Notice No. SKT:11122001.bah

Public Notice Beginning Date: January 27, 2012

Public Notice Ending Date: February 27, 2012

National Pollutant Discharge Elimination System (NPDES)
Permit Program

PUBLIC NOTICE/FACT SHEET

of

Draft Reissued NPDES Permit to Discharge into Waters of the State

Public Notice/Fact Sheet Issued By:

Illinois EPA
Division of Water Pollution Control
Permit Section
1021 North Grand Avenue East
Post Office Box 19276
Springfield, Illinois 62794-9276
217/782-0610

Name and Address of Discharger:

City of Paxton 145 South Market Street Paxton, Illinois 60957 Name and Address of Facility:

City of Paxton STP

1 - 1/2 Miles Southeast of Paxton

Paxton, Illinois (Ford County)

The Illinois Environmental Protection Agency (IEPA) has made a tentative determination to issue a NPDES Permit to discharge into the waters of the state and has prepared a draft Permit and associated fact sheet for the above named discharger. The Public Notice period will begin and end on the dates indicated in the heading of this Public Notice/Fact Sheet. All comments on the draft Permit and requests for hearing must be received by the IEPA by U.S. Mail, carrier mail or hand delivered by the Public Notice Ending Date. Interested persons are invited to submit written comments on the draft Permit to the IEPA at the above address. Commentors shall provide his or her name and address and the nature of the issues proposed to be raised and the evidence proposed to be presented with regards to those issues. Commentors may include a request for public hearing. Persons submitting comments and/or requests for public hearing shall also send a copy of such comments or requests to the Permit applicant. The NPDES Permit and notice numbers must appear on each comment page.

The application, engineer's review notes including load limit calculations, Public Notice/Fact Sheet, draft Permit, comments received, and other documents are available for inspection and may be copied at the IEPA between 9:30 a.m. and 3:30 p.m. Monday through Friday when scheduled by the interested person.

If written comments or requests indicate a significant degree of public interest in the draft Permit, the permitting authority may, at its discretion, hold a public hearing. Public notice will be given 45 days before any public hearing. Response to comments will be provided when the final Permit is issued. For further information, please call Surinder Tandon at 217/782-0610.

The following water quality and effluent standards and limitations were applied to the discharge:

Title 35: Environmental Protection, Subtitle C: Water Pollution, Chapter I: Pollution Control Board and the Clean Water Act were applied in determining the applicable standards, limitations and conditions contained in the draft Permit.

The applicant is engaged in treating domestic wastewater for the City of Paxton.

The length of the Permit is approximately 5 years.

The main discharge number is 001. The seven day once in ten year low flow (7Q10) of the receiving stream unnamed tributary of Big Four Ditch is 0 cfs.

The design average flow (DAF) for the facility is 0.51 million gallons per day (MGD) and the design maximum flow (DMF) for the facility is 1.42 MGD. Treatment consists of screening, excess flow treatment, activated sludge, secondary clarifiers, and rapid sand filtration. Sludge is treated by aerobic digestion, sludge lagoons and land application of sludge.

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This Reissued Permit does not increase the facility's DAF, DMF, concentration limits, and/or load limits.

Pursuant to the waiver provisions authorized by 40 CFR § 123.24, this draft permit is within the class, type, and size for which the Regional Administrator, Region V, has waived his right to review, object, or comment on this draft permit action.

This Permit recognizes and continues the year-round disinfection exemption approved by the IEPA on January 29, 1994 and included in past NPDES permit actions since that date. It is the IEPA's tentative decision that under Illinois Pollution Control Board regulations, the following reach of waterbody is not classified for primary contact use activities and is not subject to the fecal coliform water quality standard of 35 III. Adm. Code 302.209.

This draft permit does not contain requirements for disinfection of the discharge from discharge numbers(s) 001 and 002. Unnamed tributary of Big Four Ditch from the point of discharge to the confluence with the Big Four Ditch has been determined to be unsuited to support primary contact activities (swimming) due to physical, hydrologic or geographic configuration. Anyone knowing of primary contact activities occurring within this water segment is invited to submit comments to the IEPA. Comments should give the nature of the activities (i.e swimming, fishing, canoeing, etc.), the location and months of the year when these activities have been observed. The IEPA is also interested in obtaining information on the proximity of residential dwellings and the accessibility of the public to this water segment. Anyone with such information is asked to submit comments to the IEPA on this draft permit action. Instructions for submitting comments are contained earlier in this document.

