1	BEFORE THE
	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY (IEPA)
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4	SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT
5	MADISON, MONROE and ST. CLAIR COUNTIES
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11	PUBLIC HEARING
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	JANUARY 3, 2013
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6	SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT
7	MADISON, MONROE and ST. CLAIR COUNTIES
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10	A PUBLIC HEARING was held in the
11	above-captioned matter on the 3rd day of January,
12	2013, between the hours of 6:30 o'clock in the
	evening and 8:06 o'clock in the evening, at the
13	Metro East Park & Recreational District, 104 United
	Drive, in Collinsville, Illinois, before Pamela K.
14	Needham, CCR, CSR (MO, IL) and Notary Public, in a
	certain cause now pending BEFORE THE ILLINOIS
15	ENVIRONMENTAL PROTECTION AGENCY (IEPA) regarding the
	SOUTHWESTERN ILLINOIS FLOOD PREVENTION DISTRICT of
16	MADISON, MONROE and ST. CLAIR COUNTIES.
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1	APPEARANCES :
2	
3	MEMBERS OF THE ILLINOIS
4	ENVIRONMENTAL PROTECTION AGENCY:
5	Mr. Dean Studer, Hearing Officer
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17	Ms. Sara Terranova, Legal Counsel
18	Illinois Environmental Protection Agency
19	
20	
21	The Court Reporter:
22	Pamela K. Needham, IL CSR, MO CCR
	Midwest Litigation Services
23	711 North 11th Street
	St. Louis, MO 63101
24	314-644-2191
25	

1	PROCEEDINGS
2	HEARING OFFICER STUDER: Good evening. My
3	name is Dean Studer, and I'm the hearing officer for
4	the Illinois Environmental Protection Agency. On
5	behalf of Interim Director John Kim and Bureau of
6	Water Chief Marcia Willhite, I welcome you to the
7	hearing this evening. Illinois EPA believes this
8	public hearing and the overall public comment
9	process is a crucial part of the certification
10	review process. As hearing officer, my primary
11	purpose tonight is to ensure that this proceeding is
12	run properly and in accordance with established
13	rules, and in an orderly but efficient manner.
14	Therefore, I will not be responding to issues
15	regarding the certification process or the proposed
16	certification, but will defer these issues to the
17	technical staff that are here with me this evening.
18	However, I will assist those members from the public
19	wishing to comment at this hearing to stay focused
20	on the relevant issues. I point out that we have a
21	limited amount of time for this hearing, and the
22	hearing panel will be responding to issues when
23	clarification is necessary. We are primarily here
24	to listen to your concerns.
25	This informational hearing is being

- 1 held by the Illinois Environmental Protection Agency
- 2 Bureau of Water under the provisions of 35 Illinois
- 3 Administrative Code 164, Procedures for
- 4 Informational and Quasi-Legislative Public Hearings,
- 5 and 35 Illinois Administrative Code Part 395,
- 6 Procedures and Criteria for Certification of
- 7 Applications for Federal Permits or Licenses for
- 8 Discharges into Waters of the State. Copies of
- 9 these regulations are available at the website for
- 10 the Illinois Pollution Control Board at www dot IPCB
- dot State dot IL dot US, or if you do not have ready
- access to the web, they are available from me on
- 13 request.
- 14 The purpose of this hearing is to
- provide an opportunity for the public to present
- 16 information to the Illinois EPA regarding the review
- of the Section 401 water quality certification
- 18 application associated with three levee
- 19 stabilization and enhancement projects submitted by
- 20 the Southwestern Illinois Flood Prevention District
- 21 Council.
- 22 Illinois EPA will be accepting
- written comments on these 401 water quality
- 24 certification applications through February 4th,
- 25 2013. Comment forms are available at the

- 1 registration desk. Comments do not necessarily have
- 2 to be submitted on these forms, but must be
- 3 postmarked no later than February 4th, 2013, to be
- 4 considered by the Illinois EPA as we deliberate
- 5 final action on these applications.
- The process for this hearing
- 7 regarding 401 water quality certifications will be
- 8 as follows: I will finish reading this opening
- 9 statement into the record. After that, the panel
- 10 from Illinois EPA will introduce themselves, giving
- 11 a brief overview of the Section 401 water quality
- certification process and their role in the agency
- 13 review of the proposed projects. The applicant will
- then be given an opportunity to offer brief remarks.
- This will be followed by comments from citizens,
- 16 organized groups and associations. People will be
- 17 called upon at a time to come forward -- one at a
- 18 time, excuse me -- to come forward and make comments
- on the record. This hearing is the only opportunity
- that the public will have to make oral comments on
- 21 the 401 proceeding. After the hearing is adjourned,
- comments must be submitted in writing to be included
- in the record.
- 24 Comments may be submitted in hard
- copy by regular mail, or by email. Emailed comments

- should be directed to: EPA dot public hearing com,
- 2 that's EPA dot P-U-B-L-I-C-H-E-A-R-I-N-G-C-O-M, at
- 3 Illinois dot G-O-V. Email comments will be accepted
- 4 if received by midnight on February 4th, 2013.
- 5 Comments received at the stroke of midnight as the
- date is changing to February 5th, 2013, will not be
- 7 considered timely filed. Emailed comments must
- 8 specify either SWIL Flood Prevention District
- 9 Council, or C hyphen 0001 hyphen 12, or C hyphen
- 10 0002 hyphen 12, or C hyphen 0003 hyphen 12 in the
- 11 subject line. Emails at EPA public hearing com at
- 12 Illinois dot GOV are automatically sorted and
- distributed, so it is critical that the emails
- 14 contain the words in the subject line exactly as
- 15 indicated in the hearing notice to ensure that they
- 16 make it into the record and are considered. When
- 17 your email arrives, the system should send you an
- automated reply if the email was received before the
- 19 comment period ends and the email has been properly
- sorted and distributed. I note that the server can
- 21 become quite busy in the minutes before the record
- 22 closes, so you may want to take this into account
- 23 when submitting your comments, again, as electronic
- 24 comments received after midnight on February 4th as
- 25 the date is changing to February 5th will not be

- 1 considered timely filed.
- 2 Comments sent by regular mail must be
- 3 postmarked again no later than February 4th, 2013.
- They should be addressed to: Dean Studer, Hearing
- 5 Officer, Illinois Environmental Protection Agency,
- 6 Office of Community Relations, Mail Code 5,
- 7 regarding SWIL Flood Prevention District Council,
- 8 1021 North Grand Avenue East, PO Box 19276,
- 9 Springfield, Illinois, 62794-9276. This contact
- 10 information is included on the Notice of Public
- 11 Hearing, as well as the comment forms, the email
- 12 address, and what needs to be in the subject line
- are also in that notice. The hearing notice is
- posted on the Illinois EPA's web page. Once the
- 15 hearing is adjourned tonight, the comment period
- will remain open again until February 4th, 2013.
- 17 Comments submitted in writing will be
- 18 considered in the same manner and given the same
- 19 weight as statements made on the record during the
- 20 hearing. After the record closes in this matter,
- 21 the Illinois EPA will develop a responsiveness
- 22 summary. The responsiveness summary will address
- 23 the significant issues raised during the hearing or
- submitted in writing prior to the close of the
- 25 public comment period. The hearing transcript and

- 1 subsequent responsiveness summary will be posted on
- the Illinois EPA's website. The Agency will make
- 3 every attempt to post the hearing transcript on our
- 4 website in approximately two to two and a half weeks
- 5 following this hearing, but the actually posting
- date will depend on when we get the transcript back
- 7 from the court reporter.
- The Illinois EPA has a tentative --
- 9 has made a tentative determination to issue the
- 10 Section 401 water quality certifications in
- 11 accordance with the provisions of 35 Illinois
- 12 Administrative Code Part 395. However, any comments
- 13 made as part of this hearing and the public comment
- 14 process may cause the agency to request the
- applicant to revise the project to address the
- 16 issues raised.
- 17 Issues that are relevant in this
- 18 hearing are those arising from the application for
- 19 the 401 water quality certifications and the
- 20 antidegradation assessments specific to the 401
- 21 certifications that were included in the public
- 22 notice fact sheets for these 401 certification
- 23 projects. Relevant issues include the mitigation of
- 24 wetland and stream impacts as they are related to
- 25 the 401 certifications, and impacts due to discharge

- of dredge and fill into surface waters or wetlands.
- 2 Any person who wishes to comment tonight may do so
- 3 as long as the comments are related to the issues
- 4 that I have just listed, or to the water quality
- 5 certification in some way, and time permits.
- 6 If you filled out a registration card
- 7 at the door, you were asked to indicate if you wish
- 8 to speak at this hearing. Persons will be called
- 9 forward to make comments one at a time. If you wish
- 10 to comment but have a time constraint, please see
- 11 Barb Lieberoff at the registration table now, and we
- will try to call on you earlier in the proceeding
- 13 rather than later. As an alternative, you can make
- written comments on one of the comment forms
- available at the registration table, and I will
- 16 include it as an exhibit in the hearing record. If
- anyone has exhibits that they want to present during
- the hearing, you should give me a copy when you give
- 19 your testimony, and I will enter it into the record.
- For the purpose of allowing everyone
- 21 to have a chance to comment, and to ensure an
- 22 efficient hearing process, I will give everyone six
- 23 minutes to comment. Once everyone that desires to
- 24 comment has been given that opportunity, if time
- 25 allows, I may come back to those that have already

- 1 spoken but initially ran out of time. If you have
- 2 lengthy comments, I am requesting that you submit
- 3 them to me in writing before the close of the
- 4 comment period, and I will ensure that they are
- 5 included in the hearing record as an exhibit.
- When it is your turn to comment, if
- 7 someone else has said what you intended to say, you
- 8 can pass when your name is called. Persons coming
- 9 forward to testify should first clearly state their
- name, and if applicable, identify any governmental
- 11 body, any organization that they have or represent.
- 12 You should also spell your last name so it can be
- accurately reflected in the record. If there are
- 14 alternate spellings for your first name, you may
- 15 also spell your first name. If you are representing
- 16 yourself, you can simply state that you are an
- interested citizen. When you spell your name, I
- 18 will start timing you. At the end of the time
- limit, I will bring the next person forward to make
- 20 comments. In this way, we should be able to keep
- 21 this hearing moving.
- Comments should be: One, relevant to
- this proceeding, as I previously indicated; and two,
- 24 not repetitious. Please understand that making the
- 25 same point many times does not carry any more weight

