	Page 1
1	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
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3	IN RE:
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5	NPDES PERMIT RENEWAL
6	HEARING-CITY OF CHICAGO
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9	TUESDAY, JUNE 30, 2015
10	3:00 P.M.
11	
12	The public hearing of the NPDES Permit
13	Renewal Hearing-City of Chicago was held at
14	100 West Randolph Street, Assembly Hall, Lower
15	Level, Chicago, Illinois.
16	
17	BOARD MEMBERS PRESENT:
18	HEARING OFFICER DEAN STUDER
19	MS. AMY DRAGOVICH
20	MS. SARA TERRANOVA
21	MR. KAUSHAL DESAI
22	MR. JAY PATEL
23	
24	

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- 1 HEARING OFFICER STUDER: Good afternoon. My
- 2 name is Dean Studer, and I am the hearing officer
- 3 for the Illinois Environmental Protection Agency.
- 4 On behalf of Director Lisa Bonnett and Bureau of
- 5 Water Chief Marcia Willhite, I welcome you to this
- 6 hearing.
- My purpose here is to ensure that this
- 8 proceeding runs properly and according to rules.
- 9 To that end, I will not be responding to technical
- 10 issues, but may assist those making comments to
- 11 ensure that we stay with issues under the purview
- of Illinois EPA, Bureau of Water, and the issues
- 13 are appropriate for this hearing.
- 14 Can everyone hear me?
- Okay. This is an informational hearing
- 16 before the Illinois EPA in the matter of a
- 17 reissued National Pollutant Discharge Elimination
- 18 System, usually referred to as NPDES, permit for
- 19 the City of Chicago Combined Sewer Overflows,
- 20 usually referred to as CSOs. The permit
- 21 authorizes 184 different discharge points. The
- 22 Illinois EPA Des Plaines office is planning to
- 23 visit these discharge points. While it is
- 24 unlikely that each of these discharge locations

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- 1 will be visited this year, these visits are being
- 2 prioritized based on accessibility, estimated
- 3 volume and frequency of discharge, and the nature
- 4 of the receiving stream, as well as other factors.
- 5 Illinois EPA believes that the public
- 6 hearings that we hold are a crucial part of the
- 7 permit review process. Issues relevant to this
- 8 hearing include compliance with the requirements
- 9 of the federal Clean Water Act and the rules set
- 10 forth in 35 Illinois Administrative Code, Subtitle
- 11 C. Other relevant issues include the potential
- 12 impacts to receiving waters from the discharge,
- 13 and water quality in these receiving waters. The
- 14 Illinois EPA has made a preliminary determination
- 15 that the applicant has met the requirements for
- 16 obtaining a permit and has prepared a draft
- 17 reissued permit for review.
- 18 The Illinois EPA is holding this hearing
- 19 for the purpose of accepting comments from the
- 20 public on the draft permit. This public hearing
- 21 is being held under the provisions of the Illinois
- 22 EPA's procedures for permit and closure plan
- 23 hearings, which can be found in 35 Illinois
- 24 administrative Code, Part 166, Subpart A, and

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- 1 under 35 Illinois Administrative Code Part 309.
- 2 Copies of these regulations are available at the
- 3 Illinois Pollution Control Board website at
- 4 www.ipcb.state.il.us, or, if you do not have easy
- 5 access to the web, you may contact me and I can
- 6 get a copy for you.
- 7 An informational public hearing means
- 8 exactly that. This is strictly an informational
- 9 hearing. It is an opportunity for you to provide
- 10 information to the Illinois EPA concerning this
- 11 permitting action. This is not a contested case
- 12 hearing.
- I would like to explain how today's
- 14 hearing is going to proceed. First, I will have
- 15 the Illinois EPA panel introduce themselves and
- 16 provide a sentence or two regarding their
- 17 involvement in this permit process. Then, Kaushal
- 18 Desai, sitting here on my right, a permit engineer
- in Permit Section of the Water Pollution Control,
- 20 will give a brief overview of the draft NPDES
- 21 permit. This will be followed by more specific
- 22 instructions on how comments will be made at this
- 23 hearing and on appropriate comments for this
- 24 hearing. Following this, I will begin taking

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- 1 comments from the public.
- 2 If you have not signed a registration
- 3 card at this point, please see Barb Lieberoff at
- 4 the registration table and she can provide you
- 5 with a card. You may indicate on this card that
- 6 you would like to make oral comments. Everyone
- 7 legibly completing a registration card or
- 8 submitting written comments during the comment
- 9 period will be notified when the Illinois EPA
- 10 reaches a final decision in this matter. A
- 11 responsiveness summary will be made available at
- 12 that time.
- In the responsiveness summary, the
- 14 Illinois EPA will answer all relevant and
- 15 significant questions that are raised at this
- 16 hearing or submitted to me prior to the close of
- 17 the comment period. The responsiveness summary
- 18 will also be posted on the Illinois EPA website in
- 19 the same place where the hearing notice and the
- 20 draft permit have been posted. I will also
- 21 arrange for the transcript of this hearing to also
- 22 be posted at that web page. That should be in
- 23 approximately three weeks, but it will depend
- 24 largely on when I get the transcript back from the

Page 6 1 court reporter. The written record in this matter is scheduled to close on July 31st, 2015. Those submitting comment by mail will need to mail them 5 so that they arrive at Illinois EPA headquarters 6 in Springfield no later than July 31st, 2015. E-mail comments will also be accepted providing the following three conditions are all 9 met: 10 First, they are to be sent to epa.publichearingcom@illinois.gov, and they are to 11 12 be sent to that address unless other arrangements 13 have been made with me; They are received by the close of the 14 15 record in this matter, again that record closes on July 31st, 2015; 16 And the subject line of the e-mail should 17 contain either the words "Chicago CSO NPDES" or 18 the permit number, which is IL0045012, in it. 19 20 Note that I will not be accepting e-mails 21 originating on third-party systems or servers 2.2 intended for submittal of multiple e-mails of the 23 same or nearly the same comment -- content without 24 my prior approval. This information is also

Page 7 provided in the public notice for this hearing. The Illinois EPA is committed to 3 resolving outstanding issues and reaching a final decision in this matter in an expeditious manner. However, the actual decision date will depend upon 5 a number of factors, including the number of 6 comments received, the substantive content of those comments, as well as other factors. 8 9 During the hearing and comment period, relevant comments, documents, and data will be 10 placed into the hearing record as exhibits. 11 12 Please send all written documents or data, including comments, to my attention at Dean 13 Studer, Hearing Officer, regarding Chicago CSO 14 15 NPDES, Illinois EPA, 1021 North Grand Avenue East, PO Box 19276, Springfield, Illinois 62794. And 16 again, this address is also listed on the public 17 18 notice for the hearing today. 19 Again, I please ask that you indicate 20 either "Chicago CSO NPDES" or the permit number 21 which is "IL0045012" on your comments, and that 2.2 will help ensure that those comments become part 23 of this hearing record. 24 I will now ask the Illinois EPA panel to

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- 1 introduce themselves. This will be followed by
- 2 Kaushal Desai giving a brief overview of the
- 3 permit.
- 4 MR. PATEL: I am Jay Patel with the Operation
- 5 Office, nine county areas, including Cook County.
- 6 MS. TERRANOVA: Hi. I am Sara Terranova with
- 7 the Division of Legal Counsel.
- 8 MS. DRAGOVICH: Amy Dragovich, and I am the
- 9 manager of the Northern Municipal District Permits
- 10 Section.
- 11 MR. DESAI: Good afternoon. My name is
- 12 Kaushal Desai, and I am an environmental
- 13 protection engineer with the Illinois EPA. I
- 14 would like to thank everyone for attending today's
- 15 public hearing.
- 16 The City of Chicago Combined Sewer
- 17 Overflow NPDES permit is for discharges from CSOs
- 18 within the combined sewer collection system for
- 19 the City of Chicago. This permit authorizes
- 20 discharge from 184 Combined Sewer Overflows. The
- 21 flow from these discharges varies.
- 22 The receiving streams are the North Shore
- 23 Channel, North and South Branch of the Chicago
- 24 River, Chicago River, Sanitary and Ship Canal,

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- 1 Calumet River, Des Plaines River, North Branch
- 2 Canal, Collateral Canal, South Fork of the South
- 3 Branch Chicago River, Little Calumet River, and
- 4 Calumet and Sag Channel.
- 5 I also wanted to mention that The Tunnel
- 6 and Reservoir Plan is a long-term control plan for
- 7 the Chicago Metropolitan area and that all dry
- 8 weather flows, the first flush of the storm flows,
- 9 and additional flows, but not less than ten times
- 10 the average dry weather flow for the design year,
- 11 shall be conveyed to the tributary MWRDGC Water
- 12 Reclamation plant for treatment. Overflows during
- 13 dry weather are prohibited.
- Some of the other requirements will have
- 15 the permittee comply with the nine minimum
- 16 controls contained in the National CSO Control
- 17 Policy and update their Pollution Prevention Plan
- 18 to reflect system modifications.
- 19 The permittee shall evaluate sensitive
- 20 areas and update their Operational and Maintenance
- 21 Plan as well as sewer use ordinances.
- 22 There are also conditions for a public
- 23 notification program in accordance with the
- 24 federal CSO policy and monitoring requirements.

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- 1 The effluent, alone or in combination
- 2 with other sources, is prohibited from causing or
- 3 contributing to a violation of any applicable
- 4 water quality standard.
- 5 HEARING OFFICER STUDER: Thank you, Kaushal.
- I will now go over the process for making
- 7 comments during this hearing. I have also added
- 8 a few comments regarding and describing what
- 9 comments Illinois EPA considers when making the
- 10 final decision in this matter.
- 11 As hearing officer, I intend to treat
- 12 everyone here this afternoon and this evening with
- 13 respect and in a professional manner. I ask that
- 14 the same respect be shown to the hearing panel and
- 15 members of the audience. You may disagree with or
- object to some of the statements and comments
- 17 made, but this is a public hearing and everyone
- 18 has a right to express their comments on this
- 19 draft permit and the issues related to it.
- 20 Arguing or prolonged dialogue with others will not
- 21 be permitted during this hearing.
- I will remind everyone that we have a
- 23 court reporter here making a verbatim record of
- 24 this hearing. For her sake and in the interest of

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- 1 obtaining an accurate transcript of this hearing,
- 2 I ask that the noise level in the room be kept to
- 3 a minimum. Consequently, applause, booing,
- 4 hissing, or other sounds will not be allowed
- 5 during this hearing. If you have a cell phone or
- 6 pager, please silence them at this time if you
- 7 have not already done so.
- 8 Written comments may be submitted to the
- 9 Illinois EPA at anytime within the public comment
- 10 period, and that ends on July 31st, 2015.
- 11 Comments must be received by the Illinois EPA no
- 12 later than that date. This hearing is the only
- 13 time that the Illinois EPA will accept oral
- 14 comments.
- 15 If you have lengthy oral comments, it
- 16 will be helpful to submit them to me in writing
- 17 before the close of the comment period and I will
- 18 ensure that they are included in the hearing
- 19 record as exhibits.
- 20 Please keep your comments relevant to the
- 21 issues involved with this permit. If your
- 22 comments fall outside the scope of this hearing, I
- 23 may ask you to proceed to your next relevant
- 24 issue.

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- I will allow those making comments,
- 2 initially I will allow them to have five minutes
- 3 to make comments. After everyone who has
- 4 registered to speak has had an opportunity to
- 5 speak, if time still permits, I may allow those
- 6 who initially did not desire to speak to do so.
- 7 If time still permits, I may then return to those
- 8 who ran out of time initially.
- 9 Because we must be out of this building
- 10 no later than 6:00 p.m., I cannot guarantee that
- 11 those arriving later will all have an opportunity
- 12 to provide oral comments. However, I will accept
- 13 written comments from everyone, provided that I
- 14 have them by the end of the close of the comment
- 15 period, and again that's July 31st, 2015.
- We want to avoid repetition. If anyone
- 17 before you has already presented a statement or
- 18 comments that is contained in your comments,
- 19 please skip over those issues when you speak. If
- 20 someone has already said what you intended to say,
- 21 you may pass when I call your name to come
- 22 forward. Once a point is made, it makes no
- 23 difference if that point is made 99 times, it will
- 24 be considered on its merit and will be addressed

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- 1 only once in the responsiveness summary. The
- 2 decision of the Illinois EPA will not be based on
- 3 the number of people that desire a certain
- 4 outcome, but rather will be based on whether or
- 5 not a permit can lawfully be issued under existing
- 6 laws and regulations.
- 7 The issues that are relevant in the
- 8 Illinois EPA final decision are those that
- 9 directly relate to the content of the permit and
- 10 the regulations governing the issuance of that
- 11 permit. Simply stating opposition or support for
- 12 this permit will not impact the Illinois EPA
- 13 decision in this matter. The Illinois EPA has
- 14 only the power given to it by the Illinois
- 15 Environmental Protection Act and to a certain
- 16 extent also by federal regulations as administered
- 17 by U.S. EPA. Illinois EPA's decision-making is
- 18 limited to those items associated with
- 19 environmental issues and other items as determined
- 20 by state and federal law. In this case, relevant
- 21 issues must again relate to the water discharge
- 22 permit in some way. Please keep this in mind when
- 23 speaking this afternoon and also when filing
- 24 written comments.

