey represent a significant hazard to the public health or the environment. The Agency publishes a notice of such advisory in a newspaper of general circulation within the county or municipality and shall furnish a copy of such advisory to any applicable regional planning committee.
- Well Centric Right-to-Know Notification (RTK) Notification is triggered by detection of volatile organic
  compounds (VOCs) in a CWS well. An evaluation of the threat to potential nearby potable water supply
  wells (i.e. private, semi-private wells) ins conducted, and a press release is drafted with IDPH encouraging
  well owners to sample their wells for VOCs;
- Site Centric RTK Notification An Illinois EPA Contaminant Evaluation Group (CEG) is convened by the
  Illinois EPA RTK Coordinator to discuss sites that represent threat to off-site soil and groundwater.
  Notification of off-site well users and community relations plans are implemented.

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885 -Community Water Supply Consumers RTK Notification – If there is a detection of a contaminant with a 886 Class I groundwater quality standard. Every consumer is notified within 5 business days. 887 Formatted: Font: 12 pt, Font color: Black <u>Step #6 - Response:</u> Reponses to violations of the Act and Part 620 can be addressed via the voluntary cleanup 888 Formatted: Bulleted + Level: 1 + Aligned at: 0.25" + 889 program under Part 740. Alternatively, if Illinois EPA issues a violation notice (VN) for exceedance of a groundwater Indent at: 0.5" quality standard either we already have a hydrogeologic analysis that would assess causing, threatening, or allowing 890 891 off-site contamination or we would require such an assessment as part of a groundwater management zone (GMZ) 892 approval under Part 620. 893 Groundwater restoration under a GMZ is either approved voluntarily or as part of a consent, Board or Court order. 894 The GMZ must be approved by the Illinois EPA. The Illinois Attorney General's Office represents Illinois EPA in enforcement matters referred to them. 895 896 Groundwater restoration and cleanup is also conducted via RCRA corrective action requirements, under the 897 voluntary site remediation program, Leaking Underground Storage Tank program, or under the federal Superfund 898 program. For further detail, see the Illinois EPA Bureau of Land's website: https://www2.illinois.gov/epa/topics/waste-management/Pages/default.aspx 899 Formatted: Font: 10 pt **Field Code Changed** 900 Formatted: Font: 10 pt 901 902 **Emergency Response** Formatted: Heading 2 903 904 The Emergency Operations Unit (EOU), within Office of Emergency Formatted: Space After: 6 pt, Line spacing: Multiple 905 response, coordinates Illinois EPA's response to environmental In case of an emergency call: 1.1 li, Pattern: Clear 906 emergencies involving oil or hazardous materials and ensures that Formatted: Font: 12 pt, Bold 907 any environmental contamination is cleaned up. EOU works with **Illinois Emergency** Formatted: Normal, Space Before: 0 pt, After: 0 pt, 908 other response agencies including the Illinois Emergency Management Pattern: Clear 909 Management Agency (IEMA), which is the initial contact for responses Agency — (217) 782 to an emergency or disaster in Illinois. 910 7860(217) 782-911 OER responsibilities include: 7860 or (800) 782 7860(800) 782-7860 (in 912 Oil and hazardous material spills in water or on land Illinois) Formatted: Font: 10 pt 913 Releases of harmful quantities of toxic substances into the **Emergency Release** 914 **Notification Fact Sheet** 915 Emergencies involving wastewater treatment systems and **National Response** 916 public water supplies Center — (800) 424-917 Emergencies involving solid waste disposal sites 918 Fish kills caused by pollutants <del>8802</del>(800) 424-8802 919 Abandoned hazardous waste incidents posing immediate Illinois Environmental 920 hazards Protection Agency (if the 921 Illegal burning of waste emergency involves the release of potentially 922 Where are EOU personnel? Formatted: Heading 3, None, Space Before: 0 pt,

hazardous materials to the

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Most EOU staff can be reached at the Agency headquarters in Springfield (217-782-3637). There are also full-time

response staff in the Des Plaines (800-759-7626) and Collinsville (618-346-5120) regional offices. During evenings,

Most of the Emergency Operations Unit personnel are located in the

Springfield ILLINOIS EPA Headquarters, but there are additional staff

weekends and holidays, a 24-hour Duty Officer may be reached at 217-782-7860.

in the Collinsville and DesPlaines Regional Offices.