- in the record than the first time it is made.
- 2 Arguing or prolonged dialogue between agency panel
- 3 members or the public will not be allowed. On a
- 4 similar note, I will not allow anyone other than the
- 5 person who has been given the floor to speak at the
- 6 time. Because a verbatim record of this hearing is
- 7 being made for the administrative record in this
- 8 matter, I ask that you keep your conversation and
- 9 noise levels to a minimum so that the court reporter
- 10 can hear and accurately transcribe everything that
- 11 is being said. Comments are to be addressed to the
- 12 hearing panel.
- 13 As hearing officer, I intend to treat
- 14 everyone here tonight in a professional manner and
- 15 with respect. I ask that the same respect be shown
- 16 to those raising relevant issues. While the issues
- discussed tonight may indeed be heartfelt concerns
- 18 to many of us in attendance, this is a public
- 19 hearing, and everyone has the right to comment on
- issues relevant to the water quality certification
- 21 process. However, I intend to conduct an orderly
- hearing, and I will closely monitor what is said to
- ensure that the rules that I have just outlined are
- 24 followed.
- 25 If the conduct of persons attending

- 1 this hearing should become unruly, I am authorized
- 2 to adjourn this hearing should the actions warrant.
- 3 In such a case, the Illinois EPA would accept
- 4 written comments through the time indicated in the
- 5 notice for this hearing.
- Are there any questions for me on how
- 7 we'll proceed tonight? Okay, let the record -- oh,
- 8 yes.
- 9 MS. KATHY ANDRIA: How will the timing of
- 10 questions be?
- 11 HEARING OFFICER STUDER: We'll -- we allow
- 12 six minutes; if questions are asked, the response
- 13 time counts toward those six minutes.
- Okay, since this hearing is governed
- 15 by Section 401, I'm also required to make mention of
- 16 the exhibits. Thusfar in the record I entered the
- following exhibits into the record:
- 18 Exhibit 1 is the Notice of Hearing.
- 19 Exhibit 2, the Public Notice/Fact
- 20 Sheet for the Prairie du Pont and Fish Lake project.
- 21 Exhibit 3 is the Public Notice/Fact
- 22 Sheet for the Wood River Drainage and Levee
- 23 District.
- 24 Exhibit 4 is the Public Notice/Fact
- 25 Sheet for the Metro East Sanitary project.

1 Exhibits 5 through 7 are comments 2 made to the Corps by Washington University School of 3 Law; a joint comment from American Bottoms Conservancy, Prairie Rivers Network, and from the 5 Illinois Chapter of the Sierra Club, and Exhibit 7 6 is the letter to, to the Corps from USEPA. 7 Exhibit 8 is the project overview 8 map, and I believe those maps were also made 9 available at the registration desk this evening. 10 Exhibits 9 through 16 are letters in 11 support of the project from a Granite City resident, 12 from the City of Alton, from IMPACT Strategies, 13 Johnson Properties, from the Bank of Edwardsville, 14 from America's Central Port, from StoneTree Fabrications, and from a Madison County resident. 15 16 I will now ask our agency panel 17 members to introduce themselves and briefly describe 18 their role in the review of the 401 certification 19 process. This will be followed by Thaddeus Faught 20 making a brief presentation regarding the 401 21 certification process and this application. I will 22 then allow a representative from the Southwestern 23 Illinois Flood Prevention District to come forward 24 to make a brief statement. Following this, I will allow the public to come forward as their name is 25

- 1 called to make statements.
- 2 MR. KOCH: My name is Brian Koch, I work in
- 3 the Water Quality Standards Unit, and I wrote the
- 4 antidegradation assessment for this project.
- 5 MS. TERRANOVA: I'm Sara Terranova, I'm with
- 6 the Division of Legal Counsel.
- 7 MR. FAUGHT: I'm Thaddeus Faught, I work in
- 8 the Facility Evaluation Unit, and we review -- part
- 9 of what we do is review 401 applications.
- 10 Projects that include the discharge
- of dredged or fill material in the waters of the
- 12 United States are required to be covered by a permit
- issued by the US Army Corps of Engineers under
- 14 Section 404 of the Clean Water Act. The Illinois
- 15 EPA issues water quality certifications pursuant to
- 16 Section 401 of the Clean Water Act to the Corps for
- 17 Section 404 Corps permits. The 401 review is
- 18 focused on potential impacts to water quality due to
- 19 the proposed construction activity. Issuance of the
- 20 401 certification does not have any effect or
- 21 bearing on what is required of the Southwestern
- 22 Illinois Flood Prevention District Council by any
- other federal, state or local regulations.
- 24 HEARING OFFICER STUDER: Can you hear in the
- 25 back?

1	UNIDENTIFIED ATTENDEES: Yes.
2	HEARING OFFICER STUDER: You can use the
3	microphone if you want.
4	MR. FAUGHT: I'm almost finished.
5	The Illinois EPA received an
6	application on December 20th, 2011, from the
7	Southwestern Illinois Flood Prevention District
8	Council for 401 water quality certification for the
9	discharge of dredged or fill materials associated
10	with construction of levee relief structures.
11	Construction activities would result in discharge of
12	dredged or fill material in approximately 1,150
13	linear feet of streams, and 26.13 acres of wetlands.
14	The waters include unnamed wetlands, Indian Creek,
15	and an unnamed stream. Mitigation for stream
16	impacts would include the establishment of
17	approximately 1.1 acres of planted riparian corridor
18	and preservation of the approximately 6.4 acres of
19	riparian area. Mitigation for wetland impacts would
20	include establishment of approximately 55 acres of
21	wetland habitat.
22	The Illinois EPA has reviewed the
23	certification application with regard to Illinois

water quality standards and certification

regulations. Based on that review, the Illinois EPA

24

25

- 1 issued a public notice, including the
- 2 antidegradation assessment fact sheet on November
- 3 20th, 2012, to seek public comments on the project.
- 4 HEARING OFFICER STUDER: Thank you,
- 5 Thaddeus. Les, did you want to make a brief opening
- 6 statement?
- 7 MR. STERMAN: Sure.
- 8 HEARING OFFICER STUDER: If you'd come
- 9 forward and state your name and the organization
- 10 you're representing, and if you would spell your
- last name and your first name for the record,
- 12 please?
- MR. STERMAN: My name is Les Sterman, I'm
- 14 Chief Supervisor of the Southwestern Illinois Flood
- 15 Prevention District Council, S-T-E-R-M-A-N.
- 16 First, thanks for being here and
- spending all that time, I, it's -- December 11,
- 18 2011, is when we submitted this, so it's been a year
- 19 of work for, for us and for you in considering this
- 20 application, so -- and we know that you've put in a
- lot of work and time on it, and we appreciate that.
- Obviously the project that's the
- 23 subject of this hearing is one that holds great
- 24 significance for our community. The American
- 25 Bottom, the area protected by the levee system that

- we're talking about here tonight has been settled
- for hundreds of years, it's home to 156,000 people,
- 3 55,000 jobs. Failure of this system would lead to
- 4 inundation of about 174 square miles. It would be
- 5 an epic catastrophe rivalling that which befell New
- 6 Orleans after Hurricane Katrina, so obviously this
- 7 is a monumental issue for our community.
- 8 2007 FEMA and the Corps of Engineers
- 9 came to town and said that this levee would no
- 10 longer provide the protection from flooding that
- we've counted on for 50, 60 years in this community.
- 12 That declaration caused us to mobilize on a regional
- 13 basis in a, in an unprecedented way. A new
- dedicated tax was approved, a new regional
- 15 organization was constituted to design and build
- 16 levee improvements, bonds have been sold to finance
- 17 the project. Now after three years of planning and
- design work, we're on the threshold of, of
- 19 construction. Project would be complete hopefully
- in another three years.
- 21 Few man-made projects come entirely
- 22 without impacts, we know that. Impacts on the
- 23 environment. We've done our best to mitigate or
- 24 avoid these impacts while achieving our objective of
- 25 improving flood protection, and we're gratified that

- 1 IEPA has tentatively come to the conclusion that the
- 2 impacts are indeed very small and effectively
- 3 mitigated. Importantly, those impacts are
- 4 particularly negligible when compared to the
- 5 benefits of the project. While much has been made
- of the economic benefits of this project, and
- 7 you'll, I'm sure you'll hear about that from some of
- 8 the folks that will come before you tonight, the
- 9 benefits are actually far more profound. In the
- absence of this project, 156,000 people and their
- 11 homes are at risk. Inundation would cause an
- 12 environmental catastrophe almost beyond measure, as
- industrial sites, many of them Brownfields, are
- inundated. It's because of the genuine
- understanding of these incredible impacts on our
- 16 community that people did come together and rallied
- 17 around this project.
- 18 Before I step aside and listen to the
- 19 public comment myself, you know, I'd like to thank
- 20 the staff of the IEPA who recognized the urgency and
- 21 magnitude of the project for their diligence,
- thoroughness and hard work doing the careful
- 23 analysis necessary to support the certification
- 24 process. As they I'm sure will tell you, we were
- 25 very impatient. We pressed them pretty hard to make

- 1 this process easier or go faster, but they
- 2 maintained a high standard throughout, and we hope
- 3 that the thorough documentation that we worked
- 4 together with them to prepare will address any
- 5 concerns about the impacts of the project.
- 6 I'm going to sit down now and look
- 7 forward to hearing the questions and comments, and
- 8 we will do our best working with IEPA to address
- 9 them in the coming weeks.
- 10 HEARING OFFICER STUDER: Thank you, Mr.
- 11 Sterman.
- 12 Okay, the first, first person to come
- forward will be Mayor Alvin Parks from the City of
- 14 East St. Louis.
- MAYOR ALVIN PARKS: Good evening, my name is
- 16 Alvin Parks, Mayor of the City of East St. Louis and
- 17 also a member of the Southwestern Illinois Flood
- 18 Prevention District, and first of all, ditto to
- 19 everything that Les Sterman just stated.
- The second part of that is I'd like
- 21 to put in a little bit more perspective for the
- 22 panel the impact that this would have due to some of
- 23 the poverty of the communities like East St. Louis.
- I think about the number of people who would have
- absolutely no place to go. Individuals who, if we

- don't repair these levees as quickly, as thoroughly,
- 2 and as properly as possible, what will happen is
- 3 complete devastation, displacement, and people not
- only having no place to go, but nothing to go with.
- 5 If not for some of the people who came forth in East
- 6 St. Louis for Christmas, as an example, people like
- our County Board Chairman Mark Kern, who distributed
- 8 food coupons throughout the East St. Louis community
- 9 for people to be able to go to Schnuck's, there
- 10 would have been families without. I underscore
- 11 that, because I think a lot of times what we think
- of is individuals who might be temporarily
- displaced, and they'll find someplace else to be.
- But when you don't have much, and you talk about the
- 15 concept of things like mandatory flood insurance,
- that's the kind of thing that people in East St.
- 17 Louis, I'll go as far as to say Centreville,
- 18 Alorton, Washington Park, Brooklyn, Venice, I know
- Mayor Hamm is here to speak for his own community in
- 20 Madison, but that's the kind of thing that
- 21 individuals who don't have alternative resources
- 22 don't recover from very quickly.
- 23 Another thing that I look at is
- 24 industries like the Casino Queen. The Casino Queen
- is 45 percent of our general revenue fund in East