Page 14 When it is your turn to speak, I will 1 call your name. Please come forward to the 3 podium. I will then call a second name and that person should be prepared to give their comments 5 once the current speaker has finished. The second person should take a seat, when their name is 6 called, in the front row, and this way we hope to minimize the amount of down time between speakers. 9 When I call your name, if you do not 10 desire to speak, or someone has already said what you were prepared to say, you may pass and I will 11 12 announce another name. When the person speaking has completed their comments, I will announce the 13 14 name of the person to give comments, and then the 15 name of the person to provide comments when the 16 current commenter is completed. 17 When giving comments, please speak clearly and project your voice into the microphone 18 19 so that all can hear. State your name and, if 20 applicable, any governmental body, organization, 21 or association that you represent. If you are not

Fax: 314.644.1334

representing a governmental body, an organization,

or an association, you may simply indicate that

you are a concerned citizen or a member of the

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Page 15 1 public. For the benefit of the court reporter, I 3 ask that you spell your last name. If there are alternate spellings of your first name, you may also spell that if you desire. 5 6 Comments are to be directed to members of the hearing panel. This will help to ensure that an accurate transcription of your comments is 9 made. Again, prolonged dialogue with the hearing 10 panel or with others in attendance will not be allowed. 11 12 Are there any questions regarding the procedures that we'll be using to conduct this 13 14 hearing? 15 Let the record indicate that no one raised their hand. 16 The first person to speak this afternoon 17 will be Joe Byrd. If you would come forward to 18 19 the podium. The second person after Mr. Byrd is 20 David Rigg, and if he would come forward and take 21 a seat in the front row, I would appreciate that. MR. BYRD: My name is Joe Byrd, B-Y-R-D, and I 2.2 23 am with Chicago Training Center --24 HEARING OFFICER STUDER: You are going to have

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- 1 to speak into the mic. I can hear you, but I
- 2 don't know about anybody in the back.
- 3 MR. BYRD: Is this better?
- 4 HEARING OFFICER STUDER: Yes, that's good.
- MR. BYRD: My name is Joe Byrd. B-Y-R-D. I
- 6 am with Chicago Training Center, and I am the
- 7 board chairman of the organization. We are a free
- 8 rowing program for sixth to twelfth grade. We row
- 9 on Bubbly Creek. Bubbly Creek is the most
- 10 repulsive body of water that I've experienced
- 11 personally, and I've been coaching them for five
- 12 years, after CSO events.
- In addition to its normal water quality,
- 14 it is teaming with used condoms and sanitary
- 15 napkins. I fail to see how that is not
- 16 detrimental to the water quality of Bubbly creek.
- 17 That's the extent of my comment.
- 18 HEARING OFFICER STUDER: Thank you, Mr. Byrd.
- David Rigg, and he will be followed by
- 20 Joel Scata.
- 21 MR. RIGG: Good afternoon. My name is David
- 22 Rigg. R-I-G-G. I've been paddling with the
- 23 volunteer canoe program with Friends of the
- 24 Chicago River which is in about its 20th year now.

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- 1 So in the course of 20 years, I have seen the
- 2 experience of the river change dramatically. When
- 3 we started, there was obstacles such as barbed
- 4 wire. When putting your canoe in, you had to
- 5 throw it over the fence.
- 6 What's happening in the course of time is
- 7 now we have canoe launches throughout the city, we
- 8 have places to park, places to store your boat.
- 9 Thousands and thousands of people now utilize this
- 10 river every summer and throughout the year. Our
- 11 program alone has taken thousands and thousands of
- 12 people out in the past 20 years down the Chicago
- 13 River, North Branch, South Branch, and Downtown.
- 14 This includes families, families with children.
- The environment after a CSO is not only
- 16 disgusting, but it's unsafe. We don't know that
- 17 until we get there, quite frequently, and it's --
- 18 quite frankly, it's embarrassing to explain to
- 19 these people, who are having their first
- 20 experience with the Chicago River, what we
- 21 lovingly call Chicago River white fish and Chicago
- 22 River jelly fish are all about and where they come
- 23 from.
- That's the extent of my comment.

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- 1 HEARING OFFICER STUDER: Thank you.
- 2 Mr. Scata will be followed by Tom Judge.
- 3 MR. SCATA: Good afternoon. My name is Joel
- 4 Scata, S-C-A-T-A, and I am with the National
- 5 Resources Defense Council.
- 6 NRDC is an international nonprofit
- 7 environmental organization with more than 2.4
- 8 million members and online activists. Our staff --
- 9 THE COURT REPORTER: I'm not hearing him.
- 10 HEARING OFFICER STUDER: You are going to have
- 11 to speak a little more into the mic.
- MR. SCATA: Our staff works in partnership
- 13 with a range of organizations, including many who
- 14 are here today, to improve the health of the
- 15 Chicago River and Lake Michigan.
- 16 The Chicago River is an essential part of
- 17 Chicago's identity. In the last few years, we've
- 18 seen a revival taking place along its banks. The
- 19 \$22 million riverwalk extension project is the
- 20 culmination of a long-term, multigenerational
- 21 commitment to turn the river into another
- 22 beautiful amenity for Chicagoans. Not
- 23 surprisingly, development along the river in both
- 24 the central business district and in the

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- 1 neighborhoods has increased dramatically. In
- 2 recent decades the use of the river for a range of
- 3 recreational activities, including canoeing,
- 4 kayaking, and sightseeing has exploded. Chicago
- 5 Green Stormwater Infrastructure Strategy and Great
- 6 Rivers Chicago highlight the important role the
- 7 river will play in the future of the city.
- 8 This investment in the river is exactly
- 9 why this draft permit must be revised to ensure
- 10 that it's fully protective of water quality and
- 11 human health. The dumping of untreated sewage and
- 12 other pollutants resulting from CSOs into the
- 13 Chicago River contributes to pollution problems in
- 14 Chicago, downstream, and, as we've seen too often
- in recent years, Lake Michigan. Raw sewage and
- other pollution entering the combined system
- 17 contains bacteria, viruses, and other pathogens
- 18 that pose a significant health risk to the people
- 19 and animals that make use of the waterways
- 20 receiving Chicago's CSOs.
- 21 NRDC and our partners have identified a
- 22 number of flaws in the draft permit. To address
- 23 those flaws, NRDC urges the Illinois Environmental
- 24 Protection Agency, IEPA, to ensure that the

 $$\operatorname{\textit{Page}}\xspace 20$$ following questions are addressed in the final

- I retreming questions are addressed in one riman
- 2 permit:
- 3 One, Is the City's Operational and
- 4 Maintenance Plan current and reflective of system
- 5 modifications? Why was this plan last revised in
- 6 2006 but not approved by IEPA until 2013? How
- 7 will IEPA ensure that future delays do not occur?
- 8 What is the process required for the city to
- 9 revise or make changes to this plan?
- 10 Two, In the past, the city has made
- 11 changes to the plan without notifying or receiving
- 12 approval from IEPA and without notifying or
- 13 involving the public. How will the requirements
- 14 in this permit prevent this from happening in the
- 15 future?
- Three, Why did this permit allow central
- 17 Clean Water Act requirements to be addressed
- 18 post-permit, following future monitoring and
- 19 analysis? This includes the requirements for
- 20 sensitive area analysis, the development of
- 21 permittee's Pollution Prevention Plan, and its CSO
- 22 Operation and Maintenance Plan, with the latter to
- 23 embody all nine minimum controls requirements. If
- 24 the permit requires a subsequent plan, how can the

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- 1 public effectively comment on it, as the plan will
- 2 not be implemented until well after the comment
- 3 period? The nine minimum controls are required to
- 4 be implemented through use of the Agency's best
- 5 professional judgment, and it is essential that
- 6 the public be afforded the opportunity to weigh in
- 7 on that judgment. It is equally important that
- 8 those plans then be clearly incorporated to the
- 9 permit.
- 10 Four, Does the state consider TARP to be
- 11 the long-term control plan for the City of Chicago
- 12 CSOs? If so, what evidence does the state have
- 13 that TARP will solve the city's CSOs? It would
- 14 seem especially critical to identify whether or
- 15 not TARP is the LTCP for the city, given
- 16 unequivocal statement by U.S. EPA and IEPA that
- 17 the requirements in the consent decree associated
- 18 with TARP implementation apply only to MWRD's
- 19 outfalls, not the city's. How can the state
- 20 consider TARP to be the city's long-term control
- 21 plan when it has expressly taken the position that
- 22 MWRD has no responsibility to correct CSOs it does
- 23 not own, including the city's?
- 24 Thank you for the opportunity to testify

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- 1 on this important matter today.
- 2 HEARING OFFICER STUDER: Thank you. Thank
- 3 you, Mr. Scata.
- 4 Tom Judge, and you will be followed by
- 5 Dale Bryson.
- 6 MR. JUDGE: Good afternoon. My name is Tom
- 7 Judge, spelled like a judge in a courtroom. I am
- 8 representing myself. I am also a volunteer with
- 9 the Chicago River Canoe Program, but I am not
- 10 representing Friends of the River today.
- 11 HEARING OFFICER STUDER: Can everyone hear?
- 12 Okay.
- 13 MR. JUDGE: I want to talk about the
- 14 increasing numbers of people that are coming out
- on the river. In our Friends programs, you have
- 16 new boathouses that have been built along the
- 17 river, you have a riverwalk, and many stretches of
- 18 the riverwalk don't have any railings, they are
- 19 designed for people to literally get in touch with
- 20 the river, although it's been a little cold, you
- 21 are going to see people sitting, kicking their
- 22 feet in the water on hot days. When you have the
- 23 CSOs, you have all this solid matter and it's
- 24 disgusting.

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- 1 The second thing is, this past Sunday I
- 2 was on a friend's trip. Actually, it was the
- 3 Chicago Park District trip. Approximately 40
- 4 people got on the river, many for the very first
- 5 time. We were very lucky, we saw several black
- 6 ground herring, green herring, blue herring, we
- 7 saw a snapping turtle almost as big as that
- 8 tabletop. And I can see all these people,
- 9 probably like me, you get off the river and you
- 10 think all of this stuff is going to be dumped in
- 11 there on top of all these animals, it's
- 12 disgusting.
- Finally, from personal history, almost 50
- 14 years ago I was a U.S. Marine sliding through some
- 15 rice paddies in South Viet Nam (inaudible), but
- 16 that was a third world country. How can Chicago
- 17 consider itself a world class city if it's going
- 18 to dump this stuff right in the waterways that so
- 19 many people are using every day?
- Thank you.
- 21 HEARING OFFICER STUDER: Thank you.
- Dale Bryson is coming to the podium. He
- 23 will be followed by Chris Parson.
- MR. BRYSON: Good afternoon. My name is Dale

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- 1 Bryson. B-R-Y-S-O-N. I am here speaking as a
- 2 concerned citizen, and in the interest of full
- 3 disclosure, I am a member of the Alliance for the
- 4 Great Lakes and was Chairman of their Board of
- 5 Directors for several years. In a former life I
- 6 was a senior (inaudible).
- 7 Illinois EPA is well aware of the
- 8 increased uses that are being made on the Chicago
- 9 area waterway system. You've done a marvelous job
- 10 of upgrading the standards, which is wonderful,
- 11 which means that we are going in the right
- 12 direction.
- 13 My comment deals with the Clean Water Act
- 14 and the national CSO policy and what it requires.
- 15 The major water pollution problem in Chicago is
- 16 the Chicago waterway system, is CSOs from the
- 17 district as well as from Chicago. Probably the
- 18 largest number of CSOs in the country. The CSOs
- 19 need to be regulated through the NPDES permit. It
- 20 is absolutely vital that this permit be a good
- 21 permit that does that, that really controls those
- 22 CSOs. Otherwise, you are going to wait another
- 23 decade before the next permit is issued, and
- 24 that's just too long to wait to make an effort for

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- 1 the problems that are occurring now.
- 2 The national CSO policy was issued with a
- 3 lot of flexibility in it in order to give cities
- 4 the opportunity to address CSOs in any phase,
- 5 fashion that looked at finances that they have and
- 6 so on. But the point is, the policy is critical
- 7 in terms that it be followed in writing this
- 8 permit. The policy was incorporated in the Clean
- 9 Water Act by Congress, which was a very important
- 10 step. That means that if the policy is violated,
- 11 the Clean Water Act is violated.
- 12 Under the CSO policy, the first critical
- 13 element is the technology-based requirement that
- 14 communities do nine minimum controls. The nine
- 15 minimum controls are really, really important
- 16 because they are -- they don't require a lot of
- 17 engineering studies, they require just doing best
- 18 management practices that every discharger should
- 19 be doing. The nine minimum controls are not a
- 20 temporary process, a temporary measure. They are
- 21 an ongoing effort that must occur constantly and
- they must be improved. The nine minimum controls
- 23 have not been reviewed and upgraded by Chicago for
- 24 many, many years. It's critical that this permit

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- 1 require a very detailed review and assessment of
- 2 those nine minimum controls to upgrade them the
- 3 way they should be.
- 4 Another fundamental aspect of the CSO
- 5 policy was the fact that CSO communities must
- 6 really identify where their CSOs are, how much
- 7 they discharge, what is the frequency of
- 8 discharge, and the impacts those discharges have
- 9 on the receiving streams.
- Based upon the U.S. EPA of 2004 report,
- 11 that report says that Chicago does not know where
- 12 all of their discharges are, and whether they do
- 13 discharge, and the quantity that they discharge.
- 14 That is a major, major violation of the
- 15 Clean Water Act. This new permit really must
- 16 address that issue requiring Chicago to identify
- 17 those discharges and have a program to know when
- 18 they discharge, how much, and the impact in the
- 19 receiving stream.
- 20 Chicago combined sewers can be discharged
- 21 to the TARP system. Unfortunately, TARP has many
- 22 serious operational problems. Those operational
- 23 problems came to light in documents submitted by
- 24 the District to Illinois EPA and U.S. EPA as part

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- 1 of the lawsuit against -- the two environmental
- 2 agencies against the District.
- 3 Because of those key words, known
- 4 operational problems, on many occasions TARP shuts
- 5 down its tunnels. That means Chicago CSOs are
- 6 discharged raw into the rivers. That issue really
- 7 needs to be addressed in this new permit. It is
- 8 critical if there's ever going to be a handle on
- 9 Chicago CSO districts.
- 10 Another critical element that a couple of
- 11 other speakers have mentioned is the long-term
- 12 control plan. The plan is supposed to delineate
- 13 how a city will ever completely control its CSO to
- 14 provide attainment of water quality standard. The
- 15 CSO policy has been in practice -- has been in
- 16 place since 1994. We are now in 2015. Chicago
- 17 does not have a long-term -- an approved long-term
- 18 control program. That's a major violation of the
- 19 Clean Water Act. That is something that clearly
- 20 must be addressed in this permit. TARP was
- 21 scheduled to be completed in 2029. We should not
- 22 have to wait until 2029 to find out what Chicago
- 23 is going to do to control its ongoing combined
- 24 sewer overflows.