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929 What assistance is available? 930 The Emergency Operations Unit provides many services to other Agencies and the public. 931 The Emergency Operation Unit may provide assistance in the form of: 932 ATechnical information about identification, chemical properties, toxicity and potential dangers of a given Formatted: Font: 10 pt 933 hazardous material 934 Monitoring or testing of air, water, soil or containers 935 Advice about: 936 Containment of hazardous materials 937 Restoration of the environment, including cleanup objectives 938 Evacuation recommendations 939 Disposal or treatment of hazardous materials 940 Oversight to assure completeness of cleanup actions taken by responsible parties 941 Documenting violations of the Illinois Environmental Protection Act for possible legal action 942 Professional personnel, technical assistance and equipment to assist public safety officials 943 What assistance is not provided? Formatted: Heading 3, None, Space Before: 0 pt, 944 The Emergency Operations Unit generally does not lend assistance or assume a backup role in the following After: 0 pt, Pattern: Clear 945 situations: 946 Emergencies involving radioactive materials are handled by the Illinois Emergency Management Agency Formatted: Font: 10 pt 947 Emergencies involving disease-contaminated materials are handled by the Illinois Department of Public 948 949 Spills at crude oil storage sites are handled by the Division of Mines and Minerals (part of the Illinois Dept. 950 of Natural Resources), unless spills enter surface waters 951 Citizens pollution complaints are typically handled by the Illinois EPA Regional Offices and may be placed 952 Workplace chemical exposure is handled by the Illinois Dept. of Labor or the Occupational Safety and 953 954 Health Agency Regional Water Supply Planning DNR OWR Formatted: Heading 2 955 956 957 The Illinois General Assembly has authorized DNR (20 ILCS 801/5-10) to: 1. Study and investigate ways and means by which the various water uses may be coordinated to the end 958 959 that the water resources of the State be put to their maximum beneficial use and, in connection therewith,

1. Study and investigate ways and means by which the various water uses may be coordinated to the end that the water resources of the State be put to their maximum beneficial use and, in connection therewith to request any department or agency of the State to make surveys, studies, investigations, prepare plans, reports, and furnish such data and information as may be necessary.

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- 2. Coordinate, determine and provide ways and means for the equitable reconciliation and adjustment of the various conflicting claims and rights to water by users or uses.
- 3. Recommend legislation for the most feasible method or methods of conserving water resources and putting them to the maximum possible use, taking into account the problems of navigation, flood control, river flow control and stabilization, reclamation, drainage and recapture, and further their utilization of water after use for any purpose, domestic and industrial use, irrigation of land, municipal use, development of electric energy, public health, recreation, fish and game life, and other beneficial use.

Droughts and reoccurring concerns caused by growing water supply demand and conflicts across the state led to the Illinois Governor's Office issuance of Executive Order 2006-01 which required that the following actions to be executed: Consistent with the authority granted to the Department of Natural Resources under the Rivers, Lakes, and Streams Act, 615 ILCS 5/5 et seq. and the Level of Lake Michigan Act, 615 ILCS 50/1 et seq., the authority of the

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Department of Natural Resources' Office of Water Resources under 20 ILCS 801/5-5, the Office of Water Resources, in coordination with the State Water Survey, shall:

- 1. Define a comprehensive program for state and regional water supply planning and management and develop a strategic plan for its implementation consistent with existing laws, regulations and property rights;
- 2. Provide for public review of the draft strategic plan for a water supply planning and management program;
- 3. Establish a scientific basis and an administrative framework for implementing state and regional water supply planning and management;
- 4. Develop a package of financial and technical support for, and encouragement of, locally based regional water supply planning committees. These committees, whether existing or new entities, shall be organized for participation in the development and approval of regional plans in the Priority Water Quantity Planning Areas:
- 5. By December 31, 2006, ensure that Regional Water Quantity Plans are in process for at least two Priority Water Quantity Planning Areas. Governor's Executive Order 2006-01: Executive Order for the Development of State and Regional Water-Supply Plans. Issued by Governor's Office on January 9, 2006.

A Strategic Plan for Implementation of Statewide Water Supply Planning was developed in 2008 in response to Illinois Executive Order 2006-01. The plan which followed Executive Order 2006-01 has been used to facilitate the development of three regional water supply plans to-date. This document revises that Strategic Plan to create an Action Plan for Statewide Water Supply Planning and was developed by the Department of Natural Resources in consultation with the State Water Survey and affected water supply planners to further define the process for creating a State of Illinois Water Supply Plan with all of the necessary components of regional and state-wide plans. The following recommendations are a result of a review of the State's ongoing long-term program for water supply planning and research; a review of previously prepared planning documents and task force reports listed in the references, and an evaluation of the planning process undertaken in the three completed study areas

https://www.isws.illinois.edu/illinois-water-supply-planning

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Appendix C: Process of Identifying Potential Sources of Groundwater Contamination and Developing a Regulatory Agenda for Protection with the Interagency Coordination Committee on Groundwater and the Groundwater Advisory Council

The identification of contamination sources to any aquifer has been a developing scientific and regulatory process that is commonly believed to have started in 1854 with the discovery of a cholera outbreak directly tied to a contaminated public well in London.

For Illinois, the Illinois EPA has developed a list of potential sources (Table 2) based on experiences of the staff involved in cleaning up contamination sites and in the mapping and evaluation of protection zones around public water supply wells and intakes and ambient monitoring. -New threats are constantly being evaluated and existing potential sources are being reevaluated as technology improves. -The term "threat" is often used in Illinois law and regulations when a potential source is an actual source of contamination that is threatening public health or the environment.