- 1 St. Louis. Sits right on the Mississippi River. If
- 2 we don't continue moving the projects forward as
- 3 quickly as possible, the role that you're playing,
- 4 we thank you very much for the role that you're
- 5 about to play with regard to the permitting, the
- 6 role that the US Army Corps of Engineers plays, the
- 7 role that any other agencies have to come forward
- 8 and help make these repairs, where necessary, happen
- 9 as quickly as possible. Without that, something
- 10 like the Casino Queen would be devastated, and
- 11 therefore, East St. Louis would be devastated.
- I think that industries out in
- 13 Sauget; I think about industries in other parts of
- 14 the metro region. Les has already talked about the
- number of people who would be affected, but it's
- also the corporate climate, as we're trying to
- 17 recover not only in the United States, but
- specifically through, through this American Bottoms
- 19 region. If we can get our economy roaring again,
- it's going to make all ships rise, and we'll all be
- 21 better for it.
- Thank you for your time. And I
- 23 apologize for having to leave, but I've got a
- council committee meeting that I've got to get to.
- 25 HEARING OFFICER STUDER: Thank you, Mayor

- 1 Parks.
- 2 MAYOR ALVIN PARKS: Mm-hmm.
- 3 HEARING OFFICER STUDER: Mayor John Hamm
- 4 from Madison.
- 5 MAYOR JOHN HAMM: Good evening, my name is
- 6 John Hamm, I'm the Mayor for the City of Madison,
- 7 last name is H-A-M-M. Again, thanks to Mayor Parks
- 8 for bringing all the points that he has brought up.
- 9 Speaking for my community, we're just
- 10 now getting, getting out of some of the ruts that
- 11 we're in, we, and I'm also going to speak in behalf
- of the Madison County Housing Authority, I'm the
- 13 executive director there. We've tore down a lot of
- this old delapidated housing that we've had there,
- 15 we've just invested over \$60 million in redoing this
- 16 housing. People like US Bank are investing in our
- 17 area. We have an industry in my community, Abengoa,
- which is an ethanol plant that's just built, \$234
- 19 million plant, and they're, these people are taking
- a look at our communities at this time, they're
- 21 building in our communities with the anticipation
- 22 that these levees are going to be repaired. And I
- see Dale Stewart here, there's been lots of jobs
- that he's been working on where our city is kind of
- 25 pulling at the boot strings and making, making

- 1 efforts, but I can see that all just stopping dead
- in, dead in the water, and all those investments
- 3 that's coming our way and making that are going to
- 4 go away. There's no two ways about that. And we're
- 5 thankful for them being in the prices of flood
- 6 insurance, I have devastated communities also right
- 7 along the river, the West Madison portions. These
- 8 people, like Mayor Parks says, have no place to go.
- 9 We can build affordable housing, but there are still
- 10 people who can't afford to leave that house that
- 11 they've been living in 60, 70 years that's kind of
- 12 falling down around them, and we're trying to build
- them up. So it's vital to my community for sure,
- and there, and, you know, Granite City and Venice
- 15 and that that we, that we get these levees repaired
- and the permit process moves forward.
- 17 Right now the river's running dry.
- 18 Excellent time to get things done like the Port
- 19 Authority, I'm a commissioner for the Port Authority
- for us to get the new port done in there. So there
- again, it's all good stuff for the, for the economy
- and stuff for our community, and we appreciate any,
- 23 any help that you guys can give us to get those
- things done.
- 25 HEARING OFFICER STUDER: Thank you, Mayor

- 1 Hamm. The next person will be Mayor Kevin
- 2 Hutchison, and that will be followed by Kathy
- 3 Andria.
- 4 MAYOR KEVIN HUTCHISON: I'm Mayor Kevin
- 5 Hutchison, the Mayor of the City of Columbia. I
- 6 want to thank you all for being here tonight.
- 7 I really don't want to echo
- 8 everything that's already been said, but as every
- 9 mayor here that has land, has city limits along the
- 10 levees, it's a huge concern from both an economical
- 11 standpoint, and from a residential standpoint of
- 12 those living in this protected area that we continue
- to move forward with the work that's been done by
- 14 the Southwest Illinois Flood Prevention District and
- to get this approval so we can project the
- properties that are currently down in the flood
- 17 districts.
- 18 But furthermore, I'm also a certified
- insurance counselor and certified risk manager, and
- 20 I work for an insurance agency in St. Louis, and
- 21 I've written a lot of flood insurance both on the
- 22 Missouri side and on the Illinois side, both within
- and outside of, you know, protected levee districts.
- I've seen what special hazard flood districts and
- 25 the designations can do to premiums, and as Mayor

- 1 Parks and Mayor Hamm stated, not only is it
- 2 devastating from the standpoint of you may not be
- 3 protected, you may be in risk of losing your house,
- 4 but furthermore, this is yet another step of
- insurance to make sure that we've done what we can
- 6 to prevent the flood. But along with that, the
- 7 other due diligence is transferring that risk
- 8 through flood insurance, and the cost in an
- 9 unprotected area if we were not to get this approval
- 10 would absolutely devastate those that are currently
- 11 paying flood insurance, because it would in some
- 12 cases show a two, three and four times increase in
- 13 flood insurance costs. So thank you very much for
- 14 your time.
- 15 HEARING OFFICER STUDER: Thank you, Kevin
- 16 Hutchison. Kathy Andria, as she's coming to the
- 17 podium; following her will be Dale Stewart.
- MS. KATHY ANDRIA: My name is Kathy Andria,
- 19 I am president of the American Bottom Conservancy
- and Conservation Chair of the Kaskaskia Group of the
- 21 Sierra Club. I make these comments on behalf of
- both organizations and our members, many of whom
- live in the American Bottom floodplain and will be
- impacted by the decisions made in permitting of
- 25 levee repairs. ABC is a member of the Illinois EPA

- 1 Environmental Justice Community Advisors Group, and
- 2 we ask that this matter be considered can under EJ
- 3 quidelines.
- 4 The purpose of the levee improvements
- 5 is said to be to restore the level of protection
- 6 such that the levee systems will provide protection
- 7 from a 100-year flood event, and many of the
- 8 assumptions that are being used are based on that.
- 9 But the premise is false. Neither AMEC nor the FPDC
- 10 has decreased climate change and its impact on
- intense weather events. They have not determined
- 12 what truly is a 100-year flood. In its draft
- 13 finding of no significant impact, the Corps stated
- 14 that no significant climatological changes are
- 15 expected to occur over the next 50 years. We all
- 16 know that's not true.
- 17 At a conference held in 2008,
- 18 Professor Timothy Kuske of the Department of Earth
- 19 and Atmospheric Sciences at St. Louis University
- 20 said that global climate change models indicate that
- 21 what used to be the 100-year flood along the
- 22 Mississippi River may soon become the 7-year flood.
- 23 A peer reviewed scientific study says that: The
- 24 Corps has underestimated the 100-year flood by three
- 25 to four feet. The river levels chart used by AMEC

- 1 use data through 2010. In 2011, the Mississippi
- 2 River was above flood stage for much of the year.
- 3 In 2012, the year just passed, river levels were at
- 4 historic lows. AMEC used rainfall data from the
- 5 80's. The 80's. If assumptions are wrong,
- 6 conclusions are wrong.
- 7 Why does it matter? The people who
- 8 live and work in the American Bottom floodplain are
- 9 being deluded that this levee repair project will
- 10 provide them with an annual 1 percent or 100-year
- 11 protection, and I believe that short cuts have been
- taken in the permitting process in order to meet
- 13 FEMA standards so that people don't have to flood --
- buy flood insurance, and development can continue in
- 15 the floodplain. But by sanctioning the fiction of
- the 100-year protection, people won't buy flood
- 17 insurance and will be at risk. They deserve to know
- 18 their real risk. The people who live there, the
- 19 people who might develop there.
- 20 We are being asked to comment on a
- 21 project with incomplete information. The design
- isn't even completed yet. We are most concerned
- about the calculations used with regard to relief
- 24 wells and pumping the water untreated into the river
- and releasing it into the surrounding wetlands.

- 1 Several pump stations lie just above water intakes
- 2 for much of the public water supply in the Metro
- 3 East. This is the water we drink. People fish in
- 4 the river along the levee system, and many eat their
- 5 catch. This is especially true of low income and
- 6 middle earning families. There are PCB's and
- 7 dioxins in fish tissue along Sauget. The -- many
- 8 citizens walk the trails and hike along the wetlands
- 9 next to the levees. There is kayaking and other
- 10 recreational uses of the river by citizens on both
- 11 sides of the river.
- This is one of the most complex
- issues and sets of permits I've ever been involved
- 14 with. I know you, IEPA, have been pressured to make
- 15 a quick decision and issue the certification, as
- 16 many of the people are urging you to do. We
- 17 appreciate the time and care you have spent on this
- document, but on behalf of the people who will be
- 19 affected by your decision, please make sure that you
- 20 protect water quality and the health of those who
- 21 could be affected. You should not grant 401
- 22 certification unless you can ensure that water
- 23 quality standards, include anti -- including
- 24 antidegradation, are met, and you must require an
- NPDES permit for areas where there are clearly

- 1 anthropogenic pollutants in the ground water.
- 2 Understand, we do not oppose
- 3 repairing the levees, we just want environmental
- 4 laws followed and people protected. If there's
- 5 time, I have questions.
- 6 HEARING OFFICER STUDER: Okay, go ahead.
- 7 You've got about two and a half minutes.
- 8 MS. KATHY ANDRIA: Can the Agency show that
- 9 the concentration of pollutants such as iron, lead,
- 10 copper, manganese, mercury, zinc, benzo (a) pyrene
- 11 and bis in the Mississippi River in the land where
- 12 wetlands to which ground water will being discharged
- is similar to the concentration of pollutants in the
- 14 ground water being discharged?
- MR. KOCH: Can you state that again? I'm
- sorry.
- MS. KATHY ANDRIA: My time.
- 18 MR. KOCH: I know, I'm sorry.
- 19 MS. KATHY ANDRIA: Is there -- and this is
- 20 the water transfer.
- MR. KOCH: Yeah.
- MS. KATHY ANDRIA: Is it the same on both
- 23 sides?
- MR. KOCH: Essentially. I mean the ground
- 25 water -- the Mississippi River and the associated

- ground water, I mean they're, they're hydrologically
- 2 connected, yeah, I mean the Mississippi River
- 3 recharges the ground water. During flood conditions
- 4 the ground water is forced to up well. Yeah, I mean
- 5 the ground water is comprised of metals that come
- from the river.
- 7 MS. KATHY ANDRIA: Did the -- AMEC said that
- 8 the metals are naturally occurring and they keep --
- 9 MR. KOCH: Well, yeah, if you look at --
- 10 MS. KATHY ANDRIA: I mean there's a lot of
- zinc and cadmium and all kinds of things that are
- 12 along --
- MR. KOCH: I understand.
- MS. KATHY ANDRIA: -- I mean the whole place
- is contaminated from Alton down to Prairie du Pont.
- I mean most of, there's so many contaminated sites,
- 17 and not all have been addressed.
- 18 MR. KOCH: That's true. I mean if you look
- at ground water throughout the state, though, you'll
- see that typically ground water concentrations do
- 21 have elevated concentrations of dissolved metals
- 22 that, when you look at it from a surface water
- 23 perspective, you know, it would violate the surface
- 24 water standard. But again, this is ground water,
- when that ground water is brought up, it becomes

- 1 oxidized, the metals settle out, and that, this, we
- 2 see this across the state. I mean this isn't just
- 3 a, a problem we've seen in this site, we've seen it
- 4 across the state.
- 5 MS. KATHY ANDRIA: Do you -- why are you
- 6 using 1984 data? For ground water.
- 7 MR. KOCH: Well, that was the most I guess
- 8 widespread analysis that was done. There's plenty
- 9 of data throughout the whole American Bottoms
- 10 region, and it encompasses all three project areas
- 11 that looked at several different metals. For the
- 12 metals that we didn't feel comfortable with, mercury
- being one, we went out and redid our own sampling,
- 14 because we found that the old mercury data used
- older detection methods, which didn't get a low
- 16 enough level of detection.
- 17 So again, I mean we, we looked at
- 18 what the applicant gave us, there's other data
- 19 within the project areas, and as far as relief well
- 20 data, we looked at that, as well. We were pretty
- 21 comfortable with the data that we received
- regarding, you know, the ground water data, you
- 23 know, with the background metals.
- 24 MS. KATHY ANDRIA: And you're assuming that
- 25 1984 was background.