Application is made for the existing discharge(s) which are located in Ford County, Illinois. The following information identifies the discharge point, receiving stream and stream classifications:

Discharge <u>Number</u>	Receiving Stream	<u>Latitude</u>	<u>Longitude</u>	Stream Classification	Integrity Rating
001	Unnamed tributary of Big Four Ditch	40° 25′ 43″ North	88° 05′ 17" West	General Use	Not Rated
002	Unnamed tributary of Big Four Ditch	40° 25′ 43″ North	88° 05′ 18" West	General Use	Not Rated
003	Unnamed tributary of Big Four Ditch	40° 25′ 42″ North	88° 05′ 18" West	General Use	Not Rated
A03	Unnamed tributary of Big Four Ditch	40° 25' 42" North	88° 05' 19" West	General Use	Not Rated
B03	Unnamed tributary of Big Four Ditch	40° 25′ 43″ North	88° 05′ 20" West	General Use	Not Rated
C03	Unnamed tributary of Big Four Ditch	40° 25′ 43″ North	88° 05′ 20" West	General Use	Not Rated

To assist you further in identifying the location of the discharge(s) please see the attached map.

The stream segment(s), no segment designation, receiving the discharge from outfall(s) 001, 002, 003, A03, B03 and C03 are not on the 303 (d) list of impaired waters.

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The discharge(s) from the facility is (are) proposed to be monitored and limited at all times as follows:

Discharge Number(s) and Name(s): 001 Gravity STP Outfall and 002 High Receiving Stream Pumped STP Outfall

Load limits computed based on a design average flow (DAF) of 0.51 MGD (design maximum flow (DMF) of 1.42 MGD).

The effluent of the above discharge(s) shall be monitored and limited at all times as follows:

	LOAD LIMITS lbs/day <u>DAF (DMF)*</u>		CONCENTRATION LIMITS mg/L				
<u>Parameter</u>	Monthly <u>Average</u>	Weekly <u>Average</u>	Daily <u>Maximum</u>	Monthly Average	Weekly <u>Average</u>	Daily <u>Maximum</u>	<u>Regulation</u>
CBOD <sub>5</sub>	43 (118)		85 (237)	10		20	35 IAC 304.120 40 CFR 133.102
Suspended Solids	51 (142)		102 (284)	12		24	35 IAC 304.120 40 CFR 133.102
рН	Shall be in th	e range of 6 t	o 9 Standard L	Jnits			35 IAC 304.125
Fecal Coliform	Monitor only (May through October)					35 IAC 309.146	
Chlorine Residual						0.05	35 IAC 302.208
Ammonia Nitrogen: March	5.5 (15)	14 (39)	18 (51)	1.3	3.3	4.3	35 IAC 355 and 35 IAC 302
AprMay/SeptOct.	4.7 (13)		13 (36)	1.1		3.0	
June-August	3.8 (11)	9.8 (27)	13 (36)	0.9	2.3	3.0	
NovFeb.	6.8 (19)		24 (66)	1.6		5.6	
				Monthly Avg. not less than	Weekly Avg. not less than	Daily Minimum	
Dissolved Oxygen March-July				N/A	6.0	5.0	35 IAC 302.206
August-February				5.5	4.0	3.5	

<sup>\*</sup>Load Limits are calculated by using the formula: 8.34 x (Design Average and/or Maximum Flow in MGD) x (Applicable Concentration in mg/L).

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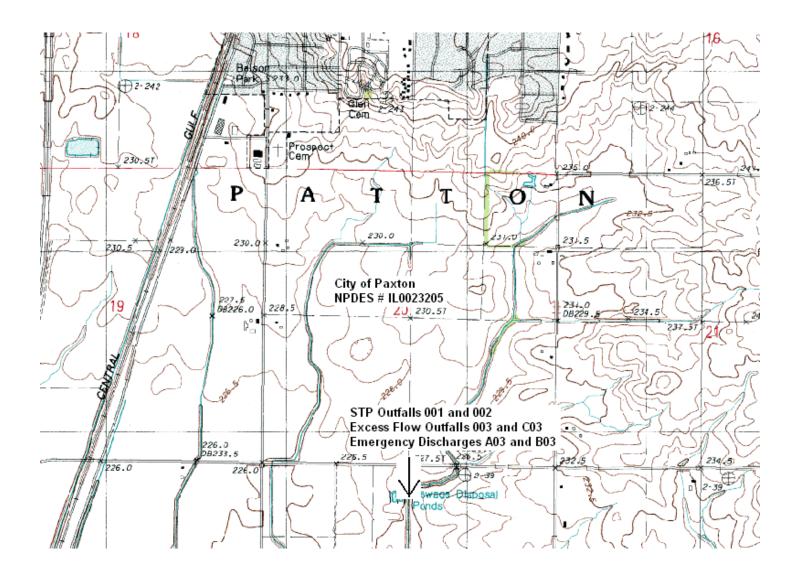
This Permit contains an authorization to treat and discharge excess flow as follows:

Discharge Number(s) and Name(s): 003 Excess Flow Outfall and C03 Blended STP Flow Outfall

	CONCENTRATION LIMITS (mg/L)	
<u>Parameter</u>	Monthly Average	<u>Regulation</u>
BOD <sub>5</sub>	30	40 CFR 133.102
Suspended Solids	30	40 CFR 133.102
Fecal Coliform	Daily Maximum Shall Not Exceed 400 per 100 mL	35 IAC 304.121
рН	Shall be in the range of 6 to 9 Standard Units	35 IAC 304.125
Chlorine Residual	0.75	35 IAC 304.208

This draft Permit also contains the following requirements as special conditions:

- 1. Reopening of this Permit to include different final effluent limitations.
- 2. Operation of the facility by or under the supervision of a certified operator.
- 3. Submission of the operational data in a specified form and at a required frequency at any time during the effective term of this Permit.
- 4. More frequent monitoring requirement without Public Notice in the event of operational, maintenance or other problems resulting in possible effluent deterioration.
- 5. Prohibition against causing or contributing to violations of water quality standards.
- 6. Recording the monitoring results on Discharge Monitoring Report Forms using one such form for each outfall each month and submitting the forms to IEPA each month.
- 7. The provisions of 40 CFR Section 122.41(m) & (n) are applicable and are hereby incorporated by reference.
- 8. Effluent sampling point location.
- 9. Controlling the sources of infiltration and inflow into the sewer system.
- 10. A requirement to monitor and a limit of 0.05 mg/L for residual chlorine when it is used.
- 11. Submission of annual fiscal data.
- 12. Conditional authorization to discharge from high level emergency bypass(es) based on 40 CFR.
- 13. Submission of semi annual reports indicating the quantities of sludge generated and disposed.
- 14. A requirement of Capacity, Management, Operations and Maintenance (CMOM) plan.



Illinois Environmental Protection Agency

Division of Water Pollution Control

1021 North Grand Avenue East

Post Office Box 19276

Springfield, Illinois 62794-9276

## NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

Reissued (NPDES) Permit

Expiration Date: Issue Date: Effective Date:

Name and Address of Permittee:

City of Paxton

145 South Market Street

Paxton, Illinois 60957

City of Paxton STP

1 - 1/2 Miles Southeast of Paxton

Paxton, Illinois (Ford County)

Receiving Waters: Unnamed tributary of Big Four Ditch

In compliance with the provisions of the Illinois Environmental Protection Act, Title 35 of the Ill. Adm. Code, Subtitle C, Chapter I, and the Clean Water Act (CWA), the above-named Permittee is hereby authorized to discharge at the above location to the above-named receiving stream in accordance with the standard conditions and attachments herein.

Permittee is not authorized to discharge after the above expiration date. In order to receive authorization to discharge beyond the expiration date, the Permittee shall submit the proper application as required by the Illinois Environmental Protection Agency (IEPA) not later than 180 days prior to the expiration date.

Alan Keller, P.E. Manager, Permit Section Division of Water Pollution Control

SAK:SKT:11122001.bah

### Effluent Limitations, Monitoring, and Reporting

#### **FINAL**

Discharge Number(s) and Name(s): 001 Gravity STP Outfall and 002 High Receiving Stream Pumped STP Outfall

Load limits computed based on a design average flow (DAF) of 0.51 MGD (design maximum flow (DMF) of 1.42 MGD).

Excess flow facilities (if applicable) shall not be utilized until the main treatment facility is receiving its maximum practical flow.