Table 2. Most Prevalent Potential Sources of Ground Water Contamination<sup>1</sup> listed in the Illinois Integrated Water Quality Report (Illinois EPA 2016).

| Contaminant Sources              | Occurrence of<br>Potent <u>i</u> al <sup>2</sup> | Contaminants <sup>3</sup>          |
|----------------------------------|--|------------------------------------|
| Agricultural chemical facilities | 587  | A, B, E                            |
| Animal feedlots                  | 66   | E, J, K, L                         |
| Drainage wells                   | 3  | A, B, C, D                         |
| Fertilizer applications          | 323  | A, B, E                            |
| Irrigation practices             | 63   | A, B, E                            |
| Pesticide applications           | 174  | A, B, E                            |
| Land application                 | 14   | A, B, D, E, G, H, J                |
| Material stockpiles              | 683  | G, H                               |
| Storage tanks (above ground)     | 2,249  | C, D                               |
| Storage tanks (underground)      | 2,878  | C, D                               |
| Surface impoundments             | 236  | E, G, H, J, K, L                   |
| Waste piles                      | 231  | E, G, H                            |
| Waste tailings                   | 9  | G, H, I, J                         |
| Deep injection wells             | 9  | A, B, C, D, E, F, G,               |
| Landfills                        | 40   | C, D, G, H, J                      |
| Septic systems                   | 6,290  | E, G, H, J, K, L                   |
| Shallow injection wells          | 9  | A, B, C, D, E, F, G,<br>H, J, K, L |
| Hazardous waste generators       | -  | A, B, C, D, G, H                   |
| Hazardous waste sites            | 97   | A, B, C, D, G, H                   |
| Industrial facilities            | 1,565  | A, B, C, D, G, H                   |
| Material transfer operations     | 232  | A, B, C, D, E, F, G, H             |
| Mining and mine drainage         | 19   | G, H, M                            |
| Pipelines and sewer lines        | 111  | C, D, E, G, H, J, K, L             |
| Salt storage and road salting    | 76   | G                                  |

<sup>&</sup>lt;sup>1</sup> The basis for the analysis provided in Table A1 is a combination of existing monitoring data and potential source of groundwater contamination data from the completed CWS well site survey reports which Illinois EPA has conducted over the past 25 years. <sup>2</sup> Occurrences are based solely on the Illinois EPA Groundwater Section's existing databases. This is only an estimate and should not be used as anything more than an approximation of potential sources of contamination to CWS wells in Illinois.

<sup>&</sup>lt;sup>3</sup> Contaminants: A. Inorganic pesticides; B. Organic pesticides; C. Halogenated solvents; D. Petroleum compounds; E. Nitrate; F. Fluoride; G. Salinity/brine; H. Metals; I. Radio-nuclides; J. Bacteria; K. Protozoa; L. Viruses; and M. Other.

| Salt water intrusion   | -     | G                            |
|--|-------|------------------------------|
| Spills   | 9     | A, B, C, D, E, G, J          |
| Transportation of materials  | 164   | A, B, C, D, E                |
| Manufacturing/repair shops   | 1,554 | C, D, G, H                   |
| Urban runoff   | 1,184 | A, B, D, E, G, H, J,<br>K, L |
| Potential routes of contamination such as drainage wells, improperly abandoned potable water wells, or sand & gravel quarries. | 249   | A, B, D, E, J, K, L          |
| Former storage facility  | 113   | A, B, C, D, E, G, H          |
| Commercial waste or chemical handling facility   | 1,078 | C, D, E, G, J                |
| Public utilities facility  | 203   | E, F, G, H, J, K, L          |
| Waste treatment facility   | 202   | E, G, H, J, K, L             |
| Recreational facility  | 581   | J, L                         |
| Agriculture materials storage and sales  | -     | A, B, E, G, M                |

The Illinois EPA divides the potential sources into five broad categories (Table A1) and has mapped them around community water supply (CWS) wells in Illinois. The most frequently occurring potential sources include storage tanks, septic systems, industrial facilities, repair facilities, chemical handling facilities, and urban runoff sites. -This list includes specific sites that are considered "point" potential sources, such as landfills, more wide-spread activities that are considered to be "non-point", such as road salt or fertilizer application, and sources that may be one-time events, such as a highway spill or a pipeline break. -The type of contaminants associated with each potential source can vary from materials that are considered to be carcinogenic at very low, parts-per-billion concentrations to naturally-occurring compounds that are harmful in higher, parts-per-million concentrations. -Potential routes of aquifer contamination which can bypass any naturally-occurring protective layers are also listed in Table A1, such as drainage wells, abandoned wells, or quarries.

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The Act prioritizes potential sources of groundwater contamination as either primary or secondary and generally apply to facilities that landfill, store, or accumulate wastes or hazardous materials.

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**Sec. 3.345. Potential primary source.** "Potential primary source" means any unit at a facility or site not currently subject to a removal or remedial action which:

- (1) is utilized for the treatment, storage, or disposal of any hazardous or special waste not generated at the site; or
- **(2)** is utilized for the disposal of municipal waste not generated at the site, other than landscape waste and construction and demolition debris; or
- (3) is utilized for the landfilling, land treating, surface impounding or piling of any hazardous or special waste that is generated on the site or at other sites owned, controlled or operated by the same person; or
- (4) stores or accumulates at any time more than 75,000 pounds above ground, or more than 7,500 pounds below ground, of any hazardous substances.