- 1 MR. KOCH: I don't see why it would, it
- 2 would change. I mean it's ground water.
- 3 MS. KATHY ANDRIA: But it could have been
- 4 contaminated in 1984. Some of these sites go back
- 5 decades.
- 6 MR. KOCH: Well, I just don't see the
- 7 difference between the '84 data and data that we
- 8 would collect now.
- 9 Again, our focus wasn't necessarily
- on metals data. I mean we're, we're aware of the
- 11 high metals in some locations; we're mainly
- 12 concerned with the two areas that had organic
- 13 pollution. We were mainly concerned with the Sauget
- 14 area and the Hartford area. We want to look into
- that data and make sure that the data we had was
- 16 good and that they could meet standards.
- 17 MS. KATHY ANDRIA: Isn't there the potential
- 18 to bring contamination of the, when the river is
- down like it is now for the contaminate -- the water
- 20 flows then toward the river. Isn't that the
- 21 contamination to have res -- the residue to be
- there, that when you pump, when it comes up that you
- 23 can have new contamination?
- MR. KOCH: That could happen, yes; but this
- 25 activity is not adding these pollutants to the

- 1 water. I mean the pollutants are there. If the
- 2 river goes up and down, the pollutants may move in
- and out, but, you know, the activity that we're,
- 4 we're here to discuss does not, does not add any of
- 5 these pollutants.
- 6 MS. KATHY ANDRIA: I have a bunch more
- 7 questions, but I will let other people speak and ask
- 8 them afterwards if there's time.
- 9 HEARING OFFICER STUDER: Yes, I'll keep your
- 10 card here. And for the record, it's Kathy with a K,
- and the last name is spelled A-N-D-R-I-A.
- MS. KATHY ANDRIA: Thank you.
- 13 HEARING OFFICER STUDER: Yes, thank you,
- 14 Kathy, and I'll keep your card up here. Dale
- 15 Stewart is coming forward, and he will be followed
- by Rich Conner. Mr. Stewart, if you'd go ahead.
- 17 MR. DALE STEWART: Yes. My name is Dale
- 18 Stewart, S-T-E-W-A-R-T. I'm the Executive
- 19 Secretary/Treasurer of the Southwestern Illinois
- 20 Building Trades Council. Our council is made up of
- 21 14 affiliated international unions who perform work
- on various building construction projects, and our
- 23 membership is roughly around 9,000 members.
- 24 When I took over as Executive
- 25 Secretary/Treasurer in 2005 in the Southwestern

- 1 Illinois area here, we had a lot of new construction
- 2 work going on, we had -- we built two ethanol
- 3 plants, we've built the Sunco project, we have done
- 4 warehouse work, we've done a lot of work at the
- 5 ConocoPhillips power plant. All these projects were
- 6 going on prior -- were already in the process when
- 7 we opened prior to 2007, when we got the notice from
- 8 the FEMA what was going to take place. We thought
- 9 we would get this taken care of fairly quickly, it
- 10 wasn't taken care of. This process has continued to
- 11 drag this project down.
- 12 In the last almost two years now it's
- 13 become stagnant in this area, we're not getting any
- work at all. Everybody is fearful what's going to
- take place, whether these levees are going to be
- taken care of or not. We feel in the building
- 17 trades, which our people, the 80 -- the close to
- 9,000 members live and work here in the American
- 19 Bottoms. We live right along here, we've worked and
- lived behind these levees for years, and we continue
- 21 to plan on living here. I've heard previous
- 22 speakers talk about different things that's taken on
- 23 in their areas, that's true, but in the building
- 24 part, it's literally went stagnant here in the last
- 25 two years, and it's just because of the fact that

- 1 there is no security what's going to take place. We
- 2 strongly ask that you would move forward with the
- 3 permitting process and make this project come true.
- 4 Thank you.
- I also have three letters here I'd
- 6 like to submit.
- 7 HEARING OFFICER STUDER: You'd like to enter
- 8 these as exhibits?
- 9 MR. DALE STEWART: Yes.
- 10 HEARING OFFICER STUDER: Okay, thank you.
- 11 Rich Conner, and he will be followed
- 12 by, looks like Mayor Harold, if I can make out the
- last name. Is it Simmons or Simonds? Simmons.
- MR. RICH CONNER: I am Rich Conner,
- 15 C-O-N-N-E-R. I serve as chairman of the St. Louis
- 16 Metro East Levee Issues Alliance. The Levee Issues
- 17 Alliance is a growing list of business and civic
- organizations, community leaders and concerned
- 19 citizens in Southwestern Illinois and the greater
- 20 St. Louis area that serves as a public watch dog and
- 21 advocate for the successful completion of this
- 22 project. We have been very involved with the
- 23 Southern -- Southwestern Illinois Flood Prevention
- 24 District Council, their engineering firm, and the US
- 25 Army Corps of Engineers over the past few years.

- 1 I've attended and convened many meetings, and I've
- 2 witnessed great sensitivity and care for
- 3 environmental concerns by all of these
- 4 organizations. I am pleased to see that the IEPA
- 5 has made a tentative determination to issue the 401
- 6 water quality certifications for the levee system
- 7 improvement.
- 8 Our experience gives us full
- 9 confidence to agree with your analysis. We agree
- 10 that there will be little or no impact on water
- 11 quality, and we are certain that the benefits to the
- 12 public in terms of safety and security alone far
- outweigh any such impacts. The control and
- 14 management of flood water rather than uncontrolled
- under seepage seems environmentally responsible.
- 16 But improving our levee systems and further reducing
- 17 the risk of a levee failure is certainly important
- 18 for avoiding an environmental catastrophe. The
- 19 potential social and economic impact of the levees
- losing accreditation also would be substantial,
- 21 underscoring the importance of this project moving
- 22 forward in a timely fashion.
- You've heard how important this
- 24 project is to our entire region. The Levee Issue
- 25 Alliance has found that delays to the levee work

- will directly impact some of our most economically
- 2 challenged communities in Southwestern Illinois.
- 3 Let's keep in mind your prompt issuance of the 401
- 4 permit will specifically improve their financial
- 5 outlook, their safety, as well as their
- 6 environmental quality of life. Thank you.
- 7 HEARING OFFICER STUDER: Thank you, Rich.
- 8 Terry -- Terry Milt will follow Mayor Simmons.
- 9 MAYOR HERBERT SIMMONS: Good evening. My
- 10 name is Herbert Simmons, I'm the Mayor of East
- 11 Carondelet, Illinois, have been for 29 years,
- 12 Simmons, S-I-M-M-O-N-S.
- 13 I come here tonight pleading with the
- panel to move this process forward. Several years
- 15 back when I was first notified of the levee issue, I
- was mad, because I had been at a meeting prior to
- 17 being informed of this with the Corps of Engineers
- 18 at our local levee district in Prairie du Pont and
- 19 had been told that we had one of the best levee
- 20 districts in the state of Illinois. Some six months
- 21 later I hear about it that the levee is being
- decertified. On a weekly basis now I get calls or
- 23 stop in and community from residents wanting to know
- 24 what's going on, are we going to be forced out, do
- 25 we put our homes up for sale. People that have

- 1 haven't been able to sell them. We had a little
- 2 convenience store in town that I've had two
- different people try to open it back up now, but
- 4 unable to get financing because of this, this issue.
- 5 So I'm here tonight to plead with, with this
- 6 process. It's been a long, long battle, and I
- 7 understand the, the job that the protection,
- 8 protection district is doing. It's a slow process
- 9 but it's been a -- it's a long one for us. We're a
- 10 small community, don't have a lot going for us, but
- 11 I've got people that have raised their families
- 12 there.
- I met with a contractor today that
- 14 wants to build some homes in town, but he's afraid
- 15 to, because you don't know what the outcome of this
- 16 project is going to be. So I just ask that you move
- 17 this on as quickly as possible to where we can let
- our residents know that they can stay where they
- 19 are. Thank you.
- 20 HEARING OFFICER STUDER: Thank you Mayor
- 21 Simmons. Terry Milt. Mr. Milt will be followed by
- 22 Ron Dell.
- MR. TERRY MILT: Thank you. Thank you for
- 24 the opportunity. I come from a different
- perspective. My name is Terry Milt, that's M-I-L-T,

- 1 I'm the superintendent of Dupo School District
- Number 196. And I know I can speak for my fellow
- 3 superintendents in the area, when I came to Dupo
- four years ago, I had a free reduced rate of 15
- 5 percent. As I entered the school year, I went to 67
- 6 percent. The economic impact of the levee
- 7 discussions has had a direct impact on my school
- 8 district.
- 9 Now you may ask how would I know
- 10 that. I've been with my mayor, I've been with my
- 11 village trustees, I've set with businesses such as
- 12 Clayco that are wanting to come into our areas to
- develop, but they won't until this levee decision is
- 14 made. I've watched my students and my EAV drop from
- 91 million to 72 million. Why? Because people
- leave. There's not jobs. There's not futures.
- I urge the Commission to move forward
- 18 with this to bring back an economic hope and
- development not only for the communities, but for
- 20 the kids. Thank you.
- 21 HEARING OFFICER STUDER: Thank you,
- 22 Mr. Milt.
- 23 Ron Dell. And Mr. Dell will be
- followed by Chip Casteel.
- 25 MAYOR RON DELL: My name is Ron Dell, I'm