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- 1 The draft CSO permit contains a great
- 2 deal of very vague and general language. As such,
- 3 it is extremely difficult for the permittee and
- 4 the general public to understand what is truly
- 5 required of the permittee. That makes it almost
- 6 impossible to assess compliance with many
- 7 conditions in the permit.
- 8 That lack of transparency must be
- 9 addressed in any reissued NPDES permit. We ought
- 10 to be able to look at that permit and assess
- 11 whether Chicago is doing what it should be doing.
- 12 Right now if you read that draft permit, there's
- 13 no way you can determine that.
- 14 U.S. EPA working with the states and a
- 15 number of other agencies developed a series of
- 16 guidance documents for use by state agencies in
- 17 writing permits. There's a guidance document, one
- 18 entitled Combined Sewer Overflows Guidance for
- 19 Permit Writers. Another one, Guidance for Nine
- 20 Minimum Controls. Another one, Guidance for the
- 21 Long-Term Control Plans. I really urge Illinois
- 22 EPA to pay attention to those guidance documents
- 23 when you do that final permit. There's a large
- 24 number of things in the draft permit that are left

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- 1 out from what the guidance requires.
- 2 In conclusion, there is intense interest
- 3 in the Chicago area for the improvement of the
- 4 Chicago area waterway system. Just last week,
- 5 Mayor Rahm Emanuel stood on the banks of the river
- 6 at the dedication of the new portion of the
- 7 riverwalk and said that the city really needs
- 8 clean water.
- 9 Chicago's Visionary Stormwater Strategy
- 10 Report says, and I will quote, "Chicagoans before
- 11 us asked us to preserve our fresh water essence.
- 12 Now it is our turn to build upon that effort to
- 13 improve stormwater management and enhance our
- 14 waterways." That strategy report also says,
- 15 quote, "Dealing with stormwater management
- 16 challenge is critical for the future of the city."
- I couldn't agree more. Any reissued
- 18 NPDES permit should further Chicago's -- Chicago's
- 19 stated objective of improving that river.
- I thank the Illinois EPA for this hearing
- 21 and for all you've been doing on improving the
- 22 Chicago area waterway system. Thank you.
- 23 HEARING OFFICER STUDER: Thank you,
- 24 Mr. Bryson.

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- 1 And Chris Parson I see coming to the
- 2 podium. He will be followed by Albert Ettinger.
- 3 MR. PARSON: Thank you very much. My name is
- 4 Chris Parson. P, as in Peter, A-R-S-O-N. I am
- 5 representing myself, although I am a canoe guy for
- 6 the Friends of the Chicago River.
- 7 Like two other previous speakers, I will
- 8 try not to be redundant. My most serious concern
- 9 is about the perception of the river that's left
- 10 when we have a significant number of CSOs that we
- 11 suffer today. Thousands of people are using the
- 12 river every day, rowers, you are going to hear
- 13 from them later, paddlers, we have four or five
- 14 vendors who are renting canoes to people. There's
- 15 no way for those people or those vendors to warn
- 16 their customers as to the condition of the river.
- I get a notice from the MWRD on a text
- 18 sometimes in the middle of the night, much to my
- 19 wife's chagrin, that there has been a CSO
- 20 discharge, and it tells me generally what part of
- 21 the river has been impacted by that, but if I am
- 22 on the river, if I am planning to go to the river,
- 23 and I don't have myself signed up for that
- 24 morning, how would I know whether there's any risk

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- 1 involved or not?
- In my view, the MWRD has spent a
- 3 tremendous amount of resources and money
- 4 predicting the weather. They know when
- 5 significant rain events are going to come. They
- 6 know they can create an algorithm that will tell
- 7 them if we are predicted to have two inches of
- 8 rain, that there's going to be a CSO. They can
- 9 provide a warning system that way to us, which we
- 10 have to sign up for. But imagine who would sign
- 11 up for it? Chicago Canoe and Kayak, Chicago
- 12 Kayak, water riders, Urban Kayak. All of those
- 13 vendors would want to know when the water is going
- 14 to be unsafe for their customers.
- In addition and in conclusion, I would
- 16 say that I don't know anything about the permit
- 17 like the previous speaker, who I respect greatly
- 18 for having read the draft proposal, I have not,
- 19 but I can't imagine that we would issue a permit
- 20 that's good for 10 years without establishing some
- 21 goal for reduction of CSOs. My understanding is
- 22 that that's not in the permit currently. There
- 23 should be some goal that the city should have to
- 24 meet. There should be some penalty if they fail

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- 1 to meet that goal. Obviously, we can't control
- 2 the weather. Obviously, the reality is that
- 3 sometimes the weather causes CSOs, we all
- 4 understand that, but there has to be some
- 5 consequence, there has to be something to work
- 6 toward.
- 7 I want to thank the Illinois EPA for
- 8 holding these hearings and providing me an
- 9 opportunity to speak. Thank you very much.
- 10 HEARING OFFICER STUDER: Thank you.
- 11 Mr. Ettinger is coming to the podium. He
- 12 will be followed by Cindy Skrukrud.
- 13 MR. ETTINGER: Hello. I am Albert Ettinger.
- 14 I am the general counsel of the Illinois Chapter
- of the Sierra Club, I am also a member of the
- 16 Sierra Club. I am also a resident of the City of
- 17 Chicago and I have paddled in just about all of
- 18 Chicago area waters here in a canoe.
- 19 THE COURT: Spell your last name for the
- 20 record.
- 21 MR. ETTINGER: E-T-T-I-N-G-E-R.
- 22 HEARING OFFICER STUDER: Thank you.
- 23 MR. ETTINGER: I would just like to start off
- 24 by saying that I think, although the permit is

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- 1 somewhat waffling on this, the basic view of the
- 2 permit is fundamentally misguided. It's based on
- 3 false premise that the Metropolitan Water
- 4 Reclamation District is going to take care of
- 5 Chicago's CSOs. It will not. It has said in
- 6 federal court it will not. It is not taking
- 7 responsibility.
- 8 The City of Chicago has been thrown under
- 9 the bus on this point by the Metropolitan Water
- 10 Reclamation District, and the permit should
- 11 reflect that. The permit has got to stand on its
- 12 own two feet. All of the monitoring, all of the
- 13 restrictions, all of the plans have to be written
- 14 clearly and legally in this permit so that it's
- 15 enforceable against this discharger. It cannot
- 16 lean on the Metropolitan Water Reclamation
- 17 District.
- 18 Secondly, the reliance on TARP is totally
- 19 unjustified in the record. There have been no
- 20 recent studies of TARP. Ask the IEPA to consider
- 21 whether it will take steps to whether it believes
- 22 that TARP will solve these problems. Our Water
- 23 Reclamation District is not even claiming to cover
- 24 the (inaudible), including the analysis in other

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- 1 proceedings that TARP will even fix the CSOs from
- 2 the Metropolitan Water Reclamation District, let
- 3 alone the City of Chicago.
- There is a theory that's been proposed,
- 5 or, I guess, an unwritten decision by the
- 6 Metropolitan Water Reclamation District, the
- 7 Illinois Environmental Protection Agency, even,
- 8 perhaps, the U.S. Environmental Protection Agency,
- 9 and, perhaps, the City of Chicago, that will just
- 10 kick the ball down the road until 2029 and see
- 11 what TARP brings us then. That's going to prorate
- 12 for a number of reasons.
- 13 First of all, with all due respect to
- 14 Mr. Bryson, who I respect a great deal, the
- 15 Metropolitan Water Reclamation District has not
- 16 even promised to finish TARP in 2029. It promised
- 17 to finish TARP as soon as the rock is taken out of
- 18 the guarry by Vulcan Materials, and they are not
- 19 doing anything hastily.
- 20 So in between now and then, what is going
- 21 to happen? Well, we don't know. What we are
- 22 doing is just saying we are going to put off
- 23 addressing this problem for those many years when
- 24 we could be acting now to reduce the problem and

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- 1 must act now to reduce the problem.
- 2 I would like to just mention a couple of
- 3 other problems.
- 4 One, it's been alluded to before, this
- 5 permit must be very specific. It's got to spell
- 6 out everything that should be done. The idea of
- 7 putting things off and developing a long-term
- 8 control plan and presenting them to the public
- 9 without the public having an opportunity to appeal
- 10 or to review what is in that long-term control
- 11 plan has already been rejected by the United
- 12 States Federal Court. It is not legal to write an
- 13 IOU in your NPDES permit and say six months from
- 14 now or a year from now we will come up with a plan
- 15 that will address this. We don't accept the dog
- 16 ate my homework as part of that. You've got to
- 17 put it up front so that the public can see it and
- 18 comment on it and see whether it will work.
- I guess the last point I just would make,
- 20 these are relatively small points, is the
- 21 monitoring. It's unclear who is going to do it.
- 22 It's unclear who's legally responsible to do it.
- 23 Some of the monitoring that's been suspended
- 24 without EPA's permission is clearly critical.

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- 1 In particular, continuous (inaudible)
- 2 oxygen monitoring. It should be done in the area
- of the North Shore Channel, north of the O'Brien
- 4 plan and in the Little Calumet to the east of the
- 5 Calumet plan. These are both areas which the
- 6 Water Reclamation District has said are actually
- 7 receiving Water Reclamation District waste water,
- 8 but they are certainly also receiving numerous
- 9 CSOs. These are all areas, particularly the
- 10 Little Calumet area, are areas which includes
- 11 foreign environmental justice considerations.
- 12 Thank you.
- 13 HEARING OFFICER STUDER: Thank you.
- 14 Cindy Skrukrud is coming to the podium,
- 15 and she will be followed by Katrina Phillips.
- MS. SKRUKRUD: Good afternoon. My name is
- 17 Cindy Skrukrud. My last name is spelled
- 18 S-K-R-U-K-R-U-D. I am the clean water advocate
- 19 for the Illinois Sierra Club and I am also a
- 20 Sierra Club member.
- 21 Sierra Club's two thousand members who
- 22 live in the City of Chicago enjoy being outdoors
- 23 and recreating along the city's rivers. They
- 24 boat, paddle, hike, bike, dine along, and just

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- 1 enjoy the aesthetics of the city's second
- 2 waterfront, and they want the water in the rivers
- 3 to be clean not only for their own personal health
- 4 and safety when they are on the water, but also to
- 5 provide a better home for the fish, birds, otters,
- 6 and other creatures that rely on the rivers.
- 7 Sierrans are excited about the
- 8 improvements of the water quality in Chicago
- 9 rivers and they will result in increased water
- 10 quality that we've seen in recent years, and wish
- 11 to see that trend continue. We are anxious that
- 12 the permit for Chicago CSOs fosters that trend.
- 13 So I want to thank the Illinois EPA for
- 14 holding this public hearing today and I have some
- 15 questions about the draft permit.
- So this permit looks, and you've heard
- 17 this a bit from other speakers, this permit looks
- 18 a bit unusual to me, as there are so many places
- 19 where MWRD is referenced. I understand that the
- 20 city's sewers convey flow, MWRD interceptive
- 21 sewers, making this a more complicated system that
- 22 we see in many other CSO communities. But can the
- 23 distinct responsibilities for the City of Chicago
- 24 and MWRD be better delineated in the permit so

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- 1 that it is clear what agency is required to do
- 2 what?
- 3 For example, if you look on Page 6 of the
- 4 draft permit, that Special Condition 3 and Item 3
- 5 under Treatment Requirements, the last sentence in
- 6 this part says, "This program shall be coordinated
- 7 with MWRDGC."
- 8 So my question to you is, should I read
- 9 all the requirements in this permit condition,
- 10 which deals with permitting, accumulation of
- 11 sludge deposits, flooding (inaudible), solids,
- 12 should I read that requirement to be the
- 13 responsibility of the City of Chicago?
- MS. DRAGOVICH: Yes. The City is responsible
- 15 for the conditions of the permit. The City is
- 16 responsible for the conditions of the permit.
- MS. SKRUKRUD: So maybe you can elaborate on
- 18 what you mean when you include in that section,
- 19 "This program shall be coordinated with MWRD."
- 20 MS. DRAGOVICH: MWRD does have boats and some
- 21 other resources that they use to help the city.
- 22 So there are some resources that the MWRD has that
- 23 the city might not as they coordinate.
- MS. SKRUKRUD: So you can see how this is for

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- 1 us, reading this permit, it's really difficult for
- 2 us to understand, you know, what specifically is
- 3 IEPA asking of the city in that permit condition.
- 4 So that's an example of the kinds of things that
- 5 we would like to see better delineated in the
- 6 program.
- 7 MS. TERRANOVA: Can you specify other examples
- 8 that you have, maybe not right now but in writing,
- 9 so that we can see what specifically you are
- 10 saying so we can clarify it?
- 11 MS. SKRUKRUD: Yes, and I know that we have
- 12 other speakers that are going to point out other
- 13 instances in the draft permit. So we will make
- 14 sure that either we state it today or in writing.
- MS. TERRANOVA: Okay, thanks.
- 16 MS. SKRUKRUD: My second question is, how is
- 17 the City of Chicago supposed to know when CSOs
- 18 occur? Is there a system required for MWRD to
- 19 communicate to the city when the TARP tunnel will
- 20 be closed? We aren't aware of such a system being
- 21 in place.
- 22 MR. PATEL: They are supposed to put it on the
- 23 website. If it's not done, we will ask them to do
- 24 it.