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- (1) is utilized for the landfilling, land treating, or surface impounding of waste that is generated on the site or at other sites owned, controlled or operated by the same person, other than livestock and landscape waste, and construction and demolition debris; or
- (2) stores or accumulates at any time more than 25,000 but not more than 75,000 pounds above ground, or more than 2,500 but not more than 7,500 pounds below ground, of any hazardous substances; or
- (3) stores or accumulates at any time more than 25,000 gallons above ground, or more than 500 gallons below ground, of petroleum, including crude oil or any fraction thereof which is not otherwise specifically listed or designated as a hazardous substance; or
- **(4)** stores or accumulates pesticides, fertilizers, or road oils for purposes of commercial application or for distribution to retail sales outlets; or
- (5) stores or accumulates at any time more than 50,000 pounds of any de-icing agent; or (6) is utilized for handling livestock waste or for treating domestic wastewaters other than private sewage disposal systems as defined in the "Private Sewage Disposal Licensing Act."

Information on most, if not all, of these facilities can be found on Illinois EPA's website within the Source Water Protection page or the Freedom of Information Act page. Additional on-line information can also be found in the quarterly reports of the Illinois Pollution Control Board (IPCB).

The regulations that apply to many of the facilities considered to be primary and secondary potential sources are well developed and allow for inspections and modifications. See also Appendix B, which describes existing laws, rules and regulations already in place that

protect the Mahomet Aquifer and all groundwater in Illinois. Thus, the Task Force did not focus on these sources. Instead, the Task Force focused on those potential sources that are less-tangible or more difficult to address, such as non-point sources, natural contaminants, or uninvestigated legacy facilities.

propylene glycol.

Sec. 3.350. Potential route. "Potential route" means abandoned and improperly plugged wells of all kinds, drainage wells, all injection wells, including closed loop heat pump wells, and any excavation for the discovery, development or production of stone, sand or gravel. This term does not include closed loop heat pump wells using USP food grade

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# Appendix D: Summary of 5 Part 807 Landfill Illinois EPA Reviews in Areas with Moderate to High Potential for Aquifer Recharge

### Paxton #2 (Ford County)

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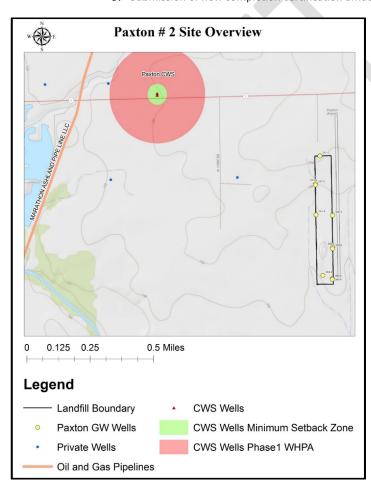
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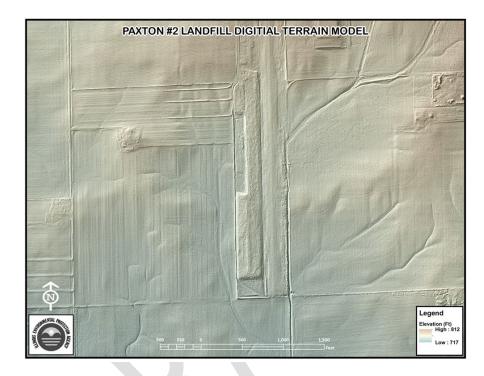
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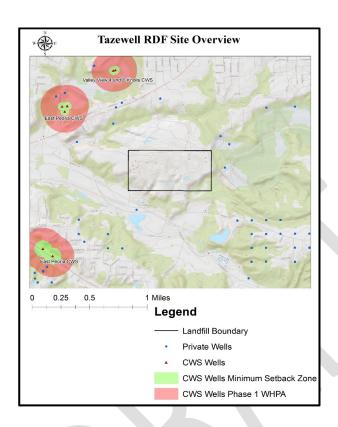
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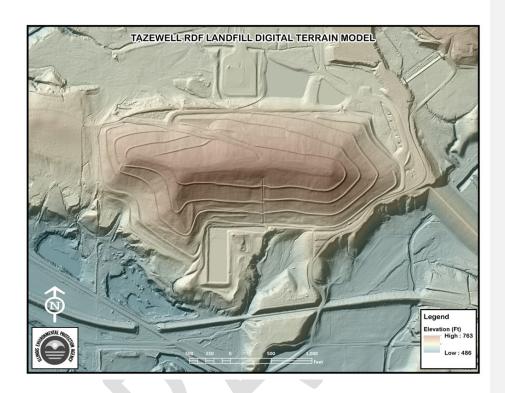
- Active period: 1974-1992
- Last Inspection 12/20/2016
- Completion of post-closure care requirements pending:
  - o Application for a supplemental permit describing how intrawell background GW quality values are established.
    - 1. Replacement of G05-S, which has been dry since 2006.
    - 2. GW data from samples collected during 4 consecutive quarters needed to show the landfill is not causing GW contamination.
    - 3. Submission of new completion certification affidavit.