- 1 Mayor for the village of Dupo. I can stand up here
- 2 and echo the feelings of all the other mayors who
- 3 have spoken tonight. I can also tell you that prior
- 4 to the problems that came about with the levees, I
- 5 also heard the same speech that Mayor Simmons heard
- 6 that Prairie du Pont levee was one of the best
- 7 levees in the area. And then we find out a little
- 8 bit later, we're being told it's not.
- 9 Okay, last time we did a census, my
- 10 community went from 3900 to people to almost 4500
- 11 people. Okay, we've had businesses that have come
- in. We want to see the project go forward for the
- simple fact that wellness and safety of the people
- in our community, and the economic impact. We all
- know that the economy out there is not in the
- 16 greatest shape in the world. We need to improve on
- that, we need to improve on our levees. And with
- this project going forward, I think we can make our
- levees safer, which is going to be better for our
- 20 people in our community, and these projects that had
- 21 started can continue on, and maybe even more, and
- 22 make our economy and our region down here in this
- area a lot better for everyone. Thank you.
- 24 HEARING OFFICER STUDER: Thank you, Mayor
- 25 Dell. And Mr. Casteel will be followed by Allen

- 1 Rome.
- 2 MR. CHIP CASTEEL: Good evening I'm Chip
- 3 Casteel, C-A-S-T-E-E-L, Senior Vice-president of
- 4 Public Policy for the St. Louis Regional Chamber of
- 5 Commerce. Our organization represents the 16-county
- 6 Bi-State Metropolitan region, including the counties
- of Madison, Monroe and -- Monroe and St. Clair, and
- 8 our membership represents about 40 percent of the
- 9 region's employment base, along with dozens of local
- 10 governmental and economic development organizations.
- 11 We're pleased that the IEPA has made
- 12 a tentative determination to issue the necessary
- water quality certifications for the Metro East
- levee system improvements, because we want to stress
- 15 that this project is a top priority for the entire
- 16 St. Louis metropolitan region, not just the Metro
- 17 East.
- 18 In addition to the environmental
- 19 benefits that this work -- of this work, it will
- 20 help prevent FEMA decertification of the levees,
- 21 which would lead to dramatic chilling effect of
- 22 economic development activities and trigger massive
- 23 cost increases in flood insurance. And I want to
- echo very briefly what a number of other people have
- said, we already have, also our organization, like

- 1 others have mentioned tonight, has experienced
- 2 direct information from potential business
- 3 relocations that are concerned about coming to this
- 4 area because of the existing challenges to the levee
- 5 process, so moving ahead with the project is very
- 6 important to us.
- 7 We support completion of the levee
- 8 project because it will provide critical
- 9 environmental safety and economic benefits affecting
- 10 the whole St. Louis region, and we ask your agency
- 11 to issue the water quality certifications necessary
- 12 for the Flood Prevention District Council to proceed
- 13 with its proceeding -- with its improvements.
- 14 Thank you for the opportunity to
- 15 present this perspective and position statement on
- 16 behalf of the business and civic community for the
- 17 Greater Bi-State Metropolitan Region.
- 18 HEARING OFFICER STUDER: Thank you, Mr.
- 19 Casteel. Ellen -- is it Krone?
- MS. ELLEN KROHNE: Krohne.
- 21 HEARING OFFICER STUDER: I'm sorry.
- MS. ELLEN KROHNE: I knew who you meant.
- 23 HEARING OFFICER STUDER: And she will be
- 24 followed by Delbert -- is it Wittenauer?
- MR. DELBERT WITTENAUER: Mm-hmm.

- 1 HEARING OFFICER STUDER: Go ahead, Ms.
 2 Krohne.
- 3 MS. ELLEN KROHNE: My name is Ellen Krohne,
- 4 K-R-O-H-N-E, and I'm the Executive Director of the
- 5 Leadership Council for Southwestern Illinois. Our
- 6 organization represents about 150 members that
- 7 include business, industry, labor, education and
- 8 government throughout Southwestern Illinois. Our
- 9 mission is to unite the region of Southwestern
- 10 Illinois for economic growth. I'm very pleased to
- see that the IEPA has made the tentative
- determination to issue the 401 water quality
- certification for the levee system improvements.
- 14 These improvements to the Illinois
- 15 levee system is a top priority for our membership to
- help us to continue to grow the region, and for the
- 17 entire St. Louis region. In addition to the
- 18 environmental benefits, the work will prevent
- decertification of our levees by FEMA, which, if
- that happens, will slow and potentially completely
- 21 stop the growth in the American Bottoms, and that's
- 22 really the prime spot for development and the
- ability to increase jobs in the region.
- The Leadership Council and its board
- 25 membership supports the certification, and we ask

- 1 you to issue the water quality certifications
- 2 necessary for the Southwestern Illinois Flood
- 3 Prevention District Council to proceed with the
- 4 proposed improvements.
- 5 I also have to present 43 letters
- from our members supporting the certification, and I
- 7 thank you for the opportunity to speak tonight.
- 8 HEARING OFFICER STUDER: All right. And I
- 9 will go ahead and enter those as a group exhibit
- 10 into the record.
- 11 MS. ELLEN KROHNE: Thank you very much.
- 12 HEARING OFFICER STUDER: Thank you. And
- it's Mr. Wittenauer is coming forward, he will be
- 14 followed by Mark Kern.
- MR. DELBERT WITTENAUER: Good evening.
- 16 Thank you very much for coming down and listening to
- 17 our concern, we really appreciate that. I think we
- 18 need to work more in partnership a lot of times
- than, than the way a lot of times that we don't
- 20 really work together. We really need to, to talk
- 21 about it and discuss it and figure out where we're
- 22 all coming from.
- Monroe County's future is at stake
- 24 pretty much because we do need some economic
- development in Monroe County. I am Monroe County

- 1 board chairman, and my name is Delbert Wittenauer,
- W-I-T-T-E-N-A-U-E-R, and our county has a very good
- 3 school system. The problem that we have, that we're
- 4 facing is we're very low in economic development.
- 5 Without economic development, the burden on our
- 6 taxpayers has become tremendous, and, and so this
- 7 development here is the future of Monroe County.
- 8 We do have 75 miles of, of
- 9 agricultural levees, and we're not wanting to do
- 10 anything with them, we really want to maintain what
- 11 we've got. These levees that are in this, in this
- 12 decertification were 500 year levees, and we do have
- businesses, and we do have things wanting to come
- 14 in, and like was voiced before we have development
- 15 ready to come, and it really hit the skids when this
- 16 decertification came, it was, it's pretty much over
- 17 until we get moving on this thing.
- One thing that you'll notice, too, is
- 19 that it didn't take the three counties very long to
- 20 figure out that we needed to get together to
- 21 partnership, and we need to make this project move
- forward. We passed a quarter cent sales tax, which
- 23 was really at a bad time. It really shouldn't have
- 24 been done politically at that time, it was a really
- 25 really bad time, and we did have some opposition, to

- 1 be honest with you, from some people who didn't want
- 2 to pay a quarter cent sales tax. But today this has
- 3 all changed, and all these people are asking is when
- 4 are we going to finish this project. They all have
- 5 an interest, they all have a vested interest in it,
- 6 nobody is opposed to this project, everybody wants
- 7 it to move forward because it's in the best interest
- 8 of all three counties for sure.
- 9 One thing on water quality is, if you
- 10 look at a sand boil, you see material moving. If we
- 11 don't repair these levees, you're not going to only
- see destruction, but you're going to see water
- 13 quality go down. Actually, this project should
- 14 enhance water quality. If you take a sand boil and
- 15 you bring material up out of the, out of the ground,
- 16 pollutants are a lot more likely to occur inside the
- 17 levee at a distance that, where there are people and
- 18 different things that it could affect. If you, if
- 19 you put all these wells in that we have, actually
- 20 you're going to, when bringing water up, no
- 21 material, and you'll be pumping that back into the
- 22 river. So in reality, the people are safe from a
- lot of pollution in that way.
- 24 And then another thing that's really
- 25 important is a lot of places in, in this area where

- 1 there could be pollution, there's slurry walls.
- 2 These slurry, slurry walls lock everything out. And
- 3 so a lot of places where pollution is a concern, we
- 4 have -- the slurry walls are very expensive, by the
- 5 way, but we have designated that we need to, we need
- 6 to protect the environment, and so some of these
- 7 slurry walls will have to be put in because of that.
- 8 Right now the river is low. It's
- 9 almost at a record. If we, if we could have moved
- 10 forward faster, we could be moving on this thing,
- and we could get this project done; it could save us
- 12 a lot of money, a lot of time, and a lot of
- 13 heartache.
- Oh, another thing, too, is when you
- 15 move water in, a lot of water, the wells will bring
- 16 a lot more water in, to be honest with you, than it,
- 17 than it did before. But when you move a lot of
- 18 water, the percentage of pollution is a lot less,
- 19 and, and then that water is all going back out. So,
- so it should be really environmentally sound I would
- 21 think. I would think that we're actually enhancing
- the environment by, by finishing this project.
- So I would ask you to, to issue us a
- 24 401 permit and, and let us move forward. I
- 25 appreciate your time. Thanks much.

- 1 HEARING OFFICER STUDER: Thank you, Mr.
- Wittenauer. Mark Kern. And he will be followed by
- 3 Edward Hillhouse.
- 4 MR. MARK KERN: I'm Mark Kern, K-E-R-N, I'm
- 5 the Chairman of the St. Clair County Board, and I'm
- 6 here tonight to ask for you to grant the
- 7 certifications that are the subject of tonight's
- 8 hearing.
- 9 These certifications will allow us to
- 10 continue working towards the necessary improvements
- 11 to our levees. Levees that protect some of the most
- 12 economically challenged areas in our region where
- many people cannot afford expensive flood insurance
- 14 for not only their homes, but also for their
- businesses. We're told by our engineers that we
- 16 preserve water quality, and that wetlands will, will
- 17 be mitigated.
- 18 It's time to remove the uncertainty
- 19 from this process. Uncertainty that's hung above
- 20 all our heads now for years like a sword of
- Damocles, that has a significant negative human and
- 22 economic impact. People's lives hang in the balance
- 23 with their own personal safety, onerous insurance
- 24 rates, and their ability to buy and sell -- to buy
- insurance, and if they can't, the ability to buy and

- 1 sell their, their homes is all impacted by this.
- 2 And in addition, job creation has slowed in the
- 3 region because of, because of the levee, lack of
- 4 FEMA accreditation on the levees. And so in order
- 5 to bring our economic impact back in the region, we
- 6 need to ask that these certifications be granted.
- 7 We need to expedite this project,
- 8 water levels are now favorable for construction, and
- 9 at this time people need employment. The people
- 10 that would be working on these levees are out of
- jobs, and they could -- jobs would be created by
- 12 putting this project forward. Our citizens deserve
- 13 safety and the certainty that this project delivers.
- 14 Thank you.
- 15 HEARING OFFICER STUDER: Thank you. Edward
- 16 Hillhouse.
- MR. EDWARD HILLHOUSE: Thank you, and good
- 18 evening. When you go last, last, you run the risk
- of it's good you bring your pen, because you've
- 20 marked through an awfully lot of things that have
- 21 already been said. Now I prepared a very good
- presentation. It's all marked up, because most of
- 23 it has been said.
- My name is Ed Hillhouse,
- 25 H-I-L-H-O-U-S-E. I'm Executive Director of