From the effective date of this Permit until the expiration date, the effluent of the above discharge(s) shall be monitored and limited at all times as follows:

	LO	AD LIMITS lbs DAF (DMF)*	•	CONCENTRATION LIMITS mg/L				
<u>Parameter</u>	Monthly <u>Average</u>	Weekly <u>Average</u>	Daily <u>Maximum</u>	Monthly <u>Average</u>	Weekly <u>Average</u>	<u>Daily</u> <u>Maximum</u>	Sample <u>Frequency</u>	Sample <u>Type</u>
Flow (MGD)							Continuous	
CBOD <sub>5</sub> **	43 (118)		85 (237)	10		20	2 Days/Month	Composite
Suspended Solids	51 (142)		102 (284)	12		24	2 Days/Month	Composite
pH	Shall be in the	he range of 6	to 9 Standard	Units			2 Days/Month Grab	
Fecal Coliform***							2 Days/Month	Grab
Chlorine Residual						0.05	***	Grab
Ammonia Nitrogen: As (N) March	5.5 (15)	14 (39)	18 (51)	1.3	3.3	4.3	2 Days/Month	Composite
April-May/SeptOct.	4.7 (13)	(5.57)	13 (36)	1.1		3.0	2 Days/Month	Composite
June-August	3.8 (11)	9.8 (27)	13 (36)	0.9	2.3	3.0	2 Days/Month	Composite
NovFeb.	6.8 (19)		24 (66)	1.6		5.6	2 Days/Month	Composite
				Monthly Average not less than	Weekly Average not less than	Daily Minimum		
Dissolved Oxygen March-July				N/A	6.0	5.0	2 Days/Month	Grab
August-February				5.5	4.0	3.5	2 Days/Month	Grab

<sup>\*</sup>Load limits based on design maximum flow shall apply only when flow exceeds design average flow.

Flow shall be reported on the Discharge Monitoring Report (DMR) as monthly average and daily maximum.

pH shall be reported on the DMR as minimum and maximum value.

Dissolved oxygen shall be reported on the DMR as a minimum value.

<sup>\*\*</sup>Carbonaceous BOD<sub>5</sub> (CBOD<sub>5</sub>) testing shall be in accordance with 40 CFR 136.

<sup>\*\*\*</sup>Fecal Coliform shall be monitored May thru October with sample results reported as a daily maximum value on the DMR.

<sup>\*\*\*\*</sup>See Special Condition 10.

## Effluent, Limitations, Monitoring, and Reporting

Discharge Number(s) and Name(s): 003 Excess Flow Outfall and C03 Blended STP Flow Outfall

From the effective date of this Permit until the expiration date, the effluent of the above discharge(s) shall be monitored and limited at all times as follows:

	CONCENTRATION LIMITS (mg/L)		
<u>Parameter</u>	Monthly Average	Sample Frequency	Sample Type
Total Flow (MG)		Daily When Discharging	Continuous
BOD <sub>5</sub>	30	Daily When Discharging	Grab
Suspended Solids	30	Daily When Discharging	Grab
Fecal Coliform	Daily Maximum Shall not Exceed 400 per 100 mL	Daily When Discharging	Grab
рН	Shall be in the range of 6 to 9 Standard Units	Daily When Discharging	Grab
Chlorine Residual	0.75	Daily When Discharging	Grab

Total flow in million gallons shall be reported on the Discharge Monitoring Report (DMR) in the quantity maximum column.

Report the number of days of discharge in the comments section of the DMR.

 $\mathsf{BOD}_5$  and Suspended Solids shall be reported on the DMR as a monthly average concentration.

Fecal Coliform shall be reported on the DMR as daily maximum.

pH shall be reported on the DMR as a minimum and a maximum.

Chlorine Residual shall be reported on the DMR as monthly average.

# Influent Monitoring, and Reporting

The influent to the plant shall be monitored as follows:

<u>Parameter</u>	Sample Frequency	Sample Type
Flow (MGD)	Continuous	
BOD <sub>5</sub>	2 Days/Month	Composite
Suspended Solids	2 Days/Month	Composite

Influent samples shall be taken at a point representative of the influent.

Flow (MGD) shall be reported on the Discharge Monitoring Report (DMR) as monthly average and daily maximum.

 $\mathsf{BOD}_5$  and Suspended Solids shall be reported on the DMR as a monthly average concentration.

### **Special Conditions**

<u>SPECIAL CONDITION 1</u>. This Permit may be modified to include different final effluent limitations or requirements which are consistent with applicable laws, regulations, or judicial orders. The IEPA will public notice the permit modification.