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|--------------|---|
| 1090         | Tazewell RDF (Tazewell County)  |
| 1091         | • Last Inspection: 04/18/2018.  |
| 1092         | • 30-Year post-closure care period began 09/28/2007.  |
| 1093         | <ul> <li>2017 Annual Report shows high levels of acetone and tetrachloroethene.</li> </ul>                        |
| 1094         | <ul> <li>Acetone levels were the result of laboratory contamination by a third party.</li> </ul>                  |
| 1095         | Potential Threats from Tetrachloroethene (C Cl )  |
| 1096         | <ul> <li>Colorless liquid, commonly used for dry cleaning and metal degreasing.</li> </ul>                        |
| 1090         | o colonicss liquid, commonly used for any cleaning and metal degreasing.  |
| 1097         | <ul> <li>Qualifies as a Volatile Organic Compound, can become vinyl chloride when broken</li> </ul>               |
| 1098         | down.   |
| 1099         | <ul> <li>Likely carcinogenic to humans.</li> </ul>  |
| 1100         | <ul> <li>Hazardous waste, should not be at this landfill.</li> </ul>  |
| 1101         | <ul> <li>Tazewell RDF GW monitoring well R62S is in corrective action for C<sub>2</sub>Cl<sub>4</sub>.</li> </ul> |
| 1102         | 1. Quarter of 2017 sample shows an observed increase of 3.8 $\mu g/L$   |
| 1103         | 2. Class 1 GW standard: 5 μg/L  |
| 1104         | 3. No drinking water Maximum Contaminant Level violations in Community  |
| 1105         | Water Systems to report.  |
| 1106         |   |
|              |   |

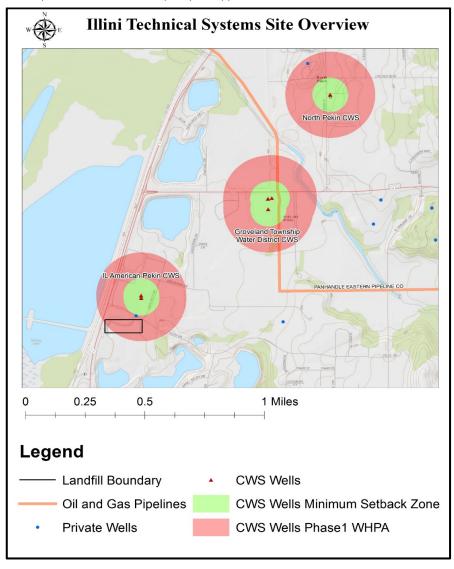




### Illinois Technical Systems (Tazewell County)

- Primary waste was construction materials/debris.
- Completion of post-closure care requirements: 06/30/2004
- Last inspection: 08/10/2004

 • No potential threats to GW quality are apparent.



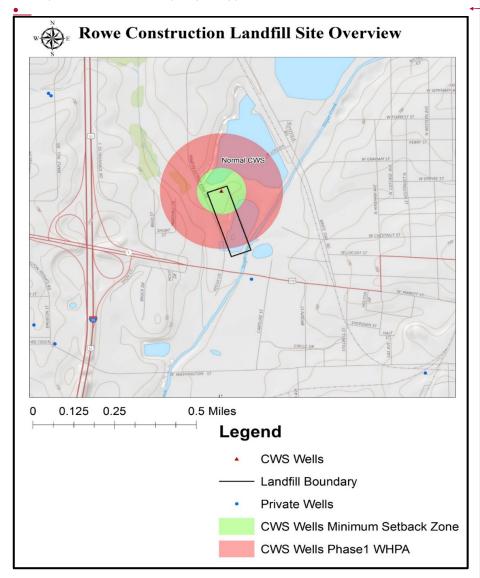
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Rowe Construction Company Landfill (McClean County)

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- 5-Year post-closure care period began 05/04/1989.
- Completion of post-closure care requirements: 05/04/1994.
- No potential threats to GW quality are apparent.



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### Pekin Metro Landfill (Tazewell County)

• Last Inspection: 07/19/2017.

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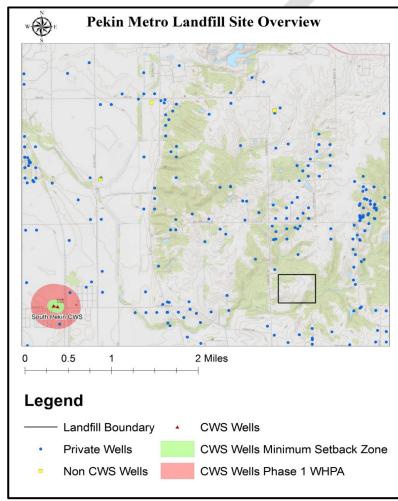
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- Improved passive gas ventilation systems were installed in conjunction with cap expansion in Fall 2014.
- Has yet to achieve certified closed status.
  - Last 5-year permit expired in 2001, since then there has been no operation or GW monitoring.
  - GW monitoring wells likely buried during 2014 cap expansion.
  - o This will need to be remedied to initiate a post-closure care period.





### Appendix E: Timeline of Illinois EPA's Involvement in the Peoples C.

#### Gas Light and Coke Company Case 1190

**1**191 Illinois EPA has referred PGL to the AGO. The AGO leads negotiations with defendants (PGL) on behalf of the State.