- 1 East/West Gateway Council of Governments, which
- 2 represents both sides of the river. We represent in
- 3 excess of 2.6 million people. We represent the
- 4 three counties that have been mentioned here.
- I have the numbers, but the former
- 6 executive director gave the numbers. Many of the
- 7 others have expressed the, the concern that, that
- 8 they have about the economic development, and I had
- 9 that, and then I thought, in a former life I was
- 10 Superintendent of Schools, so I will speak from the
- 11 standpoint of Superintendent of Schools, and I'll be
- 12 darned if the Superintendent of Schools didn't get
- 13 up and, and speak also.
- But on, on a, from a historical
- standpoint, in 2007 it was our organization,
- 16 East/West Gateway, that was asked by the leadership
- to look into and prepare a report that I think
- 18 you're all aware of that we, we prepared on the
- 19 levee. Came up with really some conclusions after
- the concern about the levee was to be deregulated,
- 21 and as a result of that, then the Prevention
- 22 District was formed in 2009. Basically representing
- 23 East/West Gateway, I urge you to make a quick
- 24 decision.
- The environmental assessment of 2012

- 1 states in January that the impact to wetlands and
- 2 water quality will be minimized to the greatest
- 3 extent feasible, including best management practices
- 4 and erosion control implemented to minimize
- 5 short-term problems. Accordingly, approval of the
- 6 three applications, 401 water quality certification
- 7 is an important prerequisite to the improvement of
- 8 the Metro East levee system, and based on that
- 9 finding of no significant impact, plus the decisive
- 10 and surprising need -- surpassing need to protect
- 11 the public safety, I sincerely respectfully request
- that you give your approval. And I thank you for
- 13 the time that you've spent.
- 14 HEARING OFFICER STUDER: Thank you,
- 15 Mr. Hillhouse. Kate -- is it Pawasarat? She'll be
- 16 followed by Jule Levin.
- MS. KATE PAWASARAT: Hi, my name is Kate
- Pawasarat, it's P-A-W-A-S-A-R-A-T, and I'm an
- interested citizen. And I guess I just had a few
- questions to help me better understand the process
- 21 that you go through to issue the 401 permit.
- 22 HEARING OFFICER STUDER: Sure.
- MS. KATE PAWASARAT: The first had to do
- 24 with the discussion of contamination and the fact
- 25 sheet for the MESD section of the levee system. It

- 1 looks like there was ground water that exceeded the
- 2 human health standard for bis (2-ethylhexyl)
- 3 phthalate, and I was wondering if you could maybe
- 4 explain a little bit more about how you take a look
- 5 at those test results and how you factor in dilution
- 6 with the river water to make sure that water quality
- 7 standards will be exceeded.
- 8 MR. KOCH: Okay, yes. Yeah, there was one
- 9 detection of bis(2-ethylhexyl) phthalate that was
- 10 above the human health criterion for that substance.
- 11 The other samples were non-detects, and I believe I
- mentioned that in that antidegradation assessment
- for the MESD levee. Bis(2-ethylhexyl) phthalate is
- 14 a, it's a common laboratory artifact. We've seen
- this several times at, you know, we see it at
- 16 municipal water treatment plants, we'll see it in
- 17 their effluent. Basically, that substance will show
 - up as an artifact due to contamination from sampling
- 18 bottles, or from the plastic tubing used to collect
- 19 the samples, what not.
- 20 We're pretty certain that, that's the
- 21 reason for that, that one high hit, but besides
- 22 that, again, this is, this was a well sample taken
- 23 under low Mississippi River -- Mississippi River
- 24 water conditions. During flooding that water would,
- 25 would force ground water and other flood waters up.

- 1 If that were sent to a pump station, it would be
- 2 instantaneously dilution -- diluted with the river.
- 3 I mean given the, the marginal increase above the
- 4 standard in relation to the amount of water present,
- 5 there's just no way that that substance would exceed
- 6 the standard in the stream.
- 7 And another thing to consider about
- 8 the bis(2-ethylhexyl) standard -- sorry,
- 9 bis(2-ethylhexyl) phthalate standard is that in the
- 10 human health criterion, and those criteria, they're
- 11 designated to protect against human consumption of
- 12 fish that are contaminated with that substance, and
- 13 also human ingestion of water, and I know this isn't
- 14 a drinking water supply, you know, but basically the
- 15 human health criteria do have a factor that includes
- drinking water. It's .001 liters per day. So
- 17 basically, someone would have to ingest this well
- water every day, eat fish from a river contaminated
- 19 with that substance every day throughout their life
- to, to basically be harmed by that substance. So
- 21 just to give you an idea of where the criteria
- 22 actually come from.
- MS. KATE PAWASARAT: And so that, was that
- 24 pollutant, it hasn't shown up in past testing?
- 25 MR. KOCH: No, not to my knowledge, no. But

- again, that's a pollutant that when we do our water
- 2 quality based effluent limit analysis for several
- 3 permits, you know, it doesn't have to be an
- 4 industry, it can be a municipal treatment plant or
- 5 what not, that substance does commonly show up, and
- 6 it comes up out of nowhere. And we've chased it
- 7 back to being laboratory error. Other states have
- 8 noticed that it's just one element when we see it
- 9 we're a little leery as to whether or not it's a
- 10 true result.
- MS. KATE PAWASARAT: And then my other
- 12 question had to do with how the 401 permit relates
- to the need for NPDES permits, and if that works
- 14 together. There was an email from February of 2012
- 15 where IEPA said that: Metro East Sanitary District
- 16 portion of the project, including Sauget, contains
- 17 the highest level of contaminants and will need an
- 18 NPDES permit for discharge of pollutants, including
- 19 polluted ground water from the relief well system to
- 20 surface waters.
- 21 So I was just trying to figure out
- 22 how that fits in, or is that a completely
- 23 separate...
- MR. FAUGHT: Sort of like connected is the,
- 25 for the 401 water quality certification we need to

- 1 basically verify that water quality standards will
- 2 be met. So if we see a need that an NPDES permit
- 3 will help make sure those standards are met, we may
- 4 bring an NPDES permit then. But I quess as far as
- 5 that February, the February document you saw, we did
- 6 a little more review and I think determined that
- 7 NPDES would not be necessary to verify that those
- 8 water quality standards would be maintained. So
- 9 that's sort of how they're connected.
- 10 MS. KATE PAWASARAT: Okay, so I guess my
- last question is probably not applicable anymore,
- but it sounded like in April the Flood Prevention
- District Council requested that the 401 permit be
- 14 delinked from NPDES permits, and now you're saying
- that there won't be any NPDES permits.
- 16 MS. TERRANOVA: There won't be an NPDES
- 17 permit because of the Federal Water Transfer Rule,
- 18 and that says that water transfers such as this case
- where the water is being transferred for flood
- 20 control is not subject to -- these water transfers
- 21 aren't subject to regulation under NPDES. So due to
- 22 that rule, we, we won't be issuing an NPDES. But
- 23 that's what, we'll be looking at the water quality
- 24 standards instead.
- MS. KATE PAWASARAT: Okay.

- 1 HEARING OFFICER STUDER: Thank you. Jule
- 2 Levin, and then following him will be Dennis
- 3 Pulcher.
- 4 MR. JULE LEVIN: Thank you for letting me
- 5 address the Board. A little of my background is I'm
- 6 a fifth generation farmer, I understand the nature
- 7 wetlands. As an ex-engineer with IDOT and developer
- 8 of the Prairie du Pont Business Park, I also
- 9 understand the intricacies and technicalities of
- 10 attaining a 404 permit, in my case it was three
- 11 years, with the help of the leading Kennedy Group
- 12 and Don Pirdy and Associates. As a, as a developer,
- they then hired me to help develop the criteria and
- 14 construction methods of the design and construction
- of the 24-acre mitigation site for the St. Clair
- 16 station.
- 17 Also as a levee board member,
- understanding the nature of the levees and the need
- 19 for this project to proceed without further road
- 20 blocks, would hope that the IEPA would understand
- 21 the necessity of letting us go forward. The
- 22 buildings of these wetlands isn't rocket science,
- 23 riparian, the plant species needed, you know, I'm
- aware of all that, I think we, we can work through
- 25 that. Like I say, we hold the lowest elected

- 1 position in the state of Illinois as levee board
- 2 members, but the burden that's been placed on it, on
- 3 us has been pretty heavy. We've worked very hard to
- 4 get where we're at now, and we can only hope that
- 5 the IEPA understands the importance and the
- 6 necessity that we move forward without these further
- 7 road blocks. Thank you.
- 8 HEARING OFFICER STUDER: Mr. Levin, for the
- 9 record, it's L-E-V-I-N, and first name is J-U-L-E.
- 10 MR. JULE LEVIN: Yes.
- 11 HEARING OFFICER STUDER: Thank you. Dennis
- 12 Pulcher.
- MR. DENNIS PULCHER: Dennis Pulcher,
- 14 P-U-L-C-H-E-R. I'm a local farmer along between the
- 15 Jefferson Barracks Bridge and up to Cahokia along
- that levee, and I'm 64 years old, I've seen that
- 17 river come up and down many many many times. I
- went through the '93 flood; I went through the '73
- 19 flood. And all of a sudden the levee's all of a
- 20 sudden decertified. And okay, let's get them
- 21 recertified, I support that. I'm also president of
- the Chamber of Commerce in Dupo/East Carondelet, and
- for their sake and the development issues that
- surround our community, you know, it's a positive
- 25 thing, and I want to see that happen.