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- 1 MS. SKRUKRUD: Yes. I know other folks that
- 2 are here to comment have some more questions about
- 3 that public notification system regarding letting
- 4 people know via website when there are CSO
- 5 overflows. So I will leave that to them to
- 6 question.
- But I just wonder, does the IEPA require
- 8 MWRD to notify the City of Chicago so that the
- 9 City of Chicago knows when its CSOs are not going
- 10 to be going into TARP and they will -- when its
- 11 combined sewers are not going into TARP and there
- 12 will be CSOs from the City of Chicago south walls?
- 13 My next question is, I read the letter
- 14 that the City of Chicago sent in April 2014 to
- 15 IEPA commenting on their draft permit. In it, the
- 16 city objects to Special Condition 7 that required
- 17 a (inaudible) management operations and
- 18 maintenance plan that included requirements for
- 19 evaluating and assessing basement backups. So the
- 20 city objected to this, but in that same letter
- 21 they also said they are addressing basement
- 22 backups, one area where the city says it's making
- 23 massive investments.
- Now, I don't see Special Condition 7 in

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- 1 the draft permit you put on public notice. So I
- 2 want to know why did you remove it and is there
- 3 some other mechanism now in the permit that I am
- 4 missing by which IEPA is requiring the city to
- 5 assess its progress on reducing basement backups?
- 6 MS. DRAGOVICH: I believe the condition was
- 7 taken out because the city does not have a
- 8 separate sanitary sewers system, and the CMOM
- 9 program is for a separate sewer system.
- 10 MS. SKRUKRUD: So I understand that you
- 11 couldn't necessarily -- that you decided that a
- 12 capacity management operation maintenance plan was
- 13 appropriate for city's separate sewers. But does
- 14 that mean that IEPA -- it seemed like you at one
- 15 point were thinking that a good way to be tracking
- 16 improvements by the city would be for them to
- 17 evaluate and assess basement backups. Is that
- 18 something that you've now decided is no longer
- 19 appropriate to include as a condition in this
- 20 permit?
- 21 MS. DRAGOVICH: I think it's covered by other
- 22 conditions in the permit, like the OEM, and the
- 23 (inaudible) prevention, sewer ordinance.
- MS. SKRUKRUD: Okay. So those, again, are the

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- 1 ones where it's troubling to us that it's not in
- 2 the permit, that it's in something that the public
- 3 doesn't necessarily easily get to see.
- I have more questions, Dean. Do you want
- 5 me to keep going?
- 6 HEARING OFFICER STUDER: How many more do you
- 7 have, Cindy?
- 8 MS. SKRUKRUD: Oh, I have about five more. I
- 9 can come back later.
- 10 HEARING OFFICER STUDER: I can't guarantee we
- 11 will come back to you.
- MS. SKRUKRUD: Let me ask my next one. You
- 13 just cut me off when you need to.
- 14 So I've reviewed Appendix A of the
- 15 Combined Sewers Overflow Guidance for Permit
- 16 Writers, and in that appendix, that appendix gives
- 17 example of CSO permit conditions. One example
- 18 included an implementation schedule for CSO
- 19 controls. So it was suggesting in the permit, you
- 20 can list activities that were going to be
- 21 completed and their completion dates.
- 22 Couldn't something like that be included
- 23 in this permit to reflect the specifics of the
- 24 city's aggressive capital improvement plan which

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- 1 goes through 2022 to replace and reline sewers?
- 2 That's something the city says it's doing, as well
- 3 as their \$50 million -- billion stormwater
- 4 infrastructure plan, which is scheduled to be
- 5 implemented over five years through 2019?
- I am suggesting that, you know, we need
- 7 more specifics in the -- within the permit itself.
- 8 This could be, also, where you would list
- 9 implementing the progress in addressing basement
- 10 backups and other activities associated with
- 11 reducing the city's CSOs.
- I have a question about --
- MS. TERRANOVA: Hold on, Cindy. You reference
- 14 the city capital improvement plan. Is that what
- 15 you said?
- MS. SKRUKRUD: The city's aggressive capital
- improvement plan.
- 18 MR. DESAI: That was mentioned, I believe, in
- 19 the comments section. And once you mentioned
- 20 that, we will look into it. I haven't gotten a
- 21 chance to look at it completely, but, you know,
- 22 it's something that we need to consider when we go
- 23 back to take a look at that closely.
- MS. SKRUKRUD: Great. Thank you.

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- 1 So then I had a question about Special
- 2 Condition 6 which is, again, quite vague. Why
- 3 doesn't the IEPA in this permit just require the
- 4 city to straight out evaluate and detail its
- 5 efforts to control infiltration and inflow into
- 6 its sewer system on an annual basis? Special
- 7 Condition 6 just says, well, you may modify the
- 8 permit to include requirements. I just don't
- 9 understand why you are not doing it right now.
- 10 MS. TERRANOVA: Can you repeat your question,
- 11 though? I am sorry, we were flipping our pages.
- MS. SKRUKRUD: So that Special Condition is
- 13 quite vague. And so my question was, why doesn't
- 14 the IEPA in this permit just straight out require
- 15 the city to evaluate in details its efforts to
- 16 control infiltration and inflow to its sewer
- 17 system on an annual basis? Why does this Special
- 18 Condition say the permit may be modified to
- 19 include requirements to continually evaluate
- 20 controls of infiltration and inflow? It seems
- 21 very wishy-washy.
- 22 MS. DRAGOVICH: There are requirements in the
- 23 permit for them to be evaluated on Page 9.
- MS. SKRUKRUD: So what does Special Condition

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- 1 6 give you in addition to that?
- 2 MS. DRAGOVICH: It has been noted we may
- 3 modify our permit. I think that's all in the
- 4 note.
- 5 MS. SKRUKRUD: Okay. So I looked at both the
- 6 city's existing permit and the draft new permit.
- 7 If you look under the -- on Page 3 of the -- Page
- 8 3 of both the existing permit and the draft
- 9 permit, in that first paragraph under
- 10 Authorization of Combined Sewer and Treatment Plan
- 11 Discharges, there's a sentence that's in the
- 12 existing permit, but it's no longer in the draft
- 13 permit, and I wanted to know why you took it out.
- 14 It says -- the sentence says, this permit contains
- 15 provisions implementing the federal Combined Sewer
- 16 Overflow policy and recognizes the Tunnel and
- 17 Reservoir Plan, TARP, now in the construction by
- 18 MWRDGC as a long-term control plan for the Chicago
- 19 Metropolitan area.
- Now, I noted that, Dean, in your intro,
- 21 you also said TARP is a long-term control plan for
- 22 the Chicago metropolitan area, but I also had
- 23 noted that you had taken it out of the draft
- 24 permit.

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- 1 HEARING OFFICER STUDER: Actually, I think
- 2 it's in Kaushal's opening.
- 3 MS. SKRUKRUD: I am sorry.
- 4 THE COURT: That's okay.
- MR. DESAI: That TARP was the long-term
- 6 control plan for that sentence that was in the
- 7 previous permit and then it's not in this draft.
- 8 I will go back and look, make sure and see if it
- 9 was -- why it was taken out. At this time I don't
- 10 have this information in front of me, but I will
- 11 look into it and get back to you.
- MS. SKRUKRUD: Yes, other speakers have
- 13 already stated it, we don't believe that you
- 14 should be relying on TARP as the long-term control
- 15 plan.
- 16 MR. DESAI: It is -- I mean, it is long-term
- 17 control plan, TARP is. As I said, I will have to
- 18 go back real quick and look at my notes. If it
- 19 was inadvertently taken out with the new permit, I
- 20 have different drafts of it, it might have been an
- 21 accident.
- MS. SKRUKRUD: I hope it wasn't an accident.
- 23 I thought it was a good move.
- Those are all my questions for now.

Page 47 Thank you. 1 HEARING OFFICER STUDER: Thank you. 3 Katrina Phillips, and she will be followed by Anthony, it looks like, Cefali. 5 MS. PHILLIPS: Hi. I am Katrina Phillips, P-H-I-L-I-P-S, and I am a clean water organizer 6 for the Illinois Chapter of the Sierra Club. Our organization has many members who use 8 9 Chicago waterway for recreational activity and 10 need to be notified when CSOs occur. Our members also care about clean water 11 12 and want transparency in the efforts to reduce CSOs and minimize their impact. Therefore, the 13 public notification (inaudible) of this permit are 14 15 important to us and we would like to see more 16 specific details in the permit as to what is required by the City of Chicago to ensure that the 17 public is informed and involved in this process. 18 19 I have a few questions regarding these 20 requirements, which may help inform us better on 21 this matter. So the public notification program, 2.2 it says that it may be coordinated with MWRD. And 23 so my first question is, how does the City of 24 Chicago notify IEPA and the general public when

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- 1 there are CSOs from discharge points, and how are
- 2 the responsibilities of the city and of MWRD
- 3 dealing in regards to public notification?
- 4 MR. DESAI: Jay just mentioned that they do
- 5 get notifications from MWRD, but they do not get
- 6 it from the City of Chicago. Illinois EPA does
- 7 not get it from the City of Chicago. They get it
- 8 from MWRD.
- 9 MS. PHILLIPS: And then as far as the public
- 10 notification requirement with the permit, that
- 11 does still specifically apply to the City of
- 12 Chicago?
- 13 MR. DESAI: That public notification in the
- 14 permit apply to the city.
- MS. PHILLIPS: And then there are requirements
- in the permit that the city provides a link on
- 17 their website to the MWRD locations where public
- 18 notification of CSO hearings are posted, and also
- 19 that the city provide public opportunity
- 20 (inaudible).
- 21 And so, my question for you is, how long
- 22 will the city be given to combine these
- 23 requirements?
- MS. DRAGOVICH: I don't think there's a time

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- 1 frame in the permit. So once the permit is
- 2 effective, they should be complied with that.
- 3 MS. PHILLIPS: And then the one question I
- 4 had, there have been comments made to public
- 5 notification that we do not currently see being
- 6 fulfilled by the city. For example, the current
- 7 operation and maintenance plan states that they
- 8 have a map of each CSO location on their website.
- 9 However, we were unable to find this. And so how
- 10 does IEPA ensure that the city's website and other
- 11 methods of public information and notification
- 12 that it describes in the plan?
- MR. PATEL: I think the new permit will
- 14 address all those issues as such because the old
- 15 permit didn't have all those specifics. I don't
- 16 know all of the requirements. So the new permit
- 17 will, in fact, make sure that the publication
- 18 requirements are fulfilled by the City of Chicago.
- 19 MS. PHILLIPS: So will there be additional
- 20 requirement added to the draft permit as it is or
- 21 are you saying those are already included?
- MR. PATEL: I think as the permit stands,
- 23 those requirements should be met when we finalize
- 24 the permit.

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- 1 MS. PHILLIPS: All right. If there are
- 2 measures in the operation maintenance plan, is
- 3 there a process where you go back and review those
- 4 and make sure that they are being complied with
- 5 after the initial approval of the plan?
- 6 MR. PATEL: I think we can do that.
- 7 MS. PHILLIPS: And then my final question is,
- 8 is the city required to maintain a log of CSO
- 9 recurrences and to publish notification plan?
- 10 MR. DESAI: That specific information is not
- 11 in the permit. It can be part of the plans that
- 12 are required by the City of Chicago to submit to
- 13 us as part of what they need to do and then they
- 14 would have to follow those, whatever they
- 15 submitted to us.
- MS. PHILLIPS: Okay. Thank you. Thank you
- 17 for answering my questions.
- 18 HEARING OFFICER STUDER: Thank you,
- 19 Miss Phillips.
- 20 Anthony Cefali, he will be followed by
- 21 Timothy Schaefer.
- MR. CEFALI: My name is Anthony Cefali.
- 23 That's C-E-F-A-L-I. I am the policy and planning
- 24 specialist on behalf of Friends of the Chicago

Page 51 1 River. On behalf of the Chicago River's board of 3 directors, staff, and six thousand members, volunteers, and on-line advocates, I would like to 5 express our concerns for the Illinois Environmental Protection Agency's stormwater 6 permit for the City of Chicago. The Chicago River has experienced a great number of positive 9 developments over the past 30 years. We have seen 10 the expansion of river access as well as river sensitive commercial, industrial, and residential 11 12 developments that have prompted the return of native wildlife and plants. Maintaining strict 13 14 standards for stormwater management and clearly 15 outlining regulatory authority and responsibility for combined sewer overflows will further our 16 organizational goal of making the Chicago River 17 one of the world's great metropolitan waterways. 18 19 Some members have commented already on 20 the personal experience with the Chicago River. 21 Friends would like to raise some organizational 2.2 concerns as well. 23 Friends would like a much higher degree 24 of specificity as to the specific roles and

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- 1 responsibilities of the City of Chicago and the
- 2 MWRD as it relates to monitoring at city-owned CSO
- 3 outfalls, and implementation of a long-term
- 4 control plan that is specific to the city's
- 5 outfalls.
- In addition, we request that a public
- 7 review and comment period should be included to
- 8 review the operations and maintenance plan, and
- 9 the pollution prevention plan that are part of
- 10 this permit. Also, the city should be required to
- 11 provide a public review and comment process if
- 12 changes are made to these plans during the life of
- 13 the permit that affect the conditions of the
- 14 permit. No permittee should be allowed to make
- 15 unilateral, substantive changes to O&M or
- 16 pollution prevention plans that are part of a
- 17 permit without public comment.
- 18 Sewer overflows remain the greatest
- 19 threat to water quality in the Chicago River, and
- 20 their impact stands to worsen in the face of
- 21 climate change. Cooperation between MWRD, the
- 22 City of Chicago, IEPA, and EPA has brought about
- 23 tremendous positive improvements. However, the
- 24 work is not done. We ask that IEPA consider our

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- 1 requests for the City of Chicago's new stormwater
- 2 permit.
- 3 Thank you.
- 4 HEARING OFFICER STUDER: Thank you,
- 5 Mr. Cefali.
- 6 Mr. Tim Schaefer is coming to the podium.
- 7 He will be followed by David Martin.
- 8 MR. SCHAFER: Hello. My name is Tim Schaefer.
- 9 That's S-C-H-A-E-F-E-R. I am the Dale Bryson
- 10 Water Quality Affiliate with the Alliance for the
- 11 Great Lakes. The Alliance has been protecting the
- 12 Great Lakes for more than 40 years. With a
- 13 volunteer base, that number is in the thousands.
- I'd like to thank the Illinois EPA for
- 15 giving Chicago citizens like myself a chance to be
- 16 heard today.
- 17 I grew up in Glendale, Wisconsin, about a
- 18 15-minute walk from Lake Michigan, and I remember
- 19 swimming in the lake for hours as a kid, in
- 20 Evanston, too, where I spent a couple of summers
- 21 as a teenager. It never occurred to me that
- 22 Milwaukee and Chicago discharge millions of
- 23 gallons of waste into our waterways. If I had
- 24 known, swimming in the lake might have been a very