- The DNR has primary jurisdiction over the natural gas leak as the permitting Agency of the Manlove Field Facility.
- 1192 1193 While Illinois EPA does not regulate private wells that were found to be contaminated by the leak, the Agency opted
- 1194 to conduct independent sampling to provide information on the extent of groundwater contamination resulting
- 1195 from the natural gas leak, as the Agency does have legal authority over potential groundwater contamination. The
- 1196 Illinois EPA also conducted indoor air sampling at each home that was sampled. Following the sampling, which
- began in October 2017, Illinois EPA issued a VN to PGL in December 2017. -The case was subsequently referred to 1197
- the AGO on January 5, 2018. 1198

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1199 Note: The purpose of detailed hydrogeologic investigation at this point, is to find the remaining free phase gas. -The

- 1200 intent is to install relief wells in these areas to remove it from the aquifer. There has been extensive work to
  - delineate the extent of the dissolved phase gas in existing potable water supply wells by Peoples Gas (i.e. 70 wells
- 1202 sampled) and Illinois EPA (29 wells sampled). -It is the Agency's belief that the extent of contaminated private wells
- 1203 has been determined.
  - December 19, 2016 Illinois Emergency Management Agency (IEMA) contacted Illinois EPA with National Response Center (NRC) Report. Illinois EPA contacted DNR to ensure they were involved. The event appeared to be under DNR Jurisdiction and they were following up. DNR had an inspector on site.
    - June 5, 2017 Illinois EPA Water Pollution Control (WPC) Permits contacted (via phone) by PGL and Champaign regional Office, indicating the facility operates an underground natural gas storage station and a resident has issued a complaint regarding gas entering their drinking water well. Champaign regional staff indicated that DNR Office of Oil and Gas informed the facility that they would need to bring in a treatment system to separate the gas from the drinking water and burn the gas with a flare and discharge the wastewater to a nearby waterway. Illinois EPA WPC Permits informed PGL that the discharge would require an NPDES permit modification, potentially including an antidegradation assessment for the increased loading. Illinois EPA WPC Permits recommended they haul the pretreated wastewater to a Public Owned Treatment Works (POTW) so a permit could be issued quickly and a response action is not delayed. PGL did not know if the actions were being conducted under CERCLA or if the Illinois EPA Hydrogeology Unit or Bureau of Land had been contacted as the representative was not involved in meetings to determine a plan of action. Illinois EPA WPC Permits indicated they would contact Hydrogeology Unit to see what actions were recommended. Illinois EPA also asked if Illinois EPA should follow-up with another facility representative that was involved in the meetings to determine a plan of action. Contact information for the Plant Manager, John Horde, was provided to Illinois EPA.
  - June 5, 2017 WPC Permits staff emailed Groundwater (Hydrogeology Unit) staff discussing the need for a permit to discharge waste water to a nearby water way. (To permit an industrialized size water separator for potential natural gas relief wells).
- 224 June 7, 2017 - Email from Illinois EPA Headquarters to Champaign regional staff requesting well location 225 information.
- 226 June 7, 2017 - PM Email from Champaign regional staff to Groundwater staff indicating she will contact PGL to 227 get additional location information.
- 228 June 8, 2017 - Email from IDPH FYI To Groundwater staff per Illinois EPA request.
- 1229 June 8, 2017 - Illinois EPA management had staff contact DNR. DNR was working with PGL. Sampling, well 230 separators, discussion of relief wells to go along with Agency permit. Appears to be handled by DNR.
- 1231 September 08, 2017 - Email from Peoples Gas to Illinois EPA Permits Re: Peoples Gas & Light Manlove Water 232 Separator Tanks - Construction and Operation Permit Application
- 1233 September 14, 2017 - Peoples Gas submitted Application for Construction & Operation Permit for Water 234 Separator Well Tanks.
- 235 October 10, 2017 - Illinois EPA WPC Permits issued permit for Construction & Operation of Water Separator 1236 Well Tanks.

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- October 11, 2017 Illinois EPA Groundwater management asked to research the site for a call back to Senator Rose by end of the day.
- October 12, 2017 Illinois EPA spoke with DNR on the morning of the 12<sup>th</sup>. Then we had a conference call with Senator Rose at 3 PM that same day.
- October 16, 2017 Illinois EPA Conference call with the AGO.
- October 16, 2017 Started research on a lab that could do the dissolved gas analysis.
- October 19, 2017 Identified labs that could do the dissolved gas work.
- October 20, 2017 Developed a draft plan to independently sample the contaminated private wells with a budget.
- October 20, 2017 A conference call was held with the Director to discuss the preliminary plan and the budget.