- 1 But on a personal note, some of the
- 2 projects that are going to ensue to improve that
- 3 levee is going to impact those of us that farm along
- 4 the levee. And when I say along the levee, I'm
- 5 two-tenths of a mile from the levee. Lived there,
- 6 been there all my life.
- 7 And the water quality issues, I don't
- 8 know, the only thing I can say is that after
- 9 drinking all of that water, I'm bald headed; okay?
- 10 So is there water quality issues? I don't know.
- 11 You know, there wasn't, there wasn't 40 years ago,
- but now we can, now we can, now we can discover
- things in parts per billion. Now we can measure
- things much more precisely, and I don't know, does
- 15 it make it better or not? I don't -- I don't really
- 16 know. But I, I wonder about when you recertify the
- 17 levees, and if you do and a 401 permit goes through,
- 18 whether FEMA is going to follow your lead and
- 19 whether the RMA is going to follow your lead and
- give us back those criteria necessary, you know, to
- 21 ensure our properties are not, because I'm a fellow
- that pays 50 to \$100,000 a year for crop insurance,
- and that crop insurance is predicated by the RMA,
- and they just decertified all the areas that are
- 25 what's called high risk and called it, call it now

- 1 nonrated. And so I'm at the mercy of any insurance
- 2 company that I have to buy insurance from.
- 3 You know, and great exercise for all
- 4 the economic abilities that need to happen in this,
- 5 in this region, but those, but those of us that rely
- on and produce food and fiber for the rest of the
- 7 world, there are some intricate issues that are
- 8 going to have to play out here. And that, you know,
- 9 that's a big question for me. And when we
- 10 decertified after the '93 flood, that was the
- 11 biggest flood I've ever seen in my lifetime. And
- 12 all of a sudden we're decertified. And, I, you
- 13 know, it makes a real question mark in this old
- man's mind of why that was.
- 15 The interchanges with Clayco and the
- development, they're hinging on your decisions.
- 17 They definitely are. And you will certainly impact
- 18 positively with a positive determination on this 401
- 19 permit, okay, and I look, I look forward to that.
- 20 But there are some other issues that when you get in
- 21 the RMA and FEMA, you know, they're pretty much
- 22 autonomous. I've tried to, I've tried to talk with
- them years ago, and they won't even come see you.
- They won't call you back, and they won't talk to
- 25 you. They legislate what they choose to do when

- 1 they choose to do it. And so that's, that's an
- 2 interrelationship of government agencies that's
- 3 going to be affected I, hopefully by this, but
- 4 there's no indication anywhere that necessarily
- 5 that's going to happen. Thank you.
- 6 HEARING OFFICER STUDER: Thank you, Mr.
- 7 Pulcher.
- 8 Okay, I've got two registration cards
- 9 here that I don't see the -- Kathy, were you going
- 10 to speak for Kim?
- MS. KATHY ANDRIA: Yes, they sent me
- 12 questions.
- 13 HEARING OFFICER STUDER: Okay, I normally
- don't allow the times to go on, but I'll, what I'll
- do is I'll allow you to do that, but I'm going to
- 16 make sure that everyone in the group that hasn't
- 17 spoke yet --
- MS. KATHY ANDRIA: Sure.
- 19 HEARING OFFICER STUDER: -- has had that
- 20 opportunity, and then I'll come back --
- MS. KATHY ANDRIA: Absolutely.
- 22 HEARING OFFICER STUDER: -- if that's okay.
- MS. KATHY ANDRIA: No, absolutely.
- 24 HEARING OFFICER STUDER: Okay. Is there
- anyone in the room that hasn't spoken this evening

- 1 that would like to make comments this evening?
- 2 (No response.)
- 3 HEARING OFFICER STUDER: Let the record
- 4 indicate that there was no one that raised their
- 5 hand. Go ahead, Kathy.
- I believe Ms. Andrea has a couple of,
- 7 she's representing a couple of people that she would
- 8 like to ask questions on their behalf who could not
- 9 be here this evening. I do want to point out that
- 10 typically I don't allow the times to be added on to
- other people, but we have given everyone in the room
- 12 that wanted the opportunity to speak that
- opportunity, so now we are in a part of the hearing
- 14 where I will allow additional comments to be made.
- 15 MS. KATHY ANDRIA: The timing of the hearing
- was especially hard for people who had holiday plans
- 17 outside.
- This is from Kim Knowles, Prairie
- 19 Rivers Network: What are the concentrations of
- 20 total copper, total iron, total lead, total
- 21 manganese, total mercury, totally zinc, benzo (a)
- 22 pyrene and bis in the Mississippi River at the
- locations where the ground water is being
- 24 discharged? And what are the concentrations of
- 25 these pollutants in the wetlands to which they will

- be discharged?
- We're back to that, that issue again.
- 3 Have you -- can you identify the, the amount, the
- 4 concentrations in both parts to verify that there's
- 5 no transfer?
- 6 MR. KOCH: And you're saying in the
- 7 Mississippi River? The ground water and the
- 8 wetlands?
- 9 MS. KATHY ANDRIA: Right.
- MR. KOCH: We don't, I mean we don't have
- 11 data within some of the wetlands; we do have ground
- 12 water data, we do have surface water data, but, you
- 13 know, that data is not readily available, I'd have
- 14 to retrieve that through our STORET system. But
- 15 yes, that could be, that could be done.
- 16 MS. KATHY ANDRIA: Okay, and then we could
- 17 get that from you before --
- MR. KOCH: I could provide --
- 19 MS. KATHY ANDRIA: -- before the end of the
- 20 comment period so that we could comment on it?
- MR. KOCH: Sure. I'll do my best to do
- 22 that.
- 23 MS. KATHY ANDRIA: Okay. Did -- you
- 24 mentioned earlier that, that you did mercury
- 25 sampling, IEPA did mercury sampling.

- 1 MR. KOCH: Correct.
- 2 MS. KATHY ANDRIA: Is that the only sampling
- 3 you've done on, with IEPA, itself, and everything
- 4 else you relied on --
- 5 MR. KOCH: Correct.
- MS. KATHY ANDRIA: -- someone else's?
- 7 MR. KOCH: Correct. Again, the mercury data
- 8 used the, used the older detection limits which were
- 9 above our standards, so we went on and used the low
- 10 level mercury at a couple of the most problematic
- 11 sites in our mind. And that the average
- 12 concentrations from that data was below the human
- 13 health standard.
- 14 MS. KATHY ANDRIA: Kim also was concerned
- about the 1984 USGS data: It seems that the only
- data available regarding concentrations of metals is
- 17 the 1984 USGS report. How can the agency claim that
- 18 this data is representative of current conditions?
- MR. KOCH: Well, I'm not sure if we're
- 20 actually stating that that's what the present
- 21 concentrations are. Basically our review focused
- on, again, the organic concentrations and the metals
- that are in the ground water, you know, we've, we
- understand that that's, that's going to be, it's
- going to be high, that all the concentrations are

- going to be high, that's common throughout Illinois.
- We didn't necessarily feel that new data would,
- 3 would help us in any way in regards to the metals.
- 4 We saw the old data from the USGS report.
- I mean there was some other data out
- 6 there from the relief wells, but yeah, in general,
- 7 much of it came from that USGS report.
- 8 MS. KATHY ANDRIA: I'm -- afterwards I want
- 9 you to show me on maps where, where you've taken
- samples. Is it usual that you rely on someone else
- 11 to, to do the testing rather than IEPA doing its on
- 12 testing?
- MR. KOCH: Depends on the, the scenario.
- 14 Depends on if it's an NPDES situation or a 401
- 15 situation, but yeah, Illinois EPA, we do take our
- own surface water samples throughout the state, we
- 17 have our Ambient Program, but we do rely on the
- 18 applicants to collect their own data, their own
- 19 effluent data. In some cases we'll make applicants
- do biosurveys of their potentially affected area,
- 21 we'll make them take instream water quality samples,
- so yeah, we, generally we do require that they
- provide us with that data, and we feel comfortable
- 24 with that data, we don't believe there's any reason
- 25 to not believe that data is valid.

- 1 MS. KATHY ANDRIA: How can IEPA verify that installation of relief wells to drains, discharge 3 pipes will not cause the transfer of ground water contaminants that would not be transferred but for 5 the installation of these structures? In other 6 words, can you verify that additional ground water 7 contaminants will not be discharged from the landward area to the river, or to the landward 8 9 wetlands? 10 MR. KOCH: The installation of these relief 11 structures should not add or modify the pollutant 12 loading in any way. I mean again, the only way this 13 ground water comes to the surface is by way of the 14 river, itself. I mean the actual process of fixing 15 these relief structures is not going to add any 16 pollutants. 17 MS. KATHY ANDRIA: Is there -- you haven't defined a mixing zone. Is -- you just assumed that 18 19 the river is going to take whatever? 20 MR. KOCH: You don't, you don't have to 21 define a mixing zone unless an acute water quality 22 standard is exceeded. And in that instance, you do have to define a mixing zone, but outside of that, 23 24 you don't need to actually calculate a --
- 25 HEARING OFFICER STUDER: We're starting to

- 1 get into some things that are more relevant to an
- 2 NPDES --
- 3 MS. KATHY ANDRIA: Okay.
- 4 HEARING OFFICER STUDER: -- rather than a
- 5 401.
- 6 MS. KATHY ANDRIA: Okay. Does -- at what
- 7 point did you, in this process, did you decide that
- 8 there weren't, there wasn't going to be any
- 9 contamination? Because early in the process I
- 10 thought you guys were pretty sure that there was
- 11 contamination, because the, all the data is there.
- MR. KOCH: Well, to be honest, I wasn't
- involved in the project, the project until later on,
- but I guess our initial concerns were that we, we
- 15 thought it needed an NPDES permit, but we later found
- out that through the EPA Water Transfer Rule, an
- 17 NPDES permit is not required, because this activity
- of transferring the water to another water of the
- 19 United States without adding a pollutant, that does
- 20 not require an NPDES. So that's where our initial
- 21 concerns arose from.
- MS. KATHY ANDRIA: Maybe the attorney could
- ask -- answer this. What's to stop from polluter
- 24 from just getting some municipality to do the
- 25 releasing, and then it's just a water transfer.

- 1 MS. TERRANOVA: Right. Well, I mean nothing 2 essentially, but just because there's no NPDES permit 3 doesn't mean that the pollutants aren't being addressed. I mean the water transfer only applies 5 if there's no additional pollutants being added. If 6 there are being pollutants being transferred, that's 7 where they're addressing them through 401 to make 8 sure water quality standards are met. So if they're 9 naturally occurring, or if they're from a super fund 10 site, the standards still have to be met. 11 MR. KOCH: If this water was conveyed 12 through an NPDES facility, whether it's industrial 13 discharge or a municipal discharger, that activity 14 requires a permit, yeah, somebody already has a permit, but yeah, that's not necessarily the boldest 15 16 one to take advantage of, I don't believe. I mean 17 under that scenario the transfer rule, and I presume 18 we'll provide you with this in response to the 19 summary, but the transfer rule specifies that you 20 can't intervene the water, you know, with an 21 industrial, municipal or commercial use, and you 22 can't add any pollutant to it. And under this scenario, we don't feel this project falls under the 23 24 need for an NPDES permit.
- 25 MS. KATHY ANDRIA: Yeah, I think --

- 1 HEARING OFFICER STUDER: Let me interject
- 2 here, too --
- 3 MS. KATHY ANDRIA: Sure.
- 4 HEARING OFFICER STUDER: -- whether an NPDES
- 5 permit is issued or not really is not relevant in a
- 6 401.
- 7 MS. KATHY ANDRIA: Okay.
- 8 HEARING OFFICER STUDER: Now I've given a
- 9 lot of liberty to allow some very basic questions,
- 10 but I'm going to lower the boom here --
- MS. KATHY ANDRIA: Okay.
- 12 HEARING OFFICER STUDER: -- it's not
- 13 relevant in that proceeding.
- 14 MS. KATHY ANDRIA: Okay. Could you explain
- a little bit how relief wells operate to remove
- 16 ground water? Do they remove the ground water that
- has seeped under the levee, and the water -- but
- 18 also the water that is draining toward the river,
- 19 and as such, might the discharge -- and I guess
- that's part of what you don't want me to talk about.
- You made it hard, Dean. These are
- 22 important questions.
- 23 HEARING OFFICER STUDER: If you, if you
- think that you really need them in the record, they
- 25 can be submitted in writing --