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- 1 different and much more troubled experience.
- We do trust that Chicago shares the
- 3 Alliance's goal to protect the people of Chicago
- 4 and their water. But while completion of TARP
- 5 will help to reduce the impact of CSOs on Chicago,
- 6 TARP only captures 85 percent of CSO pollution,
- 7 that's according to MWRD. Consequently, Chicago's
- 8 NPDES permit must clearly explain what Chicago
- 9 will specifically do to reduce the CSOs and take
- 10 pressure off of TARP.
- 11 I want to talk a bit about the U.S. EPA
- 12 2004 compliance investigation. It identified
- 13 numerous ways that Chicago failed to comply with
- 14 its CSO permit, and in the intervening decade it
- 15 is not clear what Chicago has done to bring the
- 16 city into compliance. We at the Alliance believe
- 17 that the public is entitled to know what Chicago
- 18 has done to address the U.S. EPA's mandatory nine
- 19 implementation controls, and exactly what IEPA
- 20 will require Chicago to do under this permit. The
- 21 permit as is, simply lists the controls without
- 22 providing Chicago a clear route to meet the
- 23 controls.
- I'm going to focus on a few specific

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- 1 areas of the permit that my colleagues have not
- 2 yet covered.
- 3 The permit prohibits all dry weather
- 4 overflows, but the EPA's 2004 report determined
- 5 that Chicago had not fully implemented the minimum
- 6 control for the prevention of dry weather
- 7 overflows.
- 8 Does the IEPA know if Chicago currently
- 9 has a program identifying dry weather overflows?
- 10 MR. PATEL: Well, I am not sure about the
- 11 process as such, but when the overflow occurs,
- 12 they are supposed to notify Illinois EPA, but most
- of the City of Chicago sewer systems are in
- 14 combined sewer systems, so we haven't seen any so
- 15 far, but there might be rare occasions on
- 16 buildings or some private sewers as such. But as
- 17 far as the City of Chicago sewer system, we have
- 18 not documented any CSOs so far.
- 19 MR. SCHAEFER: So they have not recorded any
- 20 overflows?
- 21 MR. PATEL: Well, most of these are private,
- 22 and every now and then get some links.
- MR. SCHAEFER: Thank you.
- So I want to go back to the monitoring

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- 1 question. The 2004 Compliance Specification found
- 2 that there were three, now two, outfalls selected
- 3 by the IEPA for monitoring of CSO discharges, and
- 4 that these are not representative of CSOs
- 5 throughout the Chicago sewer system. This was a
- 6 U.S. EPA finding, to be clear.
- What, if anything, has been done to
- 8 correct this?
- 9 MR. DESAI: We actually haven't seen the 2004
- 10 report. It was never sent to us. After it was
- 11 mentioned in the comments, we started asking
- 12 around and seeing if it was given to the Illinois
- 13 EPA. We've gone out to the Feds, in talking to
- 14 the city, sent us some e-mails asking for that.
- 15 We haven't heard back from anyone yet if they have
- 16 it. If you guys have a copy, I mean you are more
- 17 than welcome -- you can send it to us and we will
- 18 take a look at that and see those specific
- 19 recommendations that were in 2004 and consider
- 20 that.
- 21 MR. SCHAEFER: Okay. I have a couple more
- 22 questions. So this is another question about what
- 23 the City is doing right now.
- 24 What are you doing right now to treat the

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- 1 CSO discharge? There was a riverboat skimmer that
- 2 was part of the O&M plan at one point. We believe
- 3 that was removed in 2006.
- 4 Here's the report.
- 5 So again, what are they doing right now?
- 6 If nothing, what are you planning on doing?
- 7 MR. DESAI: We don't have the specifics with
- 8 us right now, but we can, when we go back, pull
- 9 those reports, pull the plans up, and make mention
- 10 to them in our response.
- MR. SCHAEFER: Okay. But there's no plan to
- 12 sort of setting a level of what they have to do in
- 13 the treatment of the CSOs, or requirement, just
- 14 treat it?
- 15 MR. DESAI: Yes.
- 16 MR. SCHAEFER: Okay. I think my last question
- is to follow up on the notification question.
- 18 This might be an unfair question, but can
- 19 you provide an example of what will actually
- 20 constitute adequate information so the current map
- 21 system is sent to MWRD and that's their way of
- 22 letting everyone know. Is that enough? Are you
- 23 required of Chicago to do more of that? I mean,
- 24 would it be enough to just say this waterway may

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- 1 be in the CSO, or do you have to say here's the
- 2 outfall, there's a CSO here?
- 3 MS. DRAGOVICH: The permit includes the
- 4 minimal requirements.
- 5 MR. SCHAEFER: Okay. What was that? What
- 6 would that be?
- 7 MS. DRAGOVICH: Minimum public modification of
- 8 CSO, and Internet notification and provisions to
- 9 include programs to (inaudible).
- 10 MR. SCHAEFER: Okay. I guess my question is,
- 11 notification of what? Notification that there is
- 12 a CSO hiding somewhere? Or that it's going to be
- 13 replaced? Maybe it's not really clear from the
- 14 permit.
- MS. DRAGOVICH: The CSO occurrence?
- MR. SCHAEFER: Yes. What does that mean?
- 17 Does that mean -- do you understand the question,
- 18 or no?
- MS. DRAGOVICH: That they are having a CSO?
- 20 MR. SCHAEFER: Right.
- MS. DRAGOVICH: So they are supposed to
- 22 notify.
- MR. SCHAEFER: So just that there's a CSO
- 24 someplace?

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- 1 MS. DRAGOVICH: It's just a discharge
- 2 notification.
- 3 MR. SCHAEFER: That's all I want to know.
- 4 Thank you.
- 5 HEARING OFFICER STUDER: David Martin,
- 6 followed by Lyman Welch.
- 7 MR. MARTIN: Thank you for letting me testify.
- 8 My name is David Martin. M-A-R-T-I-N. I am a
- 9 marketing consultant in contributing efforts of
- 10 the International Water Trade publication, and I
- 11 am a volunteer member of the Chicago Sierra Water
- 12 Club Team.
- For more than 21 years I've been a jogger
- 14 who runs in Thatcher Woods along the east bank of
- 15 the longest region of the (inaudible), the
- 16 Des Plaines River. Kayaks are also present in
- 17 these environmentally-threatened waters.
- I am concerned about CSO discharging
- 19 pollutants into the Des Plaines River, including
- 20 visually-disturbing photos, smelling raw sewage,
- 21 carrying viruses and other pathogens that risk the
- 22 health of myself and hundreds of thousands of
- 23 others, and concern for the aquatic life of the
- 24 river.

Page 60 I join other Sierra Club members in

- 1
- urging the Illinois EPA to not reissue a Chicago
- CSO permit without the reassurance that the city
- is doing all that it can to lower the health and
- aesthetic risks from these water-borne
- 6 contaminants.
- Thank you again for the opportunity to
- testify. 8
- HEARING OFFICER STUDER: Thank you.
- 10 Lyman Welch. He will be followed by Pete
- Leki. 11
- 12 MR. WELCH: I am Lyman Welch, L-Y-M-A-N
- 13 W-E-L-C-H, Legal Director with the Alliance for
- 14 the Great Lakes.
- 15 We partner with thousands of citizens,
- organizations, and businesses around the region to 16
- develop and implement forward-thinking solutions 17
- 18 that protect our unique heritage, the Great Lakes.
- Thank you very much for holding this public 19
- 20 hearing on Chicago's combined sewer overflows.
- 21 Sewage overflows are a problems shared
- 22 throughout the Great Lakes region in cities from
- 23 Buffalo and Cleveland to Detroit and Green Bay.
- 24 Sewage overflows contain bacteria viruses, and a

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- 1 host of other pollutants that can make people sick
- 2 and cause harm to fish and wildlife. According to
- 3 Chicago's Green Stormwater Infrastructure
- 4 Strategy, a rain event of as little as two-thirds
- 5 of an inch in a 24-hour period can cause a sewage
- 6 overflow in the Chicago River.
- We urge you to ensure Chicago's permit
- 8 fully complies with federal requirements,
- 9 including the nine minimum controls. There's a
- 10 comprehensive national framework for control of
- 11 combined sewage overflows which urges permitting
- 12 authorities to incorporate sewage overflow
- 13 conditions into permits like Chicago's. Chicago
- 14 must develop a control strategy for its CSOs,
- 15 which goes beyond the Tunnel and Reservoir Plan
- 16 that the Metropolitan Water Reclamation District
- 17 of Greater Chicago is working to complete. The
- 18 longer Chicago delays addressing its sewage
- 19 overflow issues, the harder it will be to solve
- 20 many other present threats.
- 21 Over the past few years, the Alliance and
- 22 other groups have been heavily engaged in federal
- 23 court in the government's Clean Water Act
- 24 enforcement proceedings against MWRD, resulting in

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- 1 a consent decree. In that legal action, the
- 2 Alliance Club has argued that more must be done to
- 3 fully protect Chicago's waterways and
- 4 Lake Michigan from sewage overflows. The evidence
- 5 uncovered in that case showed that MWRD will not
- 6 be able to adequately handle all of the flows from
- 7 Chicago's CSOs even after TARP is fully completed.
- 8 Chicago and this permit must anticipate the
- 9 shortfalls of TARP by taking additional measures
- 10 to address its sewage overflow problems. This
- 11 permit must clearly explain the additional
- 12 measures the city will take to address this
- 13 threat.
- 14 The Alliance will be submitting formal
- 15 written comments by the close of the public
- 16 comment period in July.
- 17 I have some questions on five of the main
- 18 conditions in the permit that will help frame our
- 19 recommendations. My questions all relate to
- 20 Special Condition 3 in the permit, the draft
- 21 permit.
- 22 First, Special Condition 3, Requirement
- 23 Number 3, states that the CSO treatment shall be
- 24 coordinated with MWRDGC. What treatment

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- 1 requirements are Chicago's responsibility under
- 2 this provision?
- 3 MR. DESAI: Were you asking for the condition
- 4 under the treatment requirement in the permit?
- 5 MR. WELCH: Yes, on Page 6, this is all
- 6 Special Condition Number 3, it's marked as
- 7 Paragraph Number 3.
- 8 MS. DRAGOVICH: The Chicago permit requires
- 9 them to prevent (inaudible) solids and prevent
- 10 depression of oxygen level below applicable water
- 11 quality standards. Those are the requirements of
- 12 Chicago.
- 13 MR. WELCH: Those requirements apply to the
- 14 City of Chicago?
- MS. DRAGOVICH: Correct.
- 16 MR. WELCH: The next question I have, Special
- 17 Condition 3, Requirement Number 8, this is on
- 18 Page 7 of the draft permit, requires the city's
- 19 CSO O&M plan to be consistent with the MWRD CSO
- 20 O&M plan. My question, what O&M measures must the
- 21 city specifically undertake that go beyond the
- 22 MWRD's obligation in its O&M plan?
- MS. DRAGOVICH: The city has never owned an
- 24 O&M plan. So it would be in addition to

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- 1 (inaudible).
- 2 MR. WELCH: Are there any minimum requirements
- 3 that you are specifying for Chicago to include in
- 4 its O&M plan that goes beyond which is in MWRD's
- 5 O&M plan?
- 6 MS. DRAGOVICH: The requirements are outlined
- 7 in this permit that they are to have its O&M plan.
- 8 MR. WELCH: My next question relates to
- 9 Requirement Number 10, this is on Page 9. That
- 10 requirement requires the city to develop and
- 11 implement a plan to assess and abate impacts from
- 12 CSO discharges upon IEPA notification. My
- 13 question is, what indicators will be used by IEPA
- 14 to decide whether to trigger this requirement?
- 15 MS. DRAGOVICH: You are referring to Paragraph
- 16 10?
- 17 MR. WELCH: Yes.
- 18 MS. DRAGOVICH: So if the provider
- 19 (inaudible).
- 20 MR. WELCH: As I understand it, the
- 21 requirement is triggered by notification from
- 22 IEPA. So what indicator does IEPA use to decide
- 23 whether this requirement is triggered and the city
- 24 must then develop the plan to assess and abate

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- 1 impacts from the CSO?
- 2 MS. DRAGOVICH: If the agency determines that
- 3 they are contributing to violations, the water
- 4 quality standard, then that would trigger that.
- 5 MR. WELCH: So a single violation, would that
- 6 trigger this requirement, in IEPA's view?
- 7 MS. DRAGOVICH: Well, we would have to
- 8 evaluate that, look at the data and see what's
- 9 going on.
- 10 MR. WELCH: What other factors would you
- 11 consider in deciding whether to provide
- 12 notification to trigger this requirement?
- MS. DRAGOVICH: I really don't know. We have
- 14 to look at data and see whether or not they are
- 15 violating water quality. If they are, then that
- 16 could trigger this.
- 17 MR. WELCH: Okay. I will move on to my next
- 18 question on Requirement Number 17 in the draft
- 19 permit. This is on Page 9. Special Condition 3,
- 20 Requirement Number 17. So that provision allows
- 21 Chicago to monitor 72 of its CSO outfalls using
- 22 MWRD's representative monitoring plan dated
- 23 February 1st, 2013.
- 24 My question is, will Chicago monitor the

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- 1 remaining CSO outfalls not covered by the
- 2 representative monitoring, or does Chicago intend
- 3 to rely on MWRD monitoring for those outfalls?
- 4 MS. DRAGOVICH: As far as I know, they are
- 5 relying on MWRD monitoring.
- 6 MR. WELCH: For all of the remaining outfalls
- 7 not covered by the representative monitoring plan?
- 8 MS. DRAGOVICH: MWRD is doing the monitoring
- 9 for the representative outfalls. So they are
- 10 representative of all the other outfalls.
- MR. WELCH: As I read this permit requirement,
- 12 it speaks to monitoring 72 of Chicago's CSO
- 13 outfalls that are spelled out in the draft permit
- 14 using the MWRD representative monitoring plan.
- 15 MS. DRAGOVICH: Right.
- 16 MR. WELCH: How are the other CSO outfalls --
- 17 there are 184 Chicago CSOs in this permit. How
- 18 are the remaining outfalls being monitored that
- 19 are not covered under the 72 that are listed here?
- MS. DRAGOVICH: The 72 that are monitored are
- 21 representative of the other outfalls. Only 72 are
- 22 being actually monitored.
- 23 MR. WELCH: So you are saying the 72 monitored
- 24 outfalls by MWRD are intended to represent all of

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- 1 the 184 Chicago outfalls?
- 2 MS. DRAGOVICH: Right.
- MR. WELCH: Does that mean, then, that Chicago
- 4 is not responsible for doing any monitoring beyond
- 5 the monitoring that MWRD is performing?
- 6 MS. DRAGOVICH: They are responsible for the
- 7 nine minimum controls, their operation pollution
- 8 plan prevention, other requirements of the permit.
- 9 MR. WELCH: I was asking regarding the
- 10 monitoring.
- 11 MS. DRAGOVICH: Monitoring is represented
- 12 by -- there are a couple of outfalls in the
- 13 beginning of the permit that are monitored. Other
- 14 than that, this is represented by monitoring.
- 15 MR. WELCH: You are saying there were outfalls
- 16 monitored by the City of Chicago? Can you explain
- 17 to me which outfalls that the City is required to
- 18 monitor?
- MS. DRAGOVICH: 024 and 178 on Page 2 of the
- 20 permit.
- 21 MR. WELCH: So the 024 and 178 on Page 2 are
- 22 two outfalls that the City of Chicago is required
- 23 to monitor?
- MS. DRAGOVICH: Right.