  The plan and budget was approved by the Director.
- October 23 26, 2017 Working to get contact information from IDPH, Champaign IDPH, and Champaign
   County Health Departments for private well owners.
- October 23, 2017 Prepared a contract request form (CRF) for fiscal to justify the sampling and procurement.
- October 24, 2017 Fiscal started working with the lab on establishing a contract.
- October 24, 2017 Worked with Champaign County to obtain their GIS coverage for the County with digital tax parcels.
- October 24 November 2, 2017 Worked on compiling geologic records, well depth, contact info, GIS maps.
- October 26, 2017 Press release issued on announcing canvassing and well sampling.
- October 26, 2017 Logistics of a Groundwater Section, Community Relations, Public Health and BOL FOS field
   effort.
- October 26, 2017 Developed door hangers and access agreements for well sampling.
- 1259 October 30, 2017 Started sampling.
- 1260 November 1, 2017 -Continued sampling.
- November 1, 2017 Lab contract finalized.
- November 2, 2017 Continued sampling.
- November 8, 2017 Initial Awareness date for 5 contaminated wells.
- November 17, 2017 Final lab results received from Illinois EPA and Isotech labs.
- November 17, 2017 to present Working on 3-D Geologic Visualization Model.
- 1266 November 21, 2017 Checked on the status of Interpretive Results with Isotech (3<sup>rd</sup> week December).
- November 21, 2017 Memo basis for recommending VN.
- 1268 November 21, 2017 Reviewed Draft VN.
- November 21, 2017 Coordinated with IDPH and draft letters for the 5 contaminated wells had been developed and were being reviewed by IDPH.
- November 23 and 24, 2017 State office closed for Thanksgiving Holiday.
- November 29, 2017 Coordination with IDPH on sending out letters to 5 homes with confirmed thermogenic gas on an expedited basis.
- December 1, 2017 Illinois EPA issued a Corrected Permit to correct a Special Condition for the Construction &
   Operation of Water Separator Well Tanks.
- December 1, 2017 Received copies of the Letters IDPH sent out to the 5 impacted private wells.
- December 1, 2017 Planned to send Peoples gas the VN on Tuesday, December 5.
- December 4, 2017 5 interpretive reports for samples (Site-3, Site-10, Site-11, Site-15, and Site-45) associated with Jobs 36513, and 36514 = All microbial gas. Sent the data to IDPH.
- December 5, 2017 Signed VN for 5 wells impacted by thermogenic gas.
- December 12, 2017 Revised VN sent to correct one address.

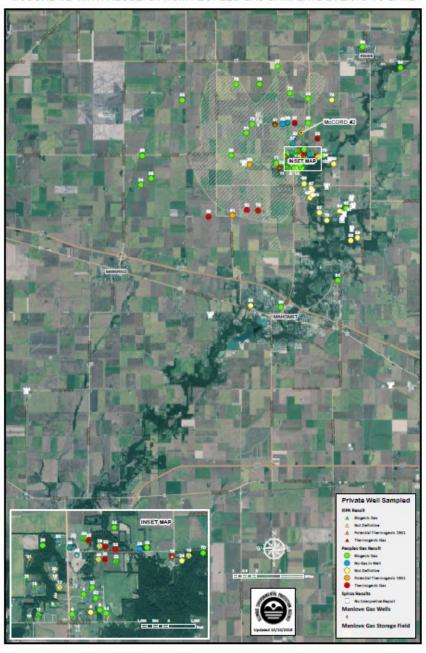
- December 13, 2017 Conference call with PGL to discuss waiving the Section 31 process.
- 1283 January 2, 2017 Peoples Gas Waiver of Section 31.
- January 5, 2018 Illinois EPA Referred the case to the Illinois AGO.
- 1285 January 13, 2018 Conference call with PGLs.
- 1286 February 14, 2018 Received PGL Well Sampling data.
- March 2, 2018 Reviewed Peoples Gas private well sampling data, classification of results, maps created, and
   sent to AGO.
- 1289 March 14, 2018 Met with AGO.
- 1290 April 1, 2018 Provided reviewed PGL well sampling data to PRI.
- 1291 April 4, 2018 Provided AGO with groundwater remedy draft.
- April 27, 2018 Reviewed draft Groundwater Management Zone (GMZ) requirements and provided to the AGO.
- May 1, 2018 Received geologic interpretation from PRI for the McCord #2 Well for 3-D Model.
- May 3, 2018 Review of Spiro's Law Firm well samples to AGO.
- May 7, 2018 Revising 3-D geologic model using new PRI data for the McCord #2 Well.
- June 6, 2018 Discussion about McCord well perforation with DNR and AGO
- June 18, 2018 Presentation of our investigation and the 3-D Model and Illinois EPA Investigation to the
   Mahomet Aquifer Task Force
- June 28, 2018 Conference Call with AGO to discuss the interpretation of the Barrowman results and the Spiro's interpretation.
- July 9 Meeting with AGO and PGL to discuss the GMZ
- 4302 August 16, 2018 Conference call with AGO and PGL
- August 17, 2018 Provided Comments on draft GMZ and Interim Agreed to Order to AGO
- August 29, 2018 Provided comments on 1<sup>st</sup> Draft Amended Compliant to AGO
- October 1, 2018 Completed review of Spiro's Results
- October 11, 2018 Completed a map per request of the AGO to include Illinois EPA, Peoples Gas and Spiro's Results
- October 31, 2018 AGO, Illinois EPA, IDPH, Conference call with Senator Rose to discuss the Spiro's results and Sangamon County Water Proposal