SPECIAL CONDITION 2. The use or operation of this facility shall be by or under the supervision of a Certified Class 2 operator.

<u>SPECIAL CONDITION 3</u>. The IEPA may request in writing submittal of operational information in a specified form and at a required frequency at any time during the effective period of this Permit.

<u>SPECIAL CONDITION 4</u>. The IEPA may request more frequent monitoring by permit modification pursuant to 40 CFR § 122.63 and <u>Without Public Notice</u> in the event of operational, maintenance or other problems resulting in possible effluent deterioration.

<u>SPECIAL CONDITION 5</u>. The effluent, alone or in combination with other sources, shall not cause a violation of any applicable water quality standard outlined in 35 III. Adm. Code 302.

<u>SPECIAL CONDITION 6.</u> The Permittee shall record monitoring results on Discharge Monitoring Report (DMR) Forms using one such form for each outfall each month.

In the event that an outfall does not discharge during a monthly reporting period, the DMR Form shall be submitted with no discharge indicated.

The Permittee may choose to submit electronic DMRs (eDMRs) instead of mailing paper DMRs to the IEPA. More information, including registration information for the eDMR program, can be obtained on the IEPA website, http://www.epa.state.il.us/water/edmr/index.html.

The completed Discharge Monitoring Report forms shall be submitted to IEPA no later than the 25th day of the following month, unless otherwise specified by the permitting authority.

Permittees not using eDMRs shall mail Discharge Monitoring Reports with an original signature to the IEPA at the following address:

Illinois Environmental Protection Agency Division of Water Pollution Control Attention: Compliance Assurance Section, Mail Code # 19 1021 North Grand Avenue East Post Office Box 19276 Springfield, Illinois 62794-9276

SPECIAL CONDITION 7. The provisions of 40 CFR Section 122.41(m) & (n) are applicable and are hereby incorporated by reference.

SPECIAL CONDITION 8. Samples taken in compliance with the effluent monitoring requirements shall be taken:

- A. For Discharge Number 001 and 002 During dry weather flows (no excess flow discharge), samples shall be taken at a point representative of the flows but prior to entry into the receiving stream. During periods of excess flow discharge, CBOD<sub>5</sub>, Suspended Solids, and Ammonia Nitrogen, if Ammonia Nitrogen monitoring and sampling is required on the Effluent Limitations, Monitoring, and Reporting Page of this Permit, shall be monitored at a point representative of the discharge but prior to admixture with the excess flow. If Fecal Coliform limits are different for Discharge Numbers 001 and A01, sampling shall occur at a point representative of the discharge and prior to admixture, if hardware allows. Other parameters may be sampled after admixture but prior to entry into the receiving stream.
- B. For Discharge Number 003 and C03 Samples for all parameters shall be taken at a point representative of the discharge but prior to entry into the receiving stream. If Fecal Coliform limits are different for dry weather flow and excess flows, sampling shall occur at a point representative of the discharge and prior to admixture, if hardware allows. The sampling point for other parameters may be at a point after admixture with the dry weather flows.

<u>SPECIAL CONDITION 9</u>. This Permit may be modified to include requirements for the Permittee on a continuing basis to evaluate and detail its efforts to effectively control sources of infiltration and inflow into the sewer system and to submit reports to the IEPA if necessary.

<u>SPECIAL CONDITION 10</u>. For Discharge No. 001 and 002, any use of chlorine to control slime growths, odors or as an operational control, etc. shall not exceed the limit of 0.05 mg/L (daily maximum) total residual chlorine in the effluent. Sampling is required on a daily grab basis during the chlorination process. Reporting shall be submitted on the DMR's on a monthly basis.

### **Special Conditions**

<u>SPECIAL CONDITION 11</u>. During January of each year the Permittee shall submit annual fiscal data regarding sewerage system operations to the Illinois Environmental Protection Agency/Division of Water Pollution Control/Compliance Assurance Section. The Permittee may use any fiscal year period provided the period ends within twelve (12) months of the submission date.

Submission shall be on forms provided by IEPA titled "Fiscal Report Form For NPDES Permittees".