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- 1 MR. WELCH: And all the other outfalls of 184
- 2 are being monitored by MWRD through their
- 3 representative monitoring that they are performing
- 4 with 72 outfalls?
- 5 MS. DRAGOVICH: Right.
- 6 MR. WELCH: My last question goes to Special
- 7 Condition 3, Requirement Number 18. This is on
- 8 Page 13 of the draft permit. We've had some
- 9 comments on this before. This provision requires
- 10 Chicago to develop a public notification program
- 11 that may be developed in conjunction with the
- 12 MWRD.
- 13 My question is, how will Chicago notify
- 14 the public of dangers from CSOs beyond the public
- 15 notification that is currently being done by MWRD?
- 16 MS. DRAGOVICH: They are supposed to include
- 17 mass media and Internet notification, and have a
- 18 link to the MWRD website.
- 19 MR. WELCH: Is that all?
- MS. DRAGOVICH: Well, I mean, then whatever is
- 21 in their public notification plan that wouldn't be
- 22 specifically listed here.
- 23 MR. WELCH: The language here, it says mass
- 24 media and/or Internet notification. So that would

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- 1 imply that one or the other is acceptable. Why
- 2 not require both, mass media and Internet
- 3 notification?
- 4 MS. DRAGOVICH: We can do that.
- 5 MR. WELCH: Thank you.
- 6 Protecting the Great Lakes by fixing
- 7 Chicago's sewer system is possible. We can fix
- 8 our broken sewers, create jobs, improve water
- 9 quality in the Great Lakes. With reasonable
- 10 improvement, this permit can help us make
- 11 significant strides towards this goal.
- 12 Thank you again for the opportunity to
- 13 speak today and for responding to my questions.
- 14 HEARING OFFICER STUDER: Thank you, Mr. Welch.
- 15 Pete Leki is coming to the podium.
- 16 Following him, we are going to take a 10-minute
- 17 break, and when we come back from the break,
- 18 Kathleen Behner will be the first one.
- 19 MR. LEKI: Good afternoon. Thank you for this
- 20 opportunity. My name is Pete Leki. L-E-K-I. I
- 21 am the Director of the Ecology Program at Waters
- 22 Elementary School, a local CPS school in the North
- 23 Central neighborhood. I am also the lead
- 24 organizer of River Bank Neighbors.

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- 1 These two groups, Waters School and River
- 2 Bank Neighbors, over the last 20 years managed
- 3 four and-a-half block section of the river bank
- 4 south of Montrose on the east bank restoring
- 5 native plantings and trails and access points for
- 6 people taking walks, and canoers and kayakers.
- 7 It's also used for river studies for second and
- 8 sixth grades. I would say that many thousands of
- 9 our students have learned about river ecology at
- 10 our site.
- On a normal day if you were to go there,
- 12 I think you would be just thrilled at how
- 13 beautiful it is with the plants and, you know, the
- 14 river flowing peacefully. But on those days when
- 15 CSOs happen, everything changes, and the CSO
- 16 itself is not even the worst. It's the days after
- 17 the CSO, after the water levels come back down,
- 18 and the entire bank is eight feet high, it's just
- 19 covered with a thick muck of everything you can
- 20 imagine that was in that flow. This muck coats
- 21 the ground and plants, plants have trouble
- 22 photosynthesizing and surviving that assault. The
- 23 plants are coated on the bottoms and the top, so
- 24 they are not able to photosynthesize. So either

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- 1 they have to grow new chutes or else they simply
- 2 die.
- 3 We spent a lot of money, and so has the
- 4 District, you know, I would say, you know, to
- 5 restore these banks, and part of the reason is to
- 6 get access and to make a beautiful place for
- 7 people, but also to provide ground cover that
- 8 prevents the erosion of the river bank and
- 9 pollution of the river through facilitation and
- 10 such.
- 11 Opposite our land is the corner park
- 12 reservation going on right now, a many, many
- 13 multimillion dollars effort involving hundreds of
- 14 thousands of plant plugs being installed along
- 15 that edge of the river bank opposite us. Right
- 16 now they look great, but I'll tell you after the
- 17 first CSO they are going to have a really hard
- 18 time surviving.
- 19 So I just wanted to let you know that one
- 20 aspect, that a CSO effect continues well after.
- 21 We had crews pulling weeds along our bank two
- 22 weeks and three weeks after the last CSO. Every
- 23 time you pull a weed, this cloud of dust comes up,
- 24 and the dust is the dried-out remnants of the

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- 1 slime that was conveyed by the CSO. You know, I
- 2 mean the whole idea of breathing that stuff in is
- 3 kind of horrifying.
- 4 And then you see kayakers, you know,
- 5 especially the inexperienced ones, crashing into
- 6 the overhanging branches of trees which are hung
- 7 with every unmentionable, you know, personal
- 8 hygiene product, you know, that ends up just
- 9 crashing and dusting up into the air around them.
- 10 All that stuff makes it -- is a real pity, you
- 11 know, because it doesn't have to be like that.
- 12 Finally, on a positive note, I recognize
- 13 the dilemma that the District and the city faces
- 14 with these CSOs. Our school, for example, has
- 15 removed three and-a-half acres of asphalt from its
- 16 ground, and now retains all this rainwater on
- 17 site, relieving the neighborhood of flood threats,
- 18 and also relieving the system, to some small
- 19 extent, of (inaudible) big rain.
- In our neighborhood, too, many of our
- 21 neighbors have disconnected their rain spouts,
- 22 allowing some of the rainwater to enter the
- 23 depressions in the ground to sit there and slowly
- 24 percolate, rather than discharge the system.

Page 73 I am wondering whether the Chicago permit 1 should not insist that, come up with a plan for every time there's a routine tree planting in the 3 parkway, for example, by the City of Chicago, 5 should they not lower that parkway a couple of feet and plant lower, and consider asking the 6 residents to disconnect their discharge from their roof, allowing that water to go into those parkway 8 9 depressions. You know, if this was continued as 10 part of a general policy by the city, it might make a difference, you know, accumulated 11 12 difference over many, many years. 13 So thank you for your time. HEARING OFFICER STUDER: Thank you. 14 15 We are go to go ahead and take a 10-minute break. I have got quarter to 5:00. 16 will reconvene at five minutes to 5:00. The first 17 speaker when we do that will be Kathleen Behner. 18 We are recessed for 10 minutes. 19 20 (A recess was had.) 21 HEARING OFFICER STUDER: We are going to 22 begin. 23 The first person who is going to speak is 24 Jennifer Gibbons, and she will be followed by

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- 1 Jennifer Hensley, and then we will come back to
- 2 Kathleen. We tried to make some arrangements in
- 3 order to accommodate some people that has some
- 4 tight time schedules.
- If you would go ahead, Jennifer.
- 6 MS. GIBBONS: Thank you. I enjoyed the
- 7 halftime show, it was great.
- 8 All right. My name is Jenn Gibbons and I
- 9 am the Executive Director of Recovery on Water, or
- 10 ROW for short, and we are a rowing program for
- 11 patients and survivors of breast cancer, and we
- 12 currently row on the South Branch of the Chicago
- 13 River near the Bubbly Creek entrance, the turning
- 14 base on the South Branch. We row on the South
- 15 Branch along with three other rowing teams,
- 16 Lincoln Park Boat Club, University of Chicago Crew
- 17 Training Center, and Ignatius Crew. I also sit on
- 18 the board for Ignatius Crew.
- 19 Our big concern, there's over 300
- 20 athletes that are on the river six to seven days a
- 21 week that come out of just our South Branch
- 22 location. So the designation for the water is
- 23 different on the north side than it is on the
- 24 south side. There will be a \$5.7 million

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- 1 boathouse that will go under construction that we
- 2 have been working with the park district, and
- 3 ground breaking will begin September 1st.
- 4 So we have a big concern about the water
- 5 quality of the CSOs. We row on the South Branch
- 6 after the CSOs, and it's not a pleasant
- 7 experience. We are familiar with the Chicago
- 8 white fish and a few other nicknames that we've
- 9 given to the debris in the water.
- I am sure that you are familiar with
- 11 exercise being great for everyone. However,
- 12 exercise is really important for survivors of
- 13 breast cancer. Our rowing team has about 60
- 14 athletes that regularly participate on the Chicago
- 15 River. Some of our participants are actually
- 16 still in treatment for breast cancer. Actually,
- 17 Crista is here today, she's actually came here
- 18 from chemotherapy treatment, and has a compromised
- 19 immune system, so you can imagine. I created this
- 20 organization to help the women become healthier,
- 21 not bring them to elements on the body of water
- 22 that might make them sick.
- 23 So we would really love your help in any
- 24 kind of way that you can make the water better for

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- 1 them to be in and around.
- 2 If you are not familiar with the sport,
- 3 you do have interaction with the water. You are
- 4 low to the water. You are sitting near the water
- 5 when you are rowing. I would be happy to take you
- 6 guys out on the river anytime that you would like
- 7 to see the actual experience with the survivors
- 8 that we have.
- 9 It seems that the city has a significant
- 10 effort in getting people recreating on the river,
- 11 and putting \$10 million in boathouses on the
- 12 rivers, but it doesn't seem that they put the same
- 13 amount to making sure that it's clean.
- 14 Recently, the Army Corp had backed off on
- 15 their study involving (inaudible), which we were
- 16 really discouraged to see. So we are hopeful that
- 17 with this new permit, that we can begin to revise
- 18 some of the standards.
- 19 So we urge the Illinois EPA to review and
- 20 revise the permit, and to hold the city to a
- 21 higher standard so our women, and children, and
- 22 every one of the 300-plus athletes on the river
- 23 every single day can be safe.
- 24 HEARING OFFICER STUDER: For the record, that

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- 1 was Jennifer Gibbons. G-I-B-B-O-N-S.
- 2 Jennifer Hensley, and she will be
- 3 followed by Kathleen Behner. Kathleen will be
- 4 followed by Stacy Meyers.
- 5 Go ahead, Jennifer.
- 6 MS. HENSLEY: Hi. My name is Jen Hensley.
- 7 First, thanks for being here tonight and
- 8 giving the public an opportunity to speak to you.
- 9 I am a resident of 2558 West Wilson
- 10 Avenue. I am a resident of the City of Chicago,
- 11 obviously. I'm also a member of the Sierra Club.
- 12 For reference, my home is a half block from the
- 13 river and I recreate around and near the river as
- 14 often as I can. I have a small park that I often
- 15 read in, and I also ride my bike along the river
- 16 at least once a week, if not more.
- The one thing I do not see,
- 18 unfortunately, is kayaking on the river. It's
- 19 disappointing when you see syringes, garbage, and
- 20 human waste floating down the river. It's a
- 21 little bit different sitting on the side of the
- 22 river versus being in a small boat down the river.
- 23 So I don't make the most of the recreational
- 24 opportunities that should be available to me as

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- 1 somebody that lives in the city.
- 2 The other place I use is actually
- 3 Montrose Beach. When those CSO events happen,
- 4 sometimes the beach is closed.
- 5 So just in quick conclusion, I really
- 6 hope that we keep moving forward when it comes to
- 7 the Chicago River. I feel like in the past few
- 8 years we made some progress. So I hope we take to
- 9 that next step and really look at the CSOs.
- 10 Thank you.
- 11 HEARING OFFICER STUDER: H-E-N-S-L-E-Y.
- 12 Kathleen Behner. She will be followed by
- 13 Stacy Meyers.
- MS. BEHNER: Good afternoon. My name is
- 15 Kathleen Behner. B-E-H-N-E-R.
- 16 For the last six years, I've been a
- 17 member of Recovery on Water, a rowing club for
- 18 breast cancer survivors. Although many of us have
- 19 compromised immune systems, so this becomes very,
- 20 very important that we have clean water to row on.
- 21 Our home is near Bubbly Creek, which has its own
- 22 sordid history that spans back over a century.
- 23 But after CSO releases, it becomes very, very
- 24 difficult for us to row on water. I won't go into