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### McCORD #2 WITH RESULTS FROM PEOPLES GAS SAMPLING EVENTS TO DATE





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## Appendix G: —MAPTF Recommendation and Ranking

Table 1. Ranking by Subcommittee B of the existing recommendations compiled by the Prairie Research Institute.

| Rank | Recommendation  | ID in Table 2 | Total<br>Points |
|------|---|---------------|-----------------|
| 1    | UNDERSTANDING THE RESOURCE 1: Geophysical (HTEM) studies                      | Α             | 160             |
| 2    | UNDERSTANDING THE RESOURCE 2: Recharge area identification                    | В             | 128             |
| 3    | UNDERSTANDING THE RESOURCE 3: Groundwater flow modelling                      | С             | 93              |
| 4    | WATER QUALITY AND PROTECTION 3: Implement source water protection plans       | F             | 82              |
| 5    | WATER QUALITY AND PROTECTION 1: Ambient water quality assessment              | D             | 58              |
| 6    | COMMUNICATION 1: Improve education and outreach about water resources         | Р             | 54              |
| 7    | WATER QUANTITY AND SUSTAINABILITY 1: Empower a group to provide leadership    | G             | 45              |
| 8    | COMMUNICATION 2: Plan cooperative research and data collection                | Q             | 38              |
| 9    | WATER QUANTITY AND SUSTAINABILITY 5: Update regional water supply plans       | К             | 36              |
| 10   | WATER QUANTITY AND SUSTAINABILITY 2: Ensure comprehensive use reporting       | Н             | 33              |
| 11   | WATER QUANTITY AND SUSTAINABILITY 9: Assess the impact of high-capacity wells | 0             | 25              |
| 12   | COMMUNICATION 3: Provide education to private water and gas well owners       | R             | 25              |
| 13   | WATER QUALITY AND PROTECTION 2: Improve identification of contamination       | E             | 22              |
| 14   | WATER QUANTITY AND SUSTAINABILITY 3: Identify keys for water planning         | I             | 18              |
| 15   | WATER QUANTITY AND SUSTAINABILITY 7: Eco-friendly water infrastructure        | М             | 11              |
| 16   | WATER QUANTITY AND SUSTAINABILITY 8: Promote water conservation measures      | N             | 7               |
| 17   | WATER QUANTITY AND SUSTAINABILITY 4: Develop local water supply plans         | J             | 4               |
| 18   | WATER QUANTITY AND SUSTAINABILITY 6: Encourage drought preparedness.          | L             | 3               |

### Appendix H – Draft Budget for Review of Water Quality Data from the Mahomet Aquifer

| Task 1 – Review data from landfills and other regulated facilities          | - Budget            |
|---|---------------------|
| ——Salary  | <del>\$10,167</del> |
| ——Fringe (41.98%)   | <del>\$4,268</del>  |
| ——————————————————————————————————————                                      | <del>\$0</del>      |
|   | <del>\$0</del>      |
| ——Analysis  | <del>\$0</del>      |
| — Task Subtotal   | <del>\$14,435</del> |
| Facilities & Administration (20%)   | <del>\$2,887</del>  |
| — Task Total  | <del>\$17,322</del> |
| _   |                     |
| Task 2 – Review WQ data from public supply, domestic, and observation wells |                     |
| ——————————————————————————————————————                                      | <del>\$10,167</del> |
| — Fringe (41.98%)   | <del>\$4,268</del>  |

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| <del>- Travel</del>                                    | <del>\$413</del>     |
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| — <u>Supplies</u>                                      | <del>\$0</del>       |
| — <u> </u>   | <del>\$0</del>       |
| — Task Subtotal  | <del>\$14,847</del>  |
| — Facilities & Administration (20%)                    | <del>\$2,969</del>   |
| — Task Total   | <del>\$17,817</del>  |
| _  |                      |
| Task 3.1 – Collection of new samples: Monitoring Wells |                      |
| — Salary   | <del>\$13,125</del>  |
| — Fringe (41.98%)                                      | <del>\$5,510</del>   |
| — - Travel   | <del>\$825</del>     |
| — Supplies   | <del>\$1,800</del>   |
| — Analysis   | <del>\$27,490</del>  |
| — Task Subtotal  | <del>\$48,750</del>  |
| — Facilities & Administration (20%)                    | <del>\$9,750</del>   |
| — Task Total   | <del>\$58,500</del>  |
| _  |                      |
| Task 3.2 – Collection of new samples: Recharge Zone    |                      |
| ——————————————————————————————————————                 | <del>\$13,125</del>  |
| — Fringe (41.98%)                                      | <del>\$5,510</del>   |
| — - Travel   | <del>\$275</del>     |
| ——————————————————————————————————————                 | <del>\$950</del>     |
| ——————————————————————————————————————                 | <del>\$20,500</del>  |
| — Task Subtotal  | <del>\$40,360</del>  |
| — Facilities & Administration (20%)                    | <del>\$8,072</del>   |
| — Task Total   | <del>\$48,432</del>  |
| — TOTAL ALL TASKS                                      | <del>\$142,069</del> |
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