<u>SPECIAL CONDITION 12</u>. Discharge Number A03 and B03 is an emergency high level bypass. Discharges from this overflow are subject to the following conditions:

- (1) Definitions
  - (i) "Bypass" means the intentional diversion of waste streams from any portion of a treatment facility.
  - (ii) "Severe property damage" means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
- (2) Bypass not exceeding limitations. The Permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs (3) and (4) of this section.
- (3) Notice
  - (i) Anticipated bypass. If the Permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten days before the date of the bypass.
  - (ii) Unanticipated bypass. The Permittee shall submit notice of an unanticipated bypass as required in Standard Condition 12(e) of this Permit (24-hour notice).
- (4) Prohibition of bypass. Bypass is prohibited, and the IEPA may take enforcement action against a Permittee for bypass, unless:
  - (i) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
  - (ii) There was no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
  - (iii) The Permittee submitted notices as required under Standard Condition 12(e) of this Permit.
- (5) Emergency Bypass when discharging, shall be monitored daily by grab sample for BOD₅ and Suspended Solids. The Permittee shall submit the monitoring results on Discharge Monitoring Report forms using one such form for each month in which bypassing occurs. The Permittee shall specify the number of discharges per month that occur and shall report this number in the quantity daily maximum column. The Permittee shall report the highest concentration value of BOD₅ and Suspended Solids discharged in the concentration daily maximum column.

SPECIAL CONDITION 13. For the duration of this Permit, the Permittee shall determine the quantity of sludge produced by the treatment facility in dry tons or gallons with average percent total solids analysis. The Permittee shall maintain adequate records of the quantities of sludge produced and have said records available for IEPA inspection. The Permittee shall submit to the IEPA, at a minimum, a semi-annual summary report of the quantities of sludge generated and disposed of, in units of dry tons or gallons (average total percent solids) by different disposal methods including but not limited to application on farmland, application on reclamation land, landfilling, public distribution, dedicated land disposal, sod farms, storage lagoons or any other specified disposal method. Said reports shall be submitted to the IEPA by January 31 and July 31 of each year reporting the preceding January thru June and July thru December interval of sludge disposal operations.

Duty to Mitigate. The Permittee shall take all reasonable steps to minimize any sludge use or disposal in violation of this Permit.

Sludge monitoring must be conducted according to test procedures approved under 40 CFR 136 unless otherwise specified in 40 CFR 503, unless other test procedures have been specified in this Permit.

Planned Changes. The Permittee shall give notice to the IEPA on the semi-annual report of any changes in sludge use and disposal.

#### **Special Conditions**

The Permittee shall retain records of all sludge monitoring, and reports required by the Sludge Permit as referenced in Standard Condition 23 for a period of at least five (5) years from the date of this Permit.

If the Permittee monitors any pollutant more frequently than required by the Sludge Permit, the results of this monitoring shall be included in the reporting of data submitted to the IEPA.

Monitoring reports for sludge shall be reported on the form titled "Sludge Management Reports" to the following address:

Illinois Environmental Protection Agency Bureau of Water Compliance Assurance Section Mail Code #19 1021 North Grand Avenue East Post Office Box 19276 Springfield, Illinois 62794-9276

SPECIAL CONDITION 14. The Permittee shall work towards the goals of achieving no discharges from sanitary sewer overflows or basement backups and ensuring that overflows or backups, when they do occur do not cause or contribute to violations of applicable standards or cause impairment in any adjacent receiving water. In order to accomplish these goals, the Permittee shall develop and submit to the IEPA for approval a Capacity, Management, Operations, and Maintenance (CMOM) plan within twelve (12) months of the effective date of this Permit. The Permittee may be required to construct additional sewage transport and/or treatment facilities in future permits or other enforceable documents. The Permittee shall implement the plan upon approval.

The CMOM plan shall include the following elements:

- A. Measures and Activities:
  - 1. A complete map of the collection system:
  - 2. Schedules, checklists, and mechanisms to ensure that preventative maintenance is performed on equipment;
  - 3. An assessment of the capacity of the collection and treatment system at critical junctions and immediately upstream of locations where overflows and backups occur or are likely to occur; and
  - 4. Identification and prioritization of structural deficiencies in the system.
- B. Design and Performance Provisions:
  - 1. Monitor the effectiveness of CMOM;
  - 2. Upgrade the elements of the CMOM plan as necessary; and,
  - 3. Maintain a summary of CMOM activities.
- C. Overflow Response Plan:
  - 1. Know where overflows and backups occur; and,
  - 2. Respond to each overflow or backup to determine additional actions such as clean up.
- D. System Evaluation Plan.
- E. Reporting and Monitoring Requirements.