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- 1 the details, because we have already, about how
- 2 putrid the water really is and it truly is very
- 3 disgusting.
- 4 Many people who don't know about rowing
- 5 may think that if you are in a shell, that you are
- 6 protected from the water. No one in our team gets
- 7 off the water without being splashed in some way
- 8 by this putrid water. We can either be splashed
- 9 by another person in the boat, unintentionally, of
- 10 course, or you can accidentally fall into the
- 11 river, which has happened from the dock. Also, we
- 12 are at risk of motor boats when we are on the
- 13 river. Some motor boats haven't been very
- 14 courteous to us. Our boats are very low to the
- 15 water and we are easily waked. And then at the
- 16 end of the row session, we have to pick the boat
- 17 up with all the putrid water in it, or from being
- 18 waked, and dump it over our heads in order to
- 19 carry it out to the dock area.
- 20 Bubbly Creek has become very heavily used
- 21 for recreational use and should be designated
- 22 according to this use.
- 23 Please take whatever steps you can to
- 24 improve Chicago CSO discharges so that all rowing

Page 80 teams and all people who use the waterways have less encounter with raw sewage. 3 Thank you. HEARING OFFICER STUDER: Thank you. 5 We have Stacy Meyers, and she will be 6 followed by Elizabeth Davis. MS. MEYERS: Good afternoon. My name is Stacy Meyers. I am the attorney with Openlands. Thank 8 9 you for allowing us to provide comment and answer 10 our questions here this evening. HEARING OFFICER STUDER: Can you spell your 11 12 last name? 13 MS. MEYERS: Absolutely. M-E-Y-E-R-S. Stacy 14 is S-T-A-C-Y. HEARING OFFICER STUDER: Thank you. 15 MS. MEYERS: Our organization unites the 16 people with resources of the Chicago Metropolitan 17 18 land and water protection, providing a healthy 19 environment to live and work. We care deeply 20 about the integrity of Chicago's waterways and 21 collaborate with agencies (inaudible) and to 22 connect people to a national heritage. Over the last decade we've worked with 23 24 numerous organizations to improve the water

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- 1 quality standards of Chicago Calumet River system
- 2 to reflect both its existing uses and its
- 3 potential promise to the people involved.
- 4 We have several concerns about the permit
- 5 of the City of Chicago. A lot of these I am going
- 6 to cut my comments a little bit.
- 7 The first is basically that the permit
- 8 doesn't have any clear terms and responsibilities
- 9 delineated between the MWRD and the City of
- 10 Chicago. It was recommended that the MWRD and the
- 11 City of Chicago (inaudible) so that it's clear
- 12 when changes (inaudible) each agency account for
- 13 how and when the city of Chicago is responsible
- 14 for monitoring inspections.
- In addition, the current permit in this
- 16 draft form doesn't count for all of the measures
- 17 that the City is doing for CSO, such as the myriad
- 18 of (inaudible) as well as capital improvement
- 19 projects that you've heard of previously. I am
- 20 not going to go into that, but we do feel strongly
- 21 that they should get credit for what they are
- 22 doing and clearly delineate what they must do and
- 23 have with the working permits (inaudible).
- 24 What I would really like to touch on is

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- 1 the area of consideration, and we have several
- 2 questions about how the draft permit protects us.
- 3 The vast majority of the City of Chicago is now
- 4 discharging receiving waters that are designated
- 5 as either general use or primary contact
- 6 recreation. Since these structures now qualify
- 7 (inaudible), how does the Illinois EPA expect the
- 8 City of Chicago to locate or treat discharges from
- 9 (inaudible)?
- 10 MS. TERRANOVA: Improvement, did you say?
- 11 MS. MEYERS: There are areas that have primary
- 12 contact recreation use which we can look at the
- 13 criteria for sensitive areas as one of the
- 14 criteria. And so we are wondering for those
- 15 areas, how would you expect the city (inaudible)
- 16 recreational use to relocate control or treat
- 17 discharges from (inaudible)?
- MS. DRAGOVICH: It doesn't have to evaluate
- 19 all of the outfall in terms of what they can do.
- 20 MS. MEYERS: And actually, my next question
- 21 goes towards that. I noticed in the draft permit
- 22 that you grant the City of Chicago permission to
- 23 petition the agency to consider whether it must
- 24 protect certain areas, or areas that would qualify

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- 1 for that status by showing that it is not possible
- 2 for primary contact recreational uses to occur,
- 3 and there are a number of possible factors listed,
- 4 and I believe there are three, such as
- 5 (inaudible).
- It appears that the decision to modify
- 7 the city's current protection of these areas only
- 8 involve Illinois EPA and the City of Chicago. How
- 9 does the public know of post modification to --
- 10 basically, these areas do not protect the primary
- 11 contact recreational use, and how does the City of
- 12 Chicago involve the public in that modification
- 13 process?
- 14 HEARING OFFICER STUDER: While they are
- 15 debating, I am going to ask that you continue with
- 16 your next question, okay, that way we can save
- 17 time. We have to be out of here and I want to
- 18 make sure that we get everybody in today.
- 19 MS. MEYERS: My next question is, if the
- 20 city -- the Illinois EPA decides the city does not
- 21 need to treat (inaudible) how does the EPA permit
- 22 compliance (inaudible) with the Clean Water Act?
- 23 MR. DESAI: Sorry, could you repeat that one
- 24 more time?

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- 1 MS. MEYERS: Sure. In the permit of the
- 2 special conditions regarding the sensitive areas
- 3 consideration, there are a number of factors,
- 4 three, I believe, that are given, such as
- 5 (inaudible) for consideration, basically not to
- 6 protect areas which would potentially qualify
- 7 primary contact use waters. There are, as we
- 8 know, many factors in the Clean Water Act. If
- 9 they are going to be monitored to recreational
- 10 water, basically, the fact that these discharges
- 11 aren't treated, how would that correlate with
- 12 evaluation under the EPA factors to comply with
- 13 the Clean Water Act?
- MR. DESAI: We will have to consider that and
- 15 we will respond to that fully in our response, our
- 16 response in the summary.
- 17 MS. MEYERS: Thank you very much.
- 18 The last thing that I thought might be of
- 19 use to you is that comments that you receive in
- 20 2004 report, not comments from the United States
- 21 EPA. There are appendices which go with that
- 22 report. I am sure that the U.S. EPA will probably
- 23 provide those to you so that you have a complete
- 24 set to consider all of the information that is

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- 1 important. If not, we would be happy to ensure
- 2 that you see that for your consideration.
- 3 Thank you very much for the opportunity
- 4 to speak and for your answers. I appreciate it.
- 5 HEARING OFFICER STUDER: Thank you,
- 6 Miss Meyers.
- 7 Elizabeth Davis. She will be followed by
- 8 Devlin Murdock, Crista Cannon, and the last
- 9 person, then, is Justin, it looks like Avellar.
- 10 MS. DAVIS: My name is Elizabeth Davis,
- 11 D-A-V-I-S, I am speaking on behalf of Recovery on
- 12 Water.
- 13 The main reason I came today is just to
- 14 discuss basically the state of Bubbly Creek and
- 15 how awful it is. I think this is a great
- 16 opportunity to make sure that both short and
- 17 long-term measures are put in place to ensure that
- 18 the water is actually cleaned up and not just
- 19 maintaining status quo.
- 20 Bubbly Creek is a great example as to why
- 21 things need to progress in the right direction,
- 22 because there isn't a lot of flow from Bubbly
- 23 Creek, although there is some into the other
- 24 waterways, like South Branch. You can really see

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- 1 the cumulative effect of the CSOs.
- You know, when I first started rowing,
- 3 this is my first year, one of my teammates
- 4 mentioned all the different things that would be
- 5 in the water, and I needed clarification. I was
- 6 actually shocked at how many condoms, feminine
- 7 needs, drug paraphernalia, including used needles,
- 8 are actually in Bubbly Creek. I would consider it
- 9 a biohazard. Not only are those items in the
- 10 water, the smell is pretty awful to just row down
- 11 there.
- 12 So, you know, I just wanted to talk about
- 13 that, but I did have some questions, given other
- 14 people's comments today.
- The main question basically is, a
- 16 gentleman had mentioned that 72 of the 184
- 17 off-chutes are being monitored. I was just
- 18 wondering how those were chosen?
- MR. DESAI: Those are the ones that we'll be
- 20 monitoring.
- 21 MS. DAVIS: Is one of them Bubbly Creek
- 22 itself, not South Branch but Bubbly Creek?
- MR. DESAI: One of the 72 you mean?
- MS. DAVIS: Uh-huh.

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- 1 MR. DESAI: There are no CSOs on Bubbly Creek,
- 2 which are represented in the 72, even in the 184.
- 3 MS. DAVIS: Sorry. Are you saying there are
- 4 no CSOs on Bubbly Creek?
- 5 MR. DESAI: I believe so.
- 6 MS. DAVIS: Oh. My understanding was there
- 7 was eight.
- 8 HEARING OFFICER STUDER: Excuse me. You are
- 9 talking about South Branch of the South Fork of
- 10 the Chicago River? There are two, according to
- 11 the permit on Page 9.
- MS. DAVIS: Being monitored?
- 13 HEARING OFFICER STUDER: Yes.
- MS. DAVIS: Okay.
- 15 HEARING OFFICER STUDER: They are listed on
- 16 Page 17 -- excuse me, they are listed on Page 9
- 17 under Subparagraph 17, Special Condition 3. It
- 18 says South Fork of SBCR.
- 19 MS. DAVIS: Okay. Thank you.
- 20 And I guess, if individuals wanted to go
- 21 and test water individually, could those results
- 22 be used as a monitoring system for the MWRD, or
- 23 would that not be taken into consideration as the
- 24 effect of the CSOs?

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- 1 HEARING OFFICER STUDER: That I can't answer.
- 2 MR. DESAI: If you were to do those tests, you
- 3 could send those test results to the Compliance
- 4 Department in the Illinois EPA, Bureau of Water.
- 5 They receive all the test results that MWRD does.
- 6 MS. DAVIS: Okay. Thank you very much.
- 7 And lastly, I just wanted to point out, I
- 8 think the gentleman from Water also pointed out,
- 9 there's a ripple effect beyond just cleaning up
- 10 the water in and of itself. I think that pride in
- 11 your neighborhood has a lot to do with the
- 12 surrounding area, and for those people that live
- 13 by and participate in Bubbly Creek, for example,
- 14 there are families that come out to fish off the
- 15 dock, it's not the right word, but sort of the
- 16 ledge out there. I can see that, you know, it
- 17 would have an effect on me if I lived down there
- 18 and I saw all these white fish and things in the
- 19 water. I think it's important for Chicagoans to
- 20 be proud of how we keep a city clean, and as for
- 21 as much emphasis as the city puts on itself as
- 22 being a great city, I think it's a great
- 23 opportunity to make sure that it's done correctly.
- Thank you very much for this opportunity.

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- 1 HEARING OFFICER STUDER: Thank you,
- 2 Miss Davis.
- 3 Devlin Murdock.
- 4 MR. MURDOCK: My name is Devlin Murdock.
- 5 M-U-R-D-O-C-K. I am the operations and programs
- 6 coordinator for Recovery on Water. I am also a
- 7 coach. I would like to speak to some safety
- 8 issues for our program and those of other programs
- 9 that share our rowing site, which is, as our
- 10 executive director said, where the North Branch,
- 11 the South Branch, and South Fork of the South
- 12 Branch of the Chicago River all meet.
- This year alone, we've seen a 200 percent
- 14 increase in our novice rowers, so women who are
- 15 new to rowing from last year. So last year we had
- 16 six, this year we have 18. That is our program
- 17 alone. We share the site with four other rowing
- 18 programs, and with the building of this boathouse,
- 19 this almost \$6 million boathouse starting in
- 20 September, you can expect that that number will
- 21 probably grow for each of the programs.
- 22 As a coach, my number one priority is the
- 23 safety of my rowers. So when I bring new rowers,
- 24 or even experienced rowers, but especially our

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- 1 novice rowers, down onto the South Branch, the
- 2 North Branch, which are industrial waterways, we
- 3 see plenty of (inaudible) traffic, not to mention
- 4 the boat traffic. That can be considered unsafe.
- 5 Rowing boats, if you know or don't know, are
- 6 man-powered boats, women-powered boats in our
- 7 case, and they are -- they are enumerated, we
- 8 don't have engines that help us steer or anything
- 9 like that, it's completely on the rowers in the
- 10 boat. Novice rowers who are inexperienced, who
- 11 might suggest that they don't have the skill set
- 12 or the composure, if they are put in a situation
- 13 where they need to avoid collision or something
- 14 along those lines, it's very difficult for me to
- 15 say that I am bringing them in a safe position if
- 16 I am bringing them out in the North Branch or
- 17 South Branch waterways, so what I am left with is
- 18 Bubbly Creek.
- 19 I don't think I need to speak anymore to
- 20 the condition of Bubbly Creek than anyone else
- 21 here. Needless to say, it is awful. It is,
- 22 though, a sheltered area of the river that I would
- 23 otherwise consider safe, using "safe" as a
- 24 relative term here, to take novice rowers, not

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- 1 just from my program but any of the programs that
- 2 will be using this boathouse, onto Bubbly Creek.
- 3 That's an opportunity where I can take them out
- 4 and feel at ease about whether or not I am
- 5 bringing them in a safe situation or not.
- 6 The city is investing almost \$6 million
- 7 in this boathouse. It's invested several millions
- 8 in the north boathouse for obvious reasons.
- 9 That's a lot of money to invest in what is a city
- 10 owned and ultimately a public access point to the
- 11 waterways of Chicago.
- 12 If we don't invest the same money or
- 13 diligence in making that access point something to
- 14 entice people to get out there, or to make it an
- 15 acceptable waterway for them to be on, then that's
- 16 essentially money down the drain, that we will see
- in Bubbly Creek anyway.
- So I think that this the city has an
- 19 obligation by virtue of investing what's on land
- 20 to set the standards for the water that we are
- 21 trying to recreate on to be much higher than what
- 22 we are seeing, and we have an opportunity with
- 23 this permit to make sure that those standards get
- 24 set not only for Bubbly Creek but for the North