- 1 MS. KATHY ANDRIA: Right.
- 2 HEARING OFFICER STUDER: -- because I won't
- 3 be here to object.
- 4 MS. KATHY ANDRIA: Right.
- 5 HEARING OFFICER STUDER: However, we are not
- 6 necessarily going to provide a response to items
- 7 that are not relevant to the proceeding.
- 8 MS. KATHY ANDRIA: Right, no, I know, but
- 9 the fact that you're, you're short circuiting the
- need for an NPDES with this process I think should
- allow us to ask questions about the NPDES, since
- presumably there won't be an NPDES hearing. So
- other -- you know, I think that's only fair.
- 14 HEARING OFFICER STUDER: You have your right
- 15 to your opinion, however, we don't necessarily have
- 16 to agree with this being the appropriate venue for
- 17 that to take place.
- 18 MS. KATHY ANDRIA: And I appreciate you
- 19 allowing me to say that.
- I'd like to move to Cindy Skrukrud
- 21 from the Sierra Club, her comments. Why did --
- 22 HEARING OFFICER STUDER: Can I interrupt for
- 23 a second?
- MS. KATHY ANDRIA: Sure.
- 25 HEARING OFFICER STUDER: She spoke for Kim

- 1 Knowles before, and --
- 2 MS. KATHY ANDRIA: K-N-O-W-L-E-S, Prairie
- 3 Rivers Network, and I can provide you with the
- 4 address.
- 5 HEARING OFFICER STUDER: And now she's
- 6 proceeding with Cindy --
- 7 MS. KATHY ANDRIA: Cindy Skrukrud, who's the
- 8 Clean Water Advocate for the Illinois Chapter of the
- 9 Sierra Club.
- 10 Why did -- S-K-R-U-K-R-U-D.
- 11 Why did IEPA have the Flood
- 12 Prevention District Council determine ground water
- quality and presumed quality of proposed discharge
- 14 by determining averages? Why didn't you just
- 15 require them to follow the standard reasonable
- 16 potential to exceed water quality standards analysis
- 17 or an RPA?
- MR. KOCH: Well, again, this, a Reasonable
- 19 Potential Analysis wasn't done on the data set. We
- looked at the averages, because in general, the
- 21 standards that were, that had a potential to be
- 22 exceeded were the chronic standards. A Reasonable
- Potential Analysis gets into, you know, the amount
- of data that you have and how certain, you know,
- 25 what the uncertainty is of that data, and again,

- 1 we're not going to run that through the analysis,
- 2 you need a multitude of data to actually do that
- 3 analysis. And again, if this was an NPDES situation,
- 4 you know, a permit that has five years of data, then
- 5 sure, we'd run that through the analysis, but again,
- 6 this is just based on background data we're looking
- 7 at, you know, we're looking at background metals
- 8 data, we're not going to do a Reasonable Potential
- 9 Analysis on that.
- 10 MS. KATHY ANDRIA: The document states that
- 11 the final construction drawings are estimated to be
- 12 complete in late spring of 2013. Why are you
- proposing to certify this project now when final
- design has not yet been determined?
- MR. FAUGHT: Well, we have a good idea of
- 16 what the impacts are going to be, which is what the
- impacts of wetlands and the streams and any
- 18 jurisdictional waters, and that's the, the, what
- we're supposed to be permitting, so we do have a,
- 20 what, what impacts are going to occur that need to
- 21 be reviewed in front us.
- MS. KATHY ANDRIA: Does this happen in other
- 23 cases? That you issue a permit before a project has
- 24 a complete proposal?
- 25 MR. FAUGHT: Honestly, not often, but it has

- 1 before when, again, when we do know what, what
- waters are going to be impacted and how they're
- 3 going to be mitigated for. As long as we have those
- details, we usually have enough to proceed.
- 5 MS. KATHY ANDRIA: Do you -- does IEPA get
- 6 involved with the mitigation in terms of what --
- 7 where wetlands and what kind of wetlands are being
- 8 mitigated, mitigated? Or is that a Corps function?
- 9 MR. FAUGHT: Normally it would be both the
- 10 Corps and us to look at it. It's part of the, part
- of the antidegradation review is the mitigation plan
- and making sure for places of aquatic functions.
- MS. KATHY ANDRIA: Okay. MES -- Metro East
- 14 Sanitary District has two new relief wells in
- approximate stations, 113 -- 1133 and 1135. What
- 16 evaluation has been made of the impact which the
- 17 discharge from these wells will have on the water
- 18 quality of the receiving marsh and creek?
- 19 MR. FAUGHT: I think we're going to have to
- get back to you on the responsive summary on that
- one, I just don't have all the maps in front of me,
- but we can get you that answer in the responsive
- 23 summary.
- MS. KATHY ANDRIA: Has the IEP -- oh, well,
- 25 that, I know the answer to that.

- 1 Can you explain what factors have led
- 2 to the situation in which ground water contamination
- 3 in Sauget area Site R as described is found below
- 4 the depth of levee relief wells, given that the
- 5 contamination originally came from the surface?
- In other words, how is it
- 7 contaminated down here, but not in between, when
- 8 you're talking about the wells, there's a whole
- 9 section --
- 10 MR. FAUGHT: Yeah. I honestly don't know
- all the geology, but I do know there's geological
- 12 reports out there that basically define there are
- three geological layers. But I didn't do those
- 14 reports, but a geologist person more familiar with
- that did. So we're basing it off those reports
- 16 essentially.
- MS. KATHY ANDRIA: So a geologist has to
- 18 tell me about how something gets from the top to the
- 19 bottom without going through the middle? Is that
- what you're saying?
- MR. FAUGHT: No, I'm just saying there is a
- 22 study done on the area that shows three defined
- 23 layers. And that's what we know.
- MS. KATHY ANDRIA: Does the table, the
- 25 ground water monitoring well sample analytic data,

- does that include all the organics and metals that
- were sampled in the area?
- 3 MR. KOCH: I believe so.
- 4 MS. KATHY ANDRIA: Iron, manganese, mercury,
- 5 zinc, benzo (a) pyrene, bis, are all listed as
- 6 exceeding water quality standards, is that correct?
- 7 MR. KOCH: I don't believe that's correct.
- 8 I'd have to see the data you're looking at.
- 9 MS. KATHY ANDRIA: Okay, I'm reading her
- 10 questions that she emailed me.
- MR. KOCH: Oh, okay.
- MS. KATHY ANDRIA: And I've got --
- MR. KOCH: There was only one sample of
- bis (2-ethylhexyl) phthalate above the human health
- 15 criterion. That was the substance, only substance
- of concern.
- 17 MS. KATHY ANDRIA: I think this is what
- 18 she's...
- 19 (Ms. Andria hands document to Mr. Koch.)
- 20 (Mr. Koch peruses document.)
- 21 HEARING OFFICER STUDER: What I'm going to
- 22 suggest is that a copy of that be submitted with
- 23 post comment --
- MS. KATHY ANDRIA: Okay.
- 25 HEARING OFFICER STUDER: -- comments during

- 1 the comment period, and we can respond more fully
- then in the responsiveness summary to that question.
- 3 MS. KATHY ANDRIA: If a proper RPA had been
- done, would other metals and organics on the list
- 5 show up as an concern? For example, what about
- 6 copper?
- 7 MR. KOCH: Well, I can't really answer that
- 8 without doing an analysis and actually looking at
- 9 all the copper data.
- 10 MS. KATHY ANDRIA: Okay. Well, we have some
- 11 discharge questions, which I will not ask --
- 12 HEARING OFFICER STUDER: Appreciate that.
- MS. KATHY ANDRIA: -- per the penalty of
- 14 getting the hook.
- The -- there's a document that we
- 16 have that was entitled -- and I, I tried to review
- the documents, I forwarded the documents early to
- 18 IEPA and I was unable to review them, and I tried a
- 19 number of times and I couldn't get an answer back,
- and then I was told they hadn't been cleared with an
- 21 attorney, and I'm very grateful to Les Sterman, he
- 22 did provide me with some of the documents that we
- 23 could, we could view, we didn't see your file, but,
- you know, we really want to see your file, so I hope
- 25 that we can do that. I think that everybody seemed

- 1 to be on, through the holidays, no one was answering
- 2 the phone, so I understand it was a bad time, the
- 3 timing was bad, but ...
- 4 Okay, now there's another attachment
- 5 A, there are, it's called Model Pollutants, and it's
- 6 got a whole bunch of ground water monitoring
- 7 analytical parameters, it's got a whole huge amount
- 8 of things under Sauget, under Hartford, under
- 9 Cremlick, and under ConocoPhillips. What do the
- 10 asterisks denote? It's not noted on here.
- 11 MR. KOCH: I don't have that document in
- 12 front of me.
- 13 (Ms. Andria presents document to Mr. Koch.)
- MR. KOCH: And again, I'll probably have to
- 15 get back to you as far as the summary.
- 16 HEARING OFFICER STUDER: Again, I'll follow
- the same suggestion that I did a few minutes ago,
- and I'm going to suggest that that be submitted
- 19 along with post hearing comments, and we'll respond
- 20 more fully in writing in the responsiveness summary.
- 21 MS. KATHY ANDRIA: Okay, I'm going to submit
- 22 the rest of the questions and the comments. And are
- you, can we get -- call you and ask some of these
- 24 questions?
- MR. KOCH: Sure.

1 MS. KATHY ANDRIA: I mean they won't be on 2 the record, but maybe we could get answers, because 3 if we don't know the answers, then we can't comment on them. MR. KOCH: No, I understand. Yeah, you can 5 get my information afterwards. 6 7 MS. KATHY ANDRIA: Okay. 8 HEARING OFFICER STUDER: As long as you 9 understand that what happens on there obviously 10 wouldn't be in the record. 11 MS. KATHY ANDRIA: Right. 12 HEARING OFFICER STUDER: Okay. 13 MS. KATHY ANDRIA: No, I understand, I 14 appreciate it. And thank you very much, everybody. 15 HEARING OFFICER STUDER: Thank you. Before 16 we adjourn, I want to remind everyone that the 17 comment period is open until February 4th, 2013. I 18 appreciate your patience, and I appreciate everyone 19 showing up, especially over the, over the holiday 20 season, it is a bad time for, for everyone, and I 21 appreciate you all being here this evening. 22 If no one has anything else, this 23 hearing is adjourned. Thank you.

(Public Hearing adjourned at 8:06 p.m.)

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CERTIFICATE OF REPORTER
I, Pamela K. Needham, Certified Court
Reporter, Notary Public within and for the State of
Missouri, do certify that the testimony which
appears in the foregoing hearing was taken by me to
the best of my ability and thereafter reduced to
typewriting under my direction; that I am neither
counsel for, related to, nor employed by any of the
parties to the action in which this deposition was
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