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- 1 Branch, for the South Branch, for all the
- 2 thousands of miles of shoreline, that we have our
- 3 second shoreline, as it's called, and we can do it
- 4 very easily by setting the standards here and
- 5 making it clear to both the city, to the public
- 6 that will be using these waterways, that we are
- 7 investing not just what's on land, but also in the
- 8 water itself.
- 9 Thank you for this opportunity.
- 10 HEARING OFFICER STUDER: Thank you,
- 11 Mr. Murdock.
- 12 Crista Cannon.
- MS. CANNON: My name is Crista Cannon.
- $14 \quad C-A-N-N-O-N$.
- 15 HEARING OFFICER STUDER: You are going to have
- 16 to lower the mic and try to project your voice
- 17 into it.
- 18 MS. CANNON: Surely. I came here from having
- 19 my chemotherapy treatment, and it's extremely
- 20 important to me, ROW has given me -- I am sorry, I
- 21 am getting emotional about this. I am fighting
- 22 breast cancer for the third time in two and-a-half
- 23 years. I joined ROW in January of this year, and
- 24 I never thought that I would be rowing down a

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- 1 river. The first time we went to the river to row
- 2 was on April the 20th. I was appalled, nauseated,
- 3 and in an absolute state of shock at what I saw.
- 4 The waste, the human waste rowing down, flowing
- 5 down, the condoms, the empty water bottles, chairs
- 6 even, you know, branches, which are dangerous
- 7 actually when you row with a board and you hit the
- 8 branch, it could tilt the boat.
- 9 We are all inexperienced, and I am in row
- 10 one, we are inexperienced rowers. It's a
- 11 challenge, physical challenge for us, but the
- 12 challenge that I have faced, and I will
- 13 demonstrate this to you, because I cannot tell you
- 14 how thankful I am to ROW, with the help of ROW, I
- 15 am able to raise my right arm, which I was not
- 16 able to do because of all of the surgeries that I
- 17 have experienced. So before I could raise my arm
- 18 like this, after all the various surgeries, I
- 19 could raise it to about here, I am now able to put
- 20 it behind my back. Do you see the phenomenal of
- 21 this? And I thank ROW for that.
- I would like all of us to be able to row,
- 23 people that don't have breast cancer, all of us be
- 24 able to row on a river that is clean, healthy, and

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- 1 good for the environment. I mean, there are
- 2 people that fish from the, what do you call it,
- 3 the shore of the river. I shutter to think that
- 4 they eat the fish, because the fish, you know, the
- 5 fish are swimming around in this river and God
- 6 knows the pollution that's going into their body,
- 7 and if they eat from that, that will go into their
- 8 body, and you can have serious health issues that
- 9 will come, especially if they're children, and
- 10 hopefully they have a long life ahead of them.
- I thank you for the opportunity. That's
- 12 basically all I have to say. I just hope that
- 13 this area can get cleaned up. Thank you.
- 14 HEARING OFFICER STUDER: Thank you.
- Justin Avellar.
- 16 MR. AVELLAR: Good evening. My name is Justin
- 17 Avellar, that's A-V, as in Victor, E-L-L-A-R, and
- 18 I am a law student working in the University of
- 19 Chicago Abrams Environmental Law Clinic. We are a
- 20 not-for-profit legal clinic addressing
- 21 environmental issues in Illinois.
- As a part of that work, we represent
- 23 Recovery on Water in efforts to improve the water
- 24 that they row on. As you heard, ROW regularly

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- 1 uses Bubbly Creek in the South Branch of the
- 2 Chicago River, and frequently encounters poor
- 3 water quality conditions after CSO events. For
- 4 reference, these outfalls would be 190 through 198
- 5 on Pages 5 through 6 for the draft permit.
- Additionally, before I go further, I
- 7 would like to make a statement about the
- 8 (inaudible) of the monitor CSO outfalls. If you
- 9 look at the Compliance Investigation report that
- 10 you just got this afternoon, it says U.S. EPA 5
- 11 had areas of concern, Area of Concern F on Page
- 12 41, and I quote, the outfalls monitored by the
- 13 MWRDGC and used by Chicago for frequently and
- 14 duration of monitoring may not be representative
- of all the city's outfalls. I will just leave it
- 16 there for now.
- 17 Going back to my comment, our first point
- 18 relates to the sensitive area considerations
- 19 listed in the draft permit. U.S. EPA CSO control
- 20 policy of 1994 authorized local authorities to
- 21 (inaudible) sensitive area. If IEPA has evaluated
- 22 Chicago's CSO for sensitive areas, it appears
- 23 Chicago exclusively relied on recreational use
- 24 designations set by the Illinois Pollution Control

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- 1 Board in 2011 to determine the sensitive areas.
- We are troubled because the state has
- 3 conducted the tri-annular review using the
- 4 designation process only twice in the last 30
- 5 years. Relying on the 2011 designation ignores
- 6 many various (inaudible) and dangerous encounters.
- 7 This includes Bubbly Creek's users who regularly
- 8 come into contact with CSO pollution.
- 9 Our second point involves CSO
- 10 prioritization. According to the 1994 User
- 11 Guidance for Screening and Ranking, Bubbly Creek
- 12 should be assigned high ranking for two main
- 13 reasons.
- 14 First, the Guidance prioritizes
- 15 discharges creating, quote, significant risk to
- 16 public health, unquote, through direct contact
- 17 with pollutant CSOs. The breast cancer survivors
- 18 and minors who use this area face significant
- 19 public health risks. As ROW'S representative
- 20 explained earlier, the team must use Bubbly Creek
- 21 for practice, but some members' doctors prohibited
- 22 them from going on the water after CSOs because
- 23 the conditions are so poor.
- Second, the 1994 Guidance awards higher

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- 1 priority to CSO discharges into low area streams.
- 2 Bubbly Creek is a largely stagnant low area stream
- 3 because it lacks missing (inaudible) harmful
- 4 elements.
- 5 Taken together, the significant public
- 6 health risks from the CSO events and the waterway
- 7 status as a low energy stream mean Bubbly Creek
- 8 CSOs should be given higher priority.
- 9 Our third point focuses on the city's
- 10 pollution prevention plan. According to the
- 11 permit, the plan was last revised in 2003, but it
- 12 appears the city also submitted a plan in 2007.
- 13 The 2007 plan includes measures such as the CSO
- 14 Net Program, which called for temporary nets at
- 15 various discharge points to qualify and quantify
- 16 the floatables in past CSO events, with permanent
- improvements made to those CSO outfalls warranty
- 18 for the treatment. This draft permit calls for
- 19 (inaudible), but shows no mechanism for holding
- 20 the city accountable to its pollution prevention
- 21 plan. The draft permit, likewise, fails to show
- 22 how the public can monitor the implementation of
- 23 the pollution prevention plan.
- Our final point is more general. The

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- 1 draft permit lists the nine minimum controls
- 2 required by the 1994 CSO policy, but fails to
- 3 specify how the City of Chicago will comply with
- 4 these controls. These requirements are not new.
- 5 The compliance with the nine minimum controls was
- 6 required under the 2002 permit. Thirteen years
- 7 later, the draft permit is still vague as to
- 8 Chicago's compliance with the nine minim controls
- 9 and makes no mention of public monitoring.
- 10 We have a question for each of our four
- 11 points, beginning with the question about
- 12 sensitive area consideration.
- 13 Have all of Chicago's CSOs been evaluated
- 14 for sensitive area consideration? And do I
- 15 understand correctly, that the sensitive area
- 16 consideration process allows us to show primary
- 17 contact recreation outside the Illinois Pollution
- 18 Control Board designation process?
- MS. DRAGOVICH: The permit requires them to
- 20 evaluate the area for all of them, but additional
- 21 information shows that the primary contact is in
- 22 other areas, you know, that we thought were not
- 23 sensitive, and we will take that into
- 24 consideration.

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- 1 MR. AVELLAR: And that wouldn't have to go
- 2 through the tri-annular review process through the
- 3 Illinois Pollution Control Board?
- 4 MS. DRAGOVICH: No.
- 5 MR. AVELLAR: Secondly, how has IEPA or the
- 6 City of Chicago implemented a screening and
- 7 ranking process for permitting CSOs? And how
- 8 would Bubbly Creek's unique (inaudible) in the
- 9 ranking process?
- 10 MR. PATEL: I think we can review the
- 11 operations plans submitted by the City of Chicago
- 12 on that issue as such. We will try to address and
- 13 mention.
- MR. AVELLAR: But you currently know of no way
- 15 that the city ranks or the EPA works to rank CSOs?
- MR. PATEL: Not really.
- MR. AVELLAR: How will the public participate
- 18 in the prevention of a pollution plan? How will
- 19 the IEPA force the plan to the public input? And
- 20 how will the (inaudible) overall plan and
- 21 specific components such as the CSO events?
- MR. DESAI: We will consider for the
- 23 Department of Permit looking into that public
- 24 participation that you just mentioned to kind of

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- 1 modify it, you know, take into account the public.
- 2 MR. AVELLAR: How would Chicago comply with
- 3 the nine minimum controls as required in existing
- 4 permits and how will the public be able to monitor
- 5 Chicago's compliance with the nine minimum
- 6 controls going forward?
- 7 MR. DESAI: We currently don't have that plan
- 8 in front of us right now. It's something that we
- 9 can go back and look at and include it in that
- 10 response summary.
- 11 And for the second part, I think you
- 12 asked how the public could participate in those.
- 13 That's something, because we've got a lot of
- 14 comments on that, that's something that we are
- 15 going to consider in the draft permit.
- 16 MR. AVELLAR: Thank you for your time.
- 17 HEARING OFFICER STUDER: Thank you.
- 18 I would remind everyone that the record
- 19 in this is open until July 31st, and we will take
- 20 written comments through that time. If you are
- 21 submitting those by mail, I do ask that you mail
- 22 those in sufficient time so that they arrive
- 23 there.
- Is there anyone here that has not spoken

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- 1 that would like to make a comment on the record?
- 2 We have just a few minutes.
- 3 Let the record indicate that no one
- 4 raised their hand.
- 5 Are there people that have spoken that
- 6 have additional comments that they would like to
- 7 make on the record before I close the hearing
- 8 today? Okay, we've got one, two, three. You are
- 9 only going to have a couple of minutes, but if you
- 10 ask a question, because of the time, we will put
- 11 it on the record, and we will respond to it in the
- 12 responsive summary.
- I have Mr. Bryson, Mr. Ettinger, and, I
- 14 am sorry, I can't remember the name.
- Go ahead, Mr. Bryson.
- MR. BRYSON: A couple of quick questions. Has
- 17 Chicago submitted a long-term control plan to
- 18 Illinois EPA, and have you reviewed and approved
- 19 it?
- 20 MR. DESAI: I believe the TARP plan was
- 21 considered the long-term control plan for the City
- 22 of Chicago.
- 23 MR. BRYSON: That was a district submission
- 24 and not a City of Chicago submission.

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- 1 MR. DESAI: I am sorry?
- 2 MR. BRYSON: That was a district submission
- 3 and not a City of Chicago submission. And my
- 4 question is, did Chicago submit one?
- 5 MR. DESAI: Chicago did not submit a separate
- 6 one.
- 7 MR. BRYSON: Second question, does Chicago
- 8 have any discharges, any CSO outfalls that are not
- 9 connected to TARP, so therefore those discharges
- 10 go directly to the river and have no ability to go
- 11 into TARP?
- MR. PATEL: Not that we are aware at this
- 13 time.
- MR. BRYSON: Thank you.
- 15 HEARING OFFICER STUDER: Thank you.
- 16 MR. ETTINGER: Albert Ettinger.
- 17 E-T-T-I-N-G-E-R. I just wanted to mention two
- 18 things.
- 19 In addition to be concerned with the CSOs
- 20 like everybody else, as well as the outfalls, I,
- 21 too, am concerned, very personally, with getting
- 22 sewage in one's basement, and this can happen from
- 23 CSOs as well as SSOs, and I would urge the permit
- 24 writers to make sure that there's adequate

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- 1 monitoring of water in the basements, also. I
- 2 would be willing to report when it gets in mine.
- 3 Thank you.
- 4 HEARING OFFICER STUDER: Go ahead.
- 5 MS. DAVIS: Thank you again.
- 6 HEARING OFFICER STUDER: State your name.
- 7 MS. DAVIS: Elizabeth Davis. I don't think I
- 8 said this before, but I think it's important in
- 9 the permit to put firm and measurable requirements
- 10 in there to make sure that things can be
- 11 monitored, tracked, and enforced. That's all I
- 12 wanted to say.
- 13 Thank you very much.
- 14 HEARING OFFICER STUDER: Thank you.
- I also wanted to say that there's been a
- 16 lot of issues that have been raised today and
- 17 Illinois EPA would also ask if you have specific
- 18 ideas on issues that you would like in the permit,
- 19 that you submit so in writing in the post-hearing
- 20 comment period, and we will examine those and
- 21 visit those, also.
- MS. TERRANOVA: Specific ideas and specific
- 23 language.
- 24 HEARING OFFICER STUDER: Go ahead.

Page 104 1 MS. TERRANOVA: Specific ideas, but I also want to suggest if you have specific language, we are talking about, for example, conditions, 3 definitely you can give us that, we will consider it from there. HEARING OFFICER STUDER: I have about 10 6 minutes until 6:00. This building does close at six o'clock. So we do need to be out of here by 9 six o'clock. 10 I want to thank everyone for your attendance today and we appreciate your input. 11 12 Thank you. 13 This hearing is concluded. 14 (The hearing concluded at 5:50 p.m.) 15 16 17 18 19 20 21 22 23 24

1	T. DAMBLA G. MODCAN, Grant'S' al Charathan d	Page 105
1	I, PAMELA S. MORGAN, Certified Shorthand	
2	Reporter in the State of Illinois, do hereby	
3	certify the above public hearing was recorded	
4	stenographically by me and was reduced to	
5	typewritten form by means of Computer-Aided	
6	Transcription to the best of my ability.	
7	I further certify that the foregoing	
8	transcript is a true, correct and complete record	
9	of the testimony given and of all proceedings had	
10	before me to the best of my ability.	
11	I further certify that I am not a	
12	relative, employee, attorney or counsel of any of	
13	the parties, nor financially interested directly	
14	or indirectly in this action.	
15		
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17		
18		
19		
20	PAMELA S. MORGAN, C.S.R. 084-001687	
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22		
23		
24